

REPUBLIC OF KENYA

KILIFI COUNTY GOVERNMENT COUNTY TREASURY

COUNTY BUDGET REVIEW AND OUTLOOK PAPER

SEPTEMBER 2014

Legal Basis for the Publication of the County Budget Review and Outlook Paper

The Kilifi County Budget Review and Outlook Paper is prepared in accordance to Section 118 of the Public Financial Management Act, 2012 which states that:

- A County Treasury shall prepare and submit a County Budget Review and Outlook Paper (CBROP) to the County Executive Committee for approval by 30th September each financial year. The CBROP shall include:
 - Details of actual fiscal performance in the previous financial year compared to the budget appropriation for that year;
 - b. Updated financial forecasts with sufficient information to show changes from the forecasts in the most recent County Fiscal Strategy Paper (CFSP)
 - c. Information on any changes in the forecasts compared with the CFSP or actual financial performance for the previous financial year may have affected compliance with the fiscal responsibility principles or the financial objectives in the CFSP for that year; and
 - d. The reasons for any deviation from the financial objectives in the CFSP together with proposals to address the deviation and the time estimated for doing so.
- 2. The County Executive Committee shall consider the CBROP with a view to approving it, with or without amendments, within fourteen days after its submission.
- 3. Not later than seven days after the CBROP has been approved by County Executive Committee, the County Treasury shall:
 - (a) Arrange for the CBROP to be laid before the County Assembly; and
 - (b) Publish and publicize the paper as soon as practicable

Fiscal Responsibility principles in the Public Financial Management Law

Section 107 of the Public Financial Management (PFM) Act, 2012, sets out the fiscal responsibility principles to ensure prudency and transparency in the management of County public resources. The PFM Act states that:

- i) The county government's recurrent expenditure shall not exceed the county government's total revenue;
- ii) Over the medium term a minimum of thirty percent of the county government's budget shall be allocated to the development expenditure;
- iii) The county government's expenditures on wages and benefits shall not exceed a percentage of the county government's total revenue as prescribed by the County Executive Member for finance in regulations approved by the County Assembly
- iv) Over the medium term, the county government's borrowings shall be used only for the purpose for financing development expenditure and not for recurrent expenditure;
- v) The county debt shall be maintained at a sustainable level as approved by the County Assembly
- vi) Fiscal risks shall be managed prudently; and
- vii) A reasonable degree of predictability with respect to the level of tax rates and tax bases shall be maintained, taking into account any tax reforms that may be made in the future.

Foreword

The first Kilifi County Budget Review and Outlook Paper provides an analysis of the performance of the last year budget. This is provided for by the Public Finance Management Act 2012 which has made for changes in budget process since the passage of the constitution in 2010. Section 125 of the act provides for the stages in budget preparation process in which the CBROP is a mandatory requirement.

The Kilifi County Budget review and outlook paper provides for analysis of the financial years allocation and expenditure in the financial year 2013/2014 with a focus on how efficient the county has been spending their funds in service delivery to the public. It also provides an insight on how funds were allocated to various departments taking into account the department's allocation and expenditure during the period under review. Specifically the paper provides for assessment of departments and the capacities to absorb the allocated funds making it an essential tool for informing the budgeting process in the next financial year.

The CBROP also gives an overview of the revenue target and achieved and analyses the any reasons that might be the in for the deviations for the targets. The CBROP gives a view of the overall fiscal performance in terms both the recurrent and the development expenditure.

The CBROP also gives the projections of the budget in a 3 year rolling MTEF cycle per department analyzing both the recurrent and development expenditure. This paper also indicates the key departments that account for large allocation of development vote and their achievement in term of development activities implemented during the financial year 2013/2014 towards improvement of the welfare of the people of Kilifi.

The County Government is committed to reforming the budget process to guarantee the long term objective of efficiency and effectiveness in public spending and therefore the CBROP will provide a key role in provision of information to this process

In conclusion this paper will be prepared annually and there is no doubt that the document will be useful in budgeting process both to the executive, county assembly and the people of Kilifi as a whole.

JOHN HAROLD KOMBE

CECM FINANCE AND ECONOMIC PLANNING.

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I. INTRODUCTION

1. The Kilifi County Budget Review and Outlook Paper (CBROP) is prepared under the provisions of the Public Financial Management Act, 2012. In line with the PFM Act2012, the CBROP contains a review of the fiscal performance of the financial year 2013/2014, updated macroeconomic forecast and information on the changes in the forecasts compared with the financial year 2013/2014 county budget. The paper also contains actual financial performance for the previous financial year 2013/2014.

Objectives of CBROP

- 2. To provide a review of the previous fiscal performance and how it impacts the financial objectives and fiscal responsibility principles as set out in PFM Act, 2012. This together with updated macroeconomic outlook provides a basis for revision of the current budget in the context of Supplementary Estimates and the broad fiscal parameters underpinning the next budget and the medium term. Details of the fiscal framework and the medium term policy priorities will be firmed up in the County Fiscal Strategy paper 2015.
- 3. The CBROP will be a key document in linking policy, planning and budgeting. Following the coming into existence of the County Governments after March 2013 General Election; Kilifi County Government prepared the County Integrated Development Plan (CIDP, 2013-2017) that will guide budgetary preparation and programming from 2013 -2017. The County Integrated Development Plan also reviewed programmes for the last Medium Term Expenditure Framework (MTEF) focusing on updating and developing new programmes for the next five years.
- 4. The updated outlook will thereafter be firmed up in the County Fiscal Strategy Paper (CFSP), 2015 to reflect any changes in economic and financial conditions. In accordance with Section 117 of the Public Finance Management Act, 2012, the CFSP will be submitted to the County Assembly not later than 28th February2015.
- 5. The rest of the paper is organized as follows: the next section provides review of the fiscal performance in the FY 2013/2014 and its implications on the financial objectives set out in

the last CFSP submitted to the county assembly in February 2014. This is followed by brief highlights on recent economic developments and outlook, resources allocation framework while section V concludes.

