COUNTY GOVERNMENT OF GARISSA



COUNTY FISCAL STRATEGY PAPER

FEBRUARY 2019



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The County Executive Committee Member Department of Finance and Economic Planning

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Foreword

It is my pleasure to present to you the 2019 County Fiscal Strategy Paper (CFSP) for Garissa County. This is the Second CFSP prepared by the County Treasury to implement the Second generation County Integrated Development Plan (2018-2022). It identifies the broad strategic priorities areas and policies goals that will form the basis for preparation of 2019/2020 budget and the medium term in accordance with section 117 of the Public Finance Management Act, 2012. The strategic priorities and goals outlined in this Paper herein are based on Governor's Manifesto and the transformative agenda pursue by the County leadership as well as sectoral plan as contain in the Annual Development Plan and inputs from Public Participation forums.

The County has made significant progress in various fronts. The most notable of this is the increase in local revenue collection in the first half of the financial 2018/2019, which has increased by 95 per cent compared to the same period the previous financial year. Going forward, we shall endeavor to build on this progress and ensure the local revenue target is met in the next financial year. Other detailed sectoral achievement is outlined chapter six, the Medium Term Expenditure Framework, section of this document

This paper highlights the outcome of the previous financial year and also realign itself to broad National objectives is defined in the budget policy statement (BPS). It also contain vital data information on: Macro-economic policy and plans; overall fiscal strategy, such as cumulative revenue projections; the resource envelopment for the medium term; County overall priority intervention and proposed departmental expenditure in the medium term expenditure Framework.

In line with the Governor's Manifesto, the County will continue to pursue the following five Key Priority Areas that will enhance service delivery to the people of Garissa County:

- I. Improving access to water and sanitation services;
- II. Provision of accessible and quality healthcare services;
- III. Investment in agricultural transformation and food security;
- IV. Investment in transport and infrastructure development; and
- V. Creation of conducive business environment.

It is my sincere hope that we will make great strides towards the achievements of the above priority areas at the end of the financial year and ensure the realization of our County's transformative agenda.

Hon. CPA Roble S. Nunow

County Executive Committee Member

Finance, Economic Planning, Revenue Management

GARISSA COUNTY

Acknowledgement

The Garissa County Fiscal Strategy Paper (CFSP) 2019 was prepared in accordance with section 117(1) of the Public Finance Management Act, 2012, which stipulates that the County Treasury shall prepare the Fiscal Strategy Paper for each financial year and submit the paper to the County Assembly by the 28th of February of that year.

The CFSP outlines the Macroeconomic parameters affecting the fiscal framework that guides in preparation of the next financial year's budget and the county spending plans in the medium term. It is expected that this document will create and enhance the understanding of how these parameters affects the County fiscal framework. It also inform and guide public discourse on progress made by that the County, and the development matters the County expect to undertake in the coming financial year and also ensure meaningful participation of the people in the budget process in accordance with article 201 of the constitution.

The completion of this document was as a result of collaborative effort by various County departments and semi-autonomous entities that provided valuable information. We immensely appreciate their contribution toward this course. We are also grateful to all those provide essential inputs in the just conclude the Macro sector working and ensured timely preparation of this paper

The Preparation was a culmination of efforts put in by various officers. We are particularly grateful to His Excellency the Governor for his lead role, direction and guidance in the development of this document. Special thanks and gratitude also go to His Excellency the Deputy Governor, and the County Executive Member for Finance and Economic Planning for their stewardship of the processes.

My sincere gratitude goes to my County Executive committee Colleagues, all Chief Officers and Directors of various departments for ensuring timely submission of departmental inputs that informed the preparation of this document. Equally, I would like to acknowledge County Treasure Staff as well as staff from other departments, for their effort and contributions in development of this document. Lastly, I take this opportunity to express my profound gratitude to external experts Wohoro Ndohho, Mukami Mbogo, Abass Arale from AHADI organization for his exemplary guidance, invaluable support and constant encouragement out this excise.

Ibrahim Malow

Chief Officer

Finance

GARISSA COUNTY

ABBREVIATIONS AND ACRONYMS

CBK	Central Bank of Kenya
CECM	County Executive Committee Member
СО	Chief Officer
CRA	Commission of Revenue Allocation
CBROP	County Budget Review and Outlook Paper
CFSP	County Fiscal Strategy Paper
FY	Financial Year
GDP	Gross Domestic Product
IBEC	Inter-Governmental Budget and Economic Council
ICT	Information and Communication Technology
IFMIS	Integrated Financial Management Information System
KNBS	Kenya National Bureau of Statistics
MTEF	Medium Term Expenditure Framework
MTP	Medium-Term Plan
PE	Personnel Emoluments
PFM	Public Finance Management
PWD	People with Disabilities
SRC	Salaries and Remuneration Commission
SWG	Sector Working Group



Legal Basis for the Publication of the County Fiscal Strategy Paper

The County fiscal strategy paper is prepared in accordance with Section 117 of the Public Financial Management Act, 2012. The law states that:

- (1) The County, Treasury shall prepare and submit to the County Executive Committee the County Fiscal Strategy Paper for approval and the County Treasury shall submit the approved Fiscal Strategy Paper to the county assembly, by the 28th February of each year.
- (2) The County Treasury shall align its County Fiscal Strategy Paper with the national objectives in the Budget Policy Statement.
- (3) In preparing the County Fiscal Strategy Paper. The County Treasury shall specify the broad strategic priorities and policy goals that will guide the county government in preparing its budget for the coming financial year and over the medium term.
- (4) The County Treasury shall include in its County Fiscal Strategy Paper the financial outlook with respect to county government revenues, expenditures and borrowing for the coming financial year and over the medium term.
- (5) In preparing the County Fiscal Strategy Paper, the County Treasury shall seek and take into account the views of
- (a) The Commission on Revenue Allocation:
- (b) The public;
- (c) Any interested persons or groups; and
- (d) Any other forum that is established by legislation.
- (6) Not later than fourteen days after submitting the County Fiscal Strategy Paper to the county assembly, the county assembly shall consider and may adopt it with or without

In order to ensure prudent and transparent management of resources, the County Treasury shall be guided by the following fiscal responsibility principles as spelt out in Section 107 of the Public Finance Management (PFM) Act, 2012:

- I. The county government's recurrent expenditure shall not exceed the county government's total revenue;
- II. Over the medium term a minimum of thirty percent of the county government's budget shall be allocated to the development expenditure;
- III. The county government's expenditure on wages and benefits for its public officers shall not exceed a percentage of the county government's total revenue as prescribed by the County Executive member for finance in regulations and approved by the County Assembly;
- IV. Over the medium term, the government's borrowings shall be used only for the purpose of financing development expenditure and not for recurrent expenditure;
- V. The county debt shall be maintained at a sustainable level as approved by county assembly;
- VI. The fiscal risks shall be managed prudently; and
- VII. A reasonable degree of predictability with respect to the level of tax rates and tax bases shall be maintained, taking into account any tax reforms that may be made in the future.

Overview

INTRODUCTION:

This chapter links CFSP with strategic priorities and goals contained in county policy documents such as The ADP, Governor's manifesto and CIDP. These documents inform county budgets based on programs prepared in the medium term structure, 3-5 years. Therefore, it is paramount that the plan should have medium term priorities that are to be achieved over that period. Since CFSP is one year plan extracted from ADP, the details in the CFSP should mirror those contained in ADP.

The fiscal framework envisaged in these policy documents, ensures adherence to principles of public finance and fiscal responsibility principles as set out in article 201 of the Constitution of Kenya, 2010 and section 107 (1) and (2) the Public Finance Management Act 2012 respectively. Specifically, the development to recurrent expenditures has been maintained within the required ratios of 30:70. Further the expenditures are fully funded from the allocation from the National Government and county own revenue. In achieving these priorities and goals, prudency in use of public resources is paramount. In turn, this CFSP will be the primary guide for Garissa County in preparing its budget for Financial Year 2019/2020 and in the Medium Term.

In order to achieve the set objectives, Garissa County Government will employ greater transparency, effectiveness; efficiency and economy in management of public resources in order to ensure fiscal discipline.

In line with the county government blue print (CIDP), the government reaffirms the following Key Priority Areas (KPAs) are addressed in this CFSP:

In line with Garissa County Government's strategy to dedicate substantial proportion of development resources towards one sector for optimum impact within a financial year, the County Government in 2018/2019 focused its resources on the water sector. In the 2019/2020, the focus will go to the Health sector.

SOCIAL SECTOR: Increased public expenditure on Social welfare

Health: Improving referral, community healthcare and telemedicine

Education & Vocational Training: To raise quality early childhood and vocational education **Housing & Urban Development:** To have affordable housing for the both the citizen and the county staff and urban renewal

Land and Physical Planning: Official land registration, GIS land information management system and proper spatial planning

Water Service and Sanitation: construction of proper water storage facilities, development & access to improved water supplies and sanitation

Gender, Youth and Social Services: properly strengthening of social protection programs and mainstreaming of gender, youth and cultural tolerance including sports activities

Development Objective Overview: To lower the county population living in absolute poverty from 59% to within 3% of the national average by 2022. To achieve this objective, Garissa County will develop and implement strategic investment that aligns resources to achieving basic social services and widen the social safety net programs. Specifically, undertake short-term measures to relief the burden on most vulnerable population and stimulate capital formation.

ECONOMIC SECTOR

Environment: Commitment to a safer, cleaner environment and **c**onservation of natural resources such as restoration of environment, strengthening management of community conservancies & national reserves. This support climate resilient, low-carbon and resource efficient development **Agriculture:** Increasing agriculture and livestock productivity through improving smallholder irrigation development, promoting farming as a business, commercializing livestock production, enterprise diversification, value addition and building sustainable market linkages.

Road and Transport: Expansion, upgrading and maintenance of 2,300km roads and multi-modal urban transportation

Trade, Tourism & Enterprise: Promotion and regulation of fair trade, tourism and enterprise **Energy:** for extension of rural electricity and increased access to modern energy sources **Development Objective Overview:** To minimize climate and environmental risks and their impact on investment and quality of human life and to raise economic productivity, trade and competitiveness.

1.1 Programmes for achieving the County Strategic Blueprint's Objective

In the Financial year 2019/2020 and in the medium term, the County anticipates having a balanced budget. It is, however, possible that the deficit will slightly rise towards the terminal end of the financial year occasioned by incessant failure in achieving local revenue target, leading to gaps in the resource envelope, thus calling for rearrangement of spending plans by the county. In the longer term, however, appropriate measures, including setting a realistic and achievable local collections target, will be put in place to maintain county budget deficit at a manageable level in order to secure the County's fiscal sustainability.

Despite missing the target, Garissa County Government has outlined a raft of measures to deliver, including reintroduction of land rates and changes in mode of payment of water charges and parking fees, in the County Finance Bill. These measures are geared at boosting revenue performance in the coming financial in the medium term and ensuring smooth implementation of programs detailed in the policy documents.

The County government of Garissa is composed of the legislative arm (County Assembly) and the Executive which has the following ten Sectors viewed as directorates;

- I. Health and Sanitation Services;
- II. Roads, and Transport
- III. Lands and Housing; Public Works and Urban Services
- IV. Trade, tourism, Investment and Enterprise Development;
- V. Education, Public Service and Labor Relations:
- VI. Agriculture, livestock and Co-operatives
- VII. Finance and, Economic Planning
- VIII. Gender, Culture, Social Services, youth and sport
 - IX. Environment, Energy, Natural Resources and Wildlife management
 - X. Water and Irrigation Services;

For each of the departments/sector, though some are structured differently, their visions have been derived from the national sector vision and mission. In addition, the County's response to the sector vision and mission and the role of the stakeholders are explained. The development Challenges, projects and programmes are presented at the departmental level.

I. Health and Sanitation Services;

In the 2019/2020 fiscal year, the health sector will mainly focus on Universal Health Care (UHC) coverage, the Governor's flagship project (establishment of the Cancer Centre at the County Referral Hospital). It will also embark on improving, expanding and strengthening quality of service delivery in Garissa County by hiring more health personnel, construction and opening up of dispensaries in areas of need, equipping of maternities and Maternal & Health Clinics (MCHs). In addition, there will be health system strengthening through critical training and skills development. The sector will also increase the supply of pharmaceutical and non-pharmaceutical commodities. It will also improve on referral systems in place.

II. Roads, and Transport:

The subsector is planning to enhance road network in the county by maintaining the existing roads in the sub counties, upgrading of rural roads to gravel standards, upgrading of sub county headquarters access roads to bitumen standards, installation of road speed bumps on major roads in Garissa Township, construction of Bus parks and designated parking bays.

