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COLONY AND PROTECTORATE OF KENYA

# SESSIONAL PAPER No. 97 of 1955

## PROGRESS REPORT ON THE THREE-AND-A-HALF-YEAR DEVELOPMENT PLAN



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## SESSIONAL PAPER No. 97 OF 1955

## FOREWORD

In paragraph 27 of Sessional Paper No. 51 of 1955 the Government announced that the Development Committee of the Council of Ministers foreshadowed in Command Paper No. 9103\* had been appointed and instructed—

- (a) to review the progress of the present three-and-a-half-year plan and having,
  - (i) invited Ministers in charge of departments to suggest modifications or extensions; and
  - (ii) considered the internal consistency and structure of the plan;
  - to make recommendations to the Council of Ministers from time to time;
- (b) to make recommendations on priorities in relation to works capacity and the availability of funds and to define the stages in which the plan should be carried out;
- (c) to consult with the Treasury and Ministers concerned to ensure that the necessary resources are available for the completion of each stage.

2. During the five months which have elapsed since the Development Estimates for 1955-56 were laid on the Table of Legislative Council, the Government has examined the adequacy of the allocations made for the various avenues of development and some of the problems connected with the implementation of the three-and-a-half-year plan.

3. In view of the great importance of the Government's development plans for the successful achievement of the policy aims summarized in the Eighteen-Point Statement of Policy issued on 5th July, 1954, this Paper is laid on the Table and published for general information. The Legislative Council is to be invited to approve by resolution the proposals contained in Chapters II and III in due course. In due course, a separate Paper will be laid describing the progress of the five-year plan for the intensified development of African agriculture.<sup>†</sup>

Nairobi, Kenya. 5th October, 1955.

\* Kenya: Proposals for the Reconstruction of the Government (H.M.S.O., 1954).

† For the relation between this plan and the general development plan vide paragraph 185 and Table 59 of Sessional Paper No. 51 of 1955.

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## CHAPTER I-INTRODUCTION

This Sessional Paper has four objects: ---

- (a) To seek the approval of the Legislative Council to certain amendments to the development plan covering the three and a half years 1st January, 1954, to 30th June, 1957, described in Sessional Paper No. 51 of 1955.\*
- (b) To inform the Legislative Council of the decisions taken by the Government as regards spending priorities in the fiscal year 1955-56.
- (c) To report on the progress so far in the implementation of the development plan.
- (d) To review the financial position.

\* Approved by resolution on 19th April, 1955.

## CHAPTER II—AMENDMENTS TO SESSIONAL PAPER No. 51 OF 1955

2. The approved plan envisages expenditure of £23,688,350 during the threeand-a-half-year period 1st January, 1954, to 30th June, 1957, and is summarized in Table 45 of Sessional Paper No. 51 of 1955. The proposed amendments to the plan are shown in Table 1 below. There is a net decrease in the plan value of £792,445 but this is mainly due to a reduction of £1.0 million in the allocation for the Local Government Loans Authority in view of the possibility that the Nairobi City Council will be permitted to raise a £3.0 million loan—of which £2.0 million will represent new money—as opposed to the £2.0 million originally approved.\* This means that the Government's own loan programme is reduced by the same amount and that the capital gap on the plan remains unaffected.

No.	Portfolio	Approved Allocation		Proposed Supplementary Allocation		Savings		Revised Allocation	
INO.	Portiono	Gross (1)	Net (2)	Gross (3)	Net (4)	Gross (5)	Net (6)	Gross (7)	Net (8)
		£	£	£	£	£	£	£	£
1 2 3 4	Chief Secretary Staff Housing	1,006,000 448,570 54,674 11,200	814,900 368,170 54,674 11,200		1,300	36,000 		970,000 448,570 54,674 11,200	814,900 369,470 54,674 11,200
	Total	1,520,444	1,248,944		1.300	36,000		1,484,444	1,250,244
5	Minister for Legal Affairs Judicial Buildings	72,207	58,507			-		72,207	58,507
6 7 8 9	Minister for African Affairs Administrative Sub-stations Buildings, N.F.P Nandi Hills Project Fort Smith Swahilis	312,700 7,169 5,470 4,250	253,800 5,809 5,470 4,250			5,900		306,800 7,169 5,470 4,250	253,800 5,809 5,470 4,250
Ì	TOTAL	329,589	269,329			5,900		323,689	269,329

## TABLE 1.—THREE-AND-A-HALF-YEAR DEVELOPMENT PLAN, 1954-57 (Revision of Table 45 of Sessional Paper No. 51 of 1955)

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No.	Portfolio	Approved Allocation		Proposed Supplementary Allocation		Savings		Revised Allocation	
		Gross (1)	Net (2)	Gross (3)	Net (4)	Gross (5)	Net (6)	Gross (7)	Net (8)
	Minister for Agriculture, Animal Husbandry and Water Resources	£	£	£	£	£	£	£	£
10 11 12 13 14	Agriculture Veterinary Services Water African Land Development Loans for African Agriculture and Live-	1,541,058 83,690 1,042,700 971,900	1,472,758 83,690 908,700 971,900	16,450 16,675 148,500 —	16,450 16,675 120,700	16,450 	16,450 	1,541,058 100,365 1,191,200 971,900	1,472,758 100,365 1,029,400 971,900
15 16 17	stock European Settlement Indian and Arab Settlement Loansmade under Agriculture Ordinance, 1955	68,750 350,000 30,000 100,000	68,750 350,000 30,000		=	Ξ		68,750 350,000 30,000	68,750 350,000 30,000
	TOTAL	4,188,098	100,000 3,985,798	181,625	153,825	16.450	16,450	100,000 4,353,273	4,123,173
	Minister for Internal Security and Defence		ł	ļ					
19	Police Buildings (including forts) Prison Buildings Military Buildings	1,905,190 1,060,000 1,125,000	1,569,900 858,600 993,600			9,700 19,500	15,700	1,895,490 1,040,500 1,125,000	1,569,900 842,900 993,600
	TOTAL	4,090,190	3,422,100			29,200	15,700	4,060,990	3,406,400

TABLE 1.—THREE-AND-A-HALF-YEAR DEVELOPMENT PLAN, 1954-57-(Contd.)

No.	Portfolio	Approved Allocation		Proposed Supplementary Allocation		Savings		Revised Allocation	
		Gross (1)	Net (2)	Gross (3)	Net (4)	Gross (5)	Net (6)	Gross (7)	Net (8)
	Minister for Local Government, Health and Housing	£	£	£	£	£	£	£	£
21 22 23	Local Government Loans Authority Medical Services	3,025,000 1,097,484 256,250	3,025,000 1,005,784 256,250	152,150 45,000	152,150 45,000	1,000,000 6,755 128,750	1,000,000 6,755 128,750	2,025,000 1,242,879 172,500	2,025,000 1,151,179 172,500
	TOTAL	4,378,734	4,287,034	197,150	197,150	1,135,505	1,135,505	3,440,379	3,348,679
24 25 26 27 28 29 30	Minister for Education, Labour and LandsEuropean EducationAsian EducationAfrican EducationAfrican EducationArab EducationEducation:Special SchemesLabour DepartmentPurchase of LandTOTAL	880,000 1,176,000 1,310,500 55,600 225,531 6,400 51,000 3,705,031	727,200 1,020,200 1,233,300 45,900 221,731 5,200 51,000 3,304,531	11,800 20,000 	 9,500 20,000  29,500			880,000 1,176,000 1,295,400 55,600 225,531 6,400 43,000 3,681,931	727,200 1,020,200 1,233,300 45,900 225,531 5,200 43,000 3,300,331
	Minister for Forest Development, Game and Fisheries								
31 32 33	Forestry	160,500 67,500 10,000	159,600 67,500 10,000	31,500 	31,500 	35,000 	35,000 	157,000 67,500 10,000	156,100 67,500 10,000
	TOTAL	238,000	237,100	31,500	31,500	35,000	35,000	234,500	233,600

TABLE 1.—THREE-AND-A-HALF-YEAR DEVELOPMENT PLAN, 1954-57—(Conid.)

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No.	Portfolio	Approved Allocation		Proposed Supplementary Allocation		Savings		Revised Allocation	
110.	ronoio	Gross (1)	Net (2)	Gross (3)	Net (4)	Gross (5)	Net (6)	Gross (7)	Net (8)
		£	£	£	£	£	£	÷.£	£
	Minister for Commerce and Industry				í				
34	Post Office Renewals Fund	257,250	257,250	-	-	-		257,250	257,250
35 36	Geological Survey	76,406	76,406	50,000	50,000	-		76,406	76,406
37	Development of Industrial Sites	50,000	50,000	50,000	50,000	_	_	173,000 50,000	173,000
38	Nyeri Électricity Undertaking	95,600	95,600	_	_	_	_	95,600	95,600
39	Nairobi Airport, Embakasi	1,499,027	1,499,027		_	-	_	1,499,027	1,499,027
40	Improvements to Aerodromes	17,000	17,000	-	-	- 1	-	17,000	17,000
41 42	Weights and Measures Department	8,874 9,400	8,874 7,600	_	_	_		8,874 9,400	8,874 7,600
	Total	2,136,557	2,134,757	50,000	50,000	-	-	2,186,557	2,184,757
	Minister for Works								
43	Public Works Department	75,000	60,800	-	_			75,000	60,800
44	General Works Staff		1,790,850	-	-		31,900		1,758,950
45 46	Roads	2,437,000	2,437,000	71.000	59 000	71.000		2,437,000	2,437,000
40	Supplies and Transport Department	400,000	348,300	71,000	58,900	71,000	71,000	400,000	336,200
	Total	2,912,000	4,636,950	71,000	58,900	71,000	102,900	2,912,000	4,592,950

TABLE 1.--THREE-AND-A-HALF-YEAR DEVELOPMENT PLAN, 1954-57--(Contd.)

No.	Portfolio	Approved	Approved Allocation		Proposed Supplementary Allocation		ngs	Revised Allocation	
NO.	Portiono	Gross (1)	Net (2)	Gross (3)	Net (4)	Gross (5)	Net (6)	Gross (7)	Net (8)
	Minister for Community Development	£	£	£	£	£	£	£	£
47	Community Development Projects	. 40,500	40,500	8,935	8,935	_	-	49,435	49,435
48	Jeanes School, Kabete	. 75,000	60,800		-	-	-	75,000	60,800
49	E.A. School of Co-operation	. 2,000	2,000	- 1	-	-		2,000	2,000
50	Juvenile Remand Homes	.   _	-	19,500	15,700			19,500	15,700
	TOTAL	. 117,500	103,300	28,435	24,635		-	145,935	127,935
	GRAND TOTAL	£ 23,688,350	23.688.350	591,510	546,810	1,383,955	1,339,255	22,895,905	22,895,905

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TABLE 1.---THREE-AND-A-HALF-YEAR DEVELOPMENT PLAN, 1954-57-(Contd.)

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3. The revised plan is summarized below by ministerial portfolios: ---

TABLE 2.—ALLOCATIONS UNDER THREE-AND-A-HALF-YEAR PLAN BY MINISTERIAL PORTFOLIOS

ALLOCATION (GROSS) 1954-57 PORTFOLIO Amount Per cent £. Agriculture, Animal Husbandry and Water Resources 4,353,273 19-0 Internal Security and Defence 17.7 .. 4,060,990 . . . . . . Education, Labour and Lands 16-1 3.681.931 · . . . . Local Government, Health and Housing 3,440,379 15-1 . . . . Works 2,912,000 12.7 . . . . . . . . . . Commerce and Industry ... 2,186,557 9.6 . . . . . . . . Chief Secretary .. . . 1,484,444 6.5 . . . . . . • • African Affairs . . 323,689 1.4 . . . . . . Forest Development, Game and Fisheries 234,500 1-0 . . . . Community Development .. .. 145,935 0.6. . . . Legal Affairs . . 72.207 0.3 . . . . . . . . . . TOTAL .. .. 22.895.905 100.0 . .