II REVIEW OF FISCAL PERFORMANCE IN 2013/2014

- 6. The fiscal performance began on a low note as funds were delayed in the first quarter of the financial year 2013/2014. During the period under review, the County received Kshs. 4,949,500,974 from national government and locally collected Kshs 481,725,212.90
- 7. The fiscal performance in 2013/2014 was generally not impressive given the low development budget performance that stood at 22%. There was pressure on the personnel emoluments occasioned by the huge wage bill brought about by the devolution of National government and defunct local authorities' employees to the county government.
- 8. On the expenditure side, the County Government had to incur higher expenditure on recurrent especially wages than originally budgeted. In order to finance these additional expenditures, a supplementary budget was approved by County Assembly

2013/14 Fiscal Performance

9. Table 1 below presents the fiscal performance for the FY 2013/14 and the deviation from the original and revised budget estimates.

Table 1: Fiscal Performance

	Approved Budget 2013/14(Kshs)	Actual Performance 2013/14(Kshs)	Deviation
REVENUE			
Equitable Share	5,820,419,123	4, 952,705,468	867,713,655
Local Resources	735,819,493.00	481,725,212.90	254,094,280.10
Total Revenue	6,701,156,247	5,434,430,680.90	1,266,725,566.10
Salaries & Wages	1,026,617,787.00	1,059,449,229.00	-32,881,442
O&M/ Others	3,615,021,718	2,262,578,927.00	1,352,442,791
Development	2,059,516,742.00	448,879,706.00	1,610,637,036
Total Expenditure	6,701,156,247	3,770,907,862.00	2,930,248,385
Surplus/Deficit	0,701,130,247		2,730,240,303

Source: County Treasury

Table 2 shows the comparison between the approved and actual performance of the recurrent budget during the period under review. It also shows deviation on the same.

Table 2: Recurrent Budget Variance Analysis

Head	Approved budget	Actual Performance	Deviation
	2013/14 (Ksh)	2013/14(Ksh)	2013/14(Ksh)
County Assembly	775,645,535	284,633,981	491,011,554
County Executive	672,570,777	524,163,809	148,406,968
Finance And Economic Planning	824,439,933	759,137,955	65,301,978
Agriculture	364,335,209	261,977,896	102,357,313
Environment And Natural Resources	51,751,001	40,423,612	11,327,389
Education, Youth Affairs And Social	315,639,225	254,186,784	61,452,441
Development			, ,
County Health Services	1,140,030,551	918,073,850	221,956,701
Physical Planning And Development	90,468,400	61,964,836	28,503,564
Public Works And Services	143,931,258	130,154,861	13,776,397
ICT & E-Government	84,398,337	-24,851,232	109,249,569
Trade Development And Regulation	77,473,699	66,884,434	10,589,265
County Public Service Board	100,955,580	45,277,370	55,678,210
TOTAL	4,641,639,505	3,322,028,156	1,319,611,349

Source: County Treasury

Table 3 shows the comparison between the approved and actual performance of the development budget during the period under review. It also shows deviation on the same.

Table 3: Development Budget

Head	Approved Budget	Actual Performance	Deviation
	2013/14(Kshs)	2013/14(Kshs)	2013/14(Kshs)
County Assembly	42,000,000	7,015,189	34,984,811
County Executive	219,000,000	186,246,291	50,753,709
Finance And Economic Planning	-	-	-
Agriculture	213,961,500	54,687,361	156,274,139
Environment And Natural Resources	190,992,022	104,520,565	86,471,457
Education, Youth Affairs And Social Development	397,500,000	3,410,254	394,089,746
County Health Services	241,240,000	-	241,240,000
Physical Planning And Development	220,553,253	-	220,553,253

Public Works And Services	371,769,967	20,658,483	351,111,484
ICT & E-Government	24,500,000	72,341,572	(47,841,572)
Trade Development And Regulation	138,000,000	-	138,000,000
County Public Service Board	-	-	-
TOTAL	2,059,516,742	448,879,706	1,610,637,036

Source: County Treasury

Revenue

10. Total revenue target for the year under review amounted to Kshs. 735,819,493.00 but the county managed to collect kshs.481, 725,212.89. This represents a revenue shortfall of Ksh.254, 094,280.11 from Local revenue sources. Table 4 shows revenue comparison between the estimated and actual collection from local sources.

Table 4: Revenue 2013/2014

Revenue From Local Sources	Estimated 2013/2014	Actual 2013/2014
Single Business Permit	100,951,287.00	78,350,224.50
Plot Rent And Rates	294,220,653.00	139,742,611.94
House And Stalls Rents	4,997,626.00	18,130,818.20
Public Health Fees	13,860,855.00	12,563,877.00
Market Fees	17,004,428.00	25,579,120.00
Vehicle Parking Receipts	21,845,521.00	41,050,741.00
Total Cess	145,990,834.00	118,274,098.45
Building Dev. & Inspection	9,298,517.00	15,673,847.00
General Fees And Charges	127,649,772.00	32,359,874.80
Total	735,819,493.00	481,725,212.89

Source: County Treasury

Table 5 shows the comparison between the approved and actual performance of the recurrent budget which is split between salaries and wages, operation and maintenance, and development budget during the period under review. It also shows deviation on the same.