III. Lands, Housing and Public Works, Municipalities and Urban Services

a) Lands, Surveying and Physical Planning

The subsector has planned to improve on land administration and management services by spatial planning of sub-county headquarters, planning of 14 small towns within the seven sub-counties,

harmonization of local plans, survey plans and PDPs, setting apart two sub-county headquarters, placing of perimeter boundary beacons, placing of controls for cadastral surveys and survey of plots in urban centers.

b) Housing & Public Works

In line with the President's Big 4 Agenda, the sub-sector intends to reduce the government expenditure on leasing of houses by putting up an official deputy governor's residence and renovating the existing government houses. It will also provide the required technical support to the various infrastructure stakeholders.

c) Municipalities and Urban Development

To provide sustainable urban development and drive the county economy, the sub-sector has planned to sensitize the public on waste management disposal, purchase more firefighting equipment to reduce fire response time, ensure safe and sustainable built environment, Preparation of valuation roll for municipality and Regularization of Usalama scheme

IV. Trade, tourism, Investment and Enterprise Development;

The sector, in line with its mandate of providing business support services, trade licensing and provision of credit, has prioritized to construct market sheds in 3 sub counties, improve Bouralgy and Ishaqbini Community Centre, construct a Business Incubation Centre, and operationalize a revolving fund to the tune of 150m

V. Education, Public Service and Labor Relations;

a) Education

In line with the governments agenda to ensure the constitutional rights of education to every child is observed, the sub-sector has planned to increase the number of ECD centres across the county by

Constructing thirty ECD classrooms (Two Classrooms per ward and fencing) and hiring & training of ECD teachers. Awareness raising campaigns will also be carried out to enhance access to ECD centres. To enhance access and retention in ECDs the sector will spearhead implementation of the pilot school feeding programme

To increase access to TVET programmes and improve the quality of training, the County will Construct Motor Vehicle Mechanic (MVM) Workshop in Garissa Polytechnic, Construct a Motor Vehicle Mechanic (MVM) Workshop in Mkono Polytechnic and Provide teaching and learning materials for vocational centres in the county, as well as hiring and training of TVET teachers

b) ICT & E-Government

In order to foster innovation, best practice, and value for money in the use of ICT in management of County resources, learning and Citizen outreach, the County Government will establish e-Garissa County Government Platform across County service sectors

c) Library Services

The sub-sector has prioritized to provide a secure and conducive learning environment for use of library resources and adopt technologies that will make information resources accessible to the community in an equitable, efficient and effective manner. This will be done by constructing and equipping of one sub county library in Modogashe, renovation and construction of perimeters walls and equipping of the existing 3 libraries. The sub-sector intends to purchase and equip a mobile library van.

VI. Agriculture, livestock and Co-operatives

In line with the national government's big 4 agenda on food and nutrition security, in the 2019/2020 fiscal year the sector will focus its priorities to investments on; minimizing post-harvest losses in the horticultural sub-sector by establishing a fruit processing facility, opening up of farm access roads to link farmers with the markets, supporting the small holders with certified farm inputs to increase food and raw material production, boosting livestock health management and establishing livestock markets across the sub-counties.

The sector will continue steering and coordinating the implementation of partner and donor-funded programmes/projects on food security. These are, Kenya Climate Smart Agriculture (KSCAP), Agricultural Sector Development Support Project (ASDSP), Regional Pastoral Resilient Livelihoods Project (RPRLP), and the Sustainable Food Systems Programme (SFSP)

VII. Finance and, Economic Planning

The sector will continue to discharge its key mandate of; preparation of county short term and long term plans, coordinating and preparation of county budget, mobilizing revenue, budget implementation and control, prudent management of public funds by adherence to the PFM act 2012, financial reporting and advisory, asset management, enhancing internal control, monitoring and evaluating the county projects, training of staff and capacity building of the M&E and Audit committees.

In the 2019/2020 fiscal year, the sector will commit part of its revenues to settling of pending bills as per advisory from the National Treasury and the Senate

VIII. Gender, Culture, Social Services, youth and sport

To enhance delivery of its mandate, the Sub-sector in the financial year 2019-2020 will complete the ongoing Construction of the stadium in Garissa township sub-county, rehabilitate the sports grounds and procure sports kits and equipment in all the sub-counties. It will also initiate provision of additional office space for its staff by constructing a new office block in Garissa township, Dadaab and Ijara/Masalani Sub-counties. Also, the sector intends to purchase motor vehicles for accessibility and service delivery in the sub-counties. The sector intends to create more youth friendly centres and donate essential equipment and tools to disable, vulnerable groups and institutions. The sector also intends to construct cultural cottages and carry out landscaping works

IX. Environment, Energy, Natural Resources and Wildlife management

In follow up to the enactment of Garissa County Climate Change Fund Act 2018, enactment of Garissa County Environmental management and coordination Act 2018, and subsequent gazettement and training of County Environment Committee (CEC) as per section 29 of Environmental management and coordination Act 2015, the sector ha prioritized to implement two key projects in 2019/2020 financial year. These are; the Climate Change Support for Energy subsector, and Climate Change Mitigation & Adaptation for the Environment sub-sector

X. Water and Irrigation Services;

The sector intends to make water accessible to the residents of Garissa County by investing heavily in in construction of water pans and redistribution of clean water. It also intends to improve water and irrigation management by recruiting and training more technical staff. It has also planned to increase office space for its staff and taking services to sub-county level by establishing offices and mode of transport at the sub county level.

The irrigation sub-sector has prioritized implementation of construction of new and rehabilitation of existing irrigation schemes in Garissa Township, Balambala and Fafi sub-counties. In addition, there's proposed completion of ongoing schemes in Iftin, Balambala and Abaqeyle in Dadaab.

Risks to realizing the fiscal framework

The realization of development goals for the County will not be without risks and challenges as detailed below:

- i. Expenditure pressures especially perpetual increase in salaries and operational demand have put a strain on development expenditure. This demand is synonymous almost all departments and entities of the County leading to continued reallocation and rearrangement of spending plans.
- ii. The underperformance in development attributable to a number of factors including delays in procurement process and inadequate capacity project management leading to low absorption of development budget.
- iii. Revenue performance may also pose a potential risk. The County will continually put up

- solid structures geared towards sealing loop holes and expanding revenue base. Full automation of revenue collection and other measures outlined above will be implemented.
- iv. Potential uncertainties associated with revised resource sharing formula by CRA could lead to some implementation of programs detailed in preceding policy documents like ADP and CIDP being rescheduled to future period or even overlook altogether.
- v. Delay in disbursement of fund. Delay in exchequer releases has, not only, resulted in delay in the county achieving its development aspirations but also dissuaded the county workforce hence compromising on service delivery.
- vi. The County's performance may also be slowed down by unreliable weather conditions. This will affect agriculture which is the main economic driver of the County. Resources therefore need to be set aside to mitigate the situation.

1.2 Outline of County Fiscal Strategy Paper

This CFSP was developed by the County Treasury team in conjunction with other staff from crucial sectors. The development process was undertaken through a series of internal evaluations as well as consultations with various stakeholders. The CFSP was also widely discussed by the public through citizen participation forums in the county and refined to incorporate key insights. This has ensured ownership, commitment and leadership by the residents of Garissa County.

The CFSP takes into account the National context as described in the Budget Policy Statement, and applies any significant effects on a national scale into Garissa fiscal outlook. It also examines and evaluates Garissa's past performance and based on this data and analysis, projects its fiscal framework into the medium term

CHAPTER TWO: RECENT ECONOMIC DEVELOPMENTS AND POLICY OUTLOOK

2.1 Overview

Kenya's economic growth has remained strong and resilient even under emerging global challenges, supported by strong public and private sector investment and appropriate economic and financial policies. The broad-based economic growth has averaged 5.6 per cent for the last five years outperforming the average growth rate of 4.7 per cent in the period 2008 to 2012 and 4.6 per cent in the period 2002 to 2007

The value of goods and services produced raised Per Capita Income from Ksh 113,539 in 2013 to an estimated Ksh 190,521 in 2018, a 67.8 per cent increase. This enabled generation of around 840,000 new jobs per year in the period 2013-2018 up from 656,500 new jobs per year in the period 2008-2012.

The rebound in economic activity in 2018 is a reflection of improved rains, better business sentiment and easing of political uncertainty. The economy grew by 6.0 per cent in the third quarter of 2018 and 6.2 per cent in the second quarter of 2018 up from 5.8 per cent in the first quarter of 2018, averaging 6.0 per cent in the first three quarters of 2018. Growth is projected at 6.0 per cent in 2018 up from 4.9 per cent in 2017, which is in line with the 2018 Budget Review and Outlook Paper (BROP) projection.

In the third quarter of 2018, the economy grew by 6.0 per cent compared to a growth of 4.7 per cent in a similar quarter in 2017, mainly supported by improved weather conditions which led to increased agricultural production and agro processing activity in the manufacturing sector. In addition, this growth was supported by pickup in activities of accommodation and food services, electricity and water supply and construction sectors.

Agriculture sector recovered and recorded growth of 5.2 per cent in the third quarter of 2018 compared to a growth of 3.7 per cent in a similar quarter of 2017, supported by improved weather conditions. This enabled the agriculture sector to contribute 1.0 percentage points to GDP growth in the third quarter of 2018 compared to 0.7 percentage points in the same period in 2017. The current recovery in the agriculture sector is broad-based and reflected in the expansion of output of key food and cash crops such as tea, coffee and fruits.

The Non-agricultural sector (service and industry) remained vibrant and grew by 5.8 per cent in the third quarter of 2018 up from a growth of 5.1 per cent in a similar quarter in 2017. It has the largest percentage points to real GDP growth at 4.0 percentage points mainly supported by the service sector.

Services remained the main source of growth and expanded by 5.9 per cent in the third quarter of 2018 compared to a growth of 5.6 per cent in the same quarter in 2017. The service sector was supported by improved growth in accommodation and restaurant (16.0 per cent), wholesale and retail trade (6.8 per cent), transport and storage (5.4 percent) and financial and insurance (2.6 per

cent). Growth of activities in information and communication (9.1 per cent) and real estate (5.8 per cent) remained vibrant despite the slowdown relative to the same quarter in 2017.

Services contributed 3.1 percentage points to real GDP growth in the third quarter of 2018 largely supported by wholesale and retail trade (0.6 percentage points), Real Estate (0.5 percentage points) and Transport and storage (0.4 percentage points).

The performance of Industry improved to a growth of 5.1 per cent in the third quarter of 2018 compared to a growth of 2.3 per cent in the same quarter in 2017 following increased activities in the manufacturing, construction and electricity and water supply sectors. The recovery of the manufacturing sector was attributable to agro-processing activities that benefitted substantially from increased agricultural production.

Growth in the Electricity and Water supply remained vibrant driven by increased use of less input intensive sources of energy such as hydro generated electricity supported by sufficient rainfall and geothermal power generation coupled with a slowdown in growth of thermal generation.

The industry sector accounted for 0.9 percentage points to growth in the third quarter of 2018, largely driven by the construction and manufacturing sectors which contributed 0.4 percentage points and 0.3 percentage points, respectively.

Over the last few couple of years, the Garissa County economy exhibited contrasting trends in comparison to those registered by the National economy. A number of shocks including insecurity along the border with Somalia and erratic weather patterns resulted in depressed productivity in livestock and agricultural Sector. The livestock subsector is the main backbone of the County's economy and the result for the economy was debilitating. Scanty rainfall, especially in the second quarter of 2018/19, resulted in poor agricultural productivity.

Garissa County was particularly affected by the drought. Food security was severely destabilized with several communities in the county needing emergency aid to provide sustenance. Health complications due to malnutrition affected Garissa residents, particularly children. In addition, the overall level of urbanization in the county increased due to the influx of people from the hinterland, mainly due to loss of livelihood as a result of persistent drought. This caused strain on the social and physical infrastructure in these urban centers.

Pastoral lifestyle being the predominant economic activity was severely affected by the drought situation, thus occasioning migration and living in the urban centres as a coping strategy. Therefore, service provision to these new settlements is *ad hoc*. One way that Garissa is planning to address this is to open up more irrigation schemes around the permanent water source, River Tana and construction of mega water pans in the hinterlands to provide a source of water supply for new and existing farms. Irrigated farming will provide a more stable livelihood source as crops, fodder and other raw materials will be produced for food security, income generation and employment creation.

Going forward, insecurity remains a major concern for northern Kenyan Counties, particularly in Garissa County, amid renewed terrorist attacks. This has hindered movement within the county

especially the sub counties that borders Somalia this has led to deterioration of economic performance in the county. The impact has been felt on infrastructure, physical and human capital, productivity and economic growth, and increased uncertainty in the investment climate.

2.1. Update on Fiscal Performance and Emerging Trends

National Revenues will affect the size of the Equitable Share in 2019/20

Budget execution started on a slow note in the first quarter of the FY 2018/19 due to budget rationalization to align expenditure priorities to revenues after amendments to the Finance Bill 2018 that significantly affected the expected revenue yields. In addition, expenditure rationalization was effected to reflect lower revenues after the revenue outcome for the FY 2017/18 turned out weaker than anticipated, thereby shrinking the forecasting base for FY 2018/19 as well as the medium term.

The exercise to clean-up the development project portfolio triggered by the Presidential directive on inclusion of new projects in the budget also slowed down the uptake of development expenditures in the first quarter. This picked up strongly in the second quarter of FY 2018/19.