(Revision of Table 85 of Sessional Paper No. 51 of 1955)

4. The Minister for Agriculture, Animal Husbandry and Water Resources has now received the largest allocation, a position he held under the ten-year plan, whilst the Minister for Local Government, Health and Housing has dropped from first to fourth. If the £0.75 million still allocated for the Nairobi City Council is excluded, thus reducing the plan value to £22,145,905, the Minister for Agriculture, Animal Husbandry and Water Resources' share rises to 19.7 per cent. If that proportion of ordinary development expenditure, namely £852,000\* which is being charged to the £5.0 million grant from Her Majesty's Government for the five-year plan for the intensified development of agriculture is included, then the proportion rises to 22.6 per cent. Under the ten-year plan, it should be noted, the Minister for Agriculture, Animal Husbandry and Water Resources was responsible for 31.0 per cent of total expenditure.†

5. Revised subsidiary tables are presented in Appendix A together with brief statements explaining the reasons for the amendments proposed.

6. This is a convenient point to note that the statement of total capital expenditure on Central Government account contained in Table 90 of Sessional Paper No. 51 of 1955 must be amended as below. In addition, expenditure financed from the 1954 Local Loan and the E.A. War Bonds conversion offer should properly be included.<sup>‡</sup>

<sup>‡</sup> Paragraph 109 and footnote (\*) on page 59 of Sessional Paper No. 51 of 1955.

<sup>\*</sup> Table 59 of Sessional Paper No. 51 of 1955.

<sup>†</sup> Table 9 of Sessional Paper No. 51 of 1955.

## TABLE 3-TOTAL GOVERNMENT CAPITAL EXPENDITURE, 1954-57

(Revision of Table 90 of Sessional Paper No. 51 of 1955)

Ітем											
Three-and-a-half-y	ear Plar	1, 1954	-57						22.9		
Five-year Plan to	Intensit	y the	Develo	pment	t of A	frican .	Agricul	ture,			
1954-58 (a)	••							• •	3.25		
Mombasa Water	Supply (	Major	· Projec	t)					4.2		
Loans made unde									0.4	(b)	
Central Housing J									2.0	(c)	
Road Authority									0.5	(d)	
Nairobi City Cou	ncil								1.0	(e)	
Land and Agricul									0.75	(e)	
Local Governmen									0.75	(e)	
Reimbursements	••	••		••	••			•••	0∙8	(f)	
	Total								36.55		
Less Shortfall on	Three-a	nd-a-h	alf-year	Plan	•••		••	•••	1.7	(g)	
	NET TO	TAL							34.85		

Notes .---

(a) Colonial Development and Welfare Scheme No. D.2346.

(b) Contribution from Colony revenue. Paragraph 182 of Sessional Paper No. 51 of 1955.

(c) This sum is being raised in instalments from the Colonial Development Corporation.

(d) Difference between expenditure envisaged by the Road Authority and the sum to be credited to the Road Fund. Table 83 of Sessional Paper No. 51 of 1955.

(e) From proceeds of 1954 Local Loan and East African War Bonds conversion offer.

(f) Table 44 of Sessional Paper No. 51 of 1955.

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(g) Table 8 of this Paper.

#### CHAPTER III-SPENDING PROGRAMME, 1955-56

7. The Development Estimates for 1955 56, whilst they were completely reframed in accordance with the form in which the three-and-a-half-year development plan was presented in Sessional Paper No. 51 of 1955, could not be prepared on the basis of known spending capacity for the Government did not have time to deal with the question of priorities before the Minister for Finance laid the Budget. The provision sought through the estimates was thus based, generally, on the formula two-sevenths of allocations plus an amount equal to the calculated lag in spending to 30th June, 1955. This lag was due partly to the diversion of Public Works Department resources to Emergency Works services in the early part of 1954.

8. The maximum building capacity of the Public Works Department in 1955-56 has been estimated at £3.25 million. It must be emphasized that this figure is a spending target and it is far from certain that such a high rate of expenditure will be achieved. But demands on the building capacity of the Public Works Department in 1955-56 exceed available capacity by about £0.872 million, viz.:-

TABLE 4-FORECAST OF DEMANDS ON PUBLIC WORKS DEPARTMENT CAPACITY,

1955-56

Gro	Group										
Three-and-a-half-year Plan Swynnerton Plan Military (Pool) Military (Joint Colonial) Agency (other than Military), say Maintenance (Colony)	••• ••• ••• •••		··· ··· ···	··· ··· ···		$\begin{array}{c} f \\ 2.976 (a) \\ 0.320 \\ 0.178 \\ 0.060 \\ 0.100 \\ 0.200 \\ \end{array} \right\} (b)$					
Maintenance (Military, including P Public Works Non-Recurrent	'00l, . • •	Joint Co	ionial :	and Ke	enya)	0·176 0·112					
TOTAL						4.122					

(a) Public Works Department building element in 1955-56 Development Estimates (vide column (2) of Table 6).

(b) Known demands which are, generally speaking, in the nature of commitments.

9. The total Public Works Department building element in the 1955-56. Development Estimates, therefore, is in excess of the amount which theoretically can be spent by £0.872 million.\* That is to say, of the £2.976 million provided through Section I of the Development Estimates for spending by the Public Works Department only £2.104 million can be spent. It will be observed from Table 5 below that the proposed reductions amount to £0.750 million only.

\* That is £4.122 million minus £3.250 million.

			Duilding	REDUCTIO	ONS IN COL	umn (2)	Balances	÷ :	
No.	Scheme	Voted Provision	Building Element (P.W.D.) (a) (2)	Work to be undertaken depart- mentally (b) (3)	Cuts (4)	Total (5)	P.W.D. Element (6)	Total (c) (7)	Notes
	· · · · · · · · · · · · · · · · · · ·							· · · · · · · · · · · · · · · · · · ·	
1	Staff Housing	£ 224,581	£ 224,581	£ 70,000	£ 32,675	£ 102,675	£ 121,906	£ 191,906	
2	Covernment	8,069	8,069	70,000	4,069	4,069	4,000	4,000	(d)
5	Indicial Buildings	21,001	21,000		4,005	-,007	21,000	21,000	(4)
6	Administrative Sub-stations	185,971	162,551	19,812	_	19,812	142,739	162,551	(e)
Õ	Agriculture	439,060	88,224		31,724	31,724	56,500	56,500	Ŭ
0	Grain Storage	26,000	36,000	. —			36,000	36,000	(g)
8	Police Buildings	765 022	675,682	30,660	101,301	131,961	543,721	574,381	(ĥ)
9	Prison Buildings	219,429	219,429	20,000	38,744	58,744	160,685	180,685	
20	Military Buildings	334,800	194,800	—	9,800	9,800	185,000	185,000	10
22	Medical Services		307,420	-	77,625	77,625	229,795	229,795	(i)
24	European Education		213,915	6,284	49,000	55,284	158,631	164,915	(j)
25	Asian Education		363,625	—	41,000	41,000	322,625	322,625	a * 11
26	African Education		193,986		65,000	65,000	128,986	128,986	
27	Arab Education		26,493	1,000	6,000	7,000	19,493	20,493	(k)
39	Nairobi Airport, Embakasi		20,000	. —	-		20,000	20,000	
13	Public Works Department		40,000		40,000	40,000			
46	Supplies and Transport Department		150,000	—	90,000	90,000	60,000	60,000	
48	Jeanes School, Kabete	30,000	30,000	—	_	—	30,000	30,000	
	TOTAL	4,725,662	2,975,775	147,756	586,938	734,694	2,241,081	2,388,837	- 12

## TABLE 5.—PROPOSED REDUCTIONS IN 1955-56 DEVELOPMENT ESTIMATES

Note.—Column (5) = Column (3) + Column (4).

Column (6) = Column (2) - Column (5).

Column (7) = Column (2) - Column (4).

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#### Notes to Table 5,-

(a) Excluding works, other than Colonial Development and Welfare (Block Allocation) Schemes, to be undertaken on an agency basis, but including furniture except in the case of Administrative Sub-stations, Police Buildings and the Education group.

(b) In addition to that envisaged as a departmental rather than a Public Works Department responsibility when Sessional Paper No. 51 of 1955 and hence the 1955–56 Development Estimates were prepared. The gross cost of the allocations concerned, with the exception of Prison Buildings, European Education and Arab Education, have been appropriately adjusted. (Vide Tables 47 (R), 53 (R) and 61 (R) of Appendix A.)

(c) That is, the total of columns (3) and (6),

(d) To cover commitments incurred in 1954-55 but not brought to account, additional provision of £20,882 will be required in 1955-56.

(e) Provision voted through the annual Development Estimates was only £161,624. To cover Public Works Department expenditure (£142,739), building by District Councils (£19,812), furniture (£3,175), land compensation (£5,545), water supplies (£17,750) and sundry expenses (£2,950) additional provision of £24,347 will be required.

(f) Departmental building teams will undertake work to a value of £13,000 (vide column (3) of Table 54 of Sessional Paper No. 51 of 1955).

(g) Only token provision of  $\pounds 1$  is shown against Vote D. 8-5, Item 1, for at the time the 1955-56 Development Estimates were prepared estimates of cost of the two stores to be built this year at OI Kalou and Thomson's Falls were not available. It is now estimated that the cost of these two stores will be in the region of  $\pounds 36,000$  and additional provision will be sought by Supplementary Estimate to cover their cost. It is hoped that both stores will be completed by January, 1956.

(h) The difference of £89,340 between columns (1) and (2) is accounted for as follows: balance of £140,400 to be spent directly by the police (f.n. (a) to Table 61 of Sessional Paper No. 51 of 1955), £49,340; allowance for furniture, £40,000.

(i) The planning of the Medical Training School (New Scheme) must start immediately and, whilst it has not been included here, the Public Works Department can fit it into their programme in lieu of a particular agency project which it has been decided shall be postponed.

(1) The Muthaiga Primary School is to be built by a team from the Kabete Trade and Technical School, with some assistance from the Public Works Department.

(k) Several small Arab village schools are to be built by District Commissioners.

10. The Government does not consider it necessary to reduce the Development Estimates further for two reasons: in the first place, it would be unwise to bring them exactly into line with available capacity at this stage in the year. Otherwise, the priorities borne in mind when the cuts were being worked out, namely—

One-security buildings,

Two-short-term economic projects,

Three-long-term economic projects,

Four-social service projects,

would lead to inflexibility. Secondly, as implied in footnote (b) to Table 4, it is possible that the demands on Public Works Department capacity from sources other than the three-and-a-half-year plan will fall short of the present forecast.

11. Although the limits to be imposed on spending will, inevitably, lead to a carry-over from this planning period to the next of uncompleted schemes, generally no serious consequences are foreseen. So far as can be foreseen the Police training and recruitment programmes will not be adversely affected, although the continued use of dilapidated and unsuitable buildings for a longer period than anticipated is a danger to the efficiency of the Force.

12. As regards the education group, the cuts will be absorbed in such a way as to have the least possible effect on the number of new places it was planned to provide in the current year. Nevertheless—

- (a) in European education, expenditure this year on the new girls' secondary school at Eldoret will have to be reduced, the completion of primary schools at Kericho and Nyeri will be delayed and the construction of the rural day primary school at Thika has been postponed;\*
- (b) in Asian education, a number of small schemes and the construction of some staff housing will have to be postponed. This will aggravate the problem of recruiting European staff;<sup>†</sup> and
- (c) in African education, the opening of the new secondary schools planned for Fort Hall, Meru and Nyeri will be delayed, as will the expansion of teacher-training facilities at Kisumu and Kagumo; the policy of consolidating teacher-training centres into fewer and larger units will have to be put into effect more slowly; and the introduction of three-year teacher-training courses and of the Higher School Certificate course will have to be delayed for at least another year.

\* This will tend to increase the pressure on boarding accommodation at primary schools in Nyeri and Nairobi.

+ Cf. paragraph 219 (d) of Sessional Paper No. 51 of 1955.