Table 5: Total expenditures

	Actual 2013/2014	Target 2013/2014	Deviation	% Change
RECURRENT				
Assembly				
Salaries and wages	119,546,603	120,912,044	1,365,441	.011

Operation and maintenance	165,087,378	654,733,491	489,646,113	0.75
Executive				
Salaries and wages				
	176,973,566	178,076,191	1,102,625	0.006
Operation and maintenance	347,190,243	494,494,586	147,304,343	0.3
Finance and Economic Planning				
Salaries and wages	91,380,078	91,430,078	50,000	0.001
Operation and maintenance	667,757,877	733,009,855	87,251,978	0.12
Agriculture, Livestock And Fish	eries			
Salaries and wages	154,652,428	154,661,788	9,360	0.00
Operation and maintenance	107,325,468	209,673,421	102,347,953	49
Water and Environment Salaries and wages Operation and maintenance	13,589,592 26,834,020	13,805,446 37,945,555	215,854 11,111,535	1.5
Education and youth				
Salaries and wages	118,331,795	118,341,394	9,599	0
Operation and maintenance	135,854,989	197,297,831	61,442,842	31
Health Services				
Salaries and wages		215 000 000	114.550	
Summes and wages	314,885,448	315,000,000	114,552	0.04
Operation and maintenance	603,188,402	825,030,551	221,912,149	0.04
Operation and maintenance				27
Operation and maintenance Physical Planning	603,188,402	825,030,551	221,912,149	12
Operation and maintenance Physical Planning Salaries and wages	603,188,402 14,952,695	825,030,551 17,000,000	221,912,149	0.04 27 12 36

Operation and maintenance	113,229,866	132,580,804	19,350,938	14
ICT				
Salaries and wages	6,040,392	6,040,392	0	0
Operation and maintenance	-30,891,624	78,357,945	109,249,569	139
Trade				
Salaries and wages	20,178,215	20,317,263	139,048	1
Operation and maintenance	46,706,219	57,159,436	10,453,217	18
County Public Service				
Salaries and wages	11,993,422	12,000,000	6,578	0.0548
Operation and maintenance	33,283,948	88,955,580	55,671,632	62.5
Total Recurrent	3,322,028,156	4,641,639,505	1,319,611,349	28
DEVELOPMENT				
COUNTY ASSEMBLY	7,015,189	42,000,000	34,984,811	0.83
COUNTY EXECUTIVE	186,246,291	219,000,000	32,753,709	0.15
FINANCE & ECONOMIC PLANNING	0 -		-	
AGRICULTURE	54,687,361	213,961,500	159,274,139	0.74
WATER	104,520,565	190,992,022	86,471,457	0.45
EDUCATION & YOUTH	3,410,245	397,500,000	394,089,755	0.99
HEALTH SERVICES	0	241,240,000	241,240,000	1
LANDS , ENERGY & HOUSING	0	220,553,253	220,553,253	1
PUBLIC WORKS AND TRANSPORT	20,658,483	371,769,967	351,111,484	0.94
ICT & E-GOVERNMENT	72,341,572	24,500,000	-47,841,572	-1.95
TRADE & CO-OP DEV	0	138,000,000	138,000,000	1
COUNTY PUBLIC SERVICE BOARD	0 -		-	-

Total Development	448,879,706	2,059,516,742	1,610,637,036	78.20
Total expenditure(R+D)	3,770,907,862	6,701,156,247	2,930,248,385	43

Source: County Treasury

Total expenditure amounted to Kshs.3, 770,907,862 against a budget of Kshs. 6,701,156,247 in this case total recurrent expenditure amounted to Kshs.3,322,028,156 against approved budget of Kshs.4,641,639,505 representing an under spending of Kshs.1,319,611,349. The low absorption rate was as a result of late disbursement of funds from the national government. Development expenditure incurred amounted to Kshs. 448,879,706 compared to approve amount of Kshs.2, 059,516,742 translating to 22% absorption.

Implication of 2013/14 fiscal performance on fiscal responsibility principles and financial objectives contained in the 2014 CFSP

- 11. The performance in the FY 2013/14 has affected the financial objectives set out in the February 2014 CFSP and the Budget for FY 2014/15 in the following ways: (i) the base for revenue and expenditure projections has changed implying the need for adjustment in the fiscal aggregates for the current budget and the medium-term; and
- (ii) To take into account the slow take off of execution of the FY 2014/15 budget by

County departments, the baseline ceilings for spending departments will be adjusted and then firmed up in the next County fiscal strategy paper in February 2015.

- 12. Accordingly, our revenue projections will remain in line with the initial macroeconomic assumptions taking into account the revised revenue and expenditure base. Consequently, the MTEF ceilings provided in the CFSP will reflect the macroeconomic forecast. However, taking into account that the key macro variables remain as projected in the CFSP of February 2014, there will be slight Adjustments to the ceilings.
- 13. The overall revenue underperformance in 2013/14 has implications in the base used to project the revenue for these revenue streams in the FY 2014/15 and the medium term. Therefore, there is need to update new base and take them into account.
- 14. The under-spending in both recurrent and development budget for the FY 2013/14 additionally has implications on the base used to project expenditures in the FY 2014/15 and the medium term. Appropriate revisions have been undertaken in the context of this CBROP, taking into account the budget outturn for 2013/14. The slow uptake of budgeted resources remains a challenge. The county Treasury will Work closely with the implementing departments to improve resource absorption.

15. Given the deviations as earlier alluded in this report, the revision in revenues and expenditures will be based on the macroeconomic assumptions contained in this CBROP and which will be firmed up in the context of the next CFSP. The County Government will not deviate from the fiscal responsibility principles, but will make appropriate modifications to the financial objectives contained in the latest CFSP to reflect the changed circumstances.