The expenditure rationalization was to ensure sustainable fiscal position in the FY 2018/19 and the medium term, and reaffirm the Government's commitment to its fiscal consolidation plan and to prudent fiscal management in general.

Total expenditure and net lending for the period July - November 2018 amounted to Ksh. 829.1 billion which was below the projected amount by Ksh 105.7 billion. Recurrent spending amounted to Ksh 553.6 billion while development expenditures and transfer to County Governments (Equitable share only) were Ksh 203.1 billion and Ksh 72.2 billion respectively and net lending expenditures for five months amounted to Ksh 963 million.

Whereas recurrent spending was below the projected target by Ksh 80.0 billion mainly on account of lower than targeted domestic interest payments and pension payments, capital spending was marginally above the target by Ksh 3.2 billion.

Fiscal operations of the Government during the five months of July-November 2018 resulted in an overall deficit of Ksh 216.5 billion against the projected deficit of Ksh 242.8 billion. This deficit was financed through net domestic financing of Ksh 139.4 billion and net foreign borrowing of Ksh 77.1 billion.

2.3 Comparison of Actual Performance against budget

The 2019/2020 budget was prepared against a backdrop of slashed resource allocation to Arid and Semi-Arid Lands (ASAL) counties occasioned by new proposed revenue sharing formula. The budget was prepared against the background of the medium-term fiscal policy of the National and the County Government, the 2018/2019 Budget Policy Statement, the Medium Term Plan and the County Integrated Development Plan.

2.4 Significant economic, legislative and financial events

The expected receipt from National government is likely to be lower than the current year. This is occasioned by reviewed revenue sharing formula by the CRA. The County MTEF will prepare for this circumstance going forward. The County, though greatly reliant on the National Government transfers, will institute measures to increase the local revenue base by aligning itself to National investment programs in order to increase resources that promote economic stability for the County.

Though county's own revenue generation has been pegged at Ksh.250, 000,000, the target has constantly eluded the County taxman.

2.5. Revised Estimates

During the budgetary implementation of the previous financial years, the county government has encountered the following budgetary setbacks that would warrant supplementary budgets

- i. The recent order by the auditor General for counties to receive and audit all files pertaining pending bills warrants a supplementary budget, which would necessitate in-year budgetary adjustments through supplementary budgets.
- ii. Another item of concern is the balance brought forward from previous financial years mostly due to unmet revenue generation
- iii. Thirdly, there is ballooning wage bill as a result of unplanned recruitment
- iv. There has also been extreme weather conditions leading to massive death of livestock and therefore necessitating government's intervention.
- v. Funds meant for the County Governor's Official Residence were re-allocated to putting up ICT centres in all the wards across the county

For these reasons, the county treasury has found itself contemplating with unavoidable budgetary adjustments to rationalize the expenditure

Table 1: Trend in Equitable Share for Period 2015/2016 – 2019/2020

Years	2015/2016	2016/2017	2017/2018	2018/2019	2019/2020
Equitable shares in Kshs (Billions)	5.7	6.2	6.6	6.9	6.8

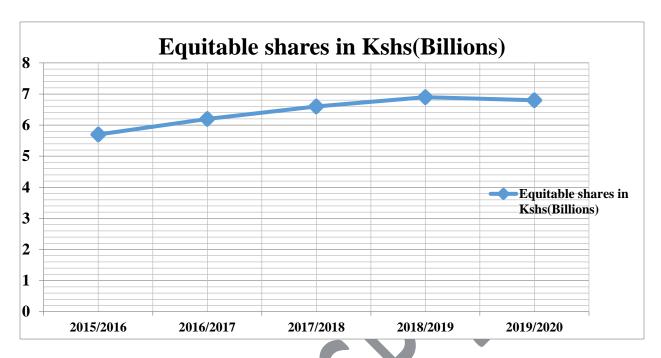


Figure 1: Trend in Equitable Share for Period 2015/2016 – 2019/2020

Equitable share trend has been on the rise for the first four years but a decline was realized in the FY 2019/2020 due to the revised ceiling by the commission for revenue allocation. This has led to fiscal consolidation.

Table 2: Impact of Revised Ceilings on Forward Estimates

	2016/17	2017/18	2018/19	2019/20	2020/21	2021/22
Current Trend (B)	7.1	7.5	9.5	11.1	12.2	13.3
Trend due to revised ceiling(B)		-	-	9.6	10.5	11.6

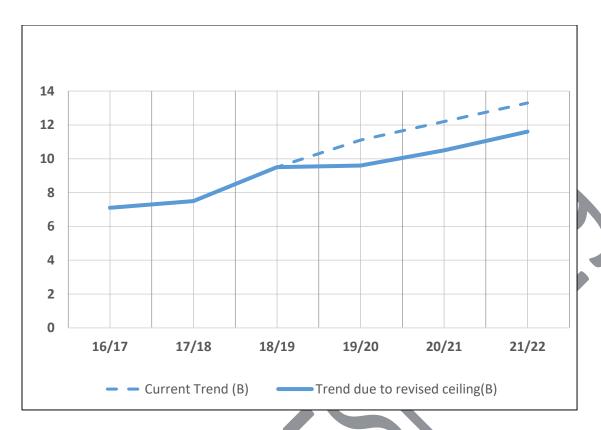


Figure 2: Impact of Revised Ceiling on Estimates

As indicated in the graph above expenditure has been on the rise for the previous years until the fiscal consolidation that has resulted in decrease in expenditure estimates.

2.6 Economic Policy and Outlook

Garissa is formulating the foundation to become increasingly self-sustaining, relying less and less on the National Government, and becoming an economic force in the region. Garissa also plans to build the structures necessary to cushion itself from external negative effects, while taking advantage of external positive effects from the National context.

In light of the subdued national revenue environment, Garissa County laid the legislative groundwork to support a stronger revenue raising administration to enhance revenue collections in the county. Revenue raising legislation is being drafted for tabling in the County Assembly in 2018/19. Additional strategic investments for enhanced own source revenues include investment in contextually relevant systems to automate revenue collection, and capacity building for the revenue administration. Furthermore, the structures to implement an annual Finance Act are key for responsive revenue administration framework.

Over the medium term, expenditure on recurrent will need to be contained in order to ensure substantial amount of funds for development. In particular, every effort should be made to contain wages and salaries by the executive and other public entities by limiting the size of public service. Pursuing a sustainable level of debt is also vital as a means to provide room for the private sector

to expand business and create the much needed jobs within an environment of low inflation, and stable interest rates and exchange rate.

In light of apparent fiscal constraints, tough choices are therefore required to be made to ensure that available resources are directed towards those priority programs that have the highest socioeconomic impact on our economic development. This is especially more urgent with respect to the public sector wage bill that, if not appropriately managed, will become the main macroeconomic challenge for Garissa County.

Garissa has been allocated a proportion of units to develop affordable housing and is investing in expanding these alongside the National Government investment under the big 4 agenda. Initial consideration for investing in the cotton industry through the manufacturing focus on the National Government is also under review. Garissa is also preparing to receive donor-funded hospitals from refugee settlements and as such will be tapping into the Universal Health Care focus of the National Government. Finally, because of the effects of the drought, Garissa will invest to attract funding from the National Government for food fortification, livestock off-take programmes, insurance and market access.

2.7 Risks to the Outlook

In the Financial year 2019/2020 and in the medium term, the County anticipates having a balanced budget. It is, however, possible that the deficit may slightly rise towards the terminal end of the financial year occasioned by incessant failure in achieving local revenue target, leading to gaps in the resource envelope, thus calling for re-arrangement of spending plans by the county. In the longer term, however, appropriate measures, including setting a realistic and achievable local collections target, will be put in place to maintain county budget deficit at a manageable level in order to secure the County's fiscal sustainability.

Despite missing the target, the Garissa County Government has outlined a raft of measures to deliver, including reintroduction of land rates and changes in mode of payment of water charges and parking fees, in the County Finance Bill. These measures are geared at boosting revenue performance in the coming financial in the medium and ensuring smooth implementation of programs detailed in the policy documents.

CHAPTER THREE: FISCAL POLICY AND BUDGET FRAMEWORK

3.1 OVERVIEW

The 2019/2020 Medium-Term budget framework is intended to have the fiscal consolidation agenda. The consolidation process aims at supporting a sustainably wealthy and vibrant county providing high quality services to improve the livelihoods of its citizens. The county will pursue prudent fiscal policies to ensure economic growth and development. In addition, these policies will provide support to economic activities while allowing for sustainable implementation of the projects and programs. Adhering to these policies will also enhance domestic revenue collection which will ensure there are adequate resources for capital investments.

3.2 Fiscal policy frame work

In the Financial year 2019/2020 and in the medium term, the County has suffered reduction of its equitable share revenues by 1.3% from Ksh6.9 Billion to ksh6.8 billion this lead to overall reduction of resource envelope this means that the sector allocations and ceilings will be revised down wards leading to fiscal consolidation.

The biggest challenge in fiscal consolidation is Payroll in the county which has steadily trended up over the past few years with now reduced resource envelope the government will revisit this trend to align with new revenue realities.

Further reduction of 1.4% of resource envelope will arise from own source revenue as target of local revenue is reduced from 250 million to 150 million this leads to further fiscal consolidation and in measure to address this.

In light of this apparent fiscal constraints, tough choices are therefore required to ensure that available resources are directed towards those priority programs that have the highest socioeconomic impact on our economic development. This is especially more urgent with respect to the public sector wage bill that, if not appropriately managed, will become the main macroeconomic challenge for Carissa County.

The County Government has outlined a raft of deliverable measures, including automation of revenue collection systems, reintroduction of land rates and changes in mode of payment of water charges and parking fees, in the County Finance Bill. These measures are geared at boosting revenue performance in the medium term and ensuring smooth implementation of programs detailed in the policy documents.

Over the medium term, expenditure on recurrent will need to be contained in order to ensure substantial amount of funds for development. In particular, every effort should be made to contain wages and salaries by the executive and other public entities by limiting the size of public service.

3.3 Fiscal strategy paper obligations

The County Government recognizes that compliance with fiscal responsibility is a legal requirement and county executive will take charge to comply with all fiscal principles as provided in the PFM Act 2012.

3.3.1 Fiscal responsibility principles

The county treasury will endeavor to comply with the fiscal responsibility principles as outline below

- 1. More funds will be pushed to development in order to enhance the minimum constitutional requirement of 30 percent of the County budget shall be allocated to development expenditures.in 2018-2019 budget 40% of the budget has allocated to development. The county will endeavor to maintain the same in 2019-20120 and in the medium term.
- 2. The County Government's expenditure on wages and benefits for County public officers shall not exceed thirty-five (35) percent of total revenues as per PFM regulations. The county Executive had serious problem complying with PFM regulations the current payroll is around 40% percent above the requirement. The county executive must strive to comply with the PFM requirements.
- 3. Over the Medium Term, the County Government's borrowings shall be used only for Short term borrowing shall be for purposes of cash management. Because of delay in treasury disbursement the county executive plans to go for short term borrowing mainly for cash management and mainly for payroll purposes only.
- 4. local revenues must have managed and collection enhanced. A reasonable degree of predictability with respect to the level of tax rates and tax bases shall be maintained, taking into account any tax reforms that may be introduced. The county plans to introduce various tax administrative measures eg Automation of collection systems, introduction of valuation roles and registration land and properties within Garissa town and other major towns in the sub counties in an effort to enhance revenue base.
- 5. Fiscal risks shall be managed prudently. The county plans to manage the fiscal risks arising from reductions to the equitable share by adopting a fiscal consolidation stance through various austerity measures.

3.4 Budget framework FY 2019-2020 MTEF

The 2019/2020 budget was prepared against a backdrop of slashed resource allocation to ASAL counties occasioned by new proposed revenue sharing formula. This has an impact on sectors spending in the Medium term. This section address the revenues and expenditure of county both current and projected

3.4.1 Revenues

The county equitable share reduced by 1.3% from ksh 6.9 billion to ksh 6.8 billion and local revenue collections target was also reduced to realistic figure of 150 million compared to previous year of ksh 250 million. Conditional allocations from national government has reduced in proposed budget budget policy statement by ksh 41 million and conditional grants from development partners increased by 24% from ksh 1.553 billion to Ksh 1.915 billion .

