# **COUNTY GOVERNMENT OF SIAYA**



# **FISCAL STRATEGY PAPER 2018**

"Transforming County Economy through Infrastructure and Socio-Economic Development"

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**Foreword** 

This is the first Fiscal Strategy Paper to implement the CIDP 2018-2022. Priority

programmes to be implemented during FY 2018/2019 are drawn from the Annual

Development Plan 2018/19 and are aimed at consolidating the gains made in the four broad

pillars of: (i) social transformation through investment in healthcare services, education,

youth, culture and social services; (ii) improvement of governance and administration

through investment in devolution structures for effective service delivery; (iii) transformation

of county infrastructure, housing, energy and communication through Investment in road

network and ICT services; and (iv) agricultural and industrial transformation for improved

food security through investment in crop production, fisheries and livestock production.

Progress has been made in most sectors since the establishment of the County Government of

Siaya in March 2013. Several projects have been implemented in agriculture, infrastructure;

education, youth and culture; trade and health sectors, which have resulted in improved

agricultural production, expanded road network and accessibility and expanded social care

amongst others. To improve on the gains made this far and push service delivery to greater

heights, the theme of the previous fiscal strategy paper: "Transforming County Economy

through Infrastructure and Socio-Economic Development" has been sustained.

The implementation of programmes in this paper will be heavily influenced by global,

regional and national economic performance as well as local level challenges. Taking

cognisance of these, the county government will implement measures to ensure effective

institutional structures and policy framework; fiscal discipline; improved project planning,

implementation, monitoring and evaluation and strengthen participatory approaches in

service delivery. With the foundations for county economic transformation having been set in

the preceding fiscal years, it is expected that implementation of projects and programmes in

this fiscal strategy paper will propel the county to a new advanced stage of prosperity and

contribute to the realization of Vision 2030.

Joseph O Warega

CEC Member- Finance, Planning and Vision 2030

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Acknowledgement

This Paper was prepared in accordance with the Public Finance Management (PFM) Act,

2012. It outlines the current state of the national economy, outlook over the medium term and

broad macroeconomic issues that may impact on the implementation of programmes outlined

here in. In addition, achievements for preceding fiscal years and strategic priorities for FY

2018/19 are outlined.

The preparation of this paper benefitted from the inputs of a cross section of stakeholders. My

gratitude goes to the cabinet for providing strategic leadership in the development agenda of

the county government; colleague Chief Officers for ensuring timely submission of

departmental inputs that informed the preparation of this document, the civil society and

members of the public for providing valuable inputs that enriched this paper.

A select team from the county government spent a significant amount of time putting together

inputs from various sources to prepare this paper. We are grateful for their determined efforts,

commitment and dedication that led to successful preparation of this paper.

Dan Okoth

Chief Officer-Finance, Planning and Vision 2030

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# **Acronyms and Abbreviations**

FSP Fiscal Strategy Paper

PFM Public Finance Management

CBROP County Budget Review and Outlook Paper

BPS Budget Policy Statement

ICT Information and Communication Technology

MTEF Medium Term Expenditure Framework

CIDP County Integrated Development Plan

CRA Commission of Revenue Allocation

FY Financial Year

A-I-A Appropriations In Aid

AMS Agricultural Machinery Services

GDP Gross Domestic Product
OPD Outpatient Department

ADP Annual Development Plan

IFMIS Integrated Financial Management Information System

M&E Monitoring and Evaluation

VAT Value Added Tax

PLWD People Living With Disabilities

ECDE Early Childhood Development Education

NCDs Non- Communicable Diseases

SCRH Siaya County Referral Hospital

HMIS Health Management Information System

MT Metric Tonne

MOC Month Old Chicks

RMNCAH Reproductive, Maternal, Neonatal, Child, Adult Health

SDG Sustainable Development Goals

MTP Medium Term Plan

TIP Transition Implementation Plan

# **Overview of the Fiscal Strategy Paper**

The Fiscal Strategy Paper (FSP) sets out broad development priorities and policy interventions that will guide the county government in budgeting for the coming year and in the medium term. The preparation of this paper is guided by section 117 of the Public Finance Management (PFM) Act 2012.

Section 117(1) of the PFM Act 2012 requires the county treasury to submit the fiscal strategy paper to the County Executive Committee for approval and thereafter table the approved copy in the county assembly for adoption.

In preparing the fiscal strategy paper, the county government should align its development priorities with those of the national government as captured in the budget policy statement. In addition, CFSP draws largely from the ADP. In preparation of the CFSP fiscal responsibility principles set out in the PFM Act 2012 have been adhered to. Finally, the CFSP incorporates views of relevant national government entities, members of the public and any other interested group.

# **Chapter One**

# 1.0 Recent Economic and Fiscal Development

#### 1.1 National Economic and Fiscal Overview

Kenya's economy remained resilient in 2017 despite adverse weather conditions, a prolonged electioneering period and subdued credit growth to the private sector which combined to weaken growth in the first half of the year. Economic growth for 2017 is estimated at 4.8 percent from 5.8 percent in 2016 and is projected to bounce back to 5.8 percent in 2018. The resilience in growth in 2017 was supported by the ongoing public sector infrastructure investments, recovery in the tourism sector and continued stable macroeconomic environment.

The overall month on month inflation declined to 4.8 percent in January 2018 from 7.0 percent in January 2017. The decline in inflation was a result of the fall in the prices of potatoes, cabbages, and mangoes mainly attributed to favourable weather conditions towards end of 2017. The inflation of 4.8 percent in January 2018 was within Government's target range.

The foreign exchange market has remained relatively stable supported by increased tea and horticultural exports, strong diaspora remittances, and a continued recovery in tourism. The 12-month current account deficit stabilized at 7.0 percent of GDP in December 2017 and is expected to narrow to below 6.0 percent of GDP in 2018 due to lower imports of food and lower imports in the second phase of SGR project.

Over the medium term, growth is projected to average around 7.0 percent due to investments in strategic areas under "The Big Four" Plan, namely: increasing the share of manufacturing sector to GDP; ensuring all citizens enjoy food security and improved nutrition by 2022; expanding universal health coverage; and constructing at least five hundred thousand (500,000) affordable housing units. These efforts will support the business environment, create jobs and ultimately promote broad based inclusive growth.

Kenya is ranked favourably in the ease of doing business and as a top investment destination. In 2017, the World Bank's Doing Business Report, ranked Kenya third in Africa in the ease of doing business after Rwanda and Mauritius, as the country moved up 12 places to position 80. Further, in September 2017, Standard and Poors Global Ratings affirmed Kenya's short

and long term foreign and local currency sovereign credit rating at B+/B citing Kenya's strong growth prospects which will facilitate fiscal consolidation.

# **1.2 County Economic and Fiscal Overview**

Fiscal performance in FY 2017/18 has largely remained depressed due to the prolonged electioneering period, delayed exchequer release of funds and unmet Own Source Revenue (OSR) targets. Reduction in equitable share and other expenditure pressure from the previous FY led to re-adjustment of expenditure priorities through a supplementary budget. These effects led to reduction in allocation for development expenditure, delayed implementation of development projects and slow down in general operations of the county government.

Half year OSR collection was Ksh 40,823,063 million against a target of Kshs 135 million. This underperformance is mainly attributed to prolonged electioneering period hampering collection, inadequate operation equipment for enforcement unit and shortfalls recorded in the main sources of revenue, namely single business permit, market fees, bus parks, plot rents and hospital revenues.

# 1.3 Strategic Priorities and Interventions For The Departments/Entities

Strategic priorities for FY 2018/2019 have been drawn from development priorities as set out in the CIDP and 2018/19 Annual Development plan. These priorities are anchored on four broad pillars namely:

- (i) Social transformation through investment in healthcare services, education, youth, culture and social services;
- (ii) Improvement of governance and administration through investment in devolution structures for effective service delivery;
- (iii) Transformation of county infrastructure, housing, energy and communication through Investment in road network and ICT services; and
- (iv) Agricultural and industrial transformation for improved food security through investment in crop production, fisheries and livestock production.

# **Chapter Two**

#### 2.0 Forward Economic and Fiscal Outlook

### 2.1 National Economic and Fiscal Outlook

Kenya's economic growth prospects are influenced by local and international developments. Global economic growth started to rebound in 2016 and is expected to continue in 2018 supported by improvements in investment, trade and industrial production and strengthening business and consumer confidence. As such global growth is projected to increase to 3.9 percent in 2018 from 3.7 percent in 2017 and 3.2 percent in 2016

Locally, the economy has been buoyant with macroeconomic fundamentals such as inflation, exchange rate and short term interest rates generally being stable. Economic growth for the first three quarters of 2017 was estimated to have been 4.7, 5.0 and 4.4 respectively largely supported by robust activities in the service sectors particularly; accommodation and restaurant; real estate; and information and communication. The growth was somewhat constrained by subdued performances in agriculture, forestry and fishing; manufacturing; electricity and financial intermediation sectors.