III. RECENT ECONOMIC DEVELOPMENTS AND OUTLOOK

16. Nationally, the macroeconomic environment has continued to improve. Going forward, the macroeconomic outlook remains favorable although risks remain.

A. National Recent Economic Developments

- 17. Recent developments in key macroeconomic variables are encouraging. The country's Gross Domestic Product (GDP) expanded by 4.7 per cent in 2013compared to 4.6 per cent in 2012. This performance was supported by;-
 - The stable macroeconomic environment for the better part of the year.
 - Low and stable inflation supported by improved supply of basic foods, lower international oil prices and lower costs of electricity.
 - Infrastructural development
 - Construction sector
- 18. Overall inflation declined from 9.4 percent in 2012 up to 5.7 percent in 2013. This was largely attributed to improved supply of basic foodstuffs and stable domestic prices of petroleum products as well as the Consumer Price Index (CPI) base effects. However, the shilling exchange has firmed up against major international currencies and the official foreign exchange reserves are at a comfortable level.
- 19. Short term interest rates declined consistent with the easing of monetary policy stance. Central Bank Rate (CBR) reduced from 11.0 per cent in 2012 to 8.50 per cent in 2013. The overdraft and maximum lending interest rates dropped by 1.28 and 1.16 percentage points, to 16.51 per cent and 16.99 per cent, respectively in December 2013, largely due to the lower inflationary pressure and the CBR reduction.

20. These national recent economic development have great impact on the county economic developments since greater percentage of the county's resources are derived from the National Resources.

B. County Recent Economic Developments

- 21. The County Government is committed to sustain economic growth by deepening and widening the agricultural base in the county. It is the belief of the County government that this is the path to the fundamental revitalization of the county economy and consequently to sustainable employment creation and empowerment of the county citizens. The County Government has expanded agricultural growth through purchase of farm tractors and supply of certified seeds and fertilizers for improved productivity. Livestock development continues to thrive due to improved access to livestock markets through construction and repairs of existing livestock sale yards, availability of livestock feeds through production and conservation of pasture and fodder, improved animal health and general disease control through rehabilitation of existing community cattle dips and vaccination crushes plus provision of vaccines and Acaricides as promotion of other livestock enterprises such as rabbits, quails, and bee farming, as well as Improved productivity in fisheries industry as a result of fisher folk exploiting deep sea resources through provision of fishing boat and construction of other fish landing infrastructures for BMUs, and improved aquaculture productivity, enhanced through establishment of fish ponds, support initiatives of fish feeds and fingerlings production, aquaculture training and laboratory facility and marketing.
- 22. To spur economic growth and propel the county to higher levels of development, the county government has promoted trade, industrialization, cooperatives development, and tourism and wildlife sectors. Promotion of the cooperative movement through capacity building of cooperative societies, cooperative audits and other regulatory requirements has been enhanced. Services such as advisory, consultancy, business development and financial assistance to SMEs have expanded. Verification of traders equipment, testing equipment and standards, inspection for non-compliance and prosecution, trade fairs and galas has been boosted, while construction of beach operators markets are intended

- 23. Under Environmental, Water, Forest and Natural Resources sectors, water sector sought to increase water pipeline networks by73.8kms, increasing water volume by 271,915m3and forest cover by 0.35% in the county.
- 24. The county endeavored to increase percentage of fully immunized children from 85 to 90%, percentage of TB patients completing treatment from 85 to 90%, percentage of HIV + pregnant mothers receiving preventive ARV's from 38 to 60%, percentage of targeted pregnant women provided with LLITN's from 60 to 70%, targeted under 1's provided with LLITN's from 50 to 60%, percentage of women of Reproductive age screened for cervical cancers from 50 to 70%, percentage of deliveries conducted by skilled attendant from 44 to 60%, percentage of women of reproductive age receiving family planning from 45 to 80%, percentage of pregnant women attending 4 ANC visits from 36 to 80% and increase the percentage of population with access to safe water from 50 to 52%.
- 25. Kilifi Town physical development plan and the Kilifi town Strategic Urban Development Plan are in place. The County Government is committed itself to Refurbish a significant number of government houses and offices, Fencing of Government estates, and Electrification of Government houses.
- 26. The county government has developed county official web portal where information on county affairs can be accessed and intends to connect all county offices.
- 27. Enhanced street lights and high mast floodlights have been installed in Malindi, Mtwapa, Mamburui, Mariakani, Kilifi, Watamu and Mazeras towns. This has led to improved business environment in the county.
- 28. The county has launched a Ward scholarship fund worth Kshs. 350,000,000 to bright and needy students from poor families to assist them have access to higher

education. If well utilized, the fund will improve retention and completion rates amongst students. Construction of new Youth polytechnics, procurement of modern tools and equipment and Refurbishment and renovate of existing youth polytechnic infrastructure are ongoing.

Economic Outlook Growth prospects

- 29. The National GDP rate which is at 4.7 percent is expected to rise to 6.1 percent over the medium term. The county's economy is expected to grow within the same range as the national over the medium term.
- 30. In Kilifi County, it is expected that improved productivity and competitiveness, supporting SMEs through financial and skill development and continued investment in key infrastructure projects in the roads and energy sub- sectors will drive the anticipated growth rate. Also boosting food security, maintaining a stable macroeconomic environment and sealing revenue leakages in revenue collection system will enhance growth.

A. Inflation outlook

31. Nationally, despite the increase in inflation in the recent past, inflation is expected to revert back to a target of 5 percent with a 2.5 percent band in the medium term.