Table 3: National Revenue

		Actual		
	Budgeted	Performance	Budgeted	Projected As per
F.Y	2017/2018	2017/18	2018/2019	PBS 2019/2020
Equitable			7	
Share	6,659,100,000	6,659,100,000	6,939,400,000	6,851,000,000
Local				
Collections	250,000,000	86,657,552	250,000,000	150,000,000
Grants and				
loans	256,565,428	192,459,530	1,553,567,377	1,915,889,383
Conditional				
Allocations	727,272,975	603,980,736	775,767,878	734,154,638
Total Revenue	7,892,938,403	7,542,197,818	9,518,735,255	9,651,044,021

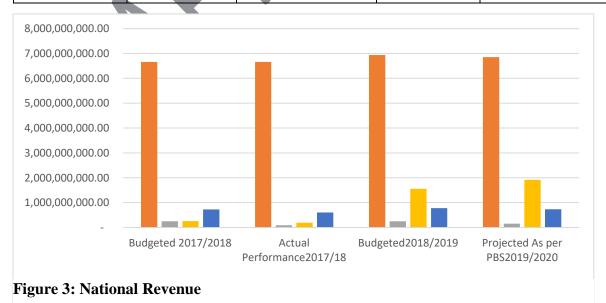


Table 4: Local Revenue

Local Revenue	Budgeted	Actual	Budgeted	Projected As per
	2017/2018	Performance 2017/2018	2018/2019	PBS 2019/2020
Cost Sharing				
	78,000,000	29,152,900	78,000,000	58,000,000
Single Business				
Permit	40,000,000	8,291,880	40,000,000	40,000,000
Bridge Cess and				
Other Misc. Income	25,000,000	2,481,760	25,000,000	25,000,000
Other Misc. Income				
	107,000,000	46,761,023	107,000,00	27,000,000
			0	
Total				J
	250,000,000	86,687,563	250,000,00	150,000,000
			0	

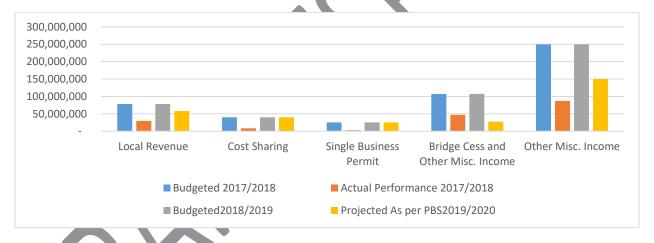


Figure 4: Local Revenue

Cost sharing, single business permit and other miscellaneous income but unfortunately the county didn't concentrate effort on property rate but plans are being to activate this item by developing provision to support its collection.

Table 5: Local Revenue Trends

FINANCIAL YEAR	2016/2017	2017/2018	2018/2019	2019/2020
Budgeted (M)	350	250	250	150
Actual (M)	80.6	86.7	0	0

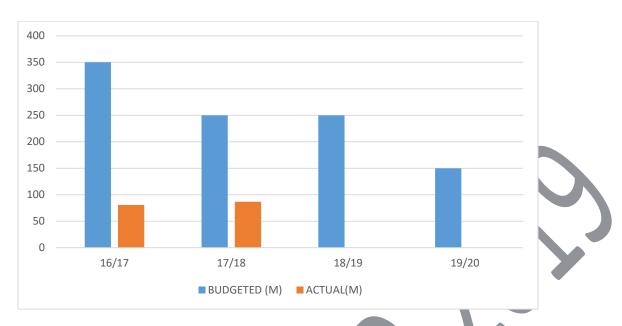


Figure 5: Local Revenue Trend

3.4.2 Expenditure

Table 6: Expenditure Trend

			T	T
EXPENDITURE	Budgeted	Actual	Budgeted	Projected As
	2017/2018	Performance	2018/2019	per PBS
		2017/2018		2019/2020
Compensation of				
employees	2,983,492,218	3,159,371,416	3,321,048,728	3,950,494,525
Operation &				
Maintenance	1,940,563,027	1,604,062,779	1,724,817,169	1,643,912,094
Development				
	2,291,675,920	1,059,776,614	3,691,569,358	3,301,862,498
Compensation of				
employees (assembly)	395,786,612	393,606,281	-	420,000,000
Operation and				
maintenance (Assembly)	278,135,859	233,953,661	-	334,774,924
Development (Assembly)				
	80,000,000	70,000,000	70,000,000	-
Total Expenditure				
	7,969,053,636	6,520,770,751	8,807,435,255	9,651,044,041

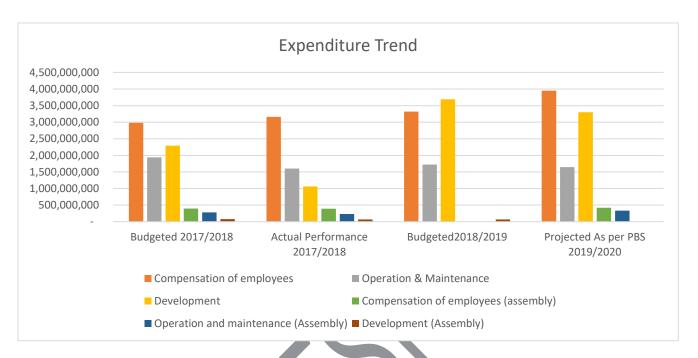


Figure 6: Expenditure Trend

From the graph the payroll expenditure has been growing by 15% for last 3 years and the county have now put frees on recruitment and trying to rationalize its workforce and after the exercise its believed the payroll will come down. The development allocation has stagnant for the last 3 years.

Table 7: Impact of revised ceilings on forward estimates

	2016/2017	2017/2018	2018/2019	2019/2020	2020/2021	2021/2022
Current Trend (B)	7.1	7.5	9.5	11.1	12.2	13.3
Trend due to						
revised ceiling(B)		-	-	9.6	10.5	11.6

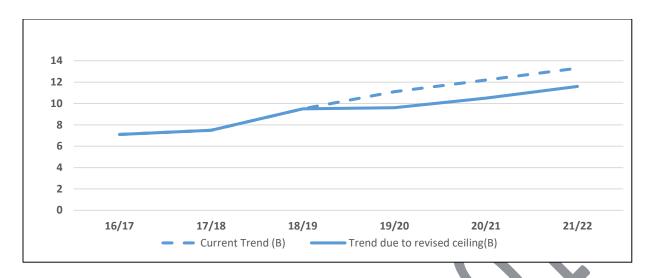


Figure 7: Impact of Revised Ceiling on Estimates

Table 8: Sector Allocation

	2017/2018	2018/2019	
DEPARTMENTS	TOTAL	TOTAL	2019/2020
	ALLOCATIONS	ALLOCATIONS	Projection
Agriculture, Livestock &			
Cooperatives	421,472,012	530,258,299	562,237,157
Gender ,Social Services & Sports			
	91,828,559	356,595,728	294,574,449
Roads and Transport a			
	515,595,025	366,071,734	321,743,927
Education & Labour			
	557,491,202	726,499,870	734,582,768
Environment, Energy & Natural	•		
Resources	86,625,358	82,493,988	139,723,935
Lands ,Housing and works, Urban			
Development	389,643,225	577,691,512	634,670,626
Finance & Economic Planning			
	1,441,225,909	1,079,424,710	1,330,879,016
Health & Sanitation			
	2,293,238,057	2,651,472,229	2,516,829,887
Trade, Enterprise Development			
and Tourism	193,614,398	158,939,255	163,602,259
Water & Irrigation Services			
	637,135,269	1,801,610,755	1,704,693,593
Executive Services			
	533,588,961	355,328,645	343,397,120

County Public Service Board			
	49,448,530	51,048,530	49,334,379
Assembly			
	753,322,471	781,000,000	754,774,924
Municipal			
	-	-	100,000,000
TOTAL			
	7,964,228,976	9,518,435,255	9,651,044,041

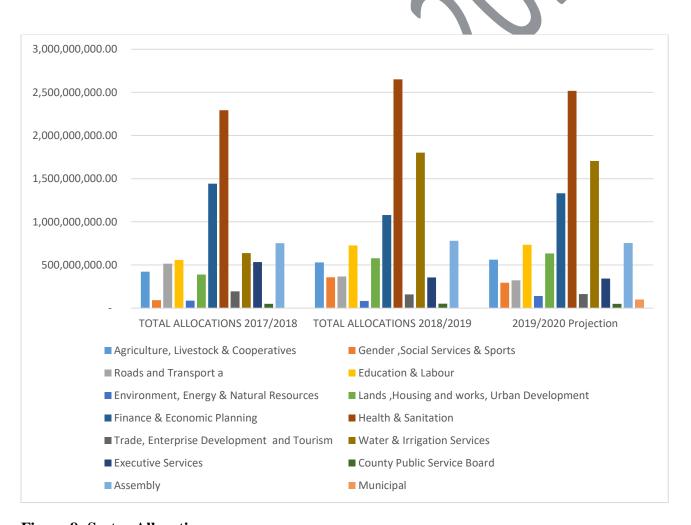


Figure 8: Sector Allocation

CHAPTER FOUR: MEDIUM TERM EXPENDITURE FRAMEWORK

Overview

The Constitution of Kenya 2010 stipulates that County Governments should have reliable, stable and predictable sources and allocation of revenue. Garissa County receives revenue from four main areas: the equitable share, own source revenues, conditional grants, other loans and grants.

4.1. Resource Envelope

Table 9: 2019/2020 Resource Envelope

71%
8%
20%
2%
100%
61%
39%
100%

The above information of revenues is represented below in pie chart format:

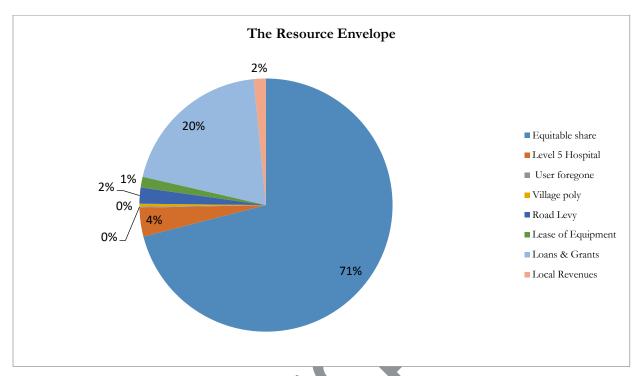


Figure 9: The Resource Envelope

In the 2019/2020 financial year, cumulative revenue amounts to Ksh. 9.6 billion, down from Ksh.10.162 billion budgeted in the current financial year (2018/2019). The drop in the total revenue is attributable to downward reviews of the revenue sharing formula by the CRA and own revenue by the county treasury. The current figures is the County's best estimate and it excluded donor funds that will be factor in at the later stage as and when substantive figures are obtained.

The 2019/20 revenue shall comprise of total exchequer issues of Kshs 8.5 Billion; including equitable share of Kshs 6.85 billion, other Conditional allocations of Kshs 734 million, loan and grants of 1.915 billion and locally collected revenue of Kshs 150 million.

4.2. Spending Priorities

The medium term expenditure framework for 2019/20 - 2021/22 ensures continuity in resource allocation based on prioritized programs aligned to the third MTP of Vision 2030, and the second generation CIDP to accelerate growth, employment creation and poverty reduction.

Table 10: Spending priorities in Amount (Kshs).

Sector/Sub-sector	Allocations from	Conditional	Donor	Development	Recurrent	Total	
	Shareable Revenue	Allocation	Support			Allocation.	%
Agriculture, Livestock & Cooperatives	327,489,665	0	194,747,492	274,747,492	247,489,665	522,237,157	5.4%
Gender ,Social Services & Sports	106,574,449			30,779,568	75,794,881	106,574,449	1.1%
Roads and Transport	103,196,147	198,547,781		258,417,808	43,326,120	301,743,928	3.1%
Education & Labour	520,512,016	35,335,000	47,735,752	57,772,346	545,810,422	603,582,768	6.3%
Environment, Energy & Natural Resources	124,723,935		O ,	60,000,000	64,723,935	124,723,935	1.3%
Lands ,Housing and Urban Development	387,964,626		274,706,000	374,706,000	287,964,626	662,670,626	6.9%
Finance & Economic Planning	1,103,178,877		287,700,139	367,700,139	1,023,178,877	1,390,879,016	14.4%
Health & Sanitation	2,403,558,010	500,271,877	111,000,000	405,739,145	2,609,090,742	3,014,829,887	31.2%

Trade, Enterprise	163,602,259			70,000,000	93,602,259	163,602,259	1.7%
Development and							
Tourism							
Water & Irrigation	584,693,593		1,000,000,000	1,402,000,000	182,693,593	1,584,693,593	16.4%
Services							
Executive Services	283,397,120			-	283,397,120	283,397,120	2.9%
County Public	47,334,379				47,334,379	47,334,379	0.5%
Service Board				V			
Assembly	754,774,924		\C\	<	754,774,924	754,774,924	7.8%
Municipal Boards	90,000,000				90,000,000	90,000,000	100%
Grand Total Kshs.	7,001,000,000	734,154,658	1,915,889,383		5,849,181,544	9,651,044,041	100%

4.3. Medium Term Expenditure Estimates

Table~11:~2019/2020,~2020/2021~and~2021/2022~Medium~Term~Expenditures~Estimates

Department	Estimates	Projection	Projection
	2019/2020	2020/2021	2021/2022
Agriculture, Livestock & Cooperatives	522,237,157	574,460,873	631,906,960
Gender ,Social Services & Sports	106,574,449	117,231,894	128,955,083
Roads and Transport	301,743,928	331,918,321	365,110,153
Education & Labour	603,582,768	663,941,045	730,335,149
Environment, Energy & Natural	124,723,935	137,196,329	150,915,961
Resources		111,	
Lands ,Housing and Urban Development	662,670,626	728,937,689	801,831,457
Finance & Economic Planning	1,390,879,016	1,529,966,918	1,682,963,610
Health & Sanitation	3,014,829,887	3,316,312,876	3,647,944,163
Trade, Enterprise Development and	163,602,259	179,962,485	197,958,733
Tourism			
Water & Irrigation Services	1,584,693,593	1,743,162,953	1,917,479,248
Executive Services	283,397,120	311,736,832	342,910,515
County Public Service Board	47,334,379	52,067,817	57,274,599
Assembly	754,774,924	830,252,416	913,277,658
Municipal Boards	90,000,000	99,000,000	108,900,000
TOTAL	9,651,044,041	10,616,148,445	11,677,763,290