#### CHAPTER IV-PROGRESS OF EXPENDITURE

13. The estimates of expenditure to 30th June, 1956, presented in Table 6, are based on the audited accounts for 1954 (first half), the closed accounts for 1954-55, which have yet to be certified by the Controller and Auditor-General, and the approved Development Estimates for 1955-56 amended, in the case of building votes, in accordance with the proposals outlined in Chapter III. Some other votes have also been adjusted in the light of further information now available about likely spending. Theoretically, for the implementation of the plan to be up to date by 30th June, 1956, the balance of spending in 1956-57 should be no more than  $\pounds 6.6$  million, that is, two-sevenths or 28.6 per cent of the plan value. At best, a balance of about  $\pounds 7.9$  million is likely to remain;\* in other words, the plan will be lagging by nearly six per cent. And overall assessment, however, does not take account of either different rates of progress as between the main allocations or the significance of balances which are substantially different from the two-sevenths norm.

\* Vide f.n. (o) to Table 6

No.	Portfolio			Revised (Net)	Expendi- n ture	di- Expendi- ture	ed Expendi- di- Expendi- Expendi- ture ture 19 1954-55 1955-56 30th	Estimated Expendi- ture, 1st January, 1954 to	Estimated Balance of Allocation at 1st July, 1956		Notes
				Allocation	$1954(\frac{1}{2})$			30th June,	Amount	Per cent	
				(1)	(2)	(3)	(4)	1956 (5)	(6)	(7)	
		1410.00		£	£	£	£	£	£		P4
	Chief Secretary										
1	Staff Housing			814,900	186,099	276,181	191,906	654,186	160,714	19.7	
2	Government Offices			369,470	85,728	129,369	24,882	239,979	129,491	35.0	
3	Parliament Buildings	••	••	54,674	22,574	31,114	- 100	53,688	986	1.8	(a)
4	Information Department	••	••	11,200		8,389	400	8,789	2,411	21.5	<i>(b)</i>
•	TOTAL			1,250,244	294,401	445,053	217,188	956,642	293,602	23.4	
	Minister for Legal Affa	irs									
5	Judicial Buildings			58,507	5,910	1,908	21,000	28,818	29,689	50.7	
•	TOTAL			58,507	5,910	1,908	21,000	28,818	29,689	50.7	
	Minister for African Af	Fairs				1					
6	Administrative Sub-stations			253,800	14,176	24,305	185,971	224,452	29,348	11.6	
ž	Buildings, N.F.P			5,809		I —	3,200	3,200	2,609	44.9	
8	Nandi Hills Project	••		5,470	857	1,944	2,669	5,470	—	Nil	
9	Fort Smith Swahilis	••		4,250	-	4,250	—	4,250	-	Nil	
	TOTAL			269,329	15,033	30,499	191,840	237,372	31,957	11.9	-

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No.	Portfolio	Revised Audited (Net) Expendi- Allocation ture		Expendi- ture	ture	Estimated Expendi- ture, 1st January, 1954 to	Estimated Balance of Allocation at Ist July, 1956		Notes
		(1)	1954( <del>1</del> ) (2)	1954–55 (3)	1955–56 (4)	30th June, 1956 (5)	Amount (6)	Per cent (7)	
		£	£	£	£	£	£		
10 11 12 13 14 15 16 17	Minister for Agriculture, Animal Husbandry and Water Resources Agriculture Veterinary Services Water African Land Development Loans for African Agriculture and Live- stock European Settlement Indian and Arab Settlement Loans made under Agriculture Ordinance TOTAL	1,472,758 100,365 1,029,400 971,900 68,750 350,000 30,000 100,000 4,123,173	231,909 23,622 115,810 367,473 	493,002 42,609 283,082 382,473 13,300 250,000 	487,786 31,772 416,368 468,564 25,000 100,000 75,000 1,604,490	1,212,697 98,003 815,260 1,218,510 38,300 350,000 33 75,000 3,807,803	260,061 2,362 214,140 246,610 30,450  29,967 25,000 315,370	17.6 2.4 20.8 15.3 44.2 Nil 99.9 25.0 17.2	(c) (d) (e) (f) (a) (g) (h)
1	Minister for Internal Security and Defence								
9   F	Police Buildings (including forts) Prison Buildings Military Buildings	1,569,900 842,900 993,600	72,842 38,568 116,887	328,152 69,877 97,859	663,721 180,685 262,000	1,064,715 289,130 476,746	505,185 553,770 516,854	32·2 65·7 52·0	(i)
Ĺ	TOTAL	3,406,400	228,297	495,888	1,106,406	1,830,591	1,575,809	46.3	

TABLE 6.—THREE-AND-A-HALF-YEAR PLAN—ESTIMATED EXPENDITURE 1ST JANUARY, 1954 TO 30TH JUNE, 1956—(Contd.)

No.	Portfolio	Revised (Net) Allocation		ture	Estimated Expendi- ture	Estimated Expendi- ture, 1st January, 1954 to	Estimated Allocat Ist July	Notes	
			1954( <del>1</del> )	1954-55	1955-56	30th June, 1956	Amount	Per cent	
		(1)	(2)	(3)	(4)	(5)	(6)	(7)	
		£	£	£	£	£	£		
	Minister for Local Government, Health and Housing		(e)						
21 22 23	Local Government Loans Authority Medical Services	2,025,000 1,151,179 172,500	250,000 103,184	475,000 230,820 —	40,050 344,795 104,000	765,050 678,799 104,000	1,259,950 472,380 68,500	62·2 41·0 39·7	(j)
	TOTAL	3,348,679	353,184	705,820	488,845	1,547,849	1,800,830	53.8	
	Minister for Education, Labour and Lands				÷				
24 25 26 27 28 29 30	European EducationAsian EducationAfrican EducationArab EducationEducation:Special SchemesLabour DepartmentPurchase of Land	727,200 1,020,200 1,233,300 45,900 225,531 5,200 43,000	64,315 35,248 85,656 7 36,083 	105,490 189,519 301,362 2,814 46,708 3,791 41,239	181,915 511,625 396,305 23,463 115,906 1,761	351,720 736,392 783,323 26,284 198,697 3,791 43,000	375,480 283,808 449,977 19,616 26,834 1,409 —	51.6 27.8 36.5 42.7 11.9 27.1 Nil	(a) (k)
	TOTAL	3,300,331	221,309	690,923	1,230,975	2,143,207	1,157,124	35-1	

TABLE 6.—THREE-AND-A-HALF-YEAR PLAN—ESTIMATED EXPENDITURE 1ST JANUARY, 1954 TO 30TH JUNE, 1956—(Contd.)

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No.	. Portfolio	Revised (Net) Allocation	Audited Expendi- ture	Expendi- ture	Estimated i- Expendi- ture	Estimated Expendi- ture, 1st January, 1954 to	Estimated Balance of Allocation at 1st July, 1956		Notes
	· · · · · · · · · · · · · · · · · · ·		1954( <del>1</del> /2)	1954–55	1955–56	30th June, 1956	Amount	Per cent	
	-	(1)	(2)	(3)	(4)	(5)	(6)	(7)	
	Minister for Forest Development, Game and Fisheries	£	£	£	£	£	£	-	
31 32 33	Forestry	156,100 67,500 10,000	18,495 15,000	48,883 37,355 1,813	51,075 10,000 4,900	118,453 62,355 6,713	37,647 5,145 3,287	24·1 7·6 32·9	(h)
	TOTAL	233,600	33,495	88,051	65,975	187,521	46,079	19.7	
	Minister for Commerce and Industry				-				
34 35	Post Office Renewals Fund	257,250 76,406	36,750 2,830	73,500 11,321	73,500 25,205	183,750 39,356	73,500 37,050	28·6 48·5	
36 37 38 39 40 41	Industrial Development Corporation Development of Industrial Sites Nyeri Electricity Undertaking Nairobi Airport, Embakasi Improvements to Aerodromes Industrial and Scientific Research	173,000 50,000 95,600 1,499,027 17,000 8,874	 10,400 118,359 1,062	98,000 	75,000 50,000 42,500 550,000 8,780 8,874	173,000 50,000 86,400 963,739 13,294 8,874	9,200 535,288 3,706	9·6 35·7 21·8	(m)
42	Weights and Measures Department	7,600	1,219 170,620	1,354		2,573	5,027 663,771	66-1	_ (a)

TABLE 6.—THREE-AND-A-HALF-YEAR PLAN—ESTIMATED EXPENDITURE 1ST JANUARY, 1954 TO 30TH JUNE, 1956—(Contd.)

No.	Portfolio	Revised (Net) Allocation	Audited Expendi- ture	xpendi- Expendi-	Estimated Expendi- ture	Estimated Expendi- ture, 1st January, 1954 to	Estimated Balance of Allocation at 1st July, 1956		Notes	
			1954(1)	1954-55	1955-56	30th June, 1956	Amount	Per cent		
		(1)	(2)	(3)	(4)	(5)	(6)	(7)		
		£	£	£	£	£	£			
	Minister for Works									
43 44 45 46	Public Works Department General Works Staff Roads Supplies and Transport Department	60,800 1,758,950 2,437,000 336,200	2,961 147,494 375,000	183 330,994 750,000	658,586 750,000 60,000	3,144 1,137,074 1,875,000 60,000	57,656 621,876 562,000 276,200	94·8 35·4 23·1 82·2		
	Тотац	4,592,950	525,455	1,081,177	1,468,586	3,075,218	1,517,732	33.0	1	
	Minister for Community Development									
47 48 49	Community Development Projects Jeanes School, Kabete E.A. School of Co-operation	49,435 60,800 2,000	7,313	11,099 —	20,000 30,000 2,000	38,412 30,000 2,000	11,023 30,800	22·3 50·7	( <i>n</i> )	
50	Juvenile Remand Homes	15,700	_	-		-	15,700	100.0	2.4	
	Τοτάι	127,935	7,313	11,099	52,000	70,412	57,523	45.0		
	GRAND TOTAL	22,895,905	2,593,864	5,531,391	7,281,164	15,406,419	7,489,486	34.4	( <i>o</i> )	

TABLE 6.-THREE-AND-A-HALF-YEAR PLAN-ESTIMATED EXPENDITURE 1ST JANUARY, 195+ TO 30TH JUNE, 1956-(Contd.)

19

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Notes to Table 6.-

(a) Balance unlikely to be required (reference paragraph 19 (a) (i)).

(b) Not all of the balance likely to be required (reference paragraph 19 (a) (i)).

(c) Expenditure in 1955-56 estimated as follows:-

Approved Est	imates	4.1					£	£
Vote D.4							439,060	
Vote D.8	-5				••		28,000	467,060
	ntary Estin			•••	•••	••	36,000	
		y Estimate)			•••		16.450	
Deduct : Prope ma	osed Reduc tes (Table		955-56 ••	Develo	pment	Esti-	31,724	20,726

(d) Estimated expenditure in 1955-56 includes a proposed Supplementary Estimate for  $\pounds 15.000$ , viz.: Subsidiary Stock Routes,  $\pounds 6,000$ ; Stock Breeding Centres (African Areas),  $\pounds 9,000$ .

(e) Estimated expenditure in 1955-56 includes a Supplementary Estimate for £120,700.

(f) The actual balance is £148,900, viz.:-

	ž.	£
Book Balance (vide page 23 of the 1955-56 Development Estimates and Appendix C to this paper)		246,610
Add: Excesses on scheme values transferable to the Swynnerton Plan* on account of—		
ALDEV H.Q.	11,877	
ALDEV Schemes	285,187	
ALDEV Expenditure by Agricultural Department	30,203	
ALDEV Expenditure by Veterinary Department	128,293	
		455,560
Deduce: Loan Expenditure transferable from the Swynnerton Plan (vide f.n. x3 on page 23 of the 1955-56 Development		
Estimates)		60,050
Thus: Actual Balance		148,900

£

In other words, actual expenditure—as opposed to expenditure brought to account in the development accounts—is £823,000 and not £1,218,510, giving a balance of £148,900 as opposed to -£246,610.

(g) As the Agricultural Committees and Sub-Committees provided for in the Ordinance have not yet been appointed and as there is bound to be a time lag between loan sanctions and drawings,  $\pounds75,000$  is the maximum that will be spent in 1955-56.

(h) The percentage is calculated on an actual balance of £710,880.

(i) No expenditure will be incurred this year on the construction of barracks for the E.A. Reconnaissance Squadron and not all of the  $\pounds 100.000$  voted for the Pool Fund will be paid over.

(j) Estimated expenditure in 1955-56 includes a sum of £15,000 on the Medical Training School (New Scheme).

(k) Additional provision of £1,761 will have to be provided by the revote of unspent 1954-55 provision.

(1) Estimated expenditure in 1955-56 includes  $\pounds 6,000$  for the Makutano works camp project and  $\pounds 25,000$  for the construction of the Forest Training School; provision will be sought by Supplementary Estimate.

(m) The supplementary allocation of £50,000 will probably be required this year and additional provision will, therefore, be required.

(n) The International Co-operation Administration scheme will probably begin in January, 1956. Provision in the Approved Estimates falls short of the  $\pounds 20,000$  likely to be required in connexion with Kenya's matching contribution by  $\pounds 8.500$ .

(o) The percentage is calculated on an actual balance of £7,884,996.

\* Vide Appendix C.

14. It is not proposed to analyse expenditure against each allocation in detail in this Paper, but it is of interest to summarize the information in Table 6 by grouping the various allocations according to whether estimated balances are greater or less than the two-sevenths (28.6 per cent) norm.

No. Allo	cation				More than 2/7ths	Less than 2/7ths
50 Juvenile Remand Homes		•••	•••	. 1	100.0	-
16 Indian and Arab Settlem		••			99 <b>·9</b>	
43 Public Works Departmen	nt		••		94.8	-
46 Supplies and Transport I			••		82.2	-
42 Weights and Measures D	epartment				66-1	
19 Prison Buildings	·				65.7	
21 Local Government Loan	s Authority		••	. 1	62.2	-
20 Military Buildings					52·0	
24 European Education	••				51.6	
5 Judicial Buildings	••				50.7	-
5 Judicial Buildings 48 Jeanes School, Kabete					50.7	
35 Geological Survey			••		48.5	
7 Buildings, N.F.P.					44.9	-
14 Loans for African Agrice	liture and L	livesto	ck		44·2	-
			•••		42.7	
					41·0	
23 African Housing .	· -·	••	••	]	39.7	-
26 African Education .					36.5	-
26 African Education 39 Nairobi Airport, Embak	asi	••			35.7	
44 General Works Staff .		••	••		35.4	
2 Government Offices .			• •	•••	35.0	
33 Fisheries					32.9	
18 Police Buildings					32-2	-
<ul> <li>33 Fisheries</li> <li>18 Police Buildings.</li> <li>34 Post Office Renewals Full</li> </ul>	ınd				2	8.6
25 Asian Education .				!		27.8
25 Asian Education . 29 Labour Department .		••		!		27.1
17 Loans made under Agri	culture Ord	inanœ				25.0
31 Forestry						24.1
45 Roads			• •			23.1
47 Community Developme	nt Projects	••			-	22.3
40 Improvements to Aerod 4 Information Departmen	romes				-	21.8
4 Information Departmen	t	• •		••	-	21.5
12 Water				• •		20.8
12 Water 1 Staff Housing			• •	••	-	- 19.7
10 Agriculture		••	· · ·	••	-	17.6
13 African Land Developn	ient			••	-	15.3
28 Education: Special Scho	emes	••	• •			11.9
6 Administrative Sub-stat	ions	••	• •	••	-	11.6
		• • •	• •	••	-	9.6
32 National Parks and Tor	urism	••	• •	••	-	7.6
Veterinary Services .	• ••	••	• 14	• •	_	2.4
3 Parliament Buildings .		• •		• •		1.8
			••	••		Nil
				• •	-	Nil Nil
15 European Settlement		••	••	• •	—	
30 Purchase of Land		••	••	• ·	_	Nil
36 Industrial Development	Corporatio	n	••	••		Nil
37 Development of Indust	rial Sites			• •	_	Nil
41 Industrial and Scientific					-	Nil
49 E.A. School of Co-oper	ration	<u></u>		••		I

TABLE 7.—THREE-AND-A-HALF-YEAR PLAN: ESTIMATED BALANCES AT 1ST JULY, 1956

15. Three points should be noted: in the first place, in the case of— Juvenile Remand Homes.

Public Works Department,

Supplies and Transport Department,

Jeanes School, Kabete,

Weights and Measures Department,

Arab Education,

African Housing,

Information Department,

Parliament Buildings,

Nandi Hills Project,

Fort Smith Swahilis,

European Settlement,

Purchase of Land,

Industrial Development Corporation,

Development of Industrial Sites,

Industrial and Scientific Research,

E.A. School of Co-operation,

the *incidence* of expenditure rather than the *annual rate* of expenditure has determined the size of the balances. These allocations concern single, small or fairly small, works projects or involve purely financial transactions. In the case of some other allocations (e.g. Government Offices) a balance in excess of two-sevenths merely means that certain projects have not yet been started.

16. Secondly, whilst the progress of expenditure on security buildings has been slow—at any rate, having regard to the priority accorded them in the plan\* the rate of advance in the economic sphere is most satisfactory. All the main projects under the control of the Minister for Agriculture, Animal Husbandry and Water Resources, for example, are spending at a faster rate than originally intended.

17. Thirdly, the different positions of the three main education groups are a reflection partly of the cuts made in the 1955-56 Development Estimates, partly of the greater proportion of grant-in-aid expenditure in African and Asian education and partly of the expressed intention of the Government to accelerate the development of the Asian education system in this planning period in view of the disappointing progress during the eight years 1946-53.†

\* Paragraph 96 of Sessional Paper No. 51 of 1955. There are special reasons for the large balance on military buildings and the police programme will not be very far behind by the end of this year. The prisons programme, however, is proceeding at the moment rather slowly.

? Cf. paragraphs 60 and 218 of Sessional Paper No. 51 of 1955.

- 18. Finally, as regards-
- (a) the Local Government Loans Authority: the fact that 62.2 per cent of the allocation will remain to be drawn in 1956-57\* does not mean that the allocation is too generous, but simply reflects the cash position of the Fund. In addition, the Nairobi City Council will not require the £0.75 million earmarked for them until late in 1956;
- (b) Embakasi Airport: in view of the size and economic significance of this project it should be noted that the completion date remains unaltered as late 1957;† and
- (c) the General Works Staff: the average mark-up of 23 per cent used to calculate the allocation appears to have been about right.<sup>‡</sup>

\* In view of the capital gap, of course, there can be no guarantee that it will all be available for drawing.

<sup>†</sup> Cf. paragraph 252 of Sessional Paper No. 51 of 1955. All black cotton soil has now been excavated from the terminal area, the apron and the runway and excavation of the taxiway is proceeding. The whole of the runway and overruns (10,800 feet) have been laid with a sub-base and the main cable culvert across the centre of the runway has been finished and the drainage work is in hand. The working drawings for the terminal building are well advanced.

t Vide paragraph 102 of Sessional Paper No. 51 of 1955.

19. So far, the proposed amendments to the three-and-a-half-year plan have been described and expenditure to the end of 1955-56 has been estimated. The limit to spending in 1955-56 will be a physical one only but, having regard to the shortfall between the plan value and the Government's forecast of available funds, a double limit—that is, a financial as well as a physical one—will operate in 1956-57. Accordingly, as soon as possible the Government will consider—

- (a) the extent to which the capital gap will be covered, (i) by savings; and
   (ii) by limited spending capacity, which will depend upon the Public
   Works Department building element in the balance of the allocations;\*
- (b) the incidence of the deliberate cuts which will have to be made in the plan to cover the balance of the gap.

20. In Sessional Paper No. 51 of 1955 the Government envisaged that the shortfall between planned expenditure and available funds would be £2,126,638. Despite the fact that—after allowing for the reduction, on both sides, of the £1.0 million for the Nairobi City Council—the plan value has risen by £207,555, the shortfall of available funds is now recalculated at £1,647,115.

TABLE 8.—THREE-AND-A-HALF-YI	EAR PLAN: FINAN	CIAL SUMMARY
Item	Original	Revised
Plan Value	£ 23,688,350 21,561,712	£ 22,895,905 21,248,790
Shortfall	2,126,638	1,647,115
Shortfall as a percentage of P.an Value	9.0	7.2

21. The revised forecast of available funds is shown in Table 9 below.

TABLE 9.—FORECAST OF AVAILABLE FUNDS, 1954-57

(Revision of Table 43 of Sessional Paper No. 51 of 1955)

	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Item	Amount £
Balance in Development Fund as at 1st January, 1954 (a)	6,850,488
C.D. & W. Vote (Colony's Block Allocation)	2,015,194 (a)
Loan Programme	10,750,000
Loan from Uganda Government for Hill School, Eldoret	175,000
Balance of Local Loan (Ordinance No. 12 of 1954)	425,000
Special Contribution from Revenue (Export Duties)	98,513
Proceeds from Sale of Undistributed Balance of German	
Enemy Property	250,000
Dam Construction Units: Revenue	157,500
Contributions from: —	
Rahimtulla Trust Fund for King George VI Hospital	30,000
Ministry of Transport and Civil Aviation for Nairobi	.,
Airport, Embakasi	250,000
Colony Revenue (Medical Training School)	145,395 (b)
Emergency Expenditure Fund (Makutano Works Camp)	1,700(c)
Miscellaneous	100,000 (d)
TOTAL	21,248,790

• That is, in column (6) of Table 6.

Notes .---

(a) Includes £440,264 of the £1.0 million granted to Kenya under the 1955 Colonial Development and Welfare Act for the five United Kingdom fiscal years 1955-60. For details of the schemes to which this sum (i.e. £2,015,194) is committed, vide Appendix B.

(b) Table 65 (R), Appendix A.

(c) Table 76 (R), Appendix A.

(d) Actual receipts to 30th June, 1955, amounted to  $\pounds$ 71,299 and, making due allowance for those of an essentially non-recurrent nature,  $\pounds$ 100,000 for the whole planning period is a fair estimate.

22. As regards the loan programme, the Government wishes to stress that, having regard to the general position on the London market, no certainty exists that the full amount of £10,750,000 can be raised even allowing for the growing capacity of the local market. Furthermore, the short-term finance with which Kenya's £2.15 million share of the cost of the Mombasa Water Supply (Major Project) is being financed must shortly be replaced by long-term money. Nevertheless, the Government has no reason to believe that the continued buoyancy of the economy and the critical role to be played by the development plan in future expansion is not appreciated and, therefore, feels that the loan programme can be fulfilled.

23. If (a) the forecast of expenditure in 1955-56 shown in Table 6 is reduced by £235,000 and (b) the actual balance on the ALDEV allocation, namely,  $\pounds 148,900$ , is taken into account, the balance on the plan as a whole at 1st July, 1956, rises to £8,119,996.

TABLE 10.—THREE-AND-A-HALF-YEAR PLAN—ADJUSTED FORECAST OF BALANCE AT 1ST JULY, 1956

Item	£	£
Estimated Expenditure to 30th June, 1956 (a)		15,406,419
Deduct-		
Possible Over-estimate of Expenditure	235,000	_
Difference between ALDEV expenditure brought to account and actual expenditure		
chargeable to ALDEV allocation (b)	395,510	630,510
Adjusted Estimate of Expenditure to 30th		
June, 1956		14,775,909
Adjusted Forecast of Balance at 1st July, 1956	-	8,119,996

Notes .-

(a) Column (5) of Table 6.

(b) Footnote (f) to Table 6.