Kenya's economic growth prospects for the FY 2018/19 and over the medium term takes into account global and sub-Saharan Africa growth recoveries. These prospects take into account strategic objectives of the Government as outlined in the third MTP of Vision 2030. Real GDP is projected to expand by 5.3 percent in FY 2017/2018, 5.9 percent in FY 2018/2019, 6.3 percent in FY 2019/2020 and 6.9 percent by FY 2021/22. This growth will be supported mainly by the implementation of "the Big Four" Plan, sustained investment in infrastructure, strong agricultural production due to improved weather conditions, buoyant services sector, continued recovery in tourism, increased investor and consumer confidence, and macroeconomic stability.

The outlook, therefore points to a continued coordination of monetary and fiscal policies for overall macroeconomic stability which will support robust growth, lower fiscal deficits, contain inflation within the target range and a gradual improvement in the current account balance.

# 2.2 County Economic and Fiscal Outlook

# 2.2.1 County Economic Outlook

Economic outlook for the county is influenced by factors which are international, national and local in nature. Rebounding of the international economy, stable macroeconomic fundamentals nationally and conclusion of electioneering period all portend well for the local county economy. Projected increase in equitable share and by extension resource envelope will provide additional resources for deployment in the key areas of access to water, food security, infrastructural development and provision of quality and affordable healthcare.

The aspirations of the county for the next five years are captured in the second-generation County Integrated Development Plan (CIDP) for the period 2018-2022. This document was carefully prepared to provide marked departure from the previous one in terms of priority identification, program formation and project formulation to address key issues impacting negatively on the citizenry. Development thinking has therefore transited from micro project implementation that characterised the previous CIDP to transformative projects with greater impact to the citizenry.

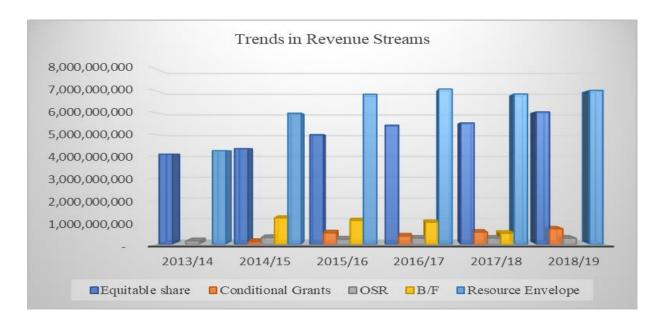
Aware of the scarcity of resources and the need to apply resources in areas with greater impact to the society, this fiscal strategy paper therefore provides an opportunity for prioritizing programmes and projects captured in the first year of the CIDP 2018/22 for budgetary allocation in FY 2018/19. Growth will be underpinned by enhanced agricultural productivity through access to modern crop, fishery and livestock production techniques, and investment in inputs aimed at improving productivity and diversifying production from traditional products. There will be modest green-field investment projects as efforts will be geared towards operationalization of policies and facilities that are in place and maintenance. This will be replicated in the other pillars and sectors such as roads, trade, cooperatives, tourism, amongst others.

#### 2.2.2 County Fiscal Outlook

Stable national economic fundamentals have resulted in steady increase in the value of transfers from the national government to the county government over the period since the inception of devolved governments except in FY 2016/17 where there was a slight dip. These resources have been applied to areas that have greater impact in positioning the county as an investment destination of choice and addressing socio-economic fundamentals necessary for improving the quality of life of the citizenry. The mix of revenue streams at the disposal of the county government and the trends of the performance of the said streams and projections

for FY 2018/19 as captured in the draft Budget Policy Statement (BSP) is as analysed in the table and graph below;

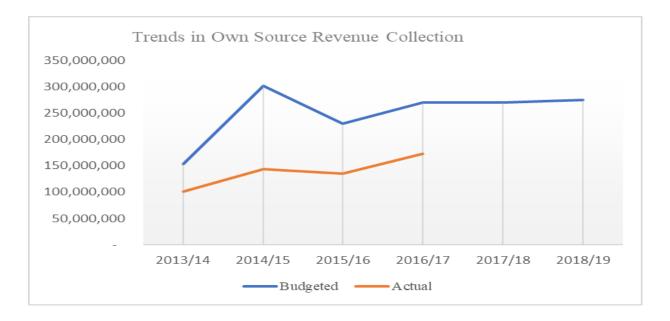
Item/Year	2013/14	2014/15	2015/16	2016/17	2017/18	2018/19
Equitable Share	4,110,431,735	4,358,013,207	4,995,298,772	5,424,991,057	5,526,600,000	6,028,800,000
Conditional						
Grants		115,150,000	519,563,084	372,335,053	549,618,818	703,791,194
OSR	153,466,278	301,474,027	230,000,000	270,000,000	270,000,000	275,000,000
B/F		1,200,000,000	1,088,155,580	1,003,000,000	499,123,042	
Resource						
Envelope	4,263,898,013	5,974,637,234	6,833,017,436	7,070,326,110	6,845,341,860	7,002,591,194



From the analysis, there is a significant increase in the equitable share and conditional allocations to the county. These resources will be applied be applied in areas with greater socio-economic impact

**Local Revenue:** The performance of local revenue stream has remained dismal for the five-year period ending 2017. Collections for FY 2013/14, 2014/15, 2015/16 and 2016/17 were Ksh 100,756,443, Ksh 143,403,440, Ksh 135,583,664 and Ksh 172,822,681 respectively. Underperformance of this stream in the first half year gives a strong indication that full year targets may not be met. However, year to year comparison of actual performance of this stream has shown marked improvement especially in FY 2016/17. On the strength of this and the various policy and administrative interventions undertaken to improve performance in this area, the target for FY 2018/19 shall be increased to Ksh 275 million. Trends in the performance of this stream and projections for FY 2018/19 is as illustrated below;

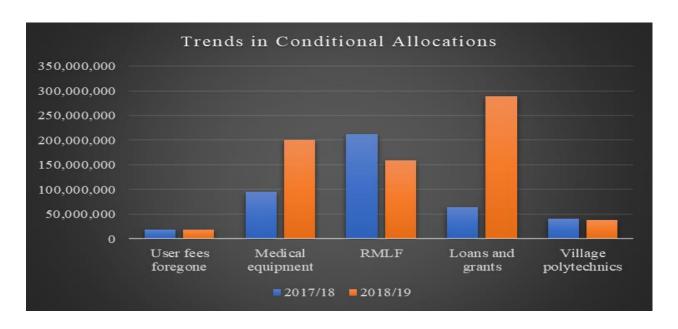
Item/Year	Budgeted	Actual	Deviation
2013/14	153,466,278	100,756,443	52,709,835
2014/15	301,474,027	143,403,440	158,070,587
2015/16	230,000,000	135,583,664	94,416,336
2016/17	270,000,000	172,822,681	97,177,319
2017/18	270,000,000		201,420,509
2018/19	270,000,000		275,000,000



**Transfers from national government:** In line with the principles of public finance, equitable share is expected to grow in tandem with the projected national economic growth rates. Equitable share for FY 2018/19 is projected to be Ksh 6,028,800,000 while conditional allocations for supporting specific program interventions will be Kshs 703,791,194 as per the draft BPS. These projections reflect an increase of Ksh 502 million and 154 million respectively for the two revenue streams.

Conditional allocations for FY 2018/19 are projected to consist of leasing of medical equipment, road maintenance levy fund, compensation for user fees forgone, rehabilitation of village polytechnics and loans and grants. Projections for these items are as tabulated below;

Type of Conditional Allocation	2017/18	2018/2019
Compensation for User Fees Foregone	18,194,808	18,194,808
Leasing of Medical Equipment	95,744,681	200,000,000
Road Maintenance Levy Fund	212,834,314	158,733,053
Loans and Grants	63,669,291	288,363,333
Rehabilitation of Village Polytechnics	40,647,137	38,500,000



From the table, allocations for medical equipment and loans and grants have increased while that for RMLF and village polytechnics has been marginally reduced.

### 2.3 Risks to the outlook

The following are the major risks that may affect realization of the outlook:

- (1) Failure to meet OSR targets
- (2) Exchange rate fluctuations
- (3) Inflationary pressure
- (4) Delay in exchequer releases

# **Chapter Three**

# 3.0 Strategic Priorities and Intervention

### 3.1 Overview

Strategic priorities for FY 2018/2019 have been drawn from development priorities as set out in the CIDP and 2018/19 Annual Development plan. These priorities are anchored on four broad pillars namely: Social Transformation through Investment in Healthcare Services, Education, Youth and Social Services and Water, Irrigation, Environment and Natural Resources; Improvement of Governance and Administration through Investment in Devolution Structures for Effective Service Delivery; Transformation of County Infrastructure and Communication through Investment in Road Network and ICT Services; and Agricultural Transformation for Improved Food Security through Investment in Crop, Fisheries and Livestock Production.