Medium Term Fiscal Framework

- 32. Prudent fiscal policy is the key to maintaining economic stability in our county. The County Government is committed to operating within the approved fiscal framework. The county will continue maintaining a strong revenue mobilization effort. The economic agenda will continue being premised on inclusive and sustainable growth that opens economic opportunities and provide a better future for all residents of the county.
- 33. On the expenditure, the county shall adopt prudent rationalization to improve efficiency and reduce wastage. Expenditure management will be strengthened with full implementation of the Integrated Financial Management Information System (IFMIS) and e-procurement. The county will continue building capacity of its personnel to enable the staff to adapt to the new systems.

Risks to the Fiscal Framework

- 34. The risks to the outlook for FY 2014/2015 and medium-term include further weakening in global economic environment and rising inflation. These will affect the national government whose effects trickles down to the counties.
- 35. Unfavorable weather conditions including erratic rainfall pattern, which have adverse effects on agricultural production are a major risk.
- 36. To further enhance capacity, the county requires enrolling the youth involved in alcohol and drugs in rehabilitation centers as this poses the risk of lack of a youthful labor force and further engaging unemployed youth into gainful activities.
- 37. Insecurity is a key risk. To militate against this risk, there is need to establish industries to provide market for agricultural products and to offer employment to the youth thereby reducing insecurity. This can also be remedied by installation of more high mast floodlights in all trading centers and areas of densely populated. The county will strengthen community policing systems to make the citizens responsible for their own security.
- 38. Finally, the uncertainty in the proportion of the county allocation from the national resource is a major risk to this framework.

IV. RESOURCE ALLOCATION FRAMEWORK

Adjustment to 2014/2015 Budget

- 39. With reference to the performance of county budget in 2013/2014 and the national macroeconomic outlook, the risks to the FY 2014/2015 budget include limited development expenditure that will impact negatively on the county's economic growth. Expenditure pressures, especially recurrent, pose a fiscal risk. Wage pressure from the devolved national government units is the main reason for inadequate allocations to development expenditure. Further the national resources equitable share does not take into account the peculiarities' of the counties and continue using unfavorable parameters.
- 40. Adjustments to the 2014/2015 budget will take into account actual performance of expenditure so far and absorption capacity in the remainder of the financial year. In the face of expenditure pressures, the county government will rationalize expenditures by cutting those that are non-priority. However, the resources earmarked for development purposes will be utilized in the said projects and will not be expended as recurrent.
- 41. The County Public Service Board (CPSB) is now fully operational. The CPSB will continue working in line with Salary and Remuneration Commission (SRC) recommendations on remuneration structure of county personnel. The two bodies will work towards adopting a new wage policy aimed at limiting the public wage bill as well as job evaluation and harmonization of wage structure for public servants. This will improve on planning of salaries and wages reviews because it will be predictable and based on some policy measures unlike the current practice.
- 42. On revenue, the county has a finance bill and a revenue bill that need to be enacted into law. This will need careful interpretation to the players to avoid eroding the expected gains through a few rogue business persons and individuals who would want to take advantage of the new Act for their own benefit at the expense of citizens. Enhanced compliance, expansion of revenue base, rationalization of existing incentives and identification of new revenue sources are some of the measures required to boost revenue collection.
- 43. Similarly, full automation of revenue collection system and processes in the county should be enhanced to eliminate existing leakages.

Medium-Term Expenditure Framework (MTEF)

- 44. Going forward, and in view of the county's economic outlook, MTEF budgeting will entail adjusting non-priority expenditures to cater for the priority sectors. The County Integrated Development Plan (CIDP) 2013-2017 and county departmental sector plans priorities will guide resource allocation.
- 45. The priority county sectors of health, education, agriculture and public works and transport will continue to receive adequate resources. These sectors are already receiving a significant share of county resources and are required to utilize them more efficiently to generate fiscal space to accommodate other strategic interventions in the county
- 46. The county is also keen to increase the acreage of land under irrigation for food security. Other priority areas include: Land demarcation, mapping and spatial planning of urban and market centers and establishment of empowerment centers for the youth and women.
- 47. Specifically, the county government has prioritized key strategic interventions across all the sectors as a way of accelerating economic and social transformation to improve quality of life of its citizenly. The main areas of interventions cover food security, improved access to quality health care, and improved mobility by maintenance of rural access roads, empowering youth and women as well as enhancing efficiency in revenue collection and administration. Resources required for these interventions are planned for in the CIDP
- 48. Reflecting the above medium-term expenditure framework, the table below provides the tentative projected baseline ceilings for the 2014/15-2017/18 MTEF budget, classified by departments including ceilings as per the County Fiscal Strategy Paper (CFSP) 2014

DEPARTMENT	ESTIMATES	CEILINGS	PROJECTIONS		ESTIMATES	CEILINGS	PROJECTIONS	
	2014/2015	2015/16	2016/17	2017/18	2014/2015	2015/16	2016/17	2017/2018
	Recurrent				Development			
County Assembly	738,715,933.40	812,587,526.74	893,846,279.41	983,230,907.36	171,453,518	188,598,869.80	207,458,756.78	228,204,632.46
County Executive	470,345,856	517,380,441.60	569,118,485.76	626,030,334.34	277,610,207	305,371,227.70	335,908,350.47	369,499,185.52
Finance and economic Planning	425,859,454	468,445,399.40	515,289,939.34	566,818,933.27	525,000,000	577,500,000.00	635,250,000.00	698,775,000.00
Agriculture	370,486,672	407,535,339.20	448,288,873.12	493,117,760.43	44,920,4837	494,125,320.70	543,537,852.77	597,891,638.05
Environment and Natural Resources	145,745,008.20	160,319,509.02	176,351,459.92	193,986,605.91	220,694,119.4	242,763,531.34	267,039,884.47	293,743,872.92
Education, Youth Affairs and Social Development	740,357,741	814,393,515.10	895,832,866.61	985,416,153.27	355,198,070	390,717,877.00	429,789,664.70	472,768,631.17
County Health Services	1,251,851,170	1,377,036,287.0	1,514,739,915.7	1,666,213,907.27	530,230,296	583,253,325.60	641,578,658.16	705,736,523.98
Physical Planning and Development	117,865,316	129,651,847.60	142,617,032.36	156,878,735.60	573,059,483	630,365,431.30	693,401,974.43	762,742,171.87
Public Works and Services	223,457,297	245,803,026.70	270,383,329.37	297,421,662.31	363,098,566	399,408,422.60	439,349,264.86	483,284,191.35
ICT and e-government	63,235,610	69,559,171.00	76,515,088.10	84,166,596.91	72,182,206	79,400,426.60	87,340,469.26	96,074,516.19
Trade Development and Regulation	103,423,659	113,766,024.90	125,142,627.39	137,656,890.13	151,351,586	166,486,744.60	183,135,419.06	201,448,960.97
County Public Service Board	94,503,776	103,954,153.60	114,349,568.96	125,784,525.86	-	-	-	-
TOTAL BUDGET	4,745,847,492.60	5,220,432,241.86	5,742,475,466.04	6,316,723,012.66	3,689,082,888	4,057,991,177.24	4,463,790,294.96	4,910,169,324.48