4.4 Baseline Ceilings

Table 12: 2018/2019 Baseline and Estimates for the 2019/2020

Department	Baseline 2018/	2019			Estimates 2019	0/2020		
	Shareable	Conditional	Donor	Total	Shareable	Conditional	Donor	Total
	Revenue	Allocation	Support	Allocation	Revenue	Allocation	Support	Allocation
	Allocation				Allocation			
Agriculture,	430,258,299	0	150,000,000	580,258,299	327,489,665	0	104545402	522,237,157
Livestock &							194,747,492	
Cooperatives					1 V			
Gender ,Social	357,595,728			357,595,728	106,574,449			106,574,449
Services &								
Sports								
Roads and	183,363,376	182,708,358	0	366,071,734	103,196,147	198,547,781		301,743,928
Transport								
Education &	645,409,118	35,355,000	47,735,752	728,499,870	520,512,016	35,335,000	47,735,752	603,582,768
Labour								
Environment,	82,493,988			82,493,988	124,723,935			124,723,935
Energy &								
Natural								
Resources								
Lands ,Housing	454,185,512		233,506,000	687,691,512	387,964,626		274 706 000	662,670,626
and Urban							274,706,000	
Development		\ \ \						
Finance &	1,279,724,710			1,279,724,710	1,103,178,877		207 700 120	1,390,879,016
Economic		1 7,					287,700,139	
Planning								
Health &	2,001,442,084	557,704,520	122,325,625	2,681,472,229	2,403,558,010	500,271,857	111,000,000	3,014,829,887
Sanitation								

Department	Baseline 2018/2019		Estimates 2019/2020					
	Shareable	Conditional	Donor	Total	Shareable	Conditional	Donor	Total
	Revenue	Allocation	Support	Allocation	Revenue	Allocation	Support	Allocation
	Allocation				Allocation			
Trade,	258,939,255			258,939,255	163,602,259	1		163,602,259
Enterprise								
Development								
and Tourism								
Water &	851,610,755		1,000,000,000	1,851,610,755	584,693,593		1 000 000 000	1,584,693,593
Irrigation							1,000,000,000	
Services								
Executive	456,328,645			456,328,645	283,397,120			283,397,120
Services								
County Public	51,048,530			51,048,530	47,334,379			47,334,379
Service Board								
Assembly	781,000,000			781,000,000	754,774,924			754,774,924
Municipal	0			0	90,000,000			90,000,000
Boards								
Total	7,833,400,000	775,767,878	1,553,567,377	10,162,735,255	7,001,000,000	734,154,638	915,889,383	9,651,044,041

4.5 . Finalization of Spending Plans

The MTEF budget will critically be reviewed with a view to rationalize non- priority expenditures and shift the savings to the priority programmes. The County Government will re-orient its expenditure programmes to focus on the following sectoral priorities:

Water Services

It is a constitutional right for every citizen to have access to enough, clean and reliable water. Over the MTEF period the sector aims to achieve expansion of water coverage and sewerage facilities; scaling up water storage; conservation and management of catchment areas; mitigation and adaptation measures on climate change; enforcement of sector laws and regulations for efficient management of this resource.

Health Care

The health department will implement five programs and sub programs in the financial years 2018/2019 to 2020/21 which are in line with priorities of the sector. The programs are aligned to the strategic objective and flagship project to achieve the Kenya vision to 2030. The Ministry strategic objective 2014-18, the sustainable development goals (SDGs) and the Kenya transformative agenda including the big four (4) initiatives and the core mandates of the sector. Overall, these programs aim at achieving improved accessibility, affordability of health services across the sectors. The following are programmes and respective sub programmes to be implemented during the periods.

In the Financial year 2019/2020, funds will be allocated for provision of an efficient and high quality universal healthcare system that is accessible, equitable and affordable for every person in the County. This will be achieved through provision of funds for purchase of pharmaceuticals and non-pharmaceuticals; purchase of ambulances; purchase of diagnostic equipment; recruitment and re-training of health personnel; anti-malarial campaign; family planning campaigns, HIV/AIDS campaigns; training of health care providers on customer care; commemoration of health days; construction and establishment of a cancer centre; purchase of truck for the distribution of pharmaceuticals and non-pharmaceutical upgrading of level 4hospitals and strengthening of the community health services. Funds also will be utilized in completion and equipping health facilities at the ward levels.

Table 13: Health sectorial programmes

Programs	Outcome	Objective
Program 1. Preventive, promotive and RMNCH services		To increase access to quality preventive and promotive care services
Program 2 . Curative, referral and specialized health services	Quality specialized health services.	To improve provision of quality specialized health services

Program 3 . Health research and development	Increased knowledge and innovation through	To provide stewardship and oversight on health training and
	capacity building and research.	
Program 4 . Administrative	Leadership and	To strengthen leadership,
and support services	management mechanism	management and administration
	strengthened.	in the sector.
Program 5. Health policy	Develop, strengthen and	To attain Universal health
standards and regulations	health policy, standard	coverage
	and regulations.	

Infrastructure Development

In the medium term, the County Government will invest in infrastructural facilities which consist of Roads; Transport; Housing; Energy; Sewerage System; Market Development and Information and Communications Technology (ICT) programmes, among others. The overall goal of the priority is to have a well-developed and maintained physical infrastructure for rapid and sustainable economic growth

Economic Development

This strategic priority constitutes of programmes in Crop Production, Livestock Development and Fisheries, Agribusiness and value addition, Veterinary Services, Agricultural Engineering Services, Corporative development, Trade and Markets Development. Funds in this priority area will also be directed towards market fencing, construction of markets and toilets, formation of cooperatives to assist in marketing, provision of soft loans for value addition, provision of extension services, and vaccination and surveillance operations against zoonotic diseases.

4.6 Details of Sector Priorities

Health and Sanitation

The sector mandate is to reduce illnesses, disabilities, and exposure to risk factors through evidence-based interventions and best practices. The sector faces numerous challenges which include: Inadequate resources for effective implementation, inadequate infrastructure for service delivery, shortage of qualified health personnel, and high turnover of health care workers

In the medium term, the sector will seek to address these challenges by implementing fully the CIDP and sector strategic plan for the directorate through continued investment in recruitment of health professionals, medical services, health infrastructure and improvement in the working conditions of medical practitioners. The 2019/20 - 2021/22 MTEF estimates for the sector is 31% out of which 13% of its total allocation will go towards development. In addition, the department will get additional funds from national government

in form of conditional allocations. In the medium term it is expected that allocation to the sector will progressively increase in absolute terms.

In the Financial year 2019/2020 the health department will invest heavily to improve and enhance the services offered by Primary Health Centers (PHCs) in the rural communities while also strengthening the County referral hospital and seven (7) level 4 hospitals in the County. An equally important role of PHCs is to provide health education emphasizing family planning, hygiene, sanitation promotion, and prevention of communicable diseases. The rural population has to often travel to urban areas when they can no longer bear the suffering caused by the disease, thus increasing the load on hospitals in urban areas and ending up with serious complications that, in many cases, could have easily been treated at their early stages. To reduce the community suffering the County government of Garissa plans to implement and roll out the universal health Coverage (UHC) in line with national government agenda to reduce the health burden for our communities. This will be achieved through provision of funds for purchase of pharmaceuticals and non-pharmaceuticals; purchase of ambulances; purchase of diagnostic equipment; recruitment and retraining of health personnel; anti-malarial campaign; family planning campaigns, HIV/AIDS campaigns; training of health care providers on customer care; commemoration of health days; construction and establishment of a cancer centre; purchase of truck for the distribution of pharmaceuticals and nonpharmaceutical upgrading of level 4hospitals and strengthening of the community health services. Funds also will be utilized in completion and equipping health facilities at the ward levels. Purchases of utility and ambulances to enhance referral and routine operation will also be achieved.

The UHC programme that is being piloted in four counties will equally be rolled in Garissa county and all eligible population registered and covered effectively. Every household will be issued with one UHC card to cover children below 18 years while children aged above 18 will each get their own UHC card. The UHC package is expected cater for outpatient care such as consultation, mental illness and emergency health care. Inpatient care will include medical and surgical services, enhanced maternal and child health services and enhanced HIV, tuberculosis and malaria treatment. Other public health services such as mosquito nets distribution, door-to-door immunization, public health education, and screening for non-communicable diseases will also be issued and this will greatly contribute to the vision 2030 and the big four agenda of national government

Sector mandate	To reduce illnesses, disabilities, and exposure to risk factors through
	evidence-based interventions and best practices.
	• County health facilities and pharmacies;
	Ambulance services;
	Promotion of primary health care;
	• Licensing & control of undertakings that sell food to the public
	Health policy, planning & M&E
	Family Health
	Administration and Development

Key achievements

- Increased uptake of Maternal, new born, child health and nutrition services
- Increased curative and referral emergency services
- Increased preventive and Promotive services
- Strengthened Health information, M&E, Planning for informed decision making.
- Enhanced financial accountability and staff management
- Improvement of key health indicators maternal and child health
- Reduction of communicable diseases eg cholera, dysentery
- Reduction of Malaria incidence
- Procurement and supplies of essential drugs and other commodities
- Expansion and opening of critical health services MRI, ICU, radiology.

Sector challenges and proposed measures to overcome

- Inadequate resources for effective implementation
- High turnover of Health care workers
- Lack of county health policy to guide the health sector
- Poor infrastructure and inadequate equipment's
- Expansive county and insecurity
- High poverty among the community.

Measures to overcome

- Scale maternal health and seek for partnership with likeminded health partners
- Scale up Community units' services
- Increase the resources envelope for all essential health programs
- Sector wide approach to enhance integration and partnership
- Close monitoring of the health workers and prudent use of finance
- Hiring more health workers to meet the demand of growing health facilities.
- Continuous replacement of health care lost due to turn over
- Advocate for health financing from health development partners.
- Strengthen referral system
- Improve quality in all service delivery points
- Open up new heath facilities
- Construct new OPD, maternity and theatres
- Strengthen disease surveillance and response
- Data quality audits and verification in all health facilities
- Improve and strengthen critical care service
- Scale up child health nutrition

	Scale up HIV/AIDS prevention and treatment services
	Sustain and improve Tuberculosis, Leprosy and Lung Disease
	control and prevention strategies
	Strengthen and improve diagnostic services (Laboratory services).
	Strengthen critical care services
	• Expansion of facilities providing basic and comprehensive emergency care at sub county level.
	Construction of staff housing.
	Provision of modern medical equipment's and comprehensive
	medical supplies.
	Invest in health information and communication technology (ICT).
	Provision of reliable transport system with proper maintenance.
	• Construction of health and nutrition storage facilities (warehouse) in each Sub County.
	Promotion of innovative approaches/strategies like maternal shelter,
	output-based approach, Malezi Bora, nomadic clinic, integrated
	outreaches, and tele-medicine technology, etc.
	Provision of comprehensive essential health package and UHC.
	Operational research.
	Monitoring and evaluation.
Total budgetary	Recurrent: Ksh. 2,609,090,742
ceilings	D 1 405 530 145
	Development: Ksh. 405,739,145
1	

Agriculture, Livestock and Cooperatives

This Sector comprises of three sub-sectors: Agriculture, Livestock and veterinary, fisheries and cooperative. The Sector goal in line with the Vision 2030 is —to attain food security and sustainable irrigation land management. The Constitution, under Article 43 on the Bills of Rights, has provided for accessibility to adequate food of acceptable quality.

Over the medium term the sector aims to address the challenges bedeviling it by raising agricultural productivity through value addition and adoption of new technologies; increased commercialization of local products; creating an enabling policy and legal framework, improving efficiency and effectiveness of sector institutions. The key challenges facing the sector include unfavorable climatic changes, lack of personal protective equipment's at workplace, low productivity, low value addition, inadequate physical infrastructure and low access to financial services as well as affordable credit.

The 2019/20 - 2021/22 MTEF estimates for the sector are estimated to be 5% of the budget. Out of this allocation 53% will go towards development.