24. It follows that if expenditure in 1955-56 is of the order of  $\pounds$ 7.0 million<sup>\*</sup>, leaving a balance of  $\pounds$ 8.1 million, then with a capital gap of  $\pounds$ 1.6 million<sup>†</sup> expenditure of only  $\pounds$ 6.5 million can be financed in 1956-57. It is for this reason that the expenditure programme for 1956-57, referred to in paragraph 19 above, will have to be drawn up very carefully.

† Table 8.

<sup>\*</sup> That is, £7,281,164 (Table 6) less £235,000 (Table 10).

## **REVISION OF THREE-AND-A-HALF-YEAR PLAN**

Table 1 of this Paper presents in summary form the amendments now considered necessary and replaces Table 45 of Sessional Paper No. 51 of 1955. The various subsidiary tables presented in Chapter VIII of that Paper are revised as shown below.

## Allocation No. 1

TABLE 47 (R).—THREE-AND-A-HALF-YEAR PLAN: STAFF HOUSING (Revision of Table 47 of Sessional Paper No. 51 of 1955)

S	Schen	1e			Gross cost £	Less 19 per cent for GWS £	Allocation £
European African	and	Asian	••	••	340,000 630,000	64,600 90,500	275,400 539,500
			TAL		970,000	155,100	814,900

#### NOTE .---

Expenditure of the order of £155,000 will be incurred by District Commissioners using local building teams<sup>\*</sup> and the gross cost of the staff housing programme can be reduced, therefore, by £36,000<sup>†</sup>. The breakdown between European and Asian quarters, on the one hand, and African quarters, on the other, is not known and so for convenience the gross cost of the latter has been marked down by the full sum.

#### Allocation No. 2

## TABLE 48 (R).—THREE-AND-A-HALF-YEAR PLAN: GOVERNMENT OFFICES (Revision of Table 48 of Sessional Paper No. 51 of 1955)

Scheme	Gross cost £	Less 19 per cent for GWS £	Allocation £
Central Government Offices-			
(a) Completion of First, Second	i		
and Third Wings	. 139,287	26,400	112,887
(b) Fourth Wing	. 72,781	13,800	58,981
Treasury Building	127,839	24,200	103,639
Construction of Roads, City	1		2
Square	30,144	_	30,144
District Headquarters, Wundany	i 23,819	4,400	19,419
Extension to Survey Field Head			-
quarters	49,300	9,300	40,000
Miscellaneous	. 5,400	1,000	4,400
Total .	448,570	79,100	369,470

\* Actual expenditure to 30th June, 1955, was £55,370 and it is anticipated that a further £100,000 will be spent in this way in the two years ending 30th June, 1957.

† That is, 23 per cent of £155,000, for this amount of building can be undertaken with negligible overheads.

#### NOTE .--

After allowing for a revote to cover commitments not charged to expenditure in 1954-55 a small saving of £2,900 exists on the allocation for the Central Government Offices (First, Second and Third Wings) and the District Headquarters Wundanyi. On the other hand, increases of £5,513, £3,062 and £5,144 in the allocations for the Central Government Offices (First, Second and Third Wings), the Treasury building and the Government's contribution towards the cost of construction of Coronation Avenue in City Square, Nairobi\*, are required. After making the various adjustments to both the allocations and the figures of gross cost a balance of £4,400 remains against the item Miscellaneous and it is proposed to use this for the construction of a new block of Government offices at Kilifi.

#### Allocation No. 6

TABLE 53(R).—THREE-AND-A-HALF-YEAR PLAN: ADMINISTRATIVE SUB-STATIONS (Revision of Table 53 of Sessional Paper No. 51 of 1955)

Scheme	Gross cost £	Less 19 per cent for GWS £	Allocation £
Extensions to Eight Existing Sub-stations Construction of 31 New Sub-	40,000	7,300	32,700
stations	266,800	45,700	221,100
Total	306,800	53,000	253,800

#### NOTE .---

The gross cost of the sub-stations programme can be reduced by £5,900 for two reasons, viz.---

- (a) buildings to a value of  $\pounds 19,812$ † will be constructed by building teams organized by the Administration;
- (b) the sum of £5,545<sup>†</sup> has to be paid to right-holders as compensation for land set apart under the terms of the Native Lands Trust Ordinance.

In other words, in Sessional Paper No. 51 of 1955 the overhead cost of the sub-stations programme was overstated to the extent of 23 per cent of £25,357.

Recent investigations have shown that the estimates of cost on which the allocation was based were too low particulariy in the Central Province. In some cases, the final schedule of requirements was not available and in others the probable cost of land compensation and water supplies was uncertain. Subsequently, building costs have risen, particularly in those areas of Central Province affected by the Emergency and it has been decided that a sub-station should be established at Busia in North Nyanza at a cost of £11,300 (approximately). To complete the network of 38 sub-stations shown in Tables 51 and 52 of Sessional Paper No. 51 of 1955 and build a sub-station at Busia, it is estimated that an additional sum of £100.000 (net) would be required. The Government has decided, therefore, that the construction of four of the thirty-one stations should be deferred until the next planning period and that three should be established on a skeletal basis only. Even so the present allocation will have to be supplemented by about £50,000 (net). However, in view of the fundamental importance of the policy of closer administration, the Government intends to find a sum of this order by cuts in other allocations.

* The total cost will be £57,164 shared as follows:-	_		£
Kenya Government		::	30,144 27,020
			£57,164

† These are minimum figures.

## Allocation No. 10

TABLE 54 (R).—THREE-AND-A-HALF-YEAR PLAN: AGRICULTURE(Revision of Table 54 of Sessional Paper No. 51 of 1955)

				Non- Building Element (2)	BUILDING ELEMENT				
Scheme			Gross Cost (1)			P.W.D. (Gross) (4)	Less 19 per cent for G.W.S. (5)	P.W.D. (Net) (6)	Allocation (a) (7)
GROUP I— Agricultural Training School, Embu Egerton School	 		£ 2,500 30,000	£ 2,500 30,000	£	£ 	£ 	£ 	£ 2,500 30,000
GROUP II-									
Soil Conservation (D.299 and A): African			182,700	150,000	6,900	25,800	4,900	20,900	177,800
Non-African			383,500	346,300	8,400	28,800	5,500	23,300	
Dam Construction Units:									
Capital	.:.		73,000	73,000	-	-	—	—	73,000
Recurrent	••	••	157,500	157,500	_	_	—	_	157,500
GROUP III-			276 600	169 700	42 400	64 500	12 200	62 200	264 200
Farm Planning and Development	••		276,600	168,700	43,400	64,500	12,300	52,200	- 264,300
GROUP IV			24						
Agricultural Research and Investigational Statio	ons:		50,958	50,958					50,958
	••	•••	61,800	31,800	6,000	24,000	4,600	19,400	
	•••	•••	10,200	7,300	2,900	21,000			10,200
	••		8,100	3,100	700	4,300	800	3,500	
DI LO II OLICIO NUEVO	••		30,800	4,500	7,500	18,800		15,200	
D ( D) ( ) ( ) D) ( ) ( ) ( ) ( ) ( ) (			66,900	24,900	24,200	17,800	3,400	14,400	63,500
Scott Agricultural Laboratories (Staff Housing)			26,500	_	1,900	24,600	4,700	19,900	
Purchase of E.A.T.T.R.R.O. Buildings, Kabete			16,450	16,450	—	-	-	-	16,450

					BUILDING ELEMENT						
Scheme			Gross Cost (1)	Non- Building Element (2)	Non- P.W.D. (3)	P.W.D. (Gross) (4)	Less 19 per cent for G.W.S. (5)	P.W.D. (Net) (6)	Allocation (a) (7)		
Group V—					£	£	£	£	£	£	£
Grain Storage Maize Control Buildings	::	::	::		225,000 28,000	75,000 28,000	=	1 50,000 —	28,500 —	121,500	196,500 28,000
TOTAL (GROSS)				£	1,630,508	1,170,008	101,900	358,600	68,300	290,300	1,562,208
Less Allocation for Capital Equ struction Units Allocation for purchase	••		Dam T.T.R.		73,000	73,000		_	_		73,000
Buildings, Kabete		••			16,450	16,450	—	-	—	-	16,450
Total (Net)				£	1,541,058	1,080,558	101,900	358,600	68,300	290,300	1,472,758

ALLOCATION NO. 10-(Contd.)

Notes.---

(a) That is, total of columns (2), (3) and (6).

(b) Agency fees are raised on works financed from the Colonial Development and Welfare Vote (Cf. paragraph 100 of Sessional Paper No. 51 of 1955).

NOTE .---

The Governments of Uganda, Tanganyika and Kenya and the Central Legislative Assembly have agreed that the Headquarters of the East African Tsetse and Trypanosomiasis Research and Reclamation Organization should be moved, for technical reasons, from Kabete to Sukulu in Uganda, provided that no additional financial commitments, capital or recurrent, would be involved. The Organization owns a block of offices and laboratories, together with ancillary buildings (garage, stores and African quarters) in the Scott Laboratory reservation at Kabete. To help finance the construction of a similar group of buildings at Sukulu this property must be sold.

The Government considers that this property should be purchased for three reasons, namely---

- (a) in view of the Agricultural Department's research programmes it would be most inadvisable to surrender the Government's rights to the land;
- (b) laboratory and office accommodation is required for visiting scientists. Phase II of the pasture research programme provides for a Pasture Research Officer based on Nairobi and the American technicians financed from the International Co-operation Administration grant for the Swynnerton Plan will require accommodation whilst in Kenya; and, finally,
- (c) when his staff position improves the Director of Agriculture intends to post an Agricultural Officer to the Nairobi District and there is a possibility that the office of the Provincial Agricultural Officer, Southern Province will have to be moved from Machakos to Nairobi.

The first reason, namely, the expanding research activities of the Agricultural Department is, of course, the main reason why these ready-made buildings should be purchased. The valuation price is  $\pounds 16,450$  and whilst it is not possible to earmark specific savings within the Ministry of Agriculture's group of allocations of development funds at this stage, firm savings will be forthcoming later on in the planning period.

#### Allocation No. 11

 

 TABLE 56 (R).—THREE-AND-A-HALF-YEAR PLAN: VETERINARY SERVICES (Revision of Table 56 of Sessional Paper No. 51 of 1955)

Scheme	Allocation			
	C.D. & W. Element	Total		
Manufacture of Biologicals, Kabete (D.1380) Naivasha Stock Farm Research Station (D.1456) Livestock Improvement and Veterinary Development Stock Breeding Centres (African Areas) (D.868 and A) Animal Health Stations (Non-African Areas) Subsidiary Stock Routes Tsetse Reclamation (Non-African Areas)	£ 10,505 24,587 11,498 — — —	£ 10,505 24,587 20,100 20,498 4,000 16,675 4,000		
Total£	46,590	100,365		

NOTE ---

It is now apparent that insufficient funds are available to enable the Stock Breeding Centres (African Areas) and Subsidiary Stock Routes schemes to be completed. As regards the former, the original scheme value was  $\pounds74,475^*$  and this sum was intended to cover the capital costs of establishing centres at –

Kisii, Kabianga, Mariakani, Marimba, Ndomba,

but owing to increases in building costs since 1949, when the scheme was inaugurated, a supplementary allocation of £9,000 is required to complete works at-

> Kabianga, Marimba, Ndomba.

As regards the Subsidiary Stock Routes scheme, of the three main routes, namely-

Komo Rock/Ruiru, Sergoit, Kaptagat,

only the latter has been completed and is in use, but to enable the first two to be completed a supplementary allocation of  $\pounds 7,675$  is required. It should be noted that the removal of illegal squatter stock in the Uasin Gishu and the removal of surplus stock from the Segeyo Reserve depend on the completion of these routes.

#### Allocation No. 12

TABLE 57 (R).—THREE-AND-A-HALF-YEAR PLAN: WATER

(Revision of Table 57 of Sessional Paper No. 51 of 1955)

			Less	
Scheme	Gross Cost	C.D. & W. Element	19 per cent for GWS	Alloca- tion
	£	£	£	£
Water Supplies for Townships Rural Water Supplies—	367,361		69,600	297,761
African areas	334.800	172,092	1,300 (a)	333.500
Non-African areas	346,405	9,539	64,000 (b)	282,405
Mombasa Water Supply	111,239		21,000	90.239
General (c)	18,500		3,500	15,000
Reserve	12,895	-	2.400	10.495
TOTAL	1,191,200	181,631	161.800	1,029,400

(a) 19 per cent has been levied on £6,708 only for, apart from the Colonial Development and Welfare element—on which agency fees are raised—£156,000 will be disbursed by way of  $\pounds$ -for- $\pounds$  grants to African District Councils.

(b) That is, on the non-Colonial Development and Welfare element only.

(c) Investigations, tools and plant.

\* Tables 14 and 25 of Sessional Paper No. 51 of 1955.

The possibility that the original allocation of £153,900 for township water supplies would prove to be inadequate to enable essential supplies to be installed and existing supplies inadequate for present requirements to be augmented was foreshadowed in paragraph 170 of Sessional Paper No. 51 of 1955.

The position was examined in detail when the 1955-56 Development Estimates were being prepared and since the total of scheme values of schemes already being, or about to be, implemented was in excess of the allocation of £153,900, the sum of £23,161 was transferred from the allocation for the Monbasa Water Supply.\* This was possible because the Major Project will be effective from early 1956. Nevertheless, the shortfall was still such as to make it necessary to eliminate from the draft Estimates sixteen new schemes which had been assigned a very high priority by the Water Resources Authority and also to delete Phase II of the Lamu Township Water Supply.

Almost all the schemes eliminated are designed to augment existing supplies or provide adequate reserve storage and Government has concluded that in view of the significance of piped water supplies for economic and social development the existing allocation of £177,061 (net) must be augmented by the sum of £120,700 to cover the cost of the following schemes, viz.:—

Township				S	cheme Value
					£
Kericho Augmentation	• •	• •			11,500
Kisii Augmentation	••		•••		2,500
Kakamega Increased Storage	• •	• •			1,800
Bungoma Augmentation, Pha	se II (	Reti	culation)		2,500
Lumbwa					10,000
Molo Augmentation			Υ		3,000
Maralal	• •				2,500
Naivasha Increased Storage					6,000
Meru Augmentation					5,000
Fort Hall Augmentation, Pha					6,000
Machakos Augmentation				• •	15,000
Ngong Augmentation			••	••	
Kiambu Augmentation	••	• •	• •	••	3,700
	••	••	• •	• ·	8,000
Kilifi Augmentation	•••	• •	••	•••	12,000
Voi	••	• •		••	8,000
Malindi Augmentation	•••	• •		••	2.000
					99,500
Lamu, Phase II (Completion)	••				21,200
			TOTAL		120,700

\* Vote D.6 (1) on page 21 of the 1955-56 Development Estimates.

S							
	cheme				Gross Cost	Less 19 per cent for G.W.S.	Allocation
					£	£	£
Colony Headquarters,	Nairoh	ji			321,000	61,000	260,000
Police Training School			•••		107,000	20,300	86,700
Police Stations and Off	ices		•••	••	,	201200	
Central					112,500		
Rift Valley					33,600		
Nyanza	••	••	••		39,000		
Southern	••	••	••	••	57,200		
Coast	••	••	••	••	34,100		
Northern Frontie	r	••	••	••••	5,000		
		••	••	••			_
Total Polici	ε <b>S</b> τατις	ONS ANI	D OFFIC	CES	281,400	53,500	227,900
European and Asian H	ousing-	-					
Central	• •				184,200	•	-
Rift Valley		••			138,400		_
Nyanza					82,000		_
Southern					93,500		_
Coast					82,300		
Northern Frontier	r	••	••		45,000		
TOTAL EUROP	ÉAN ANI	) Asian	Housi	NG ( <i>b</i> )	625,400	118,800	506,600
African Houses and Ra	ondavels						
Central		• •			356,200	-	
Rift Valley			••		65,700	_	
Nyanza			••		27,900	-	
Southern					31,300	_	-
Coast		• •			31,600		
Northern Frontier	·	••		•••	6,000	—	-
TOTAL AFRICA	an Hous	SES AND	Rond	VELS	• 518,700	64,000 ( <i>a</i> )	454,700
Stores, Workshops and	d Garas				22 400	4,400	19,000
Police Forts, N.F.P.	u Oarag				23,400 18,590	4,400 3,590	15,000
GRAND TO	TAL			£	1,895,490	325,590	1,569,900

# Allocation No. 18 TABLE 61 (R).—THREE-AND-A-HALF-YEAR PLAN: POLICE BUILDINGS (Revision of Table 61 of Sessional Paper No. 51 of 1955)

(a) That is, 19 per cent of  $\pm 337,700$  for the police will construct rondavels (average cost,  $\pm 50$  cach), "A" frame structures (average cost,  $\pm 110$  each) and steel watch towers (average cost,  $\pm 75$  each) to a value of  $\pm 181,000$ , themselves.

(b) A number of those houses not attached to police stations will become available for allocation by District Housing Committees in due course.

#### NOTE .---

The figures in footnote (a) have been amended in view of the intention that the Police will spend not £140,400 directly but about £181,000. Expenditure of only £273,700 as opposed to £314,300 will involve Public Works Department overheads. Thus, the contribution towards the General Works staff can be reduced from £73,000 to £64,000.

Scheme			Gross Cost	Less 19 per cent for G.W.S.	Allocation		
				1	£	£	£
New Prisons and Staff Q	Duarter.	s		1			4 -
Mombasa		<i>"</i>			113.000	21,500	91,500
Nyeri		••	••		127.000	24,100	102,900
Eldoret			••	i	74,000	14,100	59,900
Marsabit			••		6,100	1,100	5.000
Kitui			•••		7.500	1,400	6,100
Remand Prisons and De	tention	Camp	s			.,	.,
Nairobi					28,300	5,300	23,000
Mombasa .					37,900	7,200	30,700
Prison Training Centre,	Shiku	sa (ext	ensions	ə 🗌	24,000	4,600	19,400
Prison, Corrective Train	ning Co	entre a	nd Tra	ining	,	.,	
Depot for Prison C	officers.	Kami	ti Dow	ns.	497,000	94,400	402,600
Staff Quarters (addition	al for r	berman	ent pris	sons)	60,000	11,400	48,600
Miscellaneous Projects					65,700	12,500	53,200
Kisumu Prison							(3,860)
Prison Camps a	t Adı	ministr	ative	Sub-		1	.,,,
Centres	••				_	-	(6,000)
Purchase of Farm,	Embal	kasi				-	(6,800)
Extensions and In	iprove	ments	to Exi	sting			
Prisons	• • •				_	-	(10,000)
Grant to Disch	arged	Prise	oners	Aid			
Association	- 						(2,500)
Uncommitted Bala	nce	••			_	-	(24,040)
Τοτλ	L			£	1,040,500	197,600	842,900 (a)

# TABLE 63 (R).—THREE-AND-A-HALF-YEAR PLAN: PRISON BUILDINGS (Revision of Table 63 of Sessional Paper No. 51 of 1955)

(a) Figures in brackets are not included in total.

#### NOTE .----

At the moment, of the three groups of juveniles only two, namely, convicted delinquents and neglected children, are at present provided for. Approved Schools take the former and various voluntary organizations the latter. Although remand homes are provided for under section 17 of the Juveniles Ordinance of 1934, at the moment juveniles awaiting trial or a decision as to their fate can only be held in prisons with all the attendant difficulties that this involves.

It is estimated that to provide a network of seventeen remand homes for boys and four for girls would cost about £63,400 (net) but the Government considers that, for the time being, the most urgent aspects of the problem can be handled by building a home in Nairobi (£12,600 for 40 boys) and a home in Mombasa (£3,100 for 10 boys). It is proposed, therefore, to reduce the net scheme value of the Nairobi remand prison by £15,700 and create a new allocation (No. 50) under the Minister for Community Development, who is responsible for remand and probation services. In due course, Legislative Council will be asked to vote provision through the Colony Estimates for the annual recurrent costs, which are estimated at £3,458 for the Nairobi home and £726 for the Mombasa home.

## LOCAL GOVERNMENT LOANS AUTHORITY

## Reference paragraphs 201-204 of Sessional Paper No. 51 of 1955)

As noted in paragraph 3, this allocation can be reduced by  $\pm 1.0$  million as against a similar reduction in the Government's own loan programme in view of the possibility that the Nairobi City Council will be permitted to go to the market for  $\pm 3.0$  million in 1955.

As regards the allocation of  $\pounds 1.275,000$  for the requirements for local authorities other than the Nairobi City Council, the Local Government Loans Authority has sought permission to issue loan sanctions in excess of known cash resources to the extent of  $\pounds 400,000$  in view of the inevitable delays which occur between planning and expenditure.

The Government proposes to authorize the Authority to do this on the clear understanding that there can be no guarantee that the present endowment plus this sum of £400,000 can be further augmented in the next planning period. It is possible that some additional cash will be required before 30th June, 1957, and, if so, the Government hopes to make short-term finance available, which will have to be converted into long-term finance early in the next planning period.

#### Allocation No. 22

TABLE 65 (R).—THREE-AND-A-HALF-YEAR PLAN: MEDICAL SERVICES (Revision of Table 65 of Sessional Paper No. 51 of 1955)

Scheme	Gross Cost	Less 19 per cent for G.W.S.	Allocation	
	£	£	£	
King George VI Group Hospital, Nairobi	180,000	34,200	145,800	
African, Asian and Arab Hospital, Mombasa				
(D.1905)	314,703		314,703	
Improvements to Existing Hospitals	124,000	23,600	100,400	
Leprosaria	27,700	5,300	22,400	
Tuberculosis Institutes	15,300	2,900	12,400	
Mathari Mental Hospital	31,900	6,100	25,800	
Infectious Diseases Hospital, Nairobi (D.1821)	149,070	· -	149,070	
Infectious Diseases Hospital, Mombasa	14,300	2,700	11,600	
Nairobi Dispensaries	65,000	8,600	56,400	
Health Centres-			í í	
(a) D.865	29,011	-	29,011	
(b) Non-C.D. & W	29,000	5,500	23,500	
Medical Training School (New Scheme) (a)	152,150	(b)	152,150	
Medical Training School (extensions)	2,500	1 1	2,500	
Hostels in Towns	5,000	900	4,100	
Medical Stores	10,000	1,900	8,100	
£-for£ Grants	100,000	-	100,000	
Total (Gross)	1,249,634	91,700	1,157,934	
Less shortfall on Transfer from Colony Revenue on a/c M.T.S. (New Scheme)	6,755	_	6,755	
Total (Net)	1,242,879	91,700	1,151,179	

(a) Covered partly by the transfer of  $\pounds 145,395$  from Colony revenue. Cf. Table 9 of this Paper.

(b) Agency fees will be levied on this project in view of the special circumstances under which it is being financed. (For an explanation of the difference between agency fees and a flat rate contribution towards the cost of the General Works Staff, vide paragraphs 99-102 of Sessional Paper No. 51 of 1955.

One of the projects to be financed by the United States International Co-operation Administration concerns the development of the Medical Training School, Nairobi. The International Co-operation Administration grant of  $\pounds145,395$  will meet the recurrent costs of the School during the two years 1955-56 and 1956-57, and will provide three expert instructors (in Nursing Arts, Pharmacy and Laboratory Technique). Kenya's matching contribution of  $\pounds152,150$  (gross) will be spent on developing the existing school to enable all medical and health training to be concentrated there. At present only nursing staff receive their academic instruction at the School, whilst instruction in hygiene is given at the Jeanes School, in radiography at Kisumu and in laboratory techniques at the Medical Research Laboratory. Not only will the various branches of medical Training School, namely, 250, will be doubled.

The International Co-operation Administration grant will relieve Colony revenue of the recurrent commitment of the School for two years and thus permit a transfer of  $\pounds145,395$  to the Development Fund. The difference between this sum and the total cost of the extensions, namely,  $\pounds152,150$ , will have to be met by savings on other schemes in the Medical Department's three-and-a-half-year plan.

## Allocation No. 23

AFRICAN HOUSING

# (Reference paragraphs 209-10 of Sessional Paper No. 51 of 1955)

The approved allocation of £256,250 includes an allowance of £206,250 for 50 per cent grants for services and £50,000 for the purchase of land at Kisauni.

The Government proposes that the allocation shall be amended in two ways, viz.: first, the Nairobi City Council has requested financial assistance towards a projected social welfare programme in the African locations. As the provision of social amenities in a growing industrial city such as Nairobi is of primary importance on both sociological and security grounds and as the resources available to the City Council are insufficient to meet the cost of these amenities in full, the Government proposes to make  $\pounds$ -for- $\pounds$  capital grants of up to  $\pounds$ 37,000 for specific projects. Fortunately, the sum of  $\pounds$ 78,750 earmarked for 50 per cent grants for services for African Housing Estates in Nairobi is not now required for in the recently negotiated scheme for 5,000 houses financed jointly by the Central Housing Board and the City Council there is no subsidy element. A saving of  $\pounds$ 41,750 therefore emerges.

Whilst the Government has decided to contribute towards the cost of the City Council's social welfare programme, it must be emphasized that the decision to assist in what is essentially a local government responsibility stems solely from the special position of Nairobi and the peculiar problems relating to its development at the present time.

Secondly, rather than proceed with the purchase of land at Kisauni for resettlement purposes, it is proposed to repool, redistribute and sub-divide into quarter-acre plots some 700 acres of Section VI, Mombasa Mainland (North). The aim is to create a high density area by providing at a comparatively small cost accommodation for some 17,000 persons in low income groups, with security of tenure. The Mombasa Municipal Board has passed a resolution in accordance with Section V of the Town Planning Ordinance declaring itself a Preparatory Authority in respect of the area and the Government proposes to make a loan of £8,000 to the Board to cover expenditure during the first two years of the scheme. It is proposed to make available the balance of the total cost, at the moment estimated to be in the region of £50,000, in the next planning period. The terms and conditions under which this loan of £8,000 is to be made available will be decided by the Treasury in due course.

TABLE 72 (R).—THREE-AND-A-HALF-YEAR PLAN: AFRICAN EDUCATION (Revision of Table 72 of Sessional Paper No. 51 of 1955)

Scheme	Gross	Less 19	Allocation		
, Scheme	Cost	per cent for G.W.S.	Amount	Per cent (a)	
	£	£	£	£	
Primary and Intermediate-			,		
Block Grants to D.E.Bs. (b)	49,360		49,360		
Girls' Boarding Schools	189,616	4,600	185.016		
Schools in Townships	206,714	2,300	204,414		
TOTAL PRIMARY AND INTER-		i			
MEDIATE	445,690	6,900	438,790	36	
Secondary—					
Fort Hall (Boys)	1,000		1,000		
Nyeri (Boys)	90,000	17,100	72,900		
Meru (Boys)	19,100	3,600	15,500		
North Nyanza (Boys)	50,000		50,000		
Completion of Existing Schools					
(including Girls' Schools)	188,970	7,200	181,770	-	
TOTAL SECONDARY	349,070	27,900	321,170	26	
Teacher Training-					
Kisumu (Women) (c)	36,500		36,500		
Thika (Men)	50,000		50,000		
Women's T.T. College, Machakos	,		,		
(D. 1928) (d)	135,000	17,100	117,900		
Siriba (Men)	35,740	2,300	33,440		
T.4 T.T. Centres (D. 1647)	18,721		18,721		
Women's T.4 T.T. Centres	,.		,.=		
(D. 1697)	24,937		24,937		
Completion of Existing Centres	114,742	6,400	108,342		
TOTAL TEACHER TRAINING	415,640	25,800	389,840	32	
Rural Training Schools (e)	25,000		25,000		
Permanent Equipment	31,500		31,500		
Improvements to Existing Schools.	20,000	500	19,500		
Housing and Offices	8,500	1,000	7,500	-	
GRAND TOTAL	1,295,400	62,100	1,233,300		

#### Notes .---

(a) Comparable figures for the period 1946-55 are; primary and intermediate, 31 per cent; secondary, 19 per cent; teacher training, 35 per cent.

(b) £80 grants to primary schools for initial equipment and £400 grants to intermediate schools for workshop-domestic science rooms.

(c) Total cost will be £40,000; a contribution of £3,500 will be forthcoming from funds available for the Swynnerton Plan, for an Agricultural Officer has been allocated a house attached to the Teacher Training College, Vihiga. This establishment will shortly be converted into an administrative sub-station. (*Vide* note (a) to Table 52 of Sessional Paper No. 51 of 1955.)

(d) A sum of £45,000 will be reimbursed from the Colonial Development and Welfare Vote (Kenya's Block Allocation). (*Vide* Appendix B to this Paper.)

(e) Pilot schemes at Mawego and Machakos for providing further training for pupils not fitted for academic intermediate instruction. A four-year course will be offered, the emphasis being on carpentry, building and agriculture.

The structure of the programme described in Table 72 of Sessional Paper No. 51 of 1955 requires amendment, viz.:--

	Original Allocation	Revised Allocation
	£	£
Primary and Intermediate	 475,500	438,790
Secondary	 322,500	321,170
Teacher Training	 356,800	389,840
Rural Training Schools	 25,000	25,000
Permanent Equipment	 34,000	31,500
Improvements to Existing Schools	 19,500	19,500
Housing and Offices	 	7,500
Τοτάι.	 £1,233,300	£1,233,300

The need to amend the original allocation of £475,500 for primary and intermediate schools arises in two ways. First, the building programme for the present period was planned on the costs current at the end of 1953. The balanced development of African education involves a large number of comparatively small schemes rather than a few large ones and there are, therefore, at any one time a great number of physically committed projects. The rise in building costs which has taken place since the beginning of 1954 now makes it necessary to amend the programme in order to meet the commitments in which building has already begun. Secondly, the increased demand for girls' education, and for additional facilities for primary and intermediate education in urban areas, necessitate increased allocations for Girls' Boarding Schools and Schools in Townships.

To offset these increases it is proposed to divert towards the cost of the foregoing projects the unspent balance as at 1st July, 1955 ( $\pm 160,640$ ) of the allocation for block grants to District Education Boards, which was intended to provide equipment and building grants to primary and intermediate day schools respectively. The proposal to delete the item is made very reluctantly, as it will mean a delay in raising the standard of equipment in these schools; but it is the only means of curtailing expenditure which will not reduce the number of places available.

As regards secondary schools, it must be noted that at the beginning of the present planning period there were sixteen secondary schools, four of which had double classes up to School Certificate level, the remaining twelve not having reached this stage of development. The number of classes in secondary schools at the beginning of 1954 was 80 and it is intended that by 1957 the number will be 117. Thus accommodation for 37 additional classes (and the corresponding staff quarters) will be needed. At four of the schools to which classes are to be added there is a total of eight teacher training classes, and the intention is to remove these training classes and use the accommodation thus released for secondary classes.\* The number of new secondary classes for which accommodation has to be built, therefore, is 29. The cost of classroom, dormitory and staff housing was estimated at £2,500 per class and £72,400 was allowed. This has proved to be a considerable underestimate, apart from the increase in building costs which has taken place since the beginning of 1954. Moreover, insufficient provision was made for the additional expenditure on laboratories and for the higher grade housing now required for African teaching staff. Finally, unavoidable delay in building the proposed new Women's Teacher Training College has meant that the additional accommodation planned for the African Girls' High School, Kikuyu, has to be provided at an earlier date than originally contemplated, in order to allow the teacher training classes which will be moved to the training college to remain at the school until the training college is ready.

\* Cf. paragraph 223 of Sessional Paper No. 51 of 1955.

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In order to carry out the planned programme, an increase of  $\pm 109.370$  in the allocation for Completion of Existing Schools is required to bring it up to  $\pm 181.770$ , viz.: ---

				£
Expenditure to 30th June, 1955	• •			 49,961
Stall housing		• •		 65.000
Tuition (classrooms, laboratories)		• •		 35,809
Boarding (dormitories, kitchen, dining	g halls.	sanita	ation)	 31,000
				£181,770

To cover this increase the Government proposes-

- (a) to postpone the resumption of work on the Fort Hall Secondary School which had to be discontinued because of Emergency conditions;
- (b) to reduce the allocation in the present planning period for the North Nyanza Secondary School from £80,000 to £50,000. The building of this school was scheduled to begin in 1954, but owing to siting difficulties building has not yet started. It is estimated that £50,000 will be sufficient for the building which can be carried out before June, 1957:
- (c) to reduce the allocation for the Meru Secondary School from £40,500 to £15.500, and accommodate the first classes in temporary accommodation at the existing practising school of the Meru Teacher Training Centre.

As regards teacher training, the allocation for completion of existing centres was also underestimated, and an additional sum of  $\pounds 32,000$  is required. An additional sum of  $\pounds 1.040$  is also required for the Siriba Centre in order to complete the development planned for this period.

Finally, a sum of  $\pounds$ 7,500 is required for two houses and two offices for District Education Officers. Both this and the additional requirements for teacher training are to be met from the overall reductions in the original allocations for primary and intermediate and secondary schools.

It will be noted that the net effect of all these adjustments is to reduce the gross cost of the programme by  $\pm 15.100$  for the Public Works Department element in the revised programme is less.

#### Allocation No. 27

TABLE 74 (R)—THREE-AND-A-HALF-YEAR PLAN: ARAB EDUCATION (Revision of Table 74 of Sessional Paper No. 51 of 1955)

Scheme	Scheme				Allocation
			£	£	£
Girls' Primary School, Mombasa Boys' Primary School, Mombasa Village Schools Permanent Equipment and Furniture	  	  	6,600 23,400 21,600 4,000	1,200 4,400 4,100 —	5,400 19,000 17,500 4,000
Total		£	55,600	9,700	45,900

Since Table 74 of Sessional Paper No. 51 of 1955 was drawn up (a) the Sir Ali Bin Salim School, Malindi, has been condemned by the Public Works Department as unsafe for further use and (b) increasing demands for accommodation necessitate further extensions to the school buildings at Faza, Lamu and Takaungu. The allocation for Village Schools has to be supplemented, therefore, by £9.500 and savings of this amount are to be effected on the scheme value for the Boys' Primary School by reducing the number of new classrooms to be built from fourteen to ten and by retaining certain banda-type classrooms for the time being.

## Allocation No. 28

# TABLE 75 (R).—THREE-AND-A-HALF-YEAR PLAN: EDUCATION, SPECIAL SCHEMES (Revision of Table 75 of Sessional Paper No. 51 of 1955)

	Alloca	llocation		
Scheme	C. D. & W. Element ( <i>a</i> )	Total		
	£	£		
Hostel for European Women Students, Nairobi				
(D.1906)	40,505	40,505		
Royal Technical College	48,000	86,000		
Hospital Hill School, Nairobi (D.1842)	2,026	2,026		
Grants-in-Aid, Schools for Children of Mixed				
Parentage	- 1	20,000		
Agricultural School, Makerere College	_	73,000		
Medical School, Makerere College	-	4,000		
Total	90,531	225,531		

(a) Appendix B.

#### NOTE .---

It is now apparent that the demands on accommodation at the Central School, Nairobi, for children of mixed parentage during the present planning period will not, after all, necessitate the construction of a new school and the Government proposes to widen the ambit of the allocation to enable grants-inaid to be paid over to the managers of schools outside Nairobi who provide educational facilities for such children.

## Allocation No. 30

#### PURCHASE OF LAND

# (Reference paragraph 231 of Sessional Paper No. 51 of 1955)

It is now anticipated that the cost of acquisition of the plots on the perimeter of the site on which the Royal Naval Armament Depot stands will not exceed £8.000. A saving of £8.000 will, therefore, emerge on the allocation of £16,000.