Source: County Treasury

- 49. The County budget for Financial Year 2014/2015 was prepared by the County Department of Finance and Economic Planning then submitted to the County Assembly for approval. The County Integrated Development Plan and Annual Development Plan will be key document for next budgeting cycle.
- 50. Extensive work has gone into establishment of various devolved structures and offices to ensure efficiency in delivery of service in the county. For smooth running of county business, the MTEF budget will be prepared and submitted for approval to the county assembly taking into account the revenue from the consolidated fund and the county's own generated revenues.

2015/16 Budget framework

51. The 2015/2016 budget framework is set against a background of the updated medium-term county-fiscal framework. Real national GDP is expected to increase by 6.3 percent in FY 2015/2016 underpinned by continued good performance across all sectors of the economy. This is expected to bear a direct effect on the county's performance. The projected growth assumes normal weather pattern during the year and improved investor confidence in the economy. Inflation is expected to remain low and stable, reflecting continued implementation of a prudent monetary policy and stable food prices at both the county and national levels, as well as stable interest rates.

Revenue Projections

52. The 2015/2016 budget targets revenue collection of 10 percent increase from the FY 2014/2015 target of Ksh.1 billion. As noted above, this performance will be underpinned by improvement in revenue collection system and processes to eliminate existing leakages.

Expenditure Forecasts

In 2015/16, recurrent expenditures are projected at 56% percent of county's annual budget which is Kshs. 9,278,423,419.10 which translates to Kshs. 5,220,432,241.86 a slight increase from the 2014/2015 budget of Kshs. 4,745,847,492. Development expenditure is expected to remain stable at 43% of the county budget in the FY 2015/16 on account of devoting more resources to development as required by the PFM Act, 2012.

53. Expenditure ceilings on goods and services for departments are based on allocations in the FY 2014/15 budget as the starting point. Stringent measures need to be put in place to ensure

more resources are allocated to development expenditure over the medium term for attainment of the PFM Act, 2012 minimum requirement of thirty percent. Most of the outlays are expected to support critical infrastructure.

V. CONCLUSION AND WAYFORWARD

- 54. The fiscal outcome for 2013/14 has had implication of the financial objectives elaborated in the last CFSP submitted to County Assembly in February 2014. Going forward, the set of policies outlined in this CBROP reflect the changed circumstances and are broadly in line with the fiscal responsibility principles outlined in the PFM law. They are also consistent with the National strategic objectives pursued by the Government as a basis of allocation of public resources. These strategic objectives are provided in the plans developed to implement the Kenya's blue print –Vision 2030, the MTP II, and the County Integrated Development Plan (2013-2017).
- 55. The policies and sector ceilings annexed herewith will guide the county departments in preparation of the 2015/16 budget.
- 56. The county fiscal strategy paper (CFSP) will be finalized by the February 2015 deadline as per the PFM law.

ANNEXES

Annex 1: Revenue Performance 2013/2014

Revenue From Local Sources	Estimated 2013/2014	Actual 2013/2014
Single Business Permit	100,951,287.00	78,350,224.50
Plot Rent And Rates	294,220,653.00	139,742,611.94
House And Stalls Rents	4,997,626.00	18,130,818.20
Public Health Fees	13,860,855.00	12,563,877.00
Market Fees	17,004,428.00	25,579,120.00
Vehicle Parking Receipts	21,845,521.00	41,050,741.00
Total Cess	145,990,834.00	118,274,098.45
Building Dev. & Inspection	9,298,517.00	15,673,847.00
General Fees And Charges	127,649,772.00	32,359,874.80
Total	735,819,493.00	481,725,212.89