Sector Mandate	To promote, regulate development and inc	-	ulture sector production for	socio economic	
Sector Policy	Vision:				
Blueprint	achieving food s County.	_	agency in provision of semployment and wealth crea		
	Mission:				
	farming, comm	ercialized lives ropriate technolo	Garissa County by promotion stock production through ogy application, effective externent.	local policy	
Key	1. Supply of farm in	puts	10		
Achievements	The Department was	abla to purchase	a asserted form inputs that y	vara distributad	
(detail)	The Department was able to purchase assorted farm inputs that were distributed to the farmers as indicated below.				
	Group farms that benefited are as indicated below:				
	No. Item description Quantity				
	 Cereals and I 	egumes	2.4MT		
	2. Horticultural	seeds	0.0253Mt		
	3. Agrochemicals 136.7 litres				
	4. Knapsack Sprayers 15 litres				
	2. Rehabilitation and	maintenance of	Farm access roads		
\	There are five farm a	access roads und	ergoing rehabilitation and n	naintenance.	
	Sub County	Ward	Project Name	Completion	
				Status	
	Balambala	Balambala	Egan Farm access road	72%	
	Balambala	Balambala	Badha farm access road	42%	
	Garissa Township	Iftin	Qolothey Farm access	79%	
	Garissa Township	Iftin	Maramtu II Farm access	75%	
	Balambala	Balambala	Dololomidi Farm access road	56%	
	3. Procurement & di	stribution of 10 i	number of Irrigation pump s	sets	

The Department purchased and distributed 10 irrigation pump sets. The group farms that benefitted are listed below:

Khahira Farm, Alaf Farm, Nathir Farm, Dima Farm, Maramtu 2 Farm, Furaha Farm, Leheye Farm Egan Farm, Khadija 2 Farm & Kulmis Farm.

4. Renovation of office blocks and other facilities at the Sub County headquarters and Institutions.

The department renovated Sub County offices in the following Subcounties: Fafi, Modogashe, Balambala, Garissa township (ATC Office blocks and Garissa ATC Dining hall and Kitchen).

5.Extension service delivery

Pastoralists and Farmers are reached with extension messages

Sector Challenges and proposed measures to overcome 1.Succession management-key challenges of succession management in the department is contributed by the following factors;

- Ageing workforce-42% of the workforce in the department are 52 years and above of which 46 officers are 57 years old and above.
- Staffing gaps, especially technical staff.

Proposed measures- staff recruitment and promotions

- 2. Lack of employees training and development-
 - Corrective measure- staff capacity development
- 3. Lack of Personal Protective Equipment's at workplace(PPE)-
 - Proposed Corrective measure- procurement of protective wear for staff and
- 4. Office operations; inadequate office space, lack of internet connectivity, erratic supply of office stationeries.
- **5** Frequent disasters drought floods, disease, conflict etc as a result of climate change and variability
 - Proposed Corrective measure- employ DRR and CCA measures
- 6. Lack context based proper Policy and legal frame work

Sector medium In the Medium term, the sector expects to undertake multiple project as indicated here below: term plan (in line with ADP) Fruit juice processing unit in Garissa Township Livestock markets development Farm access roads in Garissa Township, Fafi & Balambala > Farm inputs procurement Purchase of livestock drugs / vaccines and vaccination > Procurement of plant, machinery & equipment for AMS, Garissa Construction of modern hostel block, conference hall, and dining hall at ATC Garissa > Procurement & installation of solar-powered irrigation pumping sets in smallholder irrigation schemes in Garissa Township, Fafi & Balambala Reduced livestock deaths during droughts, Strategic feed reserves and contribute to EDE (ending drought emergencies) Garissa Export slaughter house Produce meat for local and export markets ➤ Feedlot development in Modikare holding ground(DFZ) Finish livestock for export market and for slaughter house To add value to camel milk being sold in Camel milk processing Garissa and dadaab Construction of fish ponds in 4 sub- counties (Garissa, Balambala, Fafi, & ijara) Revolving cooperative loans kitty Model dairy center of excellence at ATC in Garissa Sector current and ongoing grants Project name Current Grant Expected Grants from development (Ksh.) 201/2019. (Ksh.). 2019/2020 (name partners type of grant ASDSP 20M 20M funded program **KCSAP** and amount 55M 157M funding) RPRLP Control and eradication of PPR in 8.7M Nil shoats (SFAO) budgetary Recurrent: Ksh. 247,489,665 Total ceilings Development: Ksh. 274,747,492

Roads and Transport

The sectors objective is to develop, maintain and manage all county roads effectively and efficiently and ensure better transport services across Garissa County.

In the medium term, the ministry is planning to enhance road maintenance in the sub counties, improvement of major roads to gravel standards, upgrading of sub county headquarters access roads to bitumen standards, installation of road speed bumps on major roads in Garissa township, construction of Bus parks, Construction of designated parking, installation of street lights on sub county headquarters access roads, Construction of County Garage, procurement of road Construction plant and equipment and operationalization of MTF equipment.

The 2019/20 - 2021/22 MTEF estimates for the sector is 3% out of which 86% will be used for development. This allocation includes Road levy fund from national government.

	To a late of the l
Sector Mandate	To develop, maintain and manage all county roads effectively and efficiently and
	ensure better Transport services within Garissa County.
Sector Policy	The County Roads and Transport sector
Blueprint	
Sector programs	1) Programme Name: Expansion, Upgrading and maintenance of Road Network
and sub programs and program	Objective: To Maintain, Expand and upgrade county road
and program objectives	2) Programme Name: Improvement of County Transport Management
objectives	Objective: To provide efficient, convenient, safe and user-friendly
	transport infrastructure in the county
	3) Programme Name: Capacity Enhancement/Development
	Objective: To enhance Governance and capacity for service delivery
Key	For financial year 2017-2018:
Achievements (detail)	317kms of roads Bush cleared
	780kms of roads Graded
	54.63kms of roads upgraded to Gravel Standard
	200M. Drifts constructed (4No. drifts totaling to 200metres)
	63 Lines of Culvert constructed (totaling to 500meters)
	4392m of culverts and Drainage channels cleaned
	90M ³ Pothole patching of Garissa township roads
Sector Challenges and proposed	 Inadequate budget allocation that do not meet the county needs in terms of roads maintenance and improvement
rr ssee	Touch manifestation and improvement

measures to	Technical Personnel Gaps
overcome	Lack of Vehicles for Project Supervision (Transport Challenges)
	Lack of Professional Trainings/Capacity Building
	Lack of Technical Working Tools
	• Lack of operational (Mechanical Transport Fund) MTF Equipment
	(Established in 2003 to provide funds for maintenance and renewal of
	vehicles, plants and equipment)
	Road encroachments hindering construction of roads especially in Garissa
	Township and Sub-county Headquarters.
	Lack of Roads and Transport Policy and legislation at the county level
Sector current and	The sector receives a conditional Grant from the Kenya roads board (KRB) through
ongoing grants	road maintenance levy fund.
from development	In the current financial year 2018-2019, the sector was allocated Kes 182,708,358.
partners (name	in the current infanctar year 2010-2017, the sector was anocated ices 102,700,336.
type of grant,	
program funded	
and amount of	
funding)	
Total budgetary	Recurrent: Ksh. 43,326,120
ceilings	Development:Ksh. 258,417,808

Water & Irrigation Services

It is a constitutional right for every citizen to have access to enough, clean and reliable water. Over the MTEF period the sector aims to achieve expansion of water coverage and sewerage facilities; scaling up water storage; conservation and management of catchment areas; mitigation and adaptation measures on climate change; enforcement of sector laws and regulations. The 2018/19 estimates for the sector is 16% of the total allocation of which 88% of it will finance development expenditure.

Sector	Water.
Mandate	a. To increase access and coverage to safe water and sewerage services in urban and rural areas.b. To minimize conflicts and disputes among water users.c. Responsible for drought mitigation
	Irrigation Supply of raw water to plant(irrigation) and removal of raw water from plant(drainage) To facilitate and coordinate irrigation and drainage development for agricultural production in a cost effective, socially beneficial and environmentally sustainable manner.
Sector Policy	Water Bill and Water policy passed at the assembly to be launched soon.

Blueprint	
Key Sector	Water coverage in the county has increased by 75% in the last 4 years, The efficiency
Achievements	of the borehole rapid response team has increased by 90% in the last 2 year and The
	human resource capacity of the sector has increased by 30% in the last 2 years.
	Irrigation infrastructure has increased by 15%.
	The sector programs achievement as attached in the annex.
Sector	The sector suffers from an unacceptably low number of technical cadres which
Challenges	compromises the quality of work done by contractors,
	The sector does not have enough number of vehicles to attend borehole breakdown,
	there are no budgets and offices at sub county level therefore service at sub county level
	is compromised for both irrigation and water sub sectors. Flood have damaged irrigation
	infrastructure at the river banks.
Sector	The sector intends to address these challenges by investing heavily in recruiting more
medium term	technical cadres, establishing offices at the sub county level and purchasing of vehicles
plan	so as quality work and services are achieved, excavating mega pans either by the county
	or through partners so as to improve water storage, accessibility and livelihood, improve
	the storage facilities and expansion of water in the entire County.
Sector	The sector intends to use its allocated resources to expand its workforce by 60%,
Resource	increase the water and irrigation infrastructure in the entire county 20%, support to
Usage	GAWASCO for extension services.
Sector Budget	Recurrent: Ksh. 182,693,593
Ceiling	Development: Ksh. 1,402,000,000

CHAPTER FIVE: FISCAL RISKS AND CONCLUSION

5.1 Risks To Realizing The Fiscal Framework

The realization of development goals for the County will not be without risks and challenges as detailed below:

i. Expenditure pressures especially perpetual increase in salaries and operational demand have put a strain on development expenditure. This demand is synonymous almost all departments and entities of the County leading to continued reallocation and rearrangement of spending plans.

- ii. The underperformance in development attributable to a number of factors including delays in procurement process and inadequate capacity project management leading to low absorption of development budget.
- iii. Revenue performance may also pose a potential risk. The County will continually put up solid structures geared towards sealing loop holes and expanding revenue base. Full automation of revenue collection and other measures outlined above will be implemented in the near future.
- iv. Potential uncertainties associated with revised resource sharing formula by CRA could lead to some implementation of programs detailed in preceding policy documents like ADP and CIDP being rescheduled to future period or even overlook altogether.
- v. Delay in disbursement of fund. Delay in exchequer releases has, not only, resulted in delay in the county achieving its development aspirations but also dissuaded the county workforce hence compromising on service delivery.
- vi. The County's economic performance may also be slowed own by unreliable weather conditions. This will affect agriculture, which is the main economic driver of the County. Resources therefore need to be set aside to mitigate the situation.

5.2 Conclusion

The 2018 MTEF is marked by moderate growth in overall expenditure, taking into account the weaker global economic outlook and the need to stimulate economic growth. The set of policies outlined in this CFSP reflect the changed circumstances and are broadly in line with the fiscal responsibility principles outlined in the PFM law. Therefore, fiscal framework presented herein is prepared pursuant to the PFM Act and lays ground for the next financial year in terms of preparing the final Estimates as well as prioritization of resource allocation

The budget frame work for 2019 -2020 will be purely guided prioritization of resource allocation to the sectors with focus mainly in Health sector with aim of addressing the big four Agenda of universal health care to enhance this there must be also Fiscal discipline which will ensure proper management of funds and delivery of expected output.

Effective and efficient utilization of funds is pegged on sector capacities to deliver on their functions. In pursuit of this, effective budget implementation at the county level will be facilitated through capacity building and the development of systems for close monitoring and evaluation of spending entities to ensure that resource application bears the most fruit to the taxpayer. Involvement of all stakeholders in budget

formulation and execution is also key in enhancing overall budget implementation and the public will be key in shaping the final budget policies and allocations. The county will also revamp its revenue collecting and management systems with the goal of generating more revenues to strive towards budgetary self-reliance while ensuring the stability of our fiscal framework and financial health of the County.