# 3.2 Social Transformation through Investment in Healthcare Services, Education, Youth and Social Services and Water, Environment and Natural Resources

This pillar consists of: Health and Sanitation; Education, Youth Affairs, Gender and Social Services and Water, Irrigation, Energy and Natural Resources

#### **Health and Sanitation**

The sector has effectively distributed health products and availed standard therapeutic and diagnostic equipment, established Hospital Medicines and Therapeutics Committee and Sub County Commodity Security Technical Working Groups, Increased 4th ANC uptake from 40 to 50 percentage, increased skilled delivery to 65 percent and increased number of clients screened for cervical cancer from to 20 percent (MoH DHIS 2017), CPR has also increased to 55 percent and positively declining TFR from to 4.2 percent, 7,560 patients were referred for various services, ECD services and facilities offering adolescent friendly services has increased to 10 percent (Siaya County Performance Report, 2017). In addition fully immunized children increased to 80 per cent, EPI fridges increased to 137, treatment success rates for TB increased to 82 per cent due to roll out of Intensive Case Finding (ICF), increased latrine coverage to 82.4 percent. In infrastructural development, the sector constructed 22 new health facilities and 7 laboratories, rehabilitated 30 rural health facilities and 5 sub-county hospitals, established an oxygen generation plant and 187 community units, construction of a rehabilitation unit at the county referral hospital, recruitment of 2148 CHVs and establishment of a 24-hour referral center.

# In FY 2018/19 the sector will;

- 1. Complete rehabilitation of Siaya Referral Hospital
- 2. Establish adolescent youth friendly services in 30 health facilities
- 3. Introduce Integrate Management Childhood Illness (IMCI) in 64 health facilities
- 4. Establish CEoONC in 40 per cent of all health facilities
- 5. Establish Healthy Timing and Spacing of Pregnancy (HTSP) in 50 facilities
- 6. Integrate Early Childhood Development (ECD) services in 23 health facilities
- 7. Operationalize all complete and non-functional health facilities
- 8. Construct and equip 2 model wards, 2 staff houses and have 3 laboratories ISO certified
- 9. Complete construction works and equip 3 laboratories, 12 staff houses, 4 wards, 8 maternity wings, 10 health facilities and a mortuary
- 10. Renovate a mortuary, laboratory and maternity wing
- 11. Construct and equip radiology unit with CT scan
- 12. Upgrade 20 level 2 Rural Health Facilities (RHFs) to level 3
- 13. Furnish all health facilities with tracer drugs
- 14. Introduce patient menus in 10 per cent of all health facilities
- 15. Reduce mortality rate from HIV through implementation of 90:90:90 strategy
- 16. Reduce mortality rate from TB through improved TB treatment success rate, case finding and pediatric TB case notification rate
- 17. Improve reproductive, environment and mental health
- 18. Improve nutritional status of under 5 years and pregnant women
- 19. Improve management and disposal of waste
- 20. Enhancement of human resource capacity through recruitment, promotion and training.
- 21. Procurement of pharmaceutical and non-pharmaceutical: these include drugs and other hospital consumables
- 22. Routine maintenance of existing health building, equipment and machinery

### **Transformative Projects**

- Construction and equipping of a County Blood Bank at Siaya County Referral Hospital
- 2. To develop a policy and legal framework to establish and secure a universal health coverage scheme

#### **Education Youth Affairs, Gender and Social Services**

In this sector, 170 ECDE centres have been constructed, 657 ECDE teachers have been recruited and deployed and equipment is being supplied to selected centres. On bursary scheme Kshs. 236 million has been disbursed to 34,148 needy students in secondary schools, colleges and universities. In addition, 16 new vocational training centres, 3 existing polytechnics have been renovated and 7 centres equipped with tools and equipment; 31 instructors absorbed from national government. In addition, affirmative action to provide social protection to older persons has taken off with the first 450 older persons having benefited from the first disbursement.

During the FY 2018/2019, the sector will:

- 1. Establish community resource centers
- 2. Upscale Empowerment Fund for Youths, Women and PWDs
- 3. Construct new ECDE centers
- 4. Equipping completed centers with play materials, pieces of furniture and fittings
- 5. Construct new vocational training centers and equip existing ones
- 6. Initiate Pre-Primary School Feeding Programme
- 7. Provide tuition subsidy for trainees in vocational training centers
- 8. Enhance human resource capacity through recruitment, promotion and training.
- 9. Provide scholarship to needy students
- 10. Complete ongoing projects
- 11. Undertake routine repair and maintenance of existing buildings, equipment, machinery and sports facilities

### **Transformative Project**

- 1. Establishment of centre of excellence and research at ATC (Barak Obama)
- 2. Upscale Social Protection Fund for Older Persons
- 3. Undertake mentorship and leadership programmes in the county
- 4. Establish school of excellence for girls
- 5. Implement scholarship programme for office of the governor

### Water, Irrigation, Environment and Natural Resources

In this sector, 30 boreholes, 100 shallow wells, 30 water pans and 30 km pipeline extension were done, water tanks were installed in schools and health facilities and increased irrigation

coverage by 132 hectares. Additionally, 118 tree nurseries managed by social community groups have been established.

# The sector in FY 2018/2019 will:

- 1. Construction of 10 water pans and 10 dams
- 2. Construction and rehabilitation of 3 shallow wells
- 3. Construction and equipping of 15 boreholes
- 4. Equipping 5 borehole with solar powered pumps
- 5. Develop a sewer system for Siaya-Bondo towns to the main trunk
- 6. Rehabilitating Yala forestry demonstration site
- 7. Reforestation of Got Abiero and Akara hills
- 8. Establish tree nurseries in 2 schools per ward
- 9. Enhance human resource capacity through recruitment, promotion and training.
- 10. Routine repair and maintenance of buildings, equipment and machinery
- 11. Support SIBOWASCO and community managed water projects

# **Transformative Project**

- 1. Development of Ugunja market-Sega-Ukwala water line jointly by ADB and County government through LVSWSB
- 2. Development of Lower Nzoia Irrigation scheme jointly by NIB and county government
- 3. Installation of 30 No. of 10,000 ltrs water tanks in public institutions (schools, markets and health facilities) for rain water harvesting
- 4. Pipeline extensions coverage of 50KMs to public institutions
- 5. Rehabilitate and expand Siaya-Bondo water supply system
- 6. Rehabilitate and expand 12 irrigation schemes

# 3.3 Improvement of Governance and Administration through Investment in Devolution Structures for Effective Service Delivery

Good governance requires effective service delivery, quality legislations and prudent management of resources, a stable land tenure system and favourable business environment for the private sector to thrive. In the preceding fiscal years significant progress has been registered in the sectors of Governance and Administration; ICT; Finance, Planning and Vision 2030; Lands, Housing and Urban Development; Enterprise and Industrial Development and County Legislature that constitute this pillar;

The County Legislature enacted various legislations, developed the capacity of its human resource and vetted nominees for various positions in the county government.

#### **Governance and Administration**

This sector prepared a detailed design for an Ultra-Modern Administration Block, constructed a perimeter wall around the office of the Governor and a prefabricated office block; set up a disaster management unit and related policies; established a performance management framework; prepared various legislations for enactment and decentralized service delivery to ward level.

Building on these achievements, the sector in 2018/2019 will:

- 1. Develop disaster risk reduction strategy and enhance staff capacity on disaster management and set aside funds for mitigation.
- 2. Establish drugs and substance control unit and conduct awareness on drug and substance abuse
- 3. Establish 2 citizen information centers to strengthen civic education
- 4. Construct ward offices in Alego Usonga, Bondo, Gem, Ugunja and Rarieda
- 5. Operationalize village administration and strengthen the devolved units
- 6. Strengthen support, advisory, liaison and inter-governmental services
- 7. Strengthen management information system (County Automation and portal reports)
- 8. Develop a strong ICT infrastructure (LAN infrastructure and High-speed broadband platform)
- 9. Undertake routine repairs and maintenance of buildings, equipment and machinery

### **Transformative Project**

- Automation through acquisition of human resource management software, performance management systems and coordinate recruitment, training, promotions and discipline in the County public service
- 2. Acquisition and fencing of land and construction of Governor's residence
- 3. Acquisition and fencing of land for county headquarters
- 4. Acquisition of land for construction of ward offices
- 5. Construction of office annex

### **County Public Service Board**

During FY 2018/19 the board will;

- 1. Enhance county human capital through recruitment and placement, staff training, induction of newly recruited officers, review of terms and conditions of service of employees, promotion and re-designation of staff.
- 2. Strengthen county regulatory framework to promote staff welfare, industrial relations, ethics and integrity and national values and principles as contained in the constitution.
- 3. Undertake routine repairs and maintenance of buildings, equipment and machinery
- 4. Strengthen performance contracting, compliance to values and ethics, capacity building and Monitoring and Evaluation of staff performance.

During the period, the department will implement the following flagship projects;

# **Transformative Project**

**Integrate Management Information System** 

#### **Finance and Economic Planning**

This sector institutionalised the use of IFMIS in financial management, continued automation of revenue collection, provided leadership in economic and financial policy formulation and implementation (preparation of CIDP, ADPs, CFSPs, CBROPs, TIPs, statutory financial reports, budgets and baseline report) and set up monitoring and evaluation framework to assist in tracking of results.

#### In FY 2018/19 the sector will;

- 1. Construct an archive within IFAD compound
- 2. Coordinate preparation of statistical abstract (2018), ADP (2019/20) and annual progress reports,
- 3. Equip and modernize County Information and Documentation Centre (CIDC); strengthen county M&E system and provide technical support to budget preparation
- 4. Enhance human resource capacity by identifying gaps to be filled through recruitment, promotion and training
- 5. Undertake routine repairs and maintenance of buildings, equipment and machinery
- 6. Strengthen supply chain management, accounting services and internal audit services to ensure compliance with the laws and regulations in force.

# **Transformative Project**

- Complete revenue automation process, conduct mapping of revenue sources, prepare and implement budget and coordinate with development partners and integrate countywide management system.
- Car loans and mortgage

### Lands, Physical Planning, Housing and Urban Development

This sector installed a GIS laboratory at its headquarters, prepared development plan and valuation rolls for siaya town and other markets, acquired 11.5 Ha of land for investment and public utility and renovated 39 government housing units.

# In FY 2018/19 the sector will;

- 1. Enhance human resource capacity by identifying gaps to be filled through recruitment, promotion and training.
- 2. Prepare physical development plan for Siaya town
- 3. Prepare physical development plan for 2 intermediate urban centers
- 4. Prepare 8 market layout plans
- 5. Survey and document 120km of county roads, 20km of water lines, 10km of sewer line, 4 Hectares of tourist and historical sites and 60Hactares of ungazetted hills
- 6. Procure 40 Hectares of land for investment and repossess 40Hactares which were illegally allocated
- 7. Renovate 10 housing units within the county
- 8. Facilitate acquisition of 3,000 title deeds
- 9. Undertake construction of 10 km of roads, 20 km of walkways and 30km of sewer lines under Kenya Urban Support Program (KUSP)
- 10. Establish Land Bank for investment and public utility including land for development of an industrial park, Bus parks in Yala, Ugunja and Sega through acquisition of 40 Hectares and repossession of 40 Hectares

# **Transformative Project**

- 1. Completion of the process of the preparation of valuation roll.
- 2. Development of 20 housing units through adoption of PPP model.
- 3. Establishment of County public Lands record registry.
- 4. completing the preparation of County Spatial plan
- 5. Automation of land records and purchase of more survey equipment

# **Enterprise and Industrial Development**

This sector has constructed; 7 market shades at Siaya, Ajigo, Aram, Muhanda, Umala, Yala and Kanyumba, 2 market hubs at Usenge and Aram; 96 toilets were constructed in various market centres and general improvement in 31 markets was undertaken to address drainage challenges, 87 loan beneficiaries were trained on business management skills,50 cooperative societies were registered with a total of 10,000 members, share capital of cooperatives estimated at Kshs 370 million, 12 workshops were held to sensitize cooperative societies on policies and legal framework and 70 inspections were conducted to enhance compliance with cooperative standards.

#### In FY 2018/19 the sector will:

- 1. Enhance human resource capacity by identifying gaps to be filled through recruitment, promotion and training.
- 2. Enhance operational capacity through renovation of 2 office blocks and acquisition of utilities
- 3. Establish Enterprise Development Fund
- 4. Complete the construction of modern markets in Ramba, Bondo and Yala
- 5. Construction of modern market at Aram
- 6. Construct and equip verification center in Siaya
- 7. Install 100 solar lamps/masts in markets and urban centers
- 8. Construct 5 market shades and improve other market infrastructure (drainage works, gravelling, construction of latrines and market sheds)
- 9. Rehabilitate 5 cottage industries and develop 6 corrugated metal containers
- 10. Facilitate in registering 28 cooperative societies and 18 co-operatives in adopting value addition
- 11. Conduct an investment conference
- 12. Train MSEs in business skills and link them to EPCs
- 13. Establish legal metrology lab, acquire prover tank and 6 cattle weighers
- 14. Undertake routine repairs and maintenance of buildings, equipment and machinery

### **Transformative Project**

- 1. Establishment of County enterprise development fund.
- 2. Acquisition of rice mill for Buhoha-Sumba co-operatives to enhance value addition

# **County Assembly**

The County Assembly in the preceding years from FY 2013/14 to FY 2016/17 achieved a lot in terms of infrastructure development and human resource recruitment and training. It was also successful in performing its legislative, oversight and representative role as required by the both the Constitution and the relevant laws.

During this period of the first assembly, the assembly was able to refurbish its existing assembly block; expand its facilities by constructing the committee clerks' office block; constructing the waiting bay and ablution block; constructing the members' committee boardrooms. The assembly was also able to construct the perimeter wall around the office block, construct the suspended steel water tank to ensure adequate water supply to the assembly, construct the car park and shade, and construct the ramp to ease movement of people living with disability. The assembly also successfully refurbished the chambers to enable members carry out their legislative duties in an environment that is conducive.

In terms of human resource recruitment and development the assembly was able to recruit staff to fill various positions. The total number of officers recruited by the assembly was 79 by the end of FY 2016/17. This has since gone up to 82. The members of staff have been taken for various short course trainings and facilitated to attend seminars and conferences to enable them perform their duties effectively. Those who are members of professional bodies have also been facilitated as required. The members of the assembly have also been continuously facilitated to attend various trainings and induction courses to enable them perform their roles as legislatures and representatives of the people. It is also noteworthy that the assembly was able to pay its obligations as and when they fell due and do not owe any member of staff or assembly any of their benefits.

During the period the assembly was able to approve various policy documents and pass several legislations. It performed its oversight roles as required.

Other notable achievements during the period included acquisition of pool of vehicles, installation of the CCTV and installation of the Hansard system.

During FY 2018/19 the assembly will embark on the implementation of its Strategic Plan for the period 2018 – 2022. This plan will be guided by the following strategic themes; Enhanced legislation; Effective oversight; Institutional strengthening (human capital, governance and infrastructure); and Effective representation. To achieve the strategic goals of the assembly the following broad strategic objectives will be employed during the year;

# 1. Strategic Theme/ Goal 1: Enhanced Legislation

Under this the assembly will

- i. Develop a legislative agenda and
- ii. Develop and implement a people driven and responsive legislative function

#### 2. Strategic Theme/ Goal 2: Provide an enhanced and effective oversight

Under this theme the assembly will

- i. Promote the practice of prudent and professional stewardship
- ii. Strengthen the research and information support services to the members of the assembly
- iii. Enhance monitoring and feedback on adopted House Resolutions

# 3. Strategic Theme/Goal 3: Enhanced Representation

The assembly will;

- i. Facilitate public participation
- ii. Develop a civic education and outreach programs
- iii. Facilitate members of the assembly to enable proper ward relation

# 4. Strategic Theme/ Goal 4: Institutional Strengthening

The assembly will;

- i. Institutionalize a strong governance mechanism
- ii. Develop an effective an efficient staff. The assembly will continue to recruit when necessary the required members of support staff; facilitate trainings of the same; provide opportunities for promotions and provide a good working environment. The assembly will provide car and mortgage loan facilities to its members of staff
- iii. Establish a strong financial base
- iv. Mainstream ICT by;
  - a. Developing innovative service delivery method
  - b. Acquire current and up to standard ICT infrastructure, equipment and software
  - c. Provide secure ICT platforms
  - d. Repair and maintain ICT infrastructure and equipment
  - e. Provide effective telecommunications systems; and
  - f. Enhance knowledge and skills of both members of the assembly and staff
- v. Develop physical infrastructure to provide suitable premises including the Assembly Complex and the Speaker's residence. Specifically the county assembly intends to;

- a. Complete the construction of the Speaker's Residence during the FY 2018/19
- b. Continue with the phased construction of the Assembly Complex
- c. Connect the sewer system to the main sewer line
- d. Refurbish the assembly building
- e. Maintain assembly infrastructure and civil works
- vi. Establish a transport system to support the County Assembly activities. This will include acquisition of new vehicles
- vii. Install an integrated firefighting system for the entire assembly complete with fire sirens, smoke detectors, fire panels and fire hose reels.
- viii. Establish an oversight mechanism to ensure achievement of the strategic plan

# 3.4 Transformation of County Infrastructure through Investment in Road Network.

The county government recognized the need for anchoring its development agenda on solid foundation if it has to effectively drive, influence and realize socio-economic and political transformation. These foundations included; Improvement and expansion of transport infrastructure and development of ICT infrastructure. In the previous period significant progress has been registered by the Public Works, Energy, Roads and Transport

### Public Works, Energy, Roads and Transport

The sector has opened 1,170km of new roads, improved 600 km through grading and gravelling, constructed Ndati, Nyajuok and Saf Box culverts. The national government through KeRRA upgraded a total of 152 km to bitumen standard (Rang'ala-Siaya-Bondo (34 km) road which is 90% complete, Ngiya- Ndori (17 km), Siaya Nyadorera (22 km) roads) and KURA upgraded 1 KM of urban access roads within Siaya town. In addition, solar lamps/masts in rural markets and urban centres and also undertaken street lighting in Siaya, Bondo, Aram and Yala in partnership with Kenya power

In FY 2018/19 the sector will seek to maintain road infrastructure and improve security through:

- 1. Opening, grading and graveling of 100km of road
- 2. Maintenance of 300kms of roads opened from 2013 to date in all the wards
- 3. Maintenance of selected roads under Fuel Levy Fund
- 4. Construction of bridges connecting Ugunja and Alego (Wuoroya bridge) and Ugenya and Alego (Lower Nzoia) to enhance connectivity
- 5. Construction and Maintenance of drainage system in Siaya, Bondo, Aram and Ugunja market

- 6. Construction of Landing Jetties at Usenge and Mageta Island
- 7. Develop MTF policy, establish and operationalize MTF (Mechanical Transport and Maintenance Fund)
- 8. Facilitate development of 1000 improved cook-stoves and provide to households
- 9. Provide 10 solar powered pumps for boreholes
- 10. Maintain 100 solar lights, install 50 new solar light in market and urban centres and continue with street lighting of towns within the county in partnership with Kenya Power
- 11. Transport Safety awareness creation
- 12. Enhancement of human resource capacity by identifying gaps to be filled through recruitment, promotion and training.
- 13. Undertake routine repairs and maintenance of existing buildings, equipment and machinery

# **Transformative Project**

- 1. Construction and equipping of Bondo, Ugunja and Siaya fire stations.
- 2. Tarmac 10 km of selected roads
- 3. Construction of Hawagai Foot Bridge in Sigomere and Madeya twin Box Culvert Connecting Sidindi and North Gem and a box culvert across river Sese
- 4. Construction of a bridge connecting East Yimbo (Magombe) and Central Alego.

## Tourism, Culture, Sports and Arts

The sector renovated Got Ramogi resort, improved infrastructure around Lake Kanyaboli by grading of 10 km ring road, conducted tourism stakeholder's conference, face-lifted Hussein Obama grave, organized cultural festivals in Siaya and Migwena and boat racing at Osieko beach, developed Odera Akang'o cultural centre, organised and attended trade fairs and exhibitions. In addition, a total of 117 assorted soccer, netball and volleyball goal posts were erected in various playing fields across the county, sports equipment were distributed to wards through Sport Management Committees and design for a modern Stadium in Siaya is complete.

### In FY 2018/2019, the sector will;

- 1. Promote cultural tourism by construction of Luo traditional home symbolizing the luo clans,
- 2. Refurbishment of Mageta island colonial cells and Achieng Oneko museum
- 3. Host Miss Tourism Kenya beauty pageant
- 4. Erect branded Signage on all entrances to the county and all tourist attractions.

- 5. Develop a tourist information center
- 6. Develop Lake Kanyaboli as a natural site for tourist attraction
- 7. Acquire two parcels of land for development of homestays to promote tourism and cultural heritage
- 8. Construction of Siaya stadium
- 9. Enhance human resource capacity by identifying gaps to be filled through recruitment, promotion and training.
- 10. Undertake routine repairs and maintenance of existing buildings, equipment and machinery
- 11. Development of facility for tourism training
- 12. Marketing and development of tourism product

# **Transformative Project**

- 1. Development, equipping and operationalization of Got Ramogi heritage center
- 2. Construction of Siaya County Stadium.
- 3. Construction of Migwena talent academy
- 4. Develop a creative art/talent center and organize cultural events
- 5. Development of local sports facilities to support local sports club, cultural and arts talents
- 6. Development of Akara hills as a tourist attraction centre

# 3.5 Agricultural Transformation for Improved Food Security through Investment in Crop, Fisheries and Livestock Production

Transformation of the agricultural sector is a necessary prerequisite for economic growth, employment creation and industrial development in the county.

## Agriculture, Food, Livestock and Fisheries

The sector procured and made available to farmers at subsidized rates 22 tractors, 7 harrows, 22 ploughs, 2 rotavators and one planter triggering an increase in acreage ploughed by 14,000 acres. Additionally, 146.8 metric tons of subsidized certified seeds and 437.6 MT of fertilizer were distributed to farmers. Under livestock production, 16,100 birds, 200 grade cows and 60 dairy goats have been distributed to farmer groups. Under fisheries production, 1.7 tonnes of fish feeds have been distributed to fish farmers. In addition, 11 fish bandas, one omena store and 10 chilling rooms have been constructed. In animal health, 30% of livestock have been vaccinated and one AI service centre established.

# In FY 2018/19 the sector will;

- 1. Enhance human resource capacity by identifying gaps to be filled through recruitment, promotion and training.
- 2. Domesticate National Policies and Develop Strategies
- 3. Increase production of drought tolerant cereals (sorghum) by 13,000MT
- 4. Increase production of roots and tuber crops (cassava and sweet potatoes) by 85,000MT
- 5. Increase production of vegetable and fruit crop (mangoes and bananas) by 69,000MT
- 6. Enhance soil and plant by provision of 1,000MT of organic fertilizers
- 7. Develop 2 innovative agricultural technologies
- 8. Protect 2 fish breeding sites within the Lake Victoria
- 9. Develop 5 fish landing infrastructure and restock 2 dams with fish
- 10. Establish a functional fish hatchery and demonstration centre in Yala
- 11. Undertake 12 fish catchment assessment survey and surveillance
- 12. Support 800 fish farmers through Fish support programmes
- 13. Enhance apiculture, meat, dairy and poultry production and marketing through training and provision of subsidize inputs
- 14. Improve livestock breeds by 2 per cent
- 15. Reduce by 10 per cent livestock morbidity and mortality
- 16. Improve animal welfare by 5 per cent
- 17. Reduce by 10 per cent incidences of zoonotic disease

## **Transformative Project**

- 1. County Extension Support services
- 2. Procure mobile soil testing equipment, test 2,000 farms and reach 3,000 farmers with ISFM technologies
- 3. Establish 3 community grain storage facilities to help reduce post-harvest loses by 5 per cent
- 4. Operationalize an agro-processing and value addition infrastructure in Siaya and introduce 5 value chains
- 5. Develop agricultural information management system
- 6. Procure and distribute fertilizer and certified seeds under the fertilizer and seed subsidy project
- 7. Provide Tractor Hire Services under the tractor hire subsidy project to enhance coverage of land ploughed by 5,000 acres

# **Chapter Four**

# **Fiscal Policy and Budget Framework**

#### 4.1 Overview

In the previous fiscal years, priority was given to the implementation of projects at the micro level to unlock the economic potential in the wards. Going forward, and in order to create a bigger impact, the county will put greater emphasis on transformative projects while completing the on-going and operationalizing the completed ones.

## **4.2 Fiscal Policy Framework**

This Fiscal Strategy Paper provides for capital investment, human capital development and operations and maintenance. Towards this, the County will mobilise resources within the framework of Public Finance Management Act 2012 to finance her development priorities for the financial year

### 4.2.1 Fiscal and Public Financial Management Reform

During 2018-2019 the County intends to increase development expenditure and gradually reduce expenditure on personnel emolument to manageable level. These will be realized by:

- a) Enhancing resource mobilization through completion of automation of revenue collection, broadening of revenue base, proper maintenance of revenue generating assets and ensure compliance
- b) Resources will be channelled to priority areas where they are most productive. This is to ensure that service delivery is geared towards improving the welfare of the citizen
- c) Expenditure tracking and value for money audits will be done to ensure efficiency and effective use of resources.
- d) Capacity build staffs on budget execution and reporting
- e) Implementation of Liquor License Act and formulation, enactment and implementation of Finance Act 2018

#### 4.3 Budget Framework

The resource envelope for FY 2018/19 is projected to be Kshs. 7,007,591,194 comprising Kshs. 6,028,800,000 equitable share, Kshs 415,427,861 conditional allocations, Ksh 288,363,333 loans and grants and Kshs. 275 million own source revenue.