Source: County Treasury

Annex 2: Summary of Strategic Interventions for MTEF Period 2014/2015 -2017/2018

Sector		Estimates	Ceiling	2016/2017	2017/2018
		2014/2015	2015/2016		
COUNTY	SUB-TOTAL	910,169,451.40	1001186397	1101305036	1211435540
ASSEMBLY			0107077	000011000	
	Rec. Gross	738,715,933.00	812587526.3	893846279	983230907
	Dev. Gross	171,453,518.00	188598869.8	207458757	228204632
County	SUB-TOTAL	747,956,063.00	822751669.3	905026836	995529520
Executive	Rec. Gross	470,345,856.00	517380441.6	569118486	626030334
	Dev. Gross	277,610,207.00	305371227.7	335908350	369499186
Einenee and	CLID TOTAL	045 950 454 00	1040445200	1144489939	1250020022
Finance and Economic	SUB-TOTAL	945,859,454.00 420,859,454.00	1040445399		1258938933
Planning	Rec. Gross	525,000,000.00	462945399.4 577500000	509239939	560163933 698775000
railing	Dev. Gross	323,000,000.00	377300000	635250000	098773000
Agriculture,	SUB-TOTAL	819,692,509.00	901661759.9	991827936	1091010729
livestock	Rec. Gross	370,486,672.00	407535339.2	448288873	493117760
and fisheries	Dev. Gross	449,205,837.00	494126420.7	543539063	597892969
		, ,			
Water,	SUB-TOTAL	371,439,127.60	408583040.4	449441344	494385479
Environment	Rec. Gross	145,745,008.00	160319508.8	176351460	193986606
and Natural	Dev. Gross	225,649,119.40	248214031.3	273035434	300338978
resources					
Education,	SUB-TOTAL	1,095,555,811.00	1205111392	1325622531	1458184784
Youth,	Rec. Gross	740,357,741.00	814393515.1	895832867	985416153
culture and	Dev. Gross	355,198,070.00	390717877	429789665	472768631
social					
services					
County	SUB-TOTAL	1,782,081,466.00	1960289613	2156318574	2371950431
Health	Rec. Gross	1,251,851,170.00	1377036287	1514739916	1666213907
services	Dev. Gross	530,230,296.00	583253325.6	641578658	705736524
T 1	CLID TOTAL	600 024 700 00	7.0017070.0	02/01/00/2	010620007
Lands,	SUB-TOTAL	690,924,799.00	760017278.9	836019007	919620907

housing,	Rec. Gross	117,865,316.00	129651847.6	142617032	156878736
energy and	Dev. Gross	573,059,483.00	630365431.3	693401974	762742172
Physical					
Planning					
Public	SUB-TOTAL	586,555,863.00	645211449.3	709732594	780705854
Works and	Rec. Gross	223,457,297.00	245803026.7	270383329	297421662
transport	Dev. Gross	363,098,566.00	399408422.6	439349265	483284191
ICT and e-	SUB-TOTAL	135,417,816.00	148959597.6	163855557	180241113
government	Rec. Gross	63,235,610.00	69559171	76515088.1	84166596.9
	Dev. Gross	72,182,206.00	79400426.6	87340469.3	96074516.2
Trade	SUB-TOTAL	254,775,245.00	280252769.5	308278046	339105851
development					
	Rec. Gross	103,423,659.00	113766024.9	125142627	137656890
	Dev. Gross	151,351,586.00	166486744.6	183135419	201448961
County	SUB-TOTAL	94,503,776.00	103954153.6	114349569	125784526
Public					
Service					
Board					
	Rec. Gross	94,503,776.00	103954153.6	114349569	125784526
	Dev. Gross		0	0	0

Annex 3: Development Sector Ceilings for the MTEF Period 2014/15-2017/18

Sector				Projections	
		Estimates 2014/15	Ceiling FY 2015/2016	2016/17	2017/2018
County	Gross	171,453,518	188,598,870	207,458,757	228,204,632
Assembly	GOK	171,453,518	188,598,870	207,458,757	228,204,632
	Loans	-	-	-	-
	Grants	-	-	-	-
	strategic interventions	-	-	-	-
County Executive	Gross	277,610,207	305,371,228	335,908,350	369,499,186
	GOK	277,610,207	305,371,228	335,908,350	369,499,186
	Loans	-	-	-	-
	Grants	-	-	-	-
	Strategic intervention	-	-	-	-
Finance And	Gross	525,000,000	577,500,000	635,250,000	698,775,000
Economic Planning	GOK	525,000,000	577,500,000	635,250,000	698,775,000
Tianning	Loans	-	-	-	-
	Grants	-	-	-	-
	Strategic intervention	-	-	-	-
Agriculture	Gross	449,205,837	494,125,320.70	543,537,852.77	597,891,638.05
	GOK	449,205,837	494,125,320.70	543,537,852.77	597,891,638.05
	Loans	-	-	-	-
	Grants	-	-	-	-
	Strategic intervention	-	-	-	-
Environment	Gross	220,649,119.40	242,763,531.34	267,039,884.47	293,743,872.92
And Natural Resources	GOK	220,649,119.40	242,763,531.34	267,039,884.47	293,743,872.92
Resources	Loans	-	-	-	-
	Grants	-	-	-	-
	Strategic intervention	-	-	-	-
Education,	Gross	355,198,070	390,717,877	429,789,664.70	472,768,631.17
Youth Affairs And	GOK	355,198,070	390,717,877	429,789,664.70	472,768,631.17
Social	Loans	-	-	-	-