ANNEXES

Annex 1: Resource Envelope

RESOURCE	ENVELOPE	Amount (Kshs)	
Equitable share		6,851,000,000.00	71%
Conditional all	ocation	734,154,658.00	8%
	Level 5 Hospital	355,392,347.00	
	Compensation for foregone user	12,964,636.00	
	Rehabilitation of Village polytechnics	35,335,000.00	
	Road Maintenance Levy	198,547,781.00	
	Lease of Medical Equipment	131,914,894.00	
Loans and Gran	nts	1,915,889,383.00	20%
Own Source Ro	evenues	150,000,000.00	2%
Total Revenue	2019/2020	9,651,044,014.00	100%
Expenditure			
Recurrent Expe	enditure	5,849,181,544	61%
	Personnel Emoluments	3,995,494,526	
	Operations & Maintenance	1,853,687,018	
Development		3,801,862,497	39%
Total Expendi	iture 2019/2020	9,651,044,014.00	100%

Annex 2: Summary Allocations

DEPARTMENTS	TOTAL ALLOCATIONS 2019/20	Recurrent	Development	2020/2021	2021/2022
Agriculture, Livestock & Cooperatives	522,237,157	247,489,665	274,747,492	548,349,015	575,766,466
Gender ,Social Services & Sports	106,574,449	75,794,881	30,779,568	111,903,171	117,498,330
Roads and Transport	301,743,928	43,326,120	258,417,808	316,831,124	332,672,681
Education & Labour	603,582,768	545,810,422	57,772,346	633,761,906	665,450,002
Environment, Energy & Natural Resources	124,723,935	64,723,935	60,000,000	130,960,132	137,508,138
Lands ,Housing and Urban Development	662,670,626	287,964,626	374,706,000	695,804,157	730,594,365
Finance & Economic Planning	1,390,879,016	1,023,178,877	367,700,139	1,460,422,967	1,533,444,115
Health & Sanitation	3,014,829,887	2,609,090,742	405,739,145	3,165,571,381	3,323,849,950
Trade, Enterprise Development and Tourism	163,602,259	93,602,259	70,000,000	171,782,372	180,371,490
Water & Irrigation Services	1,584,693,593	182,693,593	1,402,000,000	1,663,928,273	1,747,124,687
Executive Services	283,397,120	283,397,120	-	297,566,976	312,445,325
County Public Service Board	47,334,379	47,334,379	-	49,701,098	52,186,153
Assembly	754,774,924	754,774,924	_	792,513,670	832,139,354
Municipal Boards	90,000,000	90,000,000	-	94,500,000	99,225,000
TOTAL	9,651,044,041	6,349,181,543	3,301,862,498	10,133,596,243	10,640,276,055



Annex 3: Economic Classification Estimates

ECONOMIC CLASSIFICATION ESTIMATES 2018/2019 BUDGET					
DEPARTMENTS	TOTAL ALLOCATIONS	RECURRENT		DEVELOPMENT	
		Salaries	O & M		
Agriculture, Livestock & Cooperatives	522,237,157	160,683,966	86,805,699	274,747,492	
Gender ,Social Services & Sports	106,574,449	40,000,000	35,794,881	30,779,568	
Roads and Transport a	301,743,928	25,226,220	18,099,900	258,417,808	
Education & Labour	603,582,768	423,138,616	122,671,806	57,772,346	
Environment, Energy & Natural Resources	124,723,935	51,148,025	13,575,910	60,000,000	
Lands ,Housing and works, Urban Development	662,670,626	240,000,000	47,964,626	374,706,000	
Finance & Economic Planning	1,390,879,016	591,600,000	431,578,877	367,700,139	
Health & Sanitation	3,014,829,887	1,944,090,742	665,000,000	405,739,145	
Trade, Enterprise Development and Tourism	163,602,259	68,000,000	25,602,259	70,000,000	
Water & Irrigation Services	1,584,693,593	109,489,481	73,204,112	1,402,000,000	
Executive Services	283,397,120	198,821,475	84,575,645	_	
County Public Service Board	47,334,379	38,296,000	9,038,379		
Assembly	754,774,924	420,000,000	334,774,924		
municipal Board	90,000,000	60,000,000	30,000,000		
TOTAL	9,651,044,041	4,370,494,525	1,978,687,018	3,301,862,498	

Annex 4: County Sector Ceilings

DEPARTMENTS	TOTAL ALLOCATIONS 2019/20	Conditional allocation	Donor funds	TOTAL Allocation	Percentage
Agriculture, Livestock & Cooperatives	327,489,665	0	194,747,492	522,237,157	5%
Gender ,Social Services & Sports	106,574,449			106,574,449	2%
Roads and Transport	103,196,147	198,547,781		301,743,928	1%
Education & Labour	520,512,016	35,335,000	47,735,752	603,582,768	7%
Environment, Energy & Natural Resources	124,723,935			124,723,935	2%
Lands ,Housing and Urban Development	387,964,626		274,706,000	662,670,626	6%
Finance & Economic Planning	1,103,178,877		287,700,139	1,390,879,016	16%
Health & Sanitation	2,403,558,010	500,271,877	111,000,000	3,014,829,887	34%
Trade, Enterprise Development and Tourism	163,602,259		\bigcirc	163,602,259	2%
Water & Irrigation Services	584,693,593		1,000,000,000	1,584,693,593	8%
Executive Services	283,397,120			283,397,120	4%
County Public Service Board	47,334,379		7	47,334,379	1%
Assembly	754,774,924			754,774,924	11%
Municipal Boards	90,000,000			90,000,000	1%
TOTAL	7,001,000,000	734,154,658	1,915,889,383	9,651,044,041	100%

Annex 5: Program and Sub program allocations

Agriculture, Livestock & Cooperatives	Estimates	Projected Estimates	Projected Estimates
Sub Programs	2018/2019	2019/2020	2020/2021
CP1: Agriculture	402,017,632	421,121,930	463,234,123
CSP 1.1 Administrative and Support Services	389,217,632	391,921,930	431,114,123
CSP 1.2 Extension Support Services and Exhibitions	1,000,000	11,200,000	12,320,000
CSP 1.3 Agricultural Farm Inputs & Machinery	11,800,000	18,000,000	19,800,000
CP2: Livestock Production	127,293,167	100,215,227	110,236,750
CSP 2.1 Administrative and Support Services	155,293,167	89,215,227	98,136,750
CSP 2.2 Livestock Production	900,000	5,900,000	6,490,000
CSP 2.3 Veterinary Services	21,100,000	5,100,000	5,610,000
CP3: Fish production	200,000	300,000	330,000
CSP 3.1 Fisheries services	200,000	300,000	330,000
CP4: Co-operatives	747,500	600,000	660,000
CSP 4.1 Co-operatives Development	747,500	600,000	660,000
Total	580,258,299	522,237,157	574,460,873
Culture, Women & Youth	Estimates	Projected Estimates	Projected Estimates
Sub Programs	2018/2019	2019/2020	2020/2021
CP 1 Culture, Women & Youth	357,595,728	106,574,449	117,231,894
CSP 1.1 Administrative and Support Services	245,187,128	84,794,881	93,274,369

CSP 1.2 Social Protection, Cultural Promotion & reservation	1,675,000	1,779,568	1,957,525
CSP 1.3 Youth & Sports	110,733,600	20,000,000	22,000,000
Total	357,595,728	106,574,449	117,231,894
Roads and Transport	Estimates	Projected Estimates	Projected Estimates
Sub Programs	2018/2019	2019/2020	2020/2021
CP1: Roads and Transport	366,071,734	301,743,928	331,918,321
CSP1.1 Administration and Support Services	76,863,376	43,326,120	47,658,732
CSP 1.2 Roads and Transport	289,208,358	258,417,808	284,259,589
Total	366,071,734	301,743,928	331,918,321
Education and Labour	Estimates	Projected Estimates	Projected Estimates
Sub Programs	2018/2019	2019/2020	2020/2021
CP 1 Education	548,169,741	417,814,362	471,695,798
CSP 1.1 Administration and Support Services	465,801,141	264,542,016	290,996,218
CSP 1.2 E.C.D	34,412,400	85,437,346	106,081,081
CSP 1.3 Vocational Training	47,956,200	67,835,000	74,618,500
CP 2 Labour	180,330,129	185,768,406	204,345,247
CSP 2.1 Human Resources	151,481,752	91,054,000	100,159,400
ICT & Libraries	28,848,377	94,714,406	104,185,847
Total	728,499,870	603,582,768	676,041,045
Environment, Energy and Natural Resources	Estimates	Projected Estimates	Projected Estimates
Sub Programs	2018/2019	2019/2020	2020/2021
CP 1 Administration and Support Services	52,983,442	101,148,025	111,262,828
CSP 1.1 Administration and Support Services	52,983,442	101,148,025	111,262,828
CP 2 Environment and Natural Resources	23,910,546	13,575,910	14,933,501
CSP 2.1 Environmental management system	11,010,546	5,000,000	5,500,000
CSP 2.2 Natural resource management	12,900,000	8,575,910	9,433,501
CP3 Energy Development	5,600,000	10,000,000	11,000,000
CSP 3.1 Energy development	5,600,000	10,000,000	11,000,000
Total	82,493,988	124,723,935	137,196,329
Lands, Urban Development, Housing & Public Works	Estimates	Projected Estimates	Projected Estimates
Sub Programs	2018/2019	2019/2020	2020/2021
CP 1: Administration	244,185,512	520,670,626	572,737,689
CSP 1.1 Administration & Support Services	244,185,512	520,670,626	572,737,689
CP 2: Lands & Housing	229,600,000	77,000,000	84,700,000
CSP 2.1 Lands	79,800,000	42,000,000	46,200,000
CSP 2.2 Housing and Public works	149,800,000	35,000,000	38,500,000
Cor 2.2 Housing and Fabric Works		1	!
CP 3: Urban Development	266,870,626	65,000,000	71,500,000
	266,870,626 262,522,620	65,000,000 4,000,000	71,500,000 4,400,000

CSP 3.3 Municipalities	0	50,000,000	55,000,000
Total	740,656,138	662,670,626	728,937,689
Finance & Economic Planning	Estimates	Projected Estimates	Projected Estimates
Sub Programs	2018/2019	2019/2020	2020/2021
CP1 Administration and support services	570,000,000	870,382,251	957,420,476
CSP 1.1 Administrative and Support services	257,000,000	526,082,251	578,690,476
CSP 1.2 Special Programmes Services	313,000,000	344,300,000	378,730,000
CP2 Public Finance management	448,178,877	492,996,765	542,296,441
CSP2.1 Accounting Services	47,000,000	51,700,000	56,870,000
CSP2.2 Budget Formulation, Coordination and Management	24,000,000	26,400,000	29,040,000
CSP2.3 Audit services	44,060,000	48,466,000	53,312,600
CSP2.4 Economic Planning and Monitoring	53,600,000	58,960,000	64,856,000
CSP2.5 Revenue Mobilization	222,518,877	244,770,765	269,247,841
CSP2.6 Supply Chain Management Services	57,000,000	62,700,000	68,970,000
CP3 Donor Co-ordination	25,000,000	27,500,000	30,250,000
CSP 3.1 Donor Co-ordination	25,000,000	27,500,000	30,250,000
Total	1,043,178,877	1,390,879,016	1,529,966,917
Health and Sanitation	Estimates	Projected Estimates	Projected Estimates
Sub Programs	2018/2019	2019/2020	2020/2021
CP 1 Administration and Support Services	1,820,305,625	2,368,590,742	2,605,449,816
CSP1.1 Administration and Support Services	1,820,305,625	2,368,590,742	2,605,449,816
CP 2 Curative Services	848,950,000	633,739,145	697,113,060
CSP 2.1 Medical Products, Appliances and Equipment	389,500,000	235,000,000	258,500,000
CSP2.2 Development of Health Facilities	400,000,000	323,739,145	356,113,060
CSP 2.3 Referral Services	59,450,000	75,000,000	82,500,000
CP 3 Preventive and Promotive Services	12,216,604	12,500,000	13,750,000
CSP 3.1 Health Promotion and Campaign	2,375,645	5,500,000	6,050,000
CSP 3.2 Public Health Services	4,018,450	4,500,000	4,950,000
CSP 3.3 Nutrition	5,822,509	2,500,000	2,750,000
Total	2,681,472,229	3,014,829,887	3,316,312,876
Trade, Enterprise Development and Tourism	Estimates	Projected Estimates	Projected Estimates
Sub Programs	2018/2019	2019/2020	2020/2021
CP 1 Administration and Support Services	240,709,255	75,372,259	82,909,485
CSP 1.1 Administration and Support Services	240,709,255	75,372,259	82,909,485
CP 2 Trade and Investments	1,784,720	21,784,720.00	23,963,192
CSP 2.1 Trade and Development	1,784,720	21,784,720	23,963,192
CP 3 Enterprise Development	560,080	150,560,080	165,616,088
CP 3.1Enterprise Development	560,080	60,560,080	66,616,088
CP 4 Weight & Measures	1,685,200	1,685,200.00	1,853,720
CSP 4.1 Weight and Measures	1,685,200	1,685,200	1,853,720
CP 5 Tourism	14,200,000	4,200,000.00	4,620,000
CSP 5.1 Tourism Development	14,200,000	4,200,000	4,620,000

Total	258,939,255	163,602,259	179,962,485
Water and Irrigation	Estimates	Projected Estimates	Projected Estimates
Sub Programs	2018/2019	2019/2020	2020/2021
CP Water Services			
CSP1.1 Administration and Support Services	79,290,755	1,149,231,113	1,021,666,459
CSP1.2 Water Resource Management	92,320,000	82,072,480	72,962,435
CSP1.3 Water Infrastructure Development	460,000,000	308,940,000	274,647,660
CP2: Irrigation Services		44,450,000	39,516,050
CSP 2.1 Irrigation Development	50,000,000	44,450,000	39,516,050
Total	681,610,755	1,584,693,593	1,408,792,604
Executive Services	Estimates	Projected Estimates	Projected Estimates
Sub Programs	2018/2019	2019/2020	2020/2021
CP 1 Executive Services			
CSP 1.1 Governor Operations	82,500,000	81,500,000	90,825,000
CSP 1.2 Deputy Governor Operations	42,190,000	40,700,000	47,985,000
CSP1.3 County Secretary	46,846,215	40,000,000	49,350,000
CSP 1.4 Operations & Sub County Administration	86,980,000	105,397,120	89,750,000
CSP 1.5 Intergovernmental & Institutional Relations	17,812,430	15,800,000	19,740,000
Total	276,328,645	283,397,120	297,650,000
County Public Service Board	Estimates	Projected Estimates	Projected Estimates
Sub Programs	2018/2019	2019/2020	2020/2021
CP 1 County Public Service Board	51,048,530	47,334,379	52,067,817
CSP 1.1 Administrative And Support Services	51,048,530	47,334,379	52,067,817
Total	51,048,530	47,334,379	52,067,817
Assembly Budget	711,000,000	754,774,924	792,513,670
GRAND TOTAL		9,651,044,041	