Scheme	Gross Cost	Less 19 per cent for G.W.S.	Allocation	
General-		£	£	£
Personal Emoluments Buildings and Water Supplies Roads Motor Vehicles and Equipment Miscellaneous and Pererve		1,633 53,100 11,000 35,000 9,767	900 	1,633 52,200 11,000 35,000 9,767
Eldoret Forest Reserve— Employment of 500 detainees from tano Works Camp for 20 mor cluding cost of technical and sup staff).	nths (in-	15,000	_	15,000
Equipment and Vehicles	· ·· · ··	21,380 3,620 6,500	Ξ	( <i>a</i> ) 21,380 3,620 6,500
Total	£	157,000	900	156,100

# Allocation No. 31 TABLE 76 (R).—THREE-AND-A-HALF-YEAR PLAN: FORESTRY (Revision of Table 76 of Sessional Paper No. 51 of 1955)

(a) The sum of  $\pounds 1,700$ , representing the additional cost of using detainee labour rather than Forest Department employees, will be reimbursed from the Emergency Expenditure Fund. (Cf. Table 8.)

## Note.--

The original allocation of £160,500 for forestry included a sum of £50,000 for the afforestation of 1,500 acres of grassland and the reafforestation of 2,500 acres of cleared forest land within a five-mile radius of Makutano Works Camp in the Eldoret forest reserve. The project was to provide 1,500 detainees with employment for seven months. The project has, however, been reassessed as it is economically unsound to afforest 4,000 acres in a single district in one planting season.\* In addition. further research is necessary into correct techniques for grassland planting before a large-scale scheme is embarked upon. It is proposed, therefore, to implement a modified scheme for the reafforestation of 1,000 acres of clear-felled forest on which 500 detainees will be employed for twenty months. The total cost. inclusive of labour costs and roads, will be £15,000 of which £1,700, representing the additional cost of using detainees as opposed to Forest Department employees, will be reimbursed from the Emergency Expenditure Fund.

Of the balance of £35,000 against the allocation for the original Makutano project the Government proposes that £31,500 should be devoted to the establishment of a Forest Training School at Londiani for the teaching of the elementary principles of forest practice to African Rangers. The Colony possesses over 120,000 acres of standing plantations and the development and ultimate out-turn of these depends on correct maintenance. Ideally, there should be one fully-trained forest ranger per 1,000 acres of plantation, but at the moment only 26 of the 82 Rangers employed by the Forest Department are trained. The capital cost of establishing the school is estimated at £25,000 and the recurrent costs for one year (1956–57) at £6,500.

\* The ideal to be aimed at in any planting area is a regular series of age gradations each approximately equal in size, so as to ensure an even and sustained yield in perpetuity.

# INDUSTRIAL DEVELOPMENT CORPORATION

# (Reference paragraphs 243-4 of Sessional Paper No. 51 of 1955)

In paragraph 244 of Sessional Paper No. 51 of 1955 the Government warned the Legislative Council that the allocation of  $\pm 25,000$  for working capital might prove to be insufficient. Since their appointment the Board of the recently established Industrial Development Corporation\* have considered what sum they require to enable them to perform their statutory functions without having to approach the Government every time they are considering a major investment. Although the Government does not consider the supplementary allocation of  $\pm 50,000$  now proposed adequate it is all that can be made available at the present time having regard to the size of the capital gap on the three-and-a-half-year plan as a whole.

## Allocation No. 44

TABLE 82 (R).—CONTRIBUTIONS TOWARDS THE COST OF THE GENERAL WORKS STAFF (Revision of Table 82 of Sessional Paper No. 51 of 1955)

Contribution No. Scheme f 155,100 1. Staff Housing . . 2. Government Offices 79.100 . . . . . 13,700 5. Judicial Buildings . . . . . . . . . 6. Administrative Sub-stations 53.000 . . . . . . . . 7. Buildings, N.F.P. 1,360 . . . . . . . . . . 10. Agriculture 68,300 . . . . . . . . . . . . 12. Water 161.800 . . . . 18. Police Buildings 325.590 . . . . . . . . . . . . 19. Prison Buildings 197.600 . . . . . . . . . . 20. Military Buildings 131,400 . . . . . . . . . . . . 22. Medical Services 91,700 . . . . . . . . . . . . 24. European Education 152,800 . . . . . . . . . . 25. Asian Education 155.800 . . . . . . . . . . . . 26. African Education 62,100 . . . . . . . . . . . . 27. Arab Education 9,700 . . . . . . . . . . . . 29. Labour Department . . 1.200 . . . . . . . . 31. Forestry 900 . . • • . . . . . . . . 42. Weights and Measures Department ... 1.800 . . . . . . 43. Public Works Department 14.200 . . . . . . . . . . 46. Supplies and Transport Department 63.800 48. Jeanes School, Kabete 14.200 . . . . 50. Juvenile Remand Homes • • 3.800 . . . . Total . . £1,758,950

#### NOTE .---

This revised table merely reflects the various adjustments already made. It will be observed that the reductions in the gross cost of some of the works allocations have reduced the cost of the General Works Staff by £31,900.

\* Ordinance No. 63 of 1954, brought into force on 15th February, 1955.

## TABLE 84 (A).—THREE-AND-A-HALF-YEAR PLAN: SUPPLIES AND TRANSPORT DEPARTMENT

(Reference paragraphs 277-8 of Sessional Paper No. 51 of 1955)

			Original Scheme Value £	Revised Scheme Value £
Buildings			 220,300	277,200
Equipment			 57,000	59,000
Stores			 71,000	—
Contribution towards	G.W.S.		 51,700	63,800
	т	otal	 £400,000	£400,000

#### NOTE .---

For two reasons the Government has decided not to finance part of the cost of the initial stores holding from the Development Fund: in the first place, a revised estimate of cost of the buildings based on a detailed schedule of requirements has now been prepared and the scheme value must be marked up from  $\pounds 220,300$  to  $\pounds 268,000$ , viz.:—

						t
H.Q. Building			 	••	••	23,800
Stores			 			84,300
M.T. Workshop			 	•••		93,000
Gate Office			 		••	1,500
Security Wall ar	nd Fo	ence	 	:.		6,500
Water Supply			 		••	2,000
Drainage			 			6,000
Railway Siding	• •		 			2,000
Roads			 • •			12,500
Armourer's Shop	<b>b</b>		 			6,000
Magazine			 			20,000
Contingencies	••	••	 ••	••		10,400
				Total		£268,000

Secondly, on reconsideration the Government has decided that the use of loan finance for the purchase of stores is unwise.

Accordingly, the scheme value of the buildings has been increased to £277,200 —leaving at the moment an uncommitted balance of £9,200—making the project's contribution towards the cost of the General Works Staff £63,800. The balance of £2,000 is required to increase the original allocation for equipment to £59,000, viz.:—

					£
Storehouse Equipment		 			<b>39,0</b> 00
Workshop Equipment	• •	 		••	20,000
			Total	••	£59,000

# COMMUNITY DEVELOPMENT PROJECTS

(Reference paragraph 279 of Sessional Paper No. 51 of 1955)

The United States International Co-operation Administration has offered a grant of about £71,000 to enable the present programme of community development to be accelerated. The grant will cover---

- (a) the personal emoluments, duty travelling expenses and cost of materials used by 21 Community Development Officers on two-year contracts;
- (b) the personal emoluments and travelling expenses within the United States of an American expert.

The Kenya Government has to provide, as a matching contribution, money, for-

(c) the personal emoluments and travelling expenses of subordinate staff;

(d) housing, vehicles and passages for the 21 contract officers paid for from the I.C.A. grant; and

(e) housing, vehicle, passages and staff for the American expert.

Now (c) is covered by provision already made available through the Colony Estimates but (d) and (e) must be charged to the allocation of development funds for community development projects. The total requirement is £29,768 but the unspent balance against this allocation at 1st July, 1955, after allowing for a revote of £1,255 for commitments not charged to expenditure in 1954-55, was only £20,833. The Government proposes to make a supplementary allocation to cover the shortfall of £8,935.

# APPENDIX "B"

# TABLE 89 (R).—ELEMENT IN INDIVIDUAL ALLOCATIONS REIMBURSABLE FROM THE C.D. AND W. VOTE (COLONY'S BLOCK ALLOCATION)

Scheme	Scheme No.	Allocation	Table No.	Amount Reimburs- able	
				£	
Agricultural Research and Investi- gational Stations Soil Conservation	D.1467 D.299 & A	Agriculture "	54(R) 54(R)	50,958 54,909	
Manufacture of Biologicals, Kabete	D.1380	Veterinary Services	56(R)	10,505	
Naivasha Stock Farm Research Station Stock Breeding Centres	D.1456 D.868 &	>> >>	56(R) 56(R)		
Water Supplies	A D.300,	Water	57(R)	18,032	
Water Supplies in Rural Districts	etc. D.877	,,	57(R)	162,222	
Improvements and Investigations of Water Supplies in African Areas	D.1365	,,	57(R)	1,377	
Reconditioning of Land in African Areas	D.935	ALDEV	58 (a)	109,133	
African, Asian and Arab Hospital, Mombasa	D.1905	Medical Services	65(R)	314,703	
Infectious Diseases Hospital, Nairobi Health Centres	D.1821 D.865	)) ))	65(R) 65(R)	149,070 29,011	
Expansion of African Teacher Training Centres (24xT4 Centres)	D.1647	African Education	72(R)	18,721	
Expansion of African Teacher Training Centres (6xT4 Centres) Establishment of Teacher Training	D.1697	>>	72(R)	24,937	
Centre for African Women Erection of Schools and Teacher	D.1928	,,	72(R)	45,000	
Training Institutions for African Education	D.2508	53	72(R)	200,000	
in Nairobi	D.1906	Education: Special Schemes	75(R)	40,505	
Hospital Hill School, Nairobi	D.1842 D.1590A	39 19	75(R) 75(R)	2,026 48,000	
Nairobi Airport, Embakasi	D.2510	Nairobi Air- port, Embakasi	para. 252 ( <i>a</i> )	450,000	
Improvement of Interterritorial Roads	D.2509	Roads	.83 (a)	250,000	
TOTAL	-	_		2,015,194	

# (Revision of Table 89 of Sessional Paper No. 51 of 1955)

(a) Of Sessional Paper No. 51 of 1955.

#### APPENDIX "C"

# SESSIONAL PAPER No. 51 OF 1955-CORRIGENDA

# 

# (2) Page 83, footnote $\uparrow$ , paragraph 176:—

The figures in the table should be reduced by amounts equal to expenditure actually incurred from 1st January, 1954, to 31st March, 1954. For the present purpose an estimate of expenditure at half of actual expenditure for 1954 (first half) has been used. The figures in the footnote should, therefore, read as follows:—

~
506,647
100.676
104,141
711,464

That is, the switch of loan expenditure originally provided for in the Swynnerton Plan to the three-and-a-half-year development plan, and vice versa as regards the non-loan expenditure to be incurred directly by ALDEV and on behalf of ALDEV by the Agricultural and Veterinary Departments, involves not the whole of ALDEV's allocation of £862,767 for loans and schemes but only that which has been and will be spent since the Swynnerton Plan began on 1st April, 1954.

#### (3) Table 73: African Education System, Kenya, 1957: ----

For "2,400" against the item, Secondary (including two Girls' Boarding Schools), read "3,400".

(4) Table 78: Three-and-a-Halj-Year Plan: Geological Survey-

The Colonial Development and Welfare element was incorrectly stated and the table should read as follows:---

Year					C.D. & W. Vote	Kenya Funds	Total Expenditure
					£	£	£
<b>19</b> 54					18,838	9,644	28,482
1955					9,232	18,462	27,694
1956					· _	33,139	33,139
1957	(first ha	lf)			-	15,161	15,161
			Total	••	£28,070	£76,406	£104,476

G.P.K. 2186-1,250-10/55