Development	Grants	-	-	-	-
	Strategic	-	-	-	-
	intervention				
County	Gross	530,230,296	583,253,325.60	641,578,658.16	705,736,523.98
Health Services	GOK	530,230,296	583,253,325.60	641,578,658.16	705,736,523.98
	Loans	-	-	-	-
	Grants	-	-	-	-
	Strategic intervention	-	-	-	-
Physical	Gross	573,059,483	630,365,431.30	693,401,974.43	762,742,171.87
Planning And	GOK	573,059,483	630,365,431.30	693,401,974.43	762,742,171.87
Development	Loans	-	-	-	-
	Grants	-	-	-	-
	Strategic intervention	-	-	-	-
Public	Gross	363,098,566	399,408,422.60	439,349,264.86	483,284,191.35
Works And Services	GOK	363,098,566	399,408,422.60	439,349,264.86	483,284,191.35
Bervices	Loans	-	-	-	-
	Grants	-	-	-	-
	Strategic intervention	-	-	-	-
ICT & E-	Gross	72,182,206	79,400,426.60	87,340,469.26	96,074,516.19
Government	GOK	72,182,206	79,400,426.60	87,340,469.26	96,074,516.19
	Loans	-	-	-	-
	Grants	-	-	-	-
	Strategic intervention	-	-	-	-
Trade	Gross	151,351,586	166,486,744.60	183,135,419.06	201,448,960.97
Development And	GOK	151,351,586	166,486,744.60	183,135,419.06	201,448,960.97
Regulation	Loans	-	-	-	-
	Grants	-	-	-	-
	Strategic intervention	-	-	-	-
County	Gross	0	0	0	0
Public Service	GOK	-	-	-	-
Board	Loans	-	-	-	-
	Grants	-	-	-	-
	Strategic intervention	-	-	-	-
Total	Gross	3,689,082,888	4,057,991,177.24	4,463,790,294.96	4,910,169,324.48
	GOK	3,689,082,888	4,057,991,177.24	4,463,790,294.96	4,910,169,324.48
	Loans	-	-	-	-
	Grants	-	-	-	-
	Strategic intervention	-	-	-	-

Annex 4: Recurrent Sector Ceilings for The MTEF Period 2014/2015-2017/2018

Sector		Estimates 2014/2015	Ceiling 2015/2016	2016/2017	2017/2018
COUNTY ASSEMBLY	GROSS	738,715,933.40	812,587,527.00	893,846,279.40	983,230,907.40
	Salaries	295,036,734.00	324,540,407.00	356,994,448.10	392,693,893.00
	Other Recurrent	443,679,199.40	488,047,119.00	536,851,831.30	590,537,014.40
County	GROSS	470,345,856.00	517,380,442.00	569,118,485.80	626,030,334.30
Executive	GROSS	470,343,830.00	317,380,442.00	309,118,483.80	020,030,334.30
LACCUUVC	Salaries	222,727,000.00	244,999,700.00	269,499,670.00	296,449,637.00
	Other Recurrent	247,618,856.00	272,380,742.00	299,618,815.80	329,580,697.30
Finance and Economic	GROSS	425,859,454.00	468,445,399.40	515,289,939.30	566,818,933.30
Planning	Salaries	148,448,720.00	163,293,592.00	179,622,951.20	197,585,246.30
	Other Recurrent	277,410,734.00	305,151,807.40	335,666,988.10	369,233,687.00
Agriculture	GROSS	370,486,672.00	407,535,339.20	448,288,873.10	493,117,760.40
rigireature	GROSS	010,100,012.00	,,	,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
	Salaries	205,424,279.00	225,966,706.90	248,563,377.60	273,419,715.30
	Other Recurrent	165,062,393.00	181,568,632.30	199,725,495.50	219,698,045.10
Environment and Natural	GROSS	145,745,008.20	160,319,509.00	176,351,459.90	193,986,605.90
resources	Salaries	73,492,890.75	80,842,179.83	88,926,397.81	97,819,037.59
	Other Recurrent	72,252,117.45	79,477,329.20	87,425,062.11	96,167,568.33

Education, Youth	GROSS	740,357,741.00	814,393,515.10	895,832,866.60	985,416,153.30
affairs	Salaries	164,803,000.00	181,283,300.00	199,411,630.00	219,352,793.00
	Other Recurrent	575,554,741.00	633,110,215.10	696,421,236.60	766,063,360.30
County Health	GROSS	1,251,851,170.00	1,377,036,287.00	1,514,739,916.00	1,666,213,907.00
services	Salaries	874,600,328.00	962,060,360.80	1,058,266,397.00	1,164,093,037.00
	Other Recurrent	377,250,842.00	414,975,926.20	456,473,518.80	502,120,870.70
Lands and Physical	GROSS	117,865,316.00	129,651,847.60	142,617,032.40	156,878,735.60
Planning	Salaries	46,920,316.00	51,612,347.60	56,773,582.36	62,450,940.60
	Other Recurrent	70,945,000.00	78,039,500.00	85,843,450.00	94,427,795.00
Public Works,	GROSS	223,457,297.00	245,803,026.70	270,383,329.40	297,421,662.30
Roads and transport	Salaries	66,868,270.00	73,555,097.00	80,910,606.70	89,001,667.37
	Other Recurrent	156,589,027.00	172,247,929.70	189,472,722.70	208,419,994.90
ICT and e-government	GROSS	63,235,610.00	69,559,171.00	76,515,088.10	84,166,596.91
government	Salaries	13,389,810.00	14,728,791.00	16,201,670.10	17,821,837.11
	Other Recurrent	49,845,800.00	54,830,380.00	60,313,418.00	66,344,759.80
Trade	GROSS	103,423,659.00	113,766,024.90	125,142,627.40	137,656,890.10
development	Salaries	43,696,659.00	48,066,324.90	52,872,957.39	58,160,253.13
	Other Recurrent	59,727,000.00	65,699,700.00	72,269,670.00	79,496,637.00

County Public	GROSS	94,503,776.00	103,954,154.00	114,349,569.00	125,784,525.90
Service Board	Salaries	21,498,692.00	23,648,561.00	26,013,417.32	28,614,759.05
	Other Recurrent	73,005,084.00	80,305,592.00	88,336,151.64	97,169,766.80
TOTALS	GROSS TOTAL	4,745,847,492.60	5,220,432,242.00	5,742,475,466.00	6,316,723,013.00
	SALARIES	2,176,906,698.75	2,394,597,369.00	2,634,057,105.00	2,897,462,816.00
	OTHER RECURRENT	2,568,940,793.85	2,825,834,873.00	3,108,418,361.00	3,419,260,197.00

Annex 5: Budget Calendar for 2015/2016