# 4.3.1 Own Source Revenue Projections

The FY 2018/19 local revenue target of Kshs. 275 million is as per the table below;

Table 1: Own Source Revenue Projection per Source for FY 2018/19

Department	Source	Estimates
	Single Business Permit	41,500,000
	Market Fees	55,000,000
Trade	Boda Boda Fees	4,725,000
	Trade Income	749,250
	Liquor License	10,125,000
Sub-Total		112,099,250
	Bus Park	17,200,000
337 1	Plan Approval	675,000
Works	Grader Hire	·
	Parking Fees	6,750,000
Sub-Total		24,625,000
	Fish Cess	8,775,000
	Slaughter Fees	
Agriculture and Fisheries	CILOR	51,165
	Sugar Cess	6,075,000
	Agriculture Income	11,475,000
Sub-Total		26,376,165
	Plan Approval	2,025,000
	Transfer Fees	1,350,000
	Plot Rates	23,802,500
Lands	Plot Rents	7,965,000
	Ground/Stall Rent	7,073,730
	Burial Fees	41,580
	Sand Cess	1,620,000
Sub-Total		43,877,810
	Plan Approval	675,000
Health	Slaughter Fees	1,210,275
	Hospital Fees	61,425,000
Sub-Total	*	63,310,275
Finance	Miscellaneous	4,374,000
Sub-Total	·	4,374,000
Education	School Fees	337,500
Sub-Total	'	337,500
TOTAL		275,000,000

# **4.3.2** Expenditure Forecasts

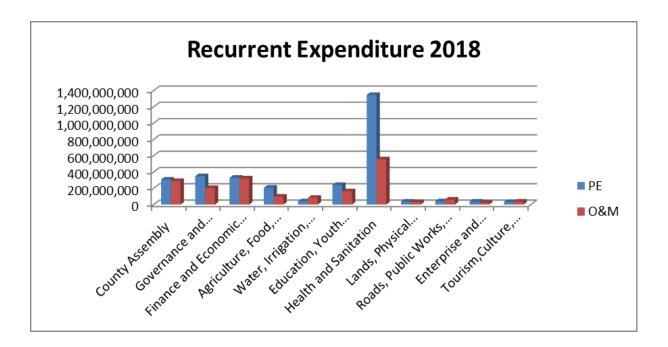
Total expenditure for FY 2018/19 is expected to be Kshs. 7,007,591,194 comprising Kshs. 2,173,382,054, Kshs. 2,966,608,600 and Kshs. 1,867,600,540 for development, personnel emoluments and use of goods and services respectively.

# 4.3.2.1 Recurrent Expenditure

Recurrent expenditure is projected to be Ksh 4,834,209,140 accounting for 69 per cent of total expenditure as per the table below:

Table 2: Summary of Recurrent Expenditure 2018-2019

Vote	PE	O&M	Total Recurrent
County Assembly	306,986,126	290,678,433	597,664,559
Governance and Administration	349,075,670	203,026,516	552,102,186
Finance and Economic Planning	328,895,471	322,158,568	651,054,039
Agriculture, Food, Livestock and fisheries Development	206,523,274	97,225,215	303,748,489
Water, Irrigation, Environment and Natural Resource	39,965,674	82,950,511	122,916,185
Education, Youth Affairs, Gender and Social Services	241,883,655	162,682,497	404,566,152
Health and Sanitation	1,346,175,543	555,706,508	1,901,882,051
Lands, Physical Planning, Housing and Urban Development	37,332,982	31,781,943	69,114,925
Roads, Public Works, Energy and Transport	41,185,453	62,145,217	103,330,670
Enterprise and Industrial Development	36,378,542	22,743,383	59,121,925
Tourism, Culture, Sports and Arts	32,206,210	36,501,749	68,707,959
Total	2,966,608,600	1,867,600,540	4,834,209,140



# **4.3.2.2 Development Expenditure**

Development expenditure for the period is projected to be 2,173,382,054 accounting for 31 per cent of total expenditure as per the table below:

**Table 3: Summary of Development Expenditure 2018-19** 

Vote	Development 2018-2019
County Assembly	45,689,580
Governance and Administration	76,149,299
Finance and Economic Planning	76,149,299
Agriculture, Food, Livestock and Fisheries Development	209,141,035
Water, Irrigation, Environment and Natural Resources	269,684,887
Education, Youth Affairs, Gender and Social Services	209,112,929
Health and Sanitation	457,156,183
Lands, Physical Planning, Housing and Urban Development	54,706,526
Roads, Public Works, Energy and Transport	586,345,050
Enterprise and Industrial Development	100,533,333
Tourism, Culture, Sports and Arts	88,713,933
Total	2,173,382,054

# 2018/19-2020/21Ceilings

Sectoral medium-term expenditure ceilings are as tabulated below:

**Table 4: Summary of Projected Ceilings per Sector** 

Vote	Baseline 2017/18	Development 2018-2019	PE 2018-2019	O&M 2018-2019	Total Recurrent 2018/19	TOTAL CEILING 2018- 2019	Projections	
							2019-2020	2020-2021
County Assembly	704,914,472	45,689,580	306,986,126	290,678,433	597,664,559	643,354,139	707,689,553	778,458,508
Governance and Administration	531,294,743	76,149,299	349,075,670	203,026,516	552,102,186	628,251,485	691,076,634	760,184,297
Finance and Economic Planning	669,045,788	76,149,299	328,895,471	322,158,568	651,054,039	727,203,338	799,923,672	879,916,039
Agriculture, Food, Livestock and Fisheries Development	403,642,769	209,141,035	206,523,274	97,225,215	303,748,489	512,889,524	564,178,476	620,596,324
Water, Irrigation, Environment and Natural Resources	332,420,606	269,684,887	39,965,674	82,950,511	122,916,185	392,601,072	431,861,179	475,047,297
Education, Youth Affairs, Gender and Social Services	574,003,279	209,112,929	241,883,655	162,682,497	404,566,152	613,679,081	675,046,989	742,551,688
Health and Sanitation	1,862,466,060	457,156,183	1,346,175,543	555,706,508	1,901,882,051	2,359,038,234	2,594,942,057	2,854,436,263
Lands, Physical Planning, Housing and Urban Development	132,014,678	54,706,526	37,332,982	31,781,943	69,114,925	123,821,451	136,203,596	149,823,956
Roads, Public Works, Energy and Transport	915,573,931	586,345,050	41,185,453	62,145,217	103,330,670	689,675,720	758,643,292	834,507,621
Enterprise and Industrial Development	183,061,881	100,533,333	36,378,542	22,743,383	59,121,925	159,655,258	175,620,784	193,182,862
Tourism, Culture, Sports and Arts	176,797,173	88,713,933	32,206,210	36,501,749	68,707,959	157,421,892	173,164,081	190,480,489
Total	6,485,235,380	2,173,382,054	2,966,608,600	1,867,600,540	4,834,209,140	7,007,591,194	7,708,350,313	8,479,185,345
Percentage		31%	42%	27%	69%		·	

# **Chapter Five**

# 5.0 Medium-Term Expenditure Framework

#### 5.1 Overview

This Fiscal strategy paper aims at supporting the transformation of the county economy through infrastructure and social-economic development, ensure balanced budget, contain growth of recurrent expenditure in favour of capital investment so as to promote sustainable development and strengthen delivery of services.

The medium term fiscal framework for the FY 2018/19 is set based on macroeconomic policy framework as set out in Chapter Two and sector priorities in Chapter Three. Sectoral expenditure ceilings are based on funding allocation in the FY 2017/18 budget as the starting point. Most of the outlays are expected to support critical infrastructure and operationalizing the existing facilities.

# **5.2 Resource Envelope**

The projected resource envelope of FY 2018/19 is Kshs. 7,007,591,194 comprising Own Source revenue of Kshs. 275,000,000, equitable share Ksh 6,028,800,000 and conditional allocations of Ksh 703,791,194 as shown in table 7 below:

Table 5: Revenue Projection per Source for FY 2018/19

Item	Amount
Equitable Share	6,028,800,000
Compensation for User Fee Foregone	18,194,808
Leasing of Medical Equipment	200,000,000
Road Maintenance Levy Fund	158,733,053
Rehabilitation of Village Polytechnics	38,500,000
Loans and Grants	288,363,333
Own Source Revenue	275,000,000
Total	7,007,591,194

#### 5.3 Resource Allocation Criteria

# **Apportionment of the Baseline Ceilings**

The baseline estimates reflect the current departmental spending levels in sector programmes. In the recurrent expenditure category, non-discretionary expenditures take first charge. These include payment of statutory obligations such as interest, salaries and pensions.

Compensation of employees covering staff in the county government functions accounts for about 42 per cent of the total expenditure. Other recurrent expenditures that include operations and maintenance account for 27 per cent of total expenditure.

Development expenditures which accounts for 31 per cent have been shared out on the basis of the CIDP priorities and strategic interventions. The following criteria were used in apportioning capital budget:

- > Strategic policy interventions: priority has been given to policy and project interventions covering the entire county to ensure equity in socio- economic development.
- ➤ On-going projects: emphasis has been given to completion of on-going capital projects and in particular infrastructure projects with high impact on poverty reduction, equity and employment creation.
- > Focus has also been given to operationalize the already completed projects especially in the health and education sectors
- ➤ Achievability and sustainability of programmes and projects
- > Desirability of the projects as a social good

# **5.4 Baseline Ceilings**

The table below provides tentative projected sectoral baseline ceilings for the 2018/19-2020/21 MTEF periods.

**Table 6: Baseline Ceilings 2018/19-2020/21** 

Vote	Baseline 2017/18	Development 2018-2019	PE 2018-2019	O&M 2018-2019	Total Recurrent 2018/19	TOTAL CEILING 2018- 2019	Projections	
							2019-2020	2020-2021
County Assembly	704,914,472	45,689,580	306,986,126	290,678,433	597,664,559	643,354,139	707,689,553	778,458,508
Governance and Administration	531,294,743	76,149,299	349,075,670	203,026,516	552,102,186	628,251,485	691,076,634	760,184,297
Finance and Economic Planning	669,045,788	76,149,299	328,895,471	322,158,568	651,054,039	727,203,338	799,923,672	879,916,039
Agriculture, Food Livestock and Fisheries Development	403,642,769	209,141,035	206,523,274	97,225,215	303,748,489	512,889,524	564,178,476	620,596,324
Water, Irrigation, Environment and Natural Resources	332,420,606	269,684,887	39,965,674	82,950,511	122,916,185	392,601,072	431,861,179	475,047,297
Education, Youth Affairs, Gender and Social Services	574,003,279	209,112,929	241,883,655	162,682,497	404,566,152	613,679,081	675,046,989	742,551,688
Health and Sanitation	1,862,466,060	457,156,183	1,346,175,543	555,706,508	1,901,882,051	2,359,038,234	2,594,942,057	2,854,436,263
Lands, Physical Planning, Housing and Urban Development	132,014,678	54,706,526	37,332,982	31,781,943	69,114,925	123,821,451	136,203,596	149,823,956
Roads, Public Works, Energy and Transport	915,573,931	586,345,050	41,185,453	62,145,217	103,330,670	689,675,720	758,643,292	834,507,621
Enterprise and Industrial Development	183,061,881	100,533,333	36,378,542	22,743,383	59,121,925	159,655,258	175,620,784	193,182,862
Tourism, Culture, Sports and Arts	176,797,173	88,713,933	32,206,210	36,501,749	68,707,959	157,421,892	173,164,081	190,480,489
Total	6,485,235,380	2,173,382,054	2,966,608,600	1,867,600,540	4,834,209,140	7,007,591,194	7,708,350,313	8,479,185,345
Percentage		31%	42%	27%	69%			

# 5. 5 Sector/Departmental Priorities

### **5.5.1 County Assembly**

The sector is mandated to Promote good governance through effective and efficient legislation, representation and oversight role

The sector has prioritized the following programmes for the 2018/19 to 2020/21 MTEF period:

**General Administration, Planning and Support Services-** To enhance professionalism, build human resource capacity and provide effective services to the Legislature to enable it meet its Constitutional mandate.

**Legislation and Representation**- To strengthen the capacity of members of County Assembly in making laws and enhance their representative capacity

**Legislative Oversight**- To strengthen the capacity of making and oversight the county budget for optimal use of public resources and enhanced accountability in governance

In order to implement the prioritized programmes, the sector has been allocated Ksh 643,354,139 in 2018/19. This allocation is projected to increase, Ksh 707,689,553 and Ksh 778,458,508for the financial years 2019/2020 and 2020/21 respectively.

#### 5.5.2 Governance and Administration

This sector is mandated to co-ordinate and facilitates an effective and efficient public service

The sector has prioritized the following programmes for this MTEF period:

**Coordination of Devolved Services** – this programme aims at championing devolution at grass root level through citizen participation in development programmes and infrastructural development at sub-county/wards.

**County Governance**- this programme will focus on providing leadership to the County Executive Committees and administration based on the County policies and plans through county enforcement and compliance, county disaster management system and county drugs and substance control initiative

**County Executive Administration-** this programme will focus on providing supervisory services in the administration and delivery of services in the County and all decentralized units and agencies through the County Intergovernmental Relations

**Human Capital Management-** this programme will facilitate the development of coherent integrated human resource planning and budgeting for personnel emolument in the County by

training staff on the automated HRM function, acquisition of the necessary e- HRM software and automation of performance management system

County Public Service Board a Semi-Autonomous Government Agency (SAGA) under the sector has prioritized County Public Service and Administrative Services programmes in the medium-term period 2018/19 to 2020/21

During the period, the sector plans to construct and equip County Headquarters and Government Residence and Model ward infrastructure as transformative projects. To implement the prioritized programmes, the sector has been allocated a ceiling of Kshs. 628,251,485 in FY 2018/19. This allocation is projected at Kshs. 691,076,634 and Kshs. 760,184,297 for FYs 2019/2020 and 2020/2021 respectively.

# 5.5.3 Finance and Economic Planning

This sector is mandated to provide overall leadership and policy direction in economic planning, resource mobilization and public finance management. The sector has prioritized the following programmes for the 2018/19 to 2021/21 MTEF period:

**Financial services**-focus will be on completing the digitization of revenue collection, construction of an archive and rehabilitation of IFAD office block

**Economic planning services**-focus will be on developing County M&E system, preparation of: County specific M and E indicator handbook, County statistical abstract, and modernise the county information and documentation centre.

**General Administration, Planning and Support Services-**this programme will enhance professionalism, build human resource capacity for effective and efficient service delivery.

To implement its programmes and projects, the sector has been allocated Ksh 727,203,338 in 2018/19. This allocation is projected to increase to Ksh 799,923,672 and Ksh 879,916,039 in the MTEF period.

# 5.5.4 Agriculture, Food, Livestock and Fisheries Development

The sector's mandate is to promote and facilitate sustainable, efficient and effective agricultural production and increase income.

The sector has prioritized the following programmes for the 2017/18 to 2019/20 MTEF period:

**Livestock Management and Development**- this programme will improve livestock productivity for high quality food, increase income and provide employment through dairy cattle improvement project and poultry enterprise development project

**Veterinary Services-**this programme will provide efficient veterinary services for production of quality animals and animal products

**Fisheries Management and Development-**this programme will improve fish productivity in capture and culture fisheries through fish quality assurance and marketing, fish multiplication centre / hatchery and enhancement of fish stocks in natural water bodies project

**Crop Management-**this programme will improve crop development for generation of income, employment and alleviate poverty through mechanization, seeds and fertilizer subsidy, high value vegetable production and marketing and agri-business revolving fund **General Administration, Planning and Support Services-**this programme will enhance professionalism, build human resource capacity for effective and efficient service delivery.

The sector has prioritised agricultural extension services for the transformation of agricultural production and productivity

To implement the above programmes, the sector has been allocated Ksh 512,889,524 in 2018/19. This allocation is projected to increase to Ksh 564,178,476 and Ksh 620,596,324 for the MTEF period.

### 5.5.5 Water, Irrigation, Environment and Natural Resources

The sector is mandated to promote environmental conservation, improve access to quality water, energy and utilization of irrigation for sustainable socio-economic development.

For the 2018/19 - 2020/21 MTEF period, the sector has prioritized programmes intended to promote sustainable utilization and management of the environment and natural resources for socio-economic development. These programmes include:

Water supply infrastructure development: Focus will be on irrigation infrastructural development, desilting of dams and pans, augmentation, extension and expansion of existing water supplies, roof water harvesting complete with guttering in public institutions

**Environmental conservation:** Focus will be on establishment of tree nurseries and tree planting across the County, introduction of agroforestry and beautification of Siaya and Bondo towns

**General Administration, Planning and Support Services-**this programme will enhance professionalism, build human resource capacity for effective and efficient service delivery

During the period, the department will implement the following flagship projects;

Development of Ugunja market-Sega-Ukwala water line jointly by ADB and County government through LVNWSB and development of Lower Nzoia Irrigation scheme jointly by NIB and county government within five years starting in 2018/19

In order to implement the prioritized programmes, the Sector has been allocated Ksh 392,601,072 in the financial year 2018/19. This allocation is projected to increase to Ksh 431,861,179 and Ksh 475,047,297 for the MTEF period

### 5.5.6 Education Youth Affairs, Gender and Social Services

The sector is mandated to provide, promote and coordinate quality education and training, integration of science technology and innovation in sustainable socio-economic development process. To meet its mandate the sector has prioritized the following programmes in the medium term 2017/18-2019/20:

**ECDE and Youth Polytechnic management and administration**: This programme will ensure newly constructed and rehabilitated ECDE centers and youth polytechnics are equipped and instructors for early learners and polytechnics are employed.

**Sports Infrastructure**: This programme will focus on improving the sports infrastructure in Siaya and Migwena stadia, provision of sport facilities in various playing grounds within the County and sports talent identification and nurturing through organization of tournaments

**Social security programmes**: This programme will focus on providing social safety nets to youths, women and PLWDs through up scaling of revolving fund to empower these disadvantaged groups and provide bursary to needy students.

**General Administration, Planning and Support Services-**this programme will enhance professionalism, build human resource capacity for effective and efficient service delivery

To implement the above programmes and projects, the Sector has been allocated Ksh 613,679,081 for the financial years 2018/2019 with the allocation projected to increase to Ksh 675,046,989 and Ksh 742,551,688 in the MTEF period

#### 5.5.7 Health and Sanitation

The mandate of the sector is to build progressive, responsive and sustainable technologically-driven, evidence-based and client-centered health system. To achieve this mandate, the sector implements four programmes namely: curative health care services, preventive, promotive and rehabilitative health services and health infrastructure development. Focus by the sector during the medium term plan 2017/18-2019/20 will include:

**Health Infrastructural development and equipment:** This programme will focus on construction of 6 twin staff houses and laboratories in Rwambwa, Got Agulu, Pap Kodero, Sigomere, Uyawi and Ambira sub-County Hospitals, completion of on-going and stalled health projects. Other projects include construction of generator houses and purchase of stand by generators for Uyawi, Rwambwa, Sigomere and Mageta health facilities.

**Up scaling Universal Health care:** This Initiative will include free Maternity Health services, subsidies for the poor and vulnerable groups and reducing out of pocket/catastrophic health expenditure

Preventive and promotive Health care Services: This programme will focus on reducing morbidity and mortality from Malaria, HIV/AIDs, Tuberculosis and Non-Communicable Diseases (NCDs) and improving reproductive, maternal, neonatal, child and adolescent Health (RMNCAH) through increased access to Family Planning, cervical Cancer services, NC and PNC services, Access to Youth Friendly services immunization, improved nutrition management and improve environmental hygiene and sanitation by ensuring litter free urban centres and towns

Curative and Rehabilitative Health Care Services: Focus will be on refurbishments of Psychiatric Unit, walk way, procuring CT scan, establishing a renal unit at SCRH, equipping 6 rural health facilities with specialized medical equipment and operationalization of the existing health facilities and procurement of drugs as well as non-pharmaceuticals.

**Human Resource Development:** This programme will focus on recruitment, motivating, promoting and building capacity of health staff on preventive, promotive and palliative care for Non-Communicable Diseases.

To implement these programmes, the sector has been allocated Ksh 2,359,038,234 in the financial year 2018/2019 to implement its programmes. This allocation is projected to increase to Ksh 2,594,942,057 and Ksh 2,854,436,263 for the financial years 2019/2020 and 2020/2021 respectively.

# 5.5.8 Land, Physical Planning, Housing and Urban Development

The department is mandated to facilitate administration and management of public land and access to adequate and affordable housing. The sector has prioritized the following programmes for the 2017/18 to 2019/20 MTEF period:

County public land administration, Land use planning and surveying-focus will be on surveying public land, facilitating citizens to acquire title deeds, preparation of urban

development plans for Usenge, Bondo, Ugunja and Yala towns, surveying and planning of markets, boundary mapping of wards and villages and acquisition of investment land.

**Housing development**-focus will be on construction of housing units through public private partnership, maintenance of existing governmental buildings and building and equipping ABT centres in the 3 sub counties

General Administration, Planning and Support Services-this programme will enhance professionalism, build human resource capacity for effective and efficient service delivery

In order to implement the prioritized programmes, the sector has been allocated Ksh 123,821,451 in 2018/19. This allocation is projected to increase to Ksh 136,203,596 and Ksh 149,823,956 for the financial years 2019/2020 and 2020/2021 respectively.

## **5.5.9** Enterprise and Industrial Development

The sector is mandated to facilitate trade, cooperatives and enterprise development in the county

The sector has prioritized the following programmes for the 2017/18 to 2019/20 MTEF period:

**Trade Development and Promotion-** Improvement of market infrastructure (drainage works, gravelling, construction of latrines and market sheds) in 2 selected markets per subcounty, completion of Modern Markets at Yala, Ramba and Bondo, construction of Modern Markets in Aram and Boro, acquisition of land for construction of modern market at Ukwala, operationalization of Trade Development Fund and Installation of solar lights,

Cooperative Development and Management- Operationalization of cooperatives, installation of cold storage fishing facilities at Wichlum, Usenge and Lwanda Kotieno, purchase of dairy processing equipment for Mur Malanga and Lake Land Farmers Coop. Society, up scaling of cooperative revolving fund, operationalization of rice mill at Anyiko and acquisition of new rice mill for Buhoha-Sumba Co-operative Societies.

**Fair Trade Practices and Consumer Protection**- focus will be on establishment of verification center in Siaya and calibration plant in Siaya -Busia road

General Administration and Support Services- Refurbishment of trade department office blocks in Siaya Town and Trade Department Offices at Sub Counties and enhancement of human resource capacity by identifying gaps to be filled through recruitment, promotion and training

During the period, the department will implement the following flagship projects; construction of modern markets at Aram Ukwala (Ugenya) and operationalize cooperative and trade revolving fund, operationalization of rice mill at Anyiko and acquisition of new rice mill for Buhoha-Sumba.

In order to implement the prioritized programmes, the sector has been allocated Ksh 159,655,258 in 2017/18. This allocation is projected at Ksh 175,620,784 and Ksh 193,182,862 for the financial years 2019/2020 and 2020/2021 respectively.

# 6.5.10 Tourism, Culture, Sports and Art

The sector is mandated to establish integrated socio-economic and environmentally friendly policies and programmes for hospitality, wildlife conservation and ICT for a vibrant economy.

The sector has prioritized the following programmes for the 2017/18 to 2019/20 MTEF period:

Information & Communication Services- focus will be on rolling-out high-speed broadband infrastructure to all sub-counties, purchasing and installation of infrastructure to facilitate voice/video communication (e.g. Voice over Internet Protocol (VoIP) and Video Conferencing), development of Digital Villages/ County Huduma Services, creating County portal with integrated information from all systems and accessible to key stakeholders, implementing project management system to monitor the implementation of all county projects, rolling out Health Management Information System (HMIS) and implementing Agricultural Management Information System(AMIS)

**Tourism development and promotion**- focus will be on developing new cultural centres at Odera akang'o and Got Ramogi, improving infrastructure in lake Kanyaboli, equipping existing cultural centres, promoting the home-stay initiative and organise cultural tourism events

**General Administration, Planning and Support Services-**this programme will enhance professionalism, build human resource capacity for effective and efficient service delivery

In order to implement the prioritized programmes, the sector has been allocated Kshs. 157,421,892 in the FY2018/19. This allocation is projected to increase to Ksh 173,164,081 and Ksh 190,480,489 for the financial years 2019/2020 and 2020/2021 respectively.

# 5.5.11 Roads, Public Works, Energy and Transport

The sector is mandated to provide affordable and efficient integrated transport system and other infrastructure facilities and services

The sector has prioritized the following programmes for the MTEF period 2018/19 to 2020/2021:

**Transport Infrastructure Development**-focus will be on maintenance of County roads, construction of bridges and operationalization of mechanical transport fund (MTF)

Transport Management & Safety- focus will be on road safety and awareness campaign

**Street Lighting-**focus will be on installation street lights in urban centers and market centers and repair and maintenance of street lights.

**Renewable Energy Management**: This programme will focus on promotion of innovative sustainable renewable energy solutions

General Administration, Planning and Support Services-this programme will enhance professionalism, build human resource capacity for effective and efficient service delivery

# Flagship project

Implementation of street lighting programme in towns and urban centers and construction of bridges in selected roads

In order to implement the prioritized programmes, the sector has been allocated Ksh 689,675,720 in 2017/18. This allocation is projected to increase to Ksh 758,643,292 and Ksh 834,507,621 for the financial years 2018/2019 and 2019/2020 respectively.