Annex 6: List of Development Projects

Affilex 0. List 01 D		J • • • • • • • • • • • • • • • • • • •			
MINISTRY /DEPARTMENT/SECT OR	NAME OF THE PROJECT	STATUS	LOCATION	SUB COUNTY	AMOUNT ALLOCATED
	County				
Finance	Headquarters	On going	Township	Township	32,000,000.00
	Audit system			1	
	Automation Revenue	New	Township	Township	
	Automation	New	Township	Township	40,000,000.00
	Purchase of 2 Life	NCW	Township	Township	40,000,000.00
	Saver Boats	New	Township	Township	8,000,000.00
	Capital grant to be distributed latter		•		287,700,139.00
Total					367,700,139.00
MINISTRY	NAME OF THE			SUB	AMOUNT
/DEPARTMENT/SECT	PROJECT	STATUS	LOCATION	COUNTY	ALLOCATED
OR	fruit processing				
Agriculture and livestock	plant	proposed	Garissa	Township	50,000,000.00
rigireuture unu nvestoek	livestock	proposed	Garissa	Township	20,000,000.00
	marketing				
	infrastructure Dvt	proposed	Garissa	Township	10,000,000.00
	Farm access roads				
	dvt	proposed	All Subcounties	ALL	10,000,000.00
	Farm input supply	proposed	All Subcounties	ALL	10,000,000.00
	Capital Grant				194,747,492.00
Total					274,747,492.00
MINISTRY					
/DEPARTMENT/SECT OR	NAME OF THE PROJECT	STATUS	LOCATION	SUB COUNTY	AMOUNT ALLOCATED
TRADE	Revolving fund	proposed	all sub-counties	all sub- counties	50,000,000.00
	construction of	•			
	market stalls	proposed	Masalani	Ijara	10,000,000.00
	construction of market stalls	proposed	Dadaab	Dadaab	10,000,000.00
	market stans	proposed	Daddao	Dadaao	10,000,000.00
Total					70,000,000.00
MINISTRY /DEPARTMENT/SECT	NAME OF THE PROJECT	STATUS	LOCATION	SUB COUNTY	AMOUNT ALLOCATED
OR Gender ,Social Services					
& Sports					
a ppor to	Construction of			TOWNSHI	
SPORTS	stadium	ONGOING	TOWNSHIP	P	
	rehabilitation of				
SPORTS	sports grounds	NEW	SIX	ALL	15,779,568
	procurement of	G01/mp			
	sports kits and	CONTINUEIN	GSA COUNTY	A T T	
CDODTC	0.000		LUSALUUUNTY	ALL	1
SPORTS	equipment	G	GBITCGCIVII		
SPORTS	construction of	G	GBITCOCKTT		
	construction of additional office			TOWNSHI P	
SPORTS YOUTH AND SPORTS	construction of	NEW	TOWNSHIP	TOWNSHI	

ĺ	Creation of youth	I	Í	Ī	1 1
YOUTH AND SPORTS	friendly centres	NEW			
TOO TITTE OF ORTS	Donations(Essenti	TIETT			
	al equipments and				
	tools to disable,				
	vulnerable groups	CONTINUEIN	ACROSS THE		
SOCIAL SERVICES	and institutions)	G	COUNTY	ALL	15,000,000
	Construction of			TOWNSHI	
CULTURE	cultural cottages	NEW	WABERI	P	
CITY TRUE	Landscaping of	N. C. VIII	WAA DEDI	TOWNSHI	
CULTURE	cultural centre	NEW	WABERI	P	
CENDED CHI THE	Construction of			DAADAB AND	
GENDER,CULTURE AND SOCIAL	sub- county office		DAADAB AND	MASALA	
SERVICES	sub- county office	NEW	MASALANI	NI NI	
		TILI	WIND IED II VI	111	
GENDER, CULTURE	Danish and a filter				
AND SPORTS	Purchase of bus				
TOTAL					30,779,568
CECTOD	NAME OF THE	COD A ODE C	LOCATION	SUB	AMOUNT
SECTOR	PROJECT	STATUS	LOCATION	COUNTY	ALLOCATED
Education & Labour					
Zaucaron et Zasour	Construction of				
	30 No. ECD				
	classrooms (2				
	Classrooms per			all sub	
ECD	ward)	proposed	30 wards	counties	11,437,346
	Construction of				
	Motor Vehicle				
	Mechanic (MVM)				
	Workshop in				
TIVET	Garissa Polytechnic		4	T	
IIVEI	Construction of	proposed	township	Township	
	Motor Vehicle				
	Mechanic (MVM)				
	Workshop in				
	Mkono				
TIVET	Polytechnic	proposed	township	Township	
	Provision of				
	teaching and				
	learning materials				
	for vocational centres in the			all sub	
TIVET	centres in the	proposed	all wards	counties	
11/1/1	Purchase of	proposeu	an wards	Counties	
	Educational Aids				
	& Related				
ECD	materials	proposed			
	Construction of				
	chain link fencing				
	of 20 ECD centers				
ECD	in the county	proposed	20 centers		11,000,000
	Construction and				
	furnishing of 3				
	model ECD centres in three			2 cub	
ECD	sub counties	proposed	3 sub counties	3 sub counties	
ECD		proposed	J Sub Counties	Countries	07.00= 551
	capital grant				35,335,000
ICT AND LIBRARY					

	Establish e- Garissa County Government Platform Across County service sectors Construction and equipping of one sub county library in Modogashe Renovation and Repair of Garissa KNLS Purchase and	Proposed Proposed	modogashe	Modogashe Garissa	
	equipping of mobile library Van.	Proposed			
LAROUD				+	
LABOUR	Construction of subcounty labor offices Construction of county huduma	proposed	All sub counties	all sub counties	
	centres	proposed	3 sub counties		
	centres	proposed	3 sub counties		
TOTAL				Sub	57,772,346
Sector	Project	Status	Location	County	Estimated cost
Roads and Transport				Councy	
Roads and Transport	Expansion/Openin g up of Balambala sub-county rural access roads	New	Balambala		8,552,861
	Expansion/Openin g up of Lagdera sub-county rural access roads	New	Lagdera		8,552,861
	Expansion/Openin g up of Fafi sub- county rural access roads	New	Fafi		8,552,861
	Expansion/Openin g up of Dadaab sub-county rural access roads	New	Dadaab		8,552,861
	Expansion/Openin g up of Hulugho sub-county rural access roads	New	Hulugho		8,552,861
	Improvement of Bura-Masalani Road	New	Ijara/Fafi		8,552,861
	Installation of pumps, road safety signs and road names in Garissa township	New	Garissa		8,552,861
	conditional				198,547,781
Total	Allocation				
Total					258,417,808.00

Sector	Project	Status	Location	Sub County	Estimated cost
Environment, Energy & Natural Resources					
	climate fund				
Energy Development	support	New	Garissa	Garissa	
Environment	climate change				60,000,000
TOTAL					60,000,000
MINISTRY					
/DEPARTMENT/SECT OR	NAME OF THE PROJECT	STATUS	LOCATION	SUB COUNTY	AMOUNT ALLOCATED
Lands ,Housing and works, Urban Development					
	Construction of				
	deputy Governor's			Garissa	
public works	official Residence	New	Garissa township	Township	20,000,000.00
	Rehabilitation and		,		, -,
TT .	maintenance of 2	N		Garissa	
Housing	No. of units Public	New	Garissa township	Township	
	participation and Awareness for				
	spatial panning			Garissa Sub	
Land and Dhysical	Creation in 7 sub		Garissa Sub county	county	
Land and Physical Planning	county headquarters	New	headquarters	headquarter s	
				Garissa Sub	
				county	
Land and Physical Planning	Reconnaissance survey	New	Garissa Sub county headquarters	headquarter s	
1 famining	survey	11CW	neadquarters	Garissa Sub	
				county	
Land and Physical	Field work and	NT	Garissa Sub county	headquarter	
Planning	Data collection	New	headquarters	S Garissa Sub	
				county	
Land and Physical			Garissa Sub county	headquarter	
Planning	Plan preparation	New	headquarters	S	
	Public participation and				
	Awareness			Garissa Sub	
	Creation in 7 sub			county	
Land and Physical Planning	county headquarters	New	Garissa Sub county	headquarter	
1 Idillillig	neauquarters	INCW	headquarters	S Garissa Sub	
	Surveying of plots			county	
Land and Physical	within the sub	NI	Garissa Sub county	headquarter	15 000 000 00
Planning	counties Purchase of motor	New	headquarters	S Garissa	15,000,000.00
Urban Development	bikes	New	Garissa township	Township	4,000,000.00
•	Construction and		•	1	
	rehabilitation of				
	Garissa sub county towns				
	administration			Garissa	
Urban Development	offices	New	Garissa township	Township	5,500,000.00
M:	construction of	NI	M1	T:	50,000,000,00
Municipality	firefighting station	New	Masalanu	Ijara	50,000,000.00

	Construction and rehabilitation of Garissa sub county towns administration			Garissa	
Urban Development	offices capital grant	New	Garissa township	Township	5,500,000.00
	cupital grant				, ,
Total MINISTRY	NAME OF THE			SUB	374,706,000.00 AMOUNT
/DEPARTMENT	PROJECT PROJECT	STATUS	LOCATION	COUNTY	ALLOCATED
Health & Sanitation					
	Equipping of 7 no. dispensaries	proposd	Each sub counties	Sub Counties	25,000,000
	Construction 5 Wards in 5 Sub Counties	proposd	Hulugho SCH, Bura SCH, Balambala, Iftin SCH and Kotilre		30,000,000
	Equipping for new maternities health facilities.	proposd	Five high volume facilities	subcounties	12,000,000
	Construction of 5 Water tanks and 10 twin latrines and 5 incinerators for health facilities and dispensaries	proposd	Need based	Sub Counties	25,000,000
	Repair of TB isolation wards in County referral Hospital (PGH)	proposd	GCRH	Gsa Sub	5,000,000
	Construction and equipping of two operating theatre	proposd	Iftin SCH	Gsa Sub	50,000,000
	Construction and equipping of 2 outpatient Departments	proposd	Hulugho and Iftin	Hulugho	40,000,000
	Construction of 7 New Dispensaries	proposd	7 sub counties	7 sub counties	50,000,000
	Constructing and Equipping of Cancer Centre	proposd	GCRH	Gsa Sub	36,824,251
	lease of medical equipment				131,914,894
Total					405,739,145.00
MINISTRY /DEPARTMENT/SECT OR	NAME OF THE PROJECT	STATUS	LOCATION	SUB COUNTY	AMOUNT ALLOCATED
Water and Irrigation					
Water Services	Drilling of new boreholes	new	Jariot	Township	10,000,000.00
			Abdi lugey Nanigi	Township Fafi	10,000,000.00
			Galmagala	Fafi	10,000,000.00
			Malkagaras	Balambala	10,000,000.00
			Dertu	dadaab	10,000,000.00
			madogshe 1	lagdera	10,000,000.00
			madogshe 2	lagdera	10,000,000.00

I/D Thomasia tian	Total			t in CECD in I	1,402,000,000. 00
			Abaqeyle	dadaab	5,000,000.00
	Completion of ongoing schems		balambala 2no.	Balambala	10,000,000.00
	Rehabilitation of existing schemes	new	iftin 2no.	Township	10,000,000.00
	Setting pilot small Irrigation schemes	new	3no.	Township ,fafi ,ijara	60,000,000.00
Irrigation	Purchase of motor vehicles, motor cycles and pump sets (farms)	new	township,fafi,balamb la	Township	44,000,000.00
	capital grant				1,000,000,000. 00
	Extension of pipeline to 20schools, 10health facilities and 10govt institutions	new	township	Township	10,000,000.00
	Extension of reticulation system, solarisation of gawasco borehole		township	township	10,000,000.00
			maalimin	madogashe	10,000,000.00
			ijara	ijara	10,000,000.00
			hulugho	hulugho	10,000,000.00
			ijrara	ijara	10,000,000.00
	water pans		Sanagilu	hulugho	10,000,000.00
	new dams and Desilting expansion protection of	new	hulugho	hulugho	13,000,000.00
			hulugho	hulugho	10,000,000.00
	Procuring of desalination machine	new	shimbirey	Balambala	10,000,000.00
			korkora Danyere	Township Balambala	10,000,000.00
	Expansion of water supply	new	masalani	ijara	30,000,000.00
	dam Design and construction	new	madogashe	lagdera	40,000,000.00
	Feasibility studies of sub surface				

N/B The project in water sector is normally need based and proposed project in CFSP in Water sector remain draft until budget approval .