# **COUNTY GOVERNMENT OF VIHIGA**



# MEDIUM TERM 2022 COUNTY FISCAL STARTEGY PAPER (CFSP)

**DECEMBER 2021** 



**Towards a globally competitive and Prosperous Country** 

"Towards a Prosperous and Model County in Kenya"

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### ACRONYMS AND ABBREVIATIONS

CECM -County Executive Committee Member CFSP - County Fiscal Strategy Paper

CIDP -County Integrated Development Plan

CRA -Commission on Revenue Allocation

**EAC** -East African Community

ECD -Early Childhood Development

ECDE -Early Childhood Development Education

EIA -EnvironmentalImpact Assessment

FY -Financial Year

GDP -Gross Domestic Product

GIS -GeographicalInformation Systems

**HDU- High Dependency Unit** 

ICT- Information and Communication Technology

IFMIS -Integrated Financial Management Information System

KMTC - Kenya Medical Training Centre

KNBS - Kenya National Bureau of Statistics

**KPI - Key Performance Indicators** 

KUSP- Kenya Urban Support Programme

MCA -Member of the County Assembly

MCH -Maternal Child Health

MDG - Millennium Development Goal

MTEF - Medium Term Expenditure Framework

MTP -The Medium-Term Plan

### **FOREWORD**

This is the 9<sup>th</sup> County Fiscal Strategy Paper (CFSP) to be prepared by the County Government since the beginning of devolved governance system in 2013. The Paper outlines the budgeting and development framework the County Government seeks to pursue in the 2022/23, 2023/24 and 2024/25 MTEF period.

The FY 2022/23 budget will be geared towards post-COVID -19Economic recovery strategies in the backdrop of the Covid-19. The pandemic affected the global economies and impacted on lives and livelihoods in the county. The Paper specifies the strategic priorities and policy measures that will guide in attaining balanced development across the county. The document further outlines the current state of the County in terms of budget implementation and specifies the set strategic priorities and policy goals together with a summary of the County government spending plans.

The development framework advances achievement of the key thematic areas envisaged in the 2018-22 CIDP that include; good governance and zero tolerance to corruption, improved access to affordable and quality health care, development of an educated, skilled and knowledgeable society, enhanced access to clean and safe water and improved sanitation services; reliable and functional transport and communication infrastructure and promotion of local industry and agriculture.

As we embark on the preparation of the 2022/23 budget estimates, Departments are expected to take note of the risks associated with coming general elections in 2022 and the unfavorable macroeconomic conditions related to COVID-19 pandemic which have adversely affected revenue performance at both national and county level. Departments will also be required to align their proposals to the key fiscal principles and ensure their budget proposals are program based with realistic expenditure and achievable targets.

Furthermore, in light of the reduction in the projected resources vis a vis the development needs of the county, emphasis will be on pursuit of robust resource mobilization strategies including enhanced own source revenue collections and strategic partnerships.

Hon. C.P.A Alfred Indeche. County Executive Committee Member, Finance and Economic Planning

### **ACKNOWLEDGEMENT**

The CFSP was prepared in a participatory and consultative process that involved sector departments, the Civil Society Organizations (CSOs), the County Budget and Economic Forum (CBEF), other stakeholders and the general public at large.

I am particularly grateful to His Excellency the Governor and the Deputy Governor and all the CECMs and the County Assembly for providing the policy direction that guided the preparation and subsequent approval of the document.

I wish also to express my gratitude to all the Departments for preparing the Sector Working Group reports that provided invaluable input in the document, and the teams from the Directorates of Budget and Economic Planning who collated and edited the Paper.

Finally, it is my sincere belief that with good planning, focused budgeting and timely implementation of set priority programmes, the aspiration of prosperity and improved standard of living of the residents of Vihiga will be attained.

CPA. Livingstone L. Imbayi Chief Officer Finance and Economic Planning

### **CHAPTER ONE**

### OVERVIEW OF THE COUNTY FISCAL STRATEGY PAPER

### 1.0 Introduction

- **1.** The County Fiscal Strategy Paper (CFSP) is a policy document that lays down the framework for preparation of the 2022/23 Budgets estimates. The paper laysout the broad strategic priorities and policy goals that guide the county government in budgeting over the medium-term period.
- 2. The document details the broad fiscal parameters for 2022/23 budget and key strategies and policies for management of revenues and expenditures. In addition, the paper provides the medium-term outlook for the county revenues and expenditures and the nexus between the Budget strategies and the county priorities as provided in the County Integrated Development Plan (CIDP) 2018-2022.
- **3.** The CFSP-2022 has been aligned to the draft Budget Policy Statement (BPS) 2022, Kenya Vision 2030, the Big Four Agenda, the sector plans, the CIDP, the Post-Covid Economic Strategy and the global Sustainable Development Goals (SDGs). The proposed interventions are geared towards attaining the desired growth and development, prosperity as well as creating resilient communities.

# 1.1 Legal basis for the preparation of the CFSP

- **4.** The Vihiga County Fiscal Strategy Paper is prepared in accordance with Section 117 of the Public Finance Management Act, 2012. It states that;
  - i) The County Treasury shall prepare and submit to the County Executive Committee the County Fiscal Strategy Paper for approval and the County Treasury shall submit the approved Fiscal Strategy Paper to the County assembly, by the 28th February of each year
  - ii) The County Treasury shall align its County Fiscal Strategy Paper with the national objectives in the Budget Policy Statement.
  - iii) In preparing the County Fiscal Strategy Paper, the County Treasury shall specify the broad strategic priorities and policy goals that will guide the County government in preparing its budget for the coming financial year and over the medium term.

- iv) The County Treasury shall include in its County Fiscal Strategy Paper the financial outlook with respect to County government revenues, expenditures and borrowing for the coming financial year and over the medium term
- v) In preparing the County Fiscal Strategy Paper, the County Treasury shall seek and take into account the views of
  - a) The Commission on Revenue Allocation;
  - b) The public;
  - c) Any interested persons or groups; and
  - d) Any other forum that is established by legislation
- vi) Not later than fourteen days after submitting the County Fiscal Strategy Paper to the County assembly, the County assembly shall consider and may adopt it with or without amendments.
- vii)The County Treasury shall consider any recommendations made by the County assembly when finalizing the budget proposal for the financial year concerned
- viii) The County Treasury shall publish and publicize the County Fiscal Strategy Paper within seven days after it has been submitted to the County Assembly

### 1.2Fiscal Responsibility Principles

**5.** The Public Finance Management (PFM) Act, 2012 outline the fiscal responsibility principles to ensure Prudence and transparency in the management of public resources. The PFM Act (Section107) states that:

A County Treasury shall manage its public County Treasury to enforce fiscal responsibility principles finances in accordance with the principles of fiscal responsibility set out in subsection (2), and shall not exceed the limits stated in the regulations. In managing the County Government's public finances, the County Treasury shall enforce the following fiscal responsibility principles—

The County Government's recurrent expenditure shall not exceed the County Government's total revenue; Over the medium term a minimum of thirty percent of the County Government's budget shall be allocated to the development expenditure; The County Government's expenditure on wages and benefits for its public officers shall not exceed a percentage of the County Government's total revenue as prescribed by the County Executive member for finance in regulations and approved by the County Assembly

- **6.** Over the medium term, the Government's borrowings shall be used only for the purpose of financing development expenditure and not for recurrent expenditure; The County debt shall be maintained at a sustainable level as approved by County assembly; The fiscal risks shall be managed prudently; and A reasonable degree of predictability with respect to the level of tax rates and tax bases shall be maintained, taking into account any tax reforms that may be made in the future. The regulations in Section 25. (1) States that in addition to the fiscal responsibility principles set out in section 107 of the Act, the following fiscal responsibility principles shall apply in the management of public finances—
- (a) The County Executive Committee Member with the approval of the County Assembly shall set a limit on the County government's expenditure on wages and benefits for its public officers pursuant to section 107(2) of the Act;
- (b) The limit set under paragraph (a) above, shall not exceed thirty-five (35) percent of the County government's total revenue;
- (c) For the avoidance of doubt, the revenue referred to in paragraph (b) shall not include revenues that accrue from extractive natural resources including as oil and coal;
- (d) The County public debt shall never exceed twenty (20%) percent of the County governments total revenue at any one time;
- (e) The County annual fiscal primary balance shall be consistent with the debt target in paragraph
- (f) The approved expenditures of a County assembly shall not exceed seven per cent of the total revenues of the County government or twice the personnel emoluments of that County assembly, whichever is lower;
- (g) Pursuant to section 107(5) of the Act, if the County government actual expenditure on development shall be at least thirty percent in conformity with the requirement under section 107(2)(a) of the Act;
- (h) If the County government does not achieve the requirement of regulation 25(1)(f) above at the end of the financial year, the County executive committee member for finance shall submit a responsibility statement to County assembly explaining the reasons for the deviation and provide a plan on how to ensure annual actual expenditure outturns as well as medium term allocation comply with the provisions of Section 107 (2) (a) of the Act and these regulations in the subsequent years; and the

compliance plan above shall be binding and the County executive committee member for finance shall ensure implementation.

# 1.3 Strategy Articulation Process

- **7.** The Kenya Vision 2030 seeks to have a people centered and politically engaged open society. The PFM Act 2012 gives credence on effective public participation in planning, budgeting and implementation of public programmes. Consequently, the preparation of the CFSP 2022 was prepared in an all-inclusive and engaging process that involved key stakeholders and actor. The following approach was adopted:
  - The CFSP 2022 preparation was spearheaded and guided by the Department of Finance and Economic Planning, all County Departments and the Sector Working Groups.
  - Public consultativemeetings were held with key stakeholders and general public at ward, sub-county and county levels
  - The draft document was uploaded on the county website and written submissions received from the public
  - Consultative meetings were held with the H.E the Governor, the cabinet and members of the CBEF
  - Review meetings were held to develop the zero draft strategies for plan finalization and subsequent completion and forwarding to the Cabinet and the County Assembly for discussion and approval

### **CHAPTER TWO:**

### RECENT ECONOMIC DEVELOPMENTS

### 2.1 Overview

8. Achieving the desired the medium-term strategic objectives in the Country and county level is influenced by the performance of the world economies. This section presents an overview of the global, regional and national economy providing analyses of international trade, financial flows across border and exchange of different national currencies. In the year 2020 economies of most countries were adversely affected by the COVID-19 and the stringent containment measures put in place to control the spread of the pandemic. The Kenya economy contracted by 0.3 percent compared to a growth rate of 5.0 percent in 2019. The economy is expected to however rebound to 6.0 percent in 2021. The foreign exchange market has largely remained stable albeit partial tight global financial conditions attributed to uncertainties related to COVID-19 pandemic. Consequently, the Kenya Shillings weakened against the US Dollar to lowest level at 110 Kshs in October 2021. The Current account deficit is projected at 5.2% of GDP at the end of 2021.

# 2.2 Global and Regional Economic Developments

9. Global growth in 2021 is projected at 5.9 % comparedto 3.1 % in 2020. Advanced economies are estimated to have contracted by 5.8 percent in 2020 from a growth of 1.9 percent in 2019. This was due to accelerated decline in demand and supply of services. Significant contraction of the economy was in the United States (3.4 percent), Japan (5.1 percent), Canada (5.5 percent) and the United Kingdom (10.0 percent). It is only China, among the major economies whose economy is estimated to have grown by 2.3 percent in 2020 but a slowdown from 6.0 percent in 2019. Emerging markets and developing economies (OECD) contracted by 2.4 percent from a growth of 3.6 percent in 2019. The Sub-Saharan economy contracted by 1.9 percent in 2020 compared to real GDP growth of 3.2 percent in 2019World trade volume contracted by 10.3 percent compared to 1percent in 2019 a pointing to the decline in aggregate demand. Unemployment rate was at 6.5 percent in 2020 from 5.5 percent in 2019. Most of the emerging markets and developing economies are projected to experience a more challenging recovery from COVID-19 pandemic compared to the advanced economies. The global economic recovery continues to pose unique challenges to policy makers.

- **10.** The economic outlook of the sub-sahara Africa countries experienced a fall to -3.3 percent growth rate in 2020 pushing the region into its first recession in 25 years. Growth in the region is forecast to rise between 2.3 and 3.4 percent in 2021 depending on the policies adopted by the countries and international communities. In this regard most Sub-sahara Africa countries have made tremendous investment over the last year to keep their economies afloat as well as protect the lives and livelihood of their citizens.
- 11. The 13 East Africa Countries are projected to collectively expand by 4.1 % in 2021 from 0.4% recorded last year. East Africa is the only region on the continent to have avoided recession in 2020, thanks to agriculture, sustained public spending on infrastructure projects, and increased regional economic integration (AfDB Report 2021). All the 13 economies are projected to record growth in 2021, with Kenya expect to post the highest at 6.3%. Expansion in the region is expected to accelerate to 4.9% in 2022 and 5.6 in 2023 on account of rising commodity prices and growing economic diversification according the report.

Table 1: Global Economic Growth

Economy	2019	2020	2021	2022
World	2.8	(3.1)	5.9	4.9
Advanced Economies	1.6	(4.5)	5.2	4.5
USA	2.2	(3.4)	6.0	5.2
Emerging Developing	3.7	(2.1)	6.4	5.1
Countries				
China	6.0	2.3	8.0	5.6
India	4.0	(7.3)	9.5	8.5
Sub-Sahara Africa	3.2	(1.7)	3.7	3.8
Nigeria	2.2	(1.8)	2.6	2.7
EAC-5	6.5	(0.2)	5.7	
Kenya	5.5	(0.3)	6.0	5.8

Source: BPS ,2022

### 2.2 1 Domestic Economic Development

**12.** Kenya economic growth was equally not spared by the Covid-19 pandemic. Real Gross Domestic Product contracted by 0.3 percent in 2020 compared to a growth of 5 percent in 2019. Growth was supported by agriculture, while weakness in services and industry have had a dampening effect The contraction was spread across all sector of the economy with sectors such as Accommodation and food serving activities, education, professional and administrative services performing dismally. NominalGDPincreasedfromKSh10,255.7billionin2019toKSh10,753.0billionin2020.Similarly,g rossdomesticexpenditureatcurrentprices increased from KSh 11,123.0 billion in 2019 to KSh 11,667.7 billion in 2020. GrossNational Disposable Income increased from KSh 10,630.4 billion 2019 KSh in 11,100.4billionin2020.Grossdomesticproductpercapitainconstantpriceshoweverdeclinedfr omKSh183,664.1in2019toKSh179,021.6in2020.Agriculture forestry and fishing activities were vibrant in 2020 albeit the contraction in global demand. Despite most sectors recording contraction in growth the economy remained resilient due to increased growth in agricultural (4.8 percent) construction activities (11.8 percent), financial and insurance activities (5.6 percent and health services activities (6.7 percent)

### 13. Agriculture

The sector recorded mixed performance in the period under review. The sector growth decelerated to 5.4percentcomparedto3.0percentin2019 and accounted for 23.0 percentof the total value of the economy. The performance is attributed shrinking aggregate demand due to Covid 19 pandemic coupled with inadequate short rains during the period. Aggregatemaizeproductiondeclinedby4.3percentfrom44.0millionbagsin2019to42.1million bags in 2020 Thevolumeofhorticultural exports decreased by 4.5 per cent from 328.3 thousand tonnes 2019 to 313.6 thousand tonnes 2020. Thevolumeofmarketedmilkincreasedby2.1percentfrom668.2millionlitresin2019to682.3mill ionlitresin2020.Teaproductionincreasedby24.1per centfrom 458.8 thousand tonnes in the 2019 to 569.5 thousand tonnes in the 2020 on account of a decident of the control of the quaterainfallinteagrowingareas. The availability of mature sugar cane resulted in the volume of sugar cane deliveriesincreasing from 4.4 million tonnes in 2019 to 6.0 million Overall 2020. tonnes value ofmarketedagriculturalproductionincreasedby9.3percentfromKSh466.3billionin2019toKSh 509.7billionin2020.

### 14. Employments, earnings and consumer prices

In 2020, total employment outside small-scale agriculture and pastoral activities stood at 17.4million, down from 18.1 million recorded in 2019. In the same period, wage employment in theprivatesectordeclinedby10.0percentfrom2,063.2thousandjobsin2019tostandat1,856.5th ousandjobs.Withinthepublicsector,wageemploymentincreasedfrom865.2thousandin2019 to 884.6 thousand in 2020. During the review period, informal sector employment isestimatedtohavecontractedto14.5millionjobs

The nominal wage bill for private and public sectors declined from KSh 2,279.0 billion in 2019 to KSh 2,197.6 billion in 2020 mainly due to a decrease of 6.6 percent wage bill in the privates ector. The share of County governments wage payments to to talpublic sector wage payments improved to 23.1 per cent in 2020 compared to 22.0 per cent in 2019. Nominal average earnings grew by 3.0 percent to KSh 801.7 thousand whereas real average arning sper employee declined by 1.5 per cent to 740,493.9 in the review period. Inflation rate

as measured by the Consumer Price Index (CPI) increased from 5.3 percent in 2019 to 5.4 percent in 2020.

### 15. Money, banking and finance

Duringthereviewperiod,thegovernmentthroughtheCentralBankofKenya(CBK)adoptedanacco mmodativemonetarypolicystanceinordertospureconomicgrowthandcushionthebanking system from the effects of the COVID-19 pandemic. The Monetary Policy Committee(MPC) revised the Central Bank Rate (CBR) from 8.50 per cent in 2019 to 8.25 per cent inJanuary2020andreviseditfurtherinMarch,and7.00percentinApril2020andretaineditatthisle veltilltheendoftheyearunderreview.

 $Broadmoney supply (M3) and total domestic creditexpanded from KSh3, 524.0 billion and KSh3, 66\\ 0.5 billion as at the end of December 2019 to KSh3, 990.9 billion and KSh4, 340.9 billion as at the end of December 2020, respectively. Net for eignassets declined from KSh$ 

806.4billionasattheendofDecember2019toKSh748.6billionasattheendofDecember2020. Interest rates generally declined during the review period. The lending rate for commercialbanks'loansandadvancesreducedfrom12.24percentinDecember2019to12.02perc entinDecember2020,whiletheaveragedepositratereducedto6.30percentinDecember2020fro

m 7.11 per cent in December 2019. Similarly, the savings rate and the 91-day Treasury billratereducedto2.70percentand5.29percentrespectivelyinDecember2020. Theinterbankrate declinedto5.29percentinDecember2020.

Totalassetsunderlifeinsurancebusinessgrewby10.5percenttoKSh499.1billioninDecember 2020 while total assets of the general insurance businesses grew by 1.8 per centtoKSh193.5billionoverthesameperiod.AssetsofDepositTakingSavingsandCredit Cooperatives(DTSs)increasedby13.5percenttoKSh630.9billionin2020,whiledepositsand loans increased by 13.1 per cent and 12.2 per cent, respectively. Pension sub-sector assetsgrewby1.9percenttoKSh1,322.6asattheendofJune2020.TheNSE20shareindexdeclin edforthethirdconsecutiveyearto1,868pointsin2020.

### 16. Public finance

ThetotalNationalGovernmentexpenditureisexpectedtogrowby16.0percentfromKSh2,947.6 billion in 2019/20 to KSh 3.419.3 2020/21. Recurrent development expenditures are also estimated to grow by 21.8 per cent and 11.5 per cent, to KSh 2,740.8billion and KSh 678.4 billion, respectively. Total revenue, including grants, is expected to growby 6.5 per cent from KSh 1,816.0 billion in 2019/20 to KSh 1,933.6 billion, during the review. Total ordinary revenue is estimated to grow by 9.0 per cent to KSh 1,892.6 billion, while taxrevenue is estimated to increase by 8.8 per cent to KSh 1,669.8 billion, over the same period. Expense is estimated from KSh 2,493.3 billion in 2019/20 to KSh 2,727.0 billion in 2020/21. Total stock of public debt rose by 14.3 per cent to KSh 6,057.8 billion as at end of June 2020, with public external debtaccounting for 55.3 percent of the total debt.

Expenditure by County Governments is expected to increase by 11.8 percent to KSh 466.4 billion in 2020/21, while revenue is estimated to increase by 13.8 percent to KSh 416.3 billion.

TotalrevenuefortheGeneralGovernmentincreasedby4.7percenttoKSh2,138.9billionin 2019/20, where tax revenue and other revenue accounted for 72.1 per cent and 24.8 percent, respectively. Expense rose from KSh 2,213.1 billion in 2018/19 to KSh 2,693.7 billion in 2019/20withcompensationofemployees,anduseofgoodsandservicesaccountingfor33.5per cent and 18.8 per cent, respectively. Expenditure on net acquisition of non-financial assetsdeclinedby22.2percenttoKSh371.4billionin2019/20.Netborrowingincreasedby43.0per centtoKSh926.3billionin2019/20.

### 17. Environment and natural resources

The share to the country's Gross Domestic Product (GDP) by the environment and natural resources sector during the review period was 4.0 per cent up from 3.7 per cent recorded in the previous period. The total Gross Value Added (GVA) from the sector grew by 11.9 percent from KSh 380.5 billion recorded in 2019 to KSh 425.8 billion in 2020. The fisheries sub-sector registered a slight improvement in performance in the review period with the total value of fishlanded increasing from KSh 23.6 billion in 2019 to KSh 26.2 billion, largely attributed an increase of KSh 1.9 billion in the value of freshwater fish landed. Total value of mineral production declined by 5.8 per cent from 24.1 billion in 2019 to 22.7 billion in 2020. Total forest area increased marginally from 4,228.8 thousand hectares in 2020. During the review period, area under government forest plantation stock increased from 147.6 thousand hectares in 2019 to 149.6 thousand hectares

Total development expenditure on Water Supplies and Related Services is expected to increasefrom KSh 44.5 billion in 2019/20 to KSh 55.2 billion in 2020/21. The rainfall distribution,both in time and space, during long rains season March-April-May (MAM) 2020 was generallygoodovermostpartsofthecountry. The October – November-

December (OND) Short Rainsseas on alrainfall was below normal overmost parts of the country

### 18. Manufacturing sector

Duringtheyearunderreview,themanufacturingsectorrealvalueaddeddeclinedby0.1percent, compared to an increase of 2.5 per cent in 2019. The value of output increased by 2.8 percentfrom2.3trillionin2019to2.4trillionin2020. The volume of output for the sector grew by 1.0 per cent in 2020, mainly attributed toincreased production of sugar, other non-metallic mineral products which include cement,food products not elsewhere classified (nec) which comprise tea, chemical and chemicalproducts and pharmaceutical products. Leather and related products, beverages, motorvehicle,trailersandsemitrailers,rubberanddairyproductssubsectorsrecordeddeclinesinthereviewperiod.

Thetotalcreditadvancedtothesectorbycommercialbanksandindustrialfinancialinstitutionsrose from KSh 366.9 billion in 2019 to KSh 410.3 billion in 2020. Employment in the formalmanufacturing sector decreased by 10.3 per cent to 316.9 thousand in 2020. Similarly, thenumber of local employees in EPZ enterprises dropped by 7.7 per cent to 55,736 in 2020. TotalsalesbyExportProcessingZone(EPZ)enterprisesincreasedby4.3percenttoKSh

80.5 billion in 2020 while imports contracted by 7.5 per cent to KSh 36.8 billion in 2020. ThevalueofexportofarticlesofapparelsunderAfricanGrowthandOpportunityAct(AGOA)decrea sed by 8.3 per cent to KSh 42.3 billion in 2020 mainly due to inadequate supply ofraw materials and the market lockdown in the USA. Overall, annual inflation as measured

### 19. Construction sector

Construction sector registered agrowth of 11.8 percent in 2020 compared to growth of 5.6 percent in 2020 comparen2019.Cementconsumptionrosesignificantlyfrom6.1milliontonnesin2019to7.4 million tonnes in 2020 representing an increase of 21.3 per cent. Loans and advances from commercial banks to the construction sector bv 3.4 per cent from KSh 115.8 grew billionin2019toKSh119.7billionin2020.Thenumberofcompletedpublicresidentialbuildingsbu ilt by the State Department for Housing and National Housing Corporation (NHC) were 2,332 and 338, respectively in the year under review. The value of public buildings completedincreasedsubstantiallytoKSh9,084.3millionin2020,comparedtoKSh1,509.1millioni n2019.

Thetotallengthofroadsunderbitumenroseby1.8percentto22.6thousandkilometresasatJune20 20,from22.2thousandkilometresinJune2019.Thelengthofroadscategorized as super highway increased to 157 kilometres in the same period.The construction of theNairobi Expressway, which is a 108-kilometre lane-length, with an estimated constructioncostofKSh60.0billionwas10.0percentcompleteasat31stDecember,2020.In2020,t heconstruction of a 2.1 kilometres floating bridge across Likoni-Channel was completed at a costof KSh 2.0 billion. Wage employment in the sector grew by 33.0 per cent from 173.3 thousandpersonsin2019to230.5thousandpersonsin2020

### 20. Education and training

TotalexpenditurefortheMinistryofEducationisexpectedtogoupby8.9percenttoKSh506.2 billion in 2020/21 financial year. Recurrent expenditure for the Ministry is expectedtoincreaseby7.1percenttoKSh481.2billionin2020/21.Developmentexpenditurei sexpected to increase by KSh 9.7 billion to KSh 25.0 billion in 2020/21, mainly attributable toincreaseinfundingfortheimplementationofCOVID-

19 prevention measures in educational institutions. Total number of schools increased marginally from 89,337 in 2019 to 90,145 in 2020. Number of registered public present in the contraction of the con

primaryschoolswentupby2.7percentfrom28,383in2019to29,148in2020.Duringthereviewper iod,thenumberofprivateprimaryschoolsincreased by 1.5 per cent to 9,191, while the number of public primary schools declined to23,246 from 23,286 in 2019. Number of public teacher training colleges grew from 27 in

2019 to 30 in 2020, while the number of national polytechnics increased by one to 12 in 2020.

EnrolmentinPre-

Primary 1 and 2 increased by 3.4 percent to 2.8 million in 2020 from 2.7 million in 2019. Total enrolm and 2 increased by 3.4 percent to 2.8 million in 2020 from 2.7 million in 2019. Total enrolm and 2 increased by 3.4 percent to 2.8 million in 2020 from 2.7 million in 2019. Total enrolm and 2 increased by 3.4 percent to 2.8 million in 2020 from 2.7 million in 2019. Total enrolm and 2 increased by 3.4 percent to 2.8 million in 2020 from 2.7 million in 2019. Total enrolm and 2 increased by 3.4 percent to 2.8 million in 2020 from 2.7 million in 2019. Total enrolm and 2 increased by 3.4 percent to 2.8 million in 2020 from 2.7 million in 2019. Total enrolm and 2 increased by 3.4 percent to 2.8 million in 2020 from 2.7 million in 2019. Total enrolm and 2 increased by 3.4 percent to 2.8 million in 2020 from 2.7 million in 2019. Total enrolm and 2 increased by 3.4 percent to 2.8 million in 2020 from 2.7 million i

entinprimaryschoolsstoodat10.2millionin2020from10.1million in 2019. Total enrolment in secondary schools recorded of 8.0 a growth per to 3,520.4 thousand in 2020 of which 1,768.9 thousand we regirls. The total number of teacher train ees rose by 10.5 per cent from 11,111 in 2019 to 12,276 in 2020, while enrolment inTVETinstitutionsincreasedby4.8percentfrom430,598in2019to451,205in2020.Totalenrolm entinpublicandprivateuniversitiesisexpectedtoincreaseby7.3percentto546.7thousandin2020 /21from509.5thousandreportedin2019/20academicvear. Total number of teachers in public slightly declined from 218,760 in 2019 primary schools to 218,077 in 2020. Total number of teachers in public secondary schools and teacher training. Collegesincreasedby 7.6 percentto 113.2 thousand in 2020. The number of HELB loan applican tsrecordedagrowthof30.4percentfrom298.0thousandin2018/19to388.7thousandin2019 /20academicyear.Thenumberofloanbeneficiariesincreasedby19.1percentfrom293.2thousan din2018/19to349.2thousandin2019/20.Duringthesameperiod,theamountofloansawardedto successfulloansapplicantsincreasedby29.9percentfromKSh11.7billionin2018/19toKSh15.2bi llionin2019/20,mainlyonaccountofanincreaseintheamountofloansawardedtoapplicantsfrom TVETinstitutions.Governmentcapitation to HELB rose by 17.1 per cent to KSh 8.2 billion in 2019/20. The number of research licenseapplicationsreducedby8.2percentto6,077in2019/20,whilethenumberofresearchli censes granted by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science, Technology and Innovation (NACOSTI) increased by National Council for Science (NACOSTI) increased by Nv7.7percentto6,481in2019/20

### 21. Health sector

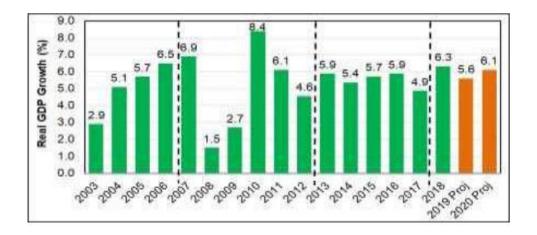
NationalGovernmentexpenditureonhealthservicesroseby34.5percenttoKSh103.1billionin201 9/20whilethatofCountyGovernments'grewby16.0percenttoKSh106.7billioninthesameperiod. TheratioofGovernmentexpenditureonhealthtototalexpenditurestoodat 6.2percentin2019/20.NationalHospitalInsuranceFund(NHIF)membershipincreasedby6.0 percentto22.0millionin2019/20.Consequently,NHIFmembers'receiptsgrewby5.7percent toKSh59.5billionin2019/20.Theamountofbenefitspayoutincreasedby1.8percenttoKSh54.4bil lionduringthereviewperiod.

Totalcasesofdiseasesreportedinhealthfacilitiesdecreasedby31.6percentto60.0millionin2020.Dise asesoftherespiratorysystemandmalariaaccountedfor27.6percentand19.1percentofthetotaldi seasecaseload,respectively,inthesameperiod.Asat31stDecember,2020,thenumberofconfirme dCOVID-19positivecasesandrelateddeathswere96,612and1,756,respectively The number of health facilities increased from 13,700 in 2019 to 14,600 in 2020. Hospital bedsincreasedby9.6percentto82,091whilehospitalcotsincreasedby7.7percentto8,946intherev iewperiod.Therewasageneralincreaseinthenumberofregisteredhealthprofessionalsper100,0

00populationforallcadresexceptmedicallaboratorytechnicians,whosenumberremainedconst ant. The total number of medical students in universities increased by 13.5 per cent to 22,200while the total number of medical graduates and post-graduates decreased by 69.9 per centto 1,396, in 2020. Similarly, the number of Kenya Medical Training College (KMTC) middlelevelmedicalgraduatesdecreasedby67.4percentto4,114inthe2019/20academicyear.

Birthregistrationcoverageratedeclinedfrom 76.2 percentin 2019 to 71.5 percentin 2020 while de athregistration coverageratedeclinedfrom 39.1 percent to 36.8 percent, over the same period. The proportion of registered births and deaths reported to have occurred in a health facility were 97.7 percent and 53.4 percent, respectively, during the review period.

### 22. Trends in Kenya's Economic Growth Rate

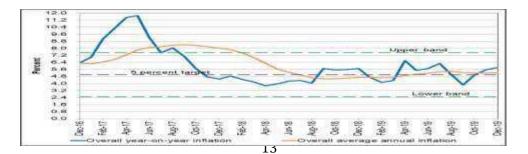


Source of Data: Kenya National Bureau of Statistics

### 2.2.2 Inflation Rate

**23.**Year-on-year overall inflation remained low, stable and within the Government target range of 5+/-2.5 percent since end of December 2017 demonstrating prudent monetary policies. The inflation rate was 5.6 percent in December 2020 from 5.8 percent December 2019.

Figure 2. Inflation Rate



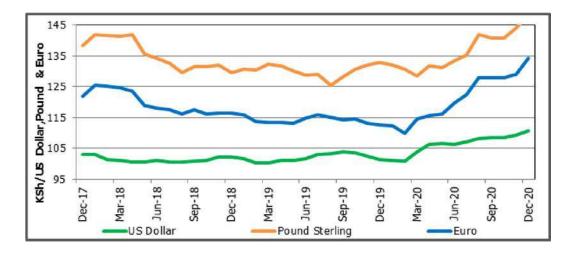
Source of Data: Kenya National Bureau of Statistics

This is reflecting muted demand pressures in the economy on account of prudent monetary policies. However, the contribution of fuel inflation to overall year-on-year inflation rose to 1.7 percent in December 2020 from 0.6 percent in December 2019 on account of increasing international fuel prices.

### 2.6.2 Kenya Shilling Exchange Rate

**24.** The foreign exchange market has largely remained stable but was partly affected by a significant strengthening of the US Dollar in the global markets and uncertainty with regard to the Covid-19 pandemic. In this regard, the Kenya Shilling to the dollar exchanged at Ksh 110.6 in December 2020 compared to Ksh 101.5 in December 2019.

Figure 4. Kenya Shilling Exchange Rate



### 2.6.3 Interest Rates

25. Short-term interest rates remained fairly low and stable. The Central Bank Rate was retained at 7.00 percent on November 26, 2020 same as in April 2020 to signal lower lending rates in order to support credit access by borrowers especially the Small and Medium Enterprises, distressed by COVID-19 pandemic. The interbank rate declined to 5.1 percent in December 2020 from 6.0 percent in December 2019 in line with the easing of the monetary policy and adequate liquidity in the money market. The 91-day Treasury Bills rate was at 6.9 percent in December 2020 from 7.2 percent in December 2019. Over the same period, the 182-day Treasury Bills rate declined to 7.4 percent from 8.2 percent while the 364-day decreased to 8.3 percent from 9.8 percent

### 2.3 Domestic Growth Outlook

**26.** The growth outlook for the Kenya Economy is positive. The economy is expected to grow by 5.0% in 2021 and 5.9 in 2022. The rebound assumes that economic activity will normalize due to full opening of the economy and improvement of external liquidity. The external initiatives could include debt refinancing, restructuring and debt service relief and additional concession loans

# 2.4 Economic Development in Vihiga County

**27.** Vihiga county GCP is at KSH. 59 Billion (*KNBS,2019*). The county share to GDP over the period 2013-2017 has been constant at 0.8percent which is lower than the average contribution bycounties at 2.1 percent. Vihiga county Gross County Product (GCP) growth rate is 6.4 compared to the country's 5.6 and is ranked fifteenth in the country. The economic activity growth relative to the average growth for Vihiga county is +0.8 and the per capita GCP growth rate is 4.3 percent against national 2.8 percent implying greater economic potentials and the need to increase public expenditure to enhance public service delivery

Table 2: County sector contribution to GCP and share to the overall sector GDP

Sector	Gross County Product (GCP)	% County Contribution to the Sector
	Current prices by Sector	GDP
Agriculture forestry and fisheries	20,160	0.7
Mining and quarrying	1,667	2.9
Manufacturing	350	0.1
Electricity supply	547	0.4
Water supply and water collection	448	0.8
Construction	4,167	0.9
Wholesale and retail	3,598	0.6
Transport and storage	2,292	0.4
Accommodation and food service	322	0.6
Ict	342	0.3
Finance and Insurance services	6,284	1.0
Real estate	6,338	1.1
Professional technical and support services	3	0.0
Public administration & Defence	4,608	1.4
Education	5,909	1.8
Human health and social work	1,206	1.0
activities		
Other services	1.279	1.4
Fismi	(471)	0.2
Total	59060	0.8

FIGURE 1: VIHIGA COUNTY GCP TREND

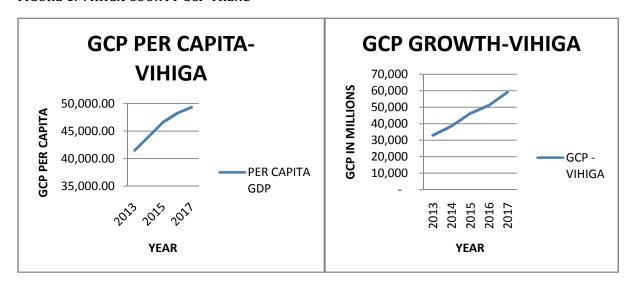
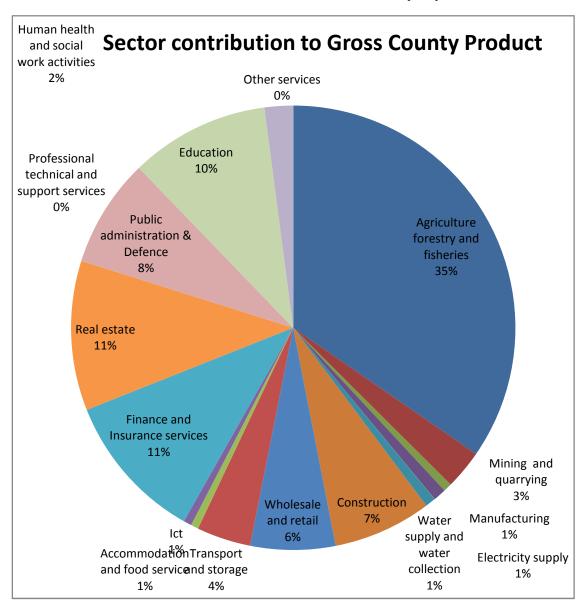


FIGURE 2: SECTOR CONTRIBUTION TO GROSS COUNTY PRODUCT (GCP)



### 2.5 County Economic Outlook

28. The County Integrated Development Plan - 2018-2022 envisions attainment of a high broad-based inclusive and sustainable development in the county. In the medium-term period 2022/23-2024/25, the county economy is projected to grow at a slower rate due to negative effects of Covid 19 Pandemic. To put the county's economy to accelerated growth path, more investments will be channeled in the social sector including health and education, MSMEs to cushion business from economic shocks and creating the right environment for enterprise growth. Other strategies will include; expansion of infrastructure including roads, water and sanitation, broadening of opportunities for youth employment and wealth creation through agri-business and enterprise development; Integration of ICT in services delivery and enhanced linkages and collaborations with development partners and private sector.

## 2.6 Update on Fiscal Performance and Emerging Challenges

**29.** The fiscal and economic assumptions informing the 2021/22 budget entails improvement in own source revenue collection and timely releases of exchequer by the national treasury. The updated fiscal economic framework is optimistic, given the improving trends in own source revenue collection and the expanded revenue streams. Despite the several challenges that still exist, the County Government will continue with its policy of expenditure rationalization with a view to provide more funds to core services as well as greater engagements with the private sector actors and enhanced public private partnerships.

# 2.7Sector Performance in the Medium Term Period2018/19-2020/21

### **Economic Pillar**

### 30. Agriculture

Agriculture, Livestock, Fisheries and Cooperatives subsector is key towards socio economic development in the county. The sub sector overall goal is to attain food and nutrition security through innovative and commercially oriented agricultural practices.

During the MTEF period 2019/20-2021/22, the sector realized significant achievement that includes:Enhanced crop production and value addition through capacity building 8,000 farmers with African Leafy Vegetables (ALVs), fruit tree farming through supply of grafted Avocado and promoted industrial crops by reaching out to 250 tea famers with tea seedlings and the construction of 5 Aggregation centres for bananas; Under livestock production the subsector increased the dairy breeding stock through supply of 47 in calf dairy cows to farmer groups, bolstered local poultry production through supply of 5,300 chicks and 6 egg incubators to poultry farmers; notable achievement under veterinary was effective control of livestock disease outbreaks, completion of Serem and Lunyerere slaughter house development works and well as promotion and supervision of A.I services. The ASDSP programme achievements include; capacity build 37 service providers to champion roll out of agricultural technologies and innovations, capacity built 4,234 farmers along four value chains and developed County Gender and Social Inclusion Action Plan that guides in the identification and implementation of issues that affect women and youth in the value chains. Under the NARIGP program 540 community based micro projects were funded and 12 cooperatives funded under the inclusion grant

### 31. Trade, Industry and Commerce

Trade, Industry and Entrepreneurship sub sectors are critical drivers of the economy in the county. The sub sectors aspire to broaden growth and development of commerce, tourism, investment and entrepreneurship by facilitating and supporting MSMEs, cooperatives and high value addition ventures. Despite the poor performance in MSMEs occasioned by COVID -19 pandemic and the containment measuresinstituted, marked improvement was observed in creating the enabling environment to do and sustain business enterprises.

During the MTEF period 2019/20-2021/22 the sector achieved the following: Improved market infrastructure through construction of several market stalls, boda-bodasheds and sanitary facilities in various market centres. Other notable achievement include installation flood lights in the several market centres and facilitating 1,800 MSMEs access credit through the County Trade Empowerment Fund

### **Social Pillar**

### 32. Education and Training

Education is critical towards having an enlightened society. The County government has continued to invest in education in order to build a just, cohesive, knowledgeable and skilled society that enjoys equitable socio-economic development. In the review period 2018/19-202020/21, the sector prioritized to invest in the following to achieve its targets: Strengthening of the policy, legal and institutional reforms; Improve access to high quality ECDE, Vocational Education and Training and equitable education support programmes including bursaries and scholarships.

Notable achievement in the sector include: Formulation of the ECDE and TVET Capitation Policies and enacted County ECDE Act 2021 ;Construction of 30 ECDE centres and equipping of 29 VTCs across the County;Increased enrollments in ECDE by 3360 from 41,278 in 2019 while in VTCs 1016 from 4208 in 2020;Improved ECDE staffing of 770 in 2019 to 814 in 2020 and in TVET, 142 instructors in 2019 to 195 by 2021;Improved ECDE access: 852 in 2019 to 930 centers in 2020 and Vocational training centres from 30 to 34 in 2021; Expansion of the bursary and the scholarship programmes where 27,192 and 221 students benefitted respectively.

### 33. Health

The health sector aims at providing quality and affordable universal health care in line withthe Constitution, Vision 2030, Big 4 Agenda and CIDP 2018-2022. The county government has continued to increase in investments and institute reforms to improve performance of health indicators. To achieve this the sector focused on the 8 pillars of health as articulated in the CIDP: Enhance curative and preventive health services; development of efficient, motivated and sustainable health human resource, provision of quality and functional health infrastructure; Strengthen procurement and management of medical and non-pharmaceutical commodities; Strengthen collaborations and partnerships with health sector partners and stakeholders; Developing equitable and sustainable health financing mechanisms; and Strengthen health information systems and monitoring and Evaluation.

Key achievements noted during the period under review include: Development of Health policy framework; Health waste management strategy, County Aids Implementation Plan (CAIP), draft County Community Health bill; Rehabilitation, expansion of 13 existing health facilities and commissioning of 6 new ones to provide integrated and comprehensive healthcare; infrastructure development at the VCRH that included; establishment of amenity wards a, construction of medical store, establishment of a 5-Bed capacity ICU, construction of a blood bank centre, installation and commissioning of 32 and 64 slide CT-Scan units and renal services at VCRH; enhanced COVID-19 introduction of Ultrasonography and response strategies that included; establishment of an isolation Unit at Mbale Rural Health procurement of Personal Protective Equipment, Oxygen Concentrators, Facility. Ventilators and thermoguns, and training of health workers in response to COVID -19 pandemic under the Kenya Devolution Support Program (KDSP); Procurement of fully equipped modern ambulance; Development of equitable health financing strategies through registration of 11,000 vulnerable households under UHC.

### 34. Environment, water and sanitation

Sustainable utilization, development and management of the environment and water resources facilitate achievement of long-term socio-economic development. During the Medium-Term Period emphasis was put on reforms geared towards increasing the availability of clean and safe water, adequate and functional sanitation services and sustainable use of natural resources. In order to realize the overall objective in the period under review, the sector prioritized completion of stalled and ongoing water projects, forests and other natural resources protection, improvement of waste management, rehabilitation and restoration of degraded landscapes, strengthening social inclusion participation and empowerment for local decision making.

Key achievements include; Development of various policies and regulations that include Vihiga County Environment Action Plan, Vihiga County Solid Waste Management Policy and Vihiga County Solid Waste Management Strategy; development of nature based curriculum i.e. introduction of bamboos farming and greening programmes in TVETs, improved solid waste management in the key urban areas that included construction of 1 No. 1200m³ capacity sub surface waste water wet land at Mbale prisons and DTF facility at Ehedwe for waste water; increased proportion of households with latrines from 56.4% to 86.2 % and handwashing facilities from 15.7% to 99.8%; Promoted planting of environmentally friendly trees species in communities resulting in increased tree coverage to 15% from 8% in 2018;Reclaimattion of 30 acres of Maragoli Hills and 10 acres of Kibiri Forest.Land acquired in Luanda South for waste recyling plant, 2 more waste management tracks acquired, a waste water exhauster has been acquired, a DTF has been constructed in Ehedwe; 2 gabage collection vehicle ie compacter and skip loader have been purchased and bins have been procured and installed in various market centers; Water boozer has been acquired and curentlydistributing water to various public institutions and households;Structured tree growing in 10 Ha (25 acres) in Maragoli Hills in

collaboration with Equity Bank, KFS, KEFRI, and KWS and Community; Protection and Conservation of 6 community Forests: Senende, Serem, Kapsasur (Hamisi), Munzatzi and Kapchemgung; Rehabilitated and expanded piped water supply schemes that included the Belgium Funded- Vihiga Cluster water projects (Kaimosi, lunyerere and Maseno water), othe county funded projects are Ebunagwe, Gaga, Bumbo, Chepsaga, Mugogo, Ma'ngo'ngo and Majengo-Gisambai water projects and operationalized a number of boreholes; Protection of community water springs. Developed and promoted innovative based methods and technologies for water harvesting that included installation of water harvesting tanks in public facilities

The County government recognized the rising concerns on Climate Change in the MTP III and instituted various mitigation strategies; strengthening Climate Change legislative framework for planning and monitoring and enhancement of Climate Change adaptive and resilience capacities through Implementing community prioritized Climate Change Investments.

Key achievements include; Establishment of Climate Change governance structures and linkages across all devolved units; operationalized County Water policy 2019, waste management policy 2019 and strategy Climate change policy 2019, Strategic plan for water and County environment action plan 2019;

### 35 Population Urbanization and Housing

The county population in 2019 based on census report was 590,013 with population density of 1,111 persons per Km<sup>2</sup>. The population is projected to grow to 606,143 persons by 2022. The population growth rate is estimated at 0.9 percent per annum. Rapid urbanization has been experienced over the period under review increasing demand for better housing and social amenities in urban areas. The sector endeavors to promote the provision of sustainable land management services, planning for smart urban infrastructure and affordable quality housing in a stable and sustainable environment.

Key achievement in the sub sector during the plan period: Preparation of the Luanda Physical development plan; Construction of Governor's and Deputy Governor's residences; implementation of KUSP program which include; the construction of waste water wetland and bio digester, Installation of 15 Nos. of 20m monopole high mast lights, Upgrading of Mbale-Tsimbalo-Munovwa road to low volume seal tarmac. Town regeneration/beautification Phase II Access roads, footpaths, side drains and installation of 5 (30m) monopole high mast

### 36 Social Protection and Recreation

The sector strategic priorities in the medium-term period was to promote, preserve and develop all functional aspects of Culture for Sustainable development; to develop and promote sports activities in the County; Youth and gender mainstreaming and empowerment; Child development and protection; Formulation of Youth, Gender, Sports, Culture and Persons with Disability policies; Implementation of pro poor programs to improve the Social Welfare of vulnerable groups.

The sector realized the following achievements: construction of Maragoli and Tiriki cultural centres; construction of Hamisi stadium, and Rehabilitation of 14 play grounds across the county; promotion of sporting activities (Vihiga United team, Vihiga queens, Vihiga volleyball team and Vihiga Netball team); Coordinated county level teams for KICOSCA games and organized football tournaments across the county. Developed and enacted Vihiga County Sports Act, Persons Living with Disability Act 2019.

### Political Pillar

### 37 Governance, rule of law and public sector reforms

Good governance is the epitome of successful institutions. As encapsulated in the CIDP and the governors manifesto, good governance and eradication of corruption is a priority area which the county government commits address with focus on Rules of law, Moral integrity, Transparency, Participation, Responsibility and Accountability, Effectiveness and Efficiency. To actualize the paradigm shift, the county government specifically invested in Public sector reforms, inculcating values and ethos in public service, fostering Public participation and mainstreaming of Gender and Vulnerable and Marginalized Groups (VMGs) issues in governance as well as Human resources development and management

Key achievements in the medium-term period include: Service reengineering through the establishment of county organizational structure and Departmental & Agencies Service Charters. Implementation of performance management framework including performance contracting (PCs) & appraisal Systems (PAS); Establishment of the Service Delivery unit, County Audit committee and the county grievances redress committee to strengthen projects monitoring and evaluation and risk management; Establishment of the County Budget and Economic Forum (CBEF) bolstering the Medium Term Expenditure Framework (MTEF) processes in the formulation of county plans and budgets; establishment of a County Public Participation and Civic Education Unit, conducting Dialogue forums Bunge

*Mashinani* to provide feedback; The adoption of e-procurement (IFMIS) that has improved efficiency in service delivery and minimized corruption incidences in procurement.

### The Enablers

### 38 Infrastructure and ICT

Infrastructure development and ICT is a critical enabler in achieving the desired economic development in the county. Investments in key public infrastructure including roads construction shall have a multiplier effect in the economy stimulating growth in other productive sectors like Agriculture, Trade industry and commerce.

In the period under review, the sector prioritized to enhance institutional frameworks for effective coordination of the sector objectives, construction and maintenance of an integrated and coordinated transport system, enhanced supervision, quality and standards of public infrastructure development as well as improvement of county transport management system. To develop and maintain an integrated and coordinated transport system including a good road network in the enhance institutional capacity to manage transport infrastructure, mechanical services and public works.

Key achievement include: Opening up and rehabilitation of 111.9kms of roads across the county under ward based program;Rehabilitation and maintenance of 276.2 km of county roads under KRB;Construction of 2 bridges, 4 box culverts, 7 river crossing and 2 footbridges;Construction of fire station offices and shed; Completion of County Mechanical Workshop; Installation of 14 high mast flood lights in market centres in collaboration with Rural Electrification Authority.

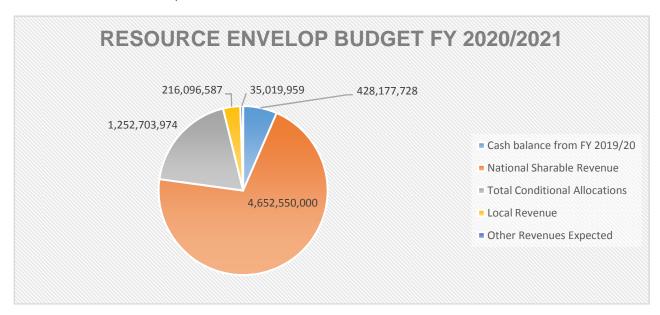
#### 3.0 CHAPTER THREE:

## FISCAL PERFORMANCE IN FY 2020/21 AND EMERGING CHALLENGES

### 3.1 FY 2020/2021 BUDGET

39 The County's approved third supplementary budget for FY 2020/21 was Kshs.6,584,548,248 billion, comprising Kshs.2,511,938,634 billion (38.1 per cent) and Kshs.4,072,609,614 billion (61.9 per cent) allocation for development and recurrent respectively. To finance the budget, the county expected to receive Kshs.4,652,550,000 (70.6 per cent) as the equitable share of revenue raised nationally, Kshs.1,287,723,933 (19.6 per cent) as total conditional grants, Kshs.216,096,587 (3.3 per cent) from own sources of revenue, and a cash balance of Kshs.428,177,728 (6.5 per cent) from FY 2019/20. The county also received Kshs.35,019,959 million as "other revenues" not contained in the CARA.

FIGURE 3: VIHIGA COUNTY, EXPECTED SOURCES OF BUDGET FINANCING



Source: Vihiga County Treasury

#### 3.2.1 Revenue Performance for FY 2020/21

**40** The conditional grants contained in the CARA 2020 amounted to Kshs.699,432,224 compared to the approved Third supplementary budget of Ksh.1,287,723,933. This increase was attributed to unspent conditional grants in FY 2019/20, additional funding for Covid 19 Emergency Response Kshs 78.89 million and other grants received from donors Kshs.35.01 million that were not in CARA 2020.

TABLE 3: Sources of revenue as a percentage of the total 2020/21 budget

RESOURCE ENVELOP COMPUTATION			
		Budget for 2020/21 as per 3rd	
Revenue Source	CARA 2020 Kshs	- · F F · · · · · · · · · · · · · · · ·	Percent %
	4,652,550,000		
Equitable Share			0.2
Compensation for user fees foregone	12,657,201		
Road Maintenance Levy	134,895,698		
Leasing of Medical Equipment	132,021,277		2.0
Loans and Grants (Danida)	13,230,000	18,989,396	0.3
Own Resources	-	216,096,587	3.3
	69,979,894	70,001,128	1.1
Conditional Grant for Rehabilitation of Village Polytechnics			
Transforming Health Systems for Universal Care Project- THS-UHC	93,531,471	134,450,324	2.0
National Agriculture And Rural Inclusive Growth Project · NARIGP	198,457,709	251,069,449	3.8
Agriculture Sector Development Support Programme - ASDSP II	12,316,175	37,265,898	0.6
	45,000,000	75,000,000	1.1
Kenya Devolution Support Programme - KDSP 1			
7	-	295,458,460	4.5
Kenya Urban Support Programme - UDG Grant			
Kenya Urban Support Programme - UIG Grant	-	9,969,151	0.2
		50,288,284	0.8
Covid Grant		28,605,000	0.4
Covid Allowances			
Nutrition International		7,241,200	0.1
Donations towards Covid Pandemic	-	26,717,430	
Foreign Exchange		1,061,329	0.0
Balance Brought Forward	-	428,177,728	6.5
Total Proposed County Expenditure	5,364,639,425	6,584,548,248	100.00

#### 3.2.2 County Own Revenues Sources (ORS).

**41** In 2020/21 FY, the County collected own source revenue amounting to Kshs 165,894,340against a target of Kshs.216,096,587 which represented 21.7 percent short fall in own source revenue collection. Trends in the OSR since FY 2013/14 show that FY 2020/21 recorded the second highest collection after FY 2018/2019. The decreased collections in FY 2019/20 and 2020/21 can be attributed to the negative effects of the Covid-19 Pandemic. The trends are as attributed in the table below.

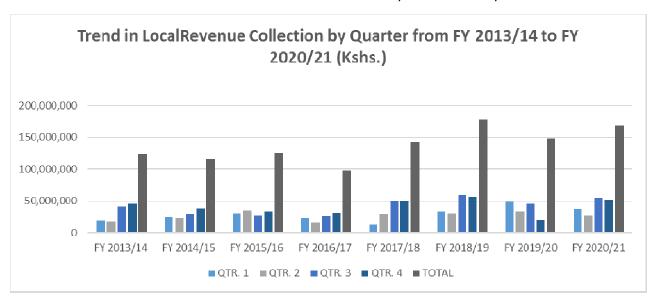
Table 4: Vihiga County, Trend in ORS by Quarter from FY 2013/14 to the FY 2020/21

	Tren	d in Local Rev	enue Collection	ı by Quarter f	rom FY 2013/1	4 to FY 2020/2	21 (Kshs.)	
					FY 2017/18 Kshs.	FY 2018/19 Kshs.	FY 2019/20 Kshs.	FY 2020/21 Kshs.
QTR. 1	18,825,000	25,624,320	29,925,190	23,563,100	12,820,045	32,673,478	50,087,994	34,854,639
QTR. 2	17,683,250	23,095,640	34,891,710	15,954,700	29,069,063	30,214,350	32,738,910	25,811,232
QTR. 3	41,034,020	29,423,870	27,377,470	26,129,400	50,549,434	59,145,673	45,956,975	55,185,886
QTR. 4	45,786,700	37,896,590	32,925,190	31,300,700	51,092,210	56,137,646	19,415,258	50,042,583
TOTALS	123,328,970	116,040,420	125,119,560	96,947,900	143,530,752	178,171,147	148,199,137	165,894,340

Source: Vihiga County Treasury

From the table above it is observed that collections in the  $3^{\rm rd}$  and  $4^{\rm th}$  quarter of FY 2020/2021 there was significant increase in collections as compared to same period in the previous year FY 2019/2020, this was due to ease of pressure from the Covid 19 pandemic and its effects.

FIGURE 4: YEARLY TREND IN OSR COLLECTION FROM THE 2013/14 FY TO 2020/21 FY



SOURCE: Vihiga County Treasury

Table 5: Performance of revenue per stream FY 2020/2021

No.	STREAM	1 <sup>ST</sup> QTR Kshs.	2 <sup>ND</sup> QTR Kshs.	3 <sup>RD</sup> QTR Kshs.	4 <sup>тн</sup> QTR Kshs.	TOTAL
1	Parking Fee	7,237,910.00	8,369,780.00	8,770,760.00	9,366,630.00	33,745,080.00
2	Market	3,177,650.00	3,814,030.00	3,856,420.00	3,714,180.00	14,562,280.00
3	SBP	8,869,714.00	1,589,165.00	18,396,095.00	12,827,860.00	41,682,834.00
4	Plot Rent	43,785.00	158,565.00	203,227.00	68,486.00	474,063.00
5	Plot Rate	160,868.00	434,793.00	381,102.00	80,610.00	1,057,373.00
6	Stall Rent	1,330,900.00	708,000.00	840,250.00	822,900.00	3,702,050.00
7	House Rent	812,989.00	1,733,830.00	319,403.00	976,419.00	3,842,641.00
8	Group Registration	2,600.00	1,100.00	1,300.00	0.00	5,000.00
9	Fines& Penalties	41,015.00	0.00	1,000.00	73,105.00	115,120.00
10	Tender Documents	0.00	0.00	0.00	0.00	0.00
11	Physical Planning	173,500.00	234,500.00	426,500.00	282,500.00	1,117,000.00
12	Unclamping	0.00	0.00	0.00	0.00	0.00
13	Facility Imp. Fund	6,593,799.00	3,220,994.00	4,953,481.00	11,052,259.00	25,820,533.00
14	Public Health	167,909.00	99,045.00	709,753.00	636,650.00	1,613,357.00
15	Water &Admin.	653,150.00	455,310.00	713,070.00	236,150.00	2,057,680.00
16	Hire of Machines	373,540.00	898,600.00	524,645.00	186,960.00	1,983,745.00

No.	STREAM	1 <sup>ST</sup> QTR Kshs.	2 <sup>ND</sup> QTR Kshs.	3 <sup>RD</sup> QTR Kshs.	4 <sup>тн</sup> QTR Kshs.	TOTAL
17	Plan App.& Approval	340,440.00	322,700.00	655,550.00	643,950.00	1,962,640.00
18	Inspection	192,500.00	115,000.00	315,000.00	295,000.00	917,500.00
19	Electrical Scrutiny	104,000.00	105,500.00	217,000.00	195,250.00	621,750.00
20	Mechanical Scrutiny	47,000.00	39,000.00	112,000.00	94,000.00	292,000.00
21	Advertisements	123,100.00	319,550.00	1,974,900.00	608,160.00	3,025,710.00
22	Branding	70,050.00	79,610.00	5,158,500.00	1,880,600.00	7,188,760.00
23	Signages	0.00	0.00	384,180.00	159,330.00	543,510.00
24	Land Boundary	126,000.00	116,000.00	179,000.00	73,040.00	494,040.00
25	Weights &Measures	0.00	126,850.00	233,900.00	48,900.00	409,650.00
26	Obstruction	0.00	0.00	0.00	0.00	0.00
27	Clearance Fee	4,500.00	2,500.00	0.00	3,500.00	10,500.00
28	Ground Rent	73,464.00	19,100.00	124,790.00	387,111.00	604,465.00
29	Slaughter Mgmt.	59,900.00	56,650.00	44,610.00	39,740.00	200,900.00
30	Conservancy	1,460,177.00	416,000.00	2,887,270.00	2,115,000.00	6,878,447.00
31	Veterinary	314,770.00	532,420.00	660,080.00	844,130.00	2,351,400.00
32	Search Fee	0.00	0.00	0.00	0.00	0.00
33	Fertilizer	0.00	0.00	0.00	0.00	0.00
34	Way Leave	96,050.00	27,600.00	0.00	0.00	123,650.00
35	Transfer Fee	14,000.00	42,100.00	0.00	10,000.00	66,100.00
36	Stock Sale	529,940.00	777,820.00	794,950.00	685,870.00	2,788,580.00
37	Renovation	16,000.00	67,000.00	42,000.00	43,000.00	168,000.00
38	Hire of Hall	0.00	0.00	0.00	3,000.00	3,000.00
39	Fire Compliance	0.00	11,500.00	587,500.00	105,500.00	704,500.00
40	Sand & Murram	12,600.00	12,400.00	7,750.00	9,300.00	42,050.00
41	Others	585,819.00	277,820.00	0.00	153,172.00	1,016,811.00
42	Liquor License Fee	0.00	206,000.00	296,000.00	933,000.00	1,435,000.00
43	Tea Cess	0.00	0.00	0.00	0.00	0.00
44	Noise Emission	0.00	4,400.00	4,400.00	4,500.00	13,300.00
45	Vihiga FM	1,045,000.00	416,000.00	409,500.00	382,821.00	2,253,321.00
	TOTAL	34,854,639.00	25,811,232.00	55,185,886.00	50,042,583.00	165,894,340.00

#### 3.2.3 Disbursement from Exchequer.

**42** During the period under review, the Controller of Budget authorized withdrawal of Kshs.5.84Billion from the CRF account, which was 88.75 per cent of the Approved third Supplementary Budget FY 2020/21.

TABLE 6: EXCHEQUER ISSUES PER DEPARTMENT INCLUDING DONOR FUNDING

Department	Exchequer Issues	Exchequer Issues in the FY 2020/21 (Kshs. Million)				
	Rec	Dev	Totals			
Agriculture, Livestock, Fisheries & co-operatives	146,772,220	220,372,132	367,144,352			
Lands, Housing & Physical Planning	76,737,129	179,491,143	256,228,272			
Transport & Infrastructure	113,890,800	326,735,662	440,626,462			
Industrialization, Trade & Tourism	58,763,249	42,138,943	100,902,192			
County Health Services	1,371,408,923	182,573,832	1,553,982,755			
Education, Science & Technology	344,977,320	247,478,007	592,455,327			
County Executive	254,961,642	2,248,169	257,209,811			
County Assembly	618,135,532	31,643,118	649,778,650			
Finance & Economic Planning	287,424,112	522,019,130	809,443,242			
County Public Service Board	52,876,499	-	52,876,499			
Public Service & Administration	367,128,717	2,210,246	369,338,963			
Gender, Culture, Youth & Sports	116,070,458	21,104,332	137,174,790			
Environment, Water, Natural Resources & Forestry	116,435,300	137,472,193	253,907,493			
TOTAL	3,925,581,901	1,915,486,907	5,841,068,808			

Source: Vihiga County Treasury

## 3.3 Expenditure Performance for FY 2020/21

#### 3.3.1 Overall Expenditure Review

43 Total expenditure in the FY 2020/21, amounted to Kshs 5,746,771,931against a budget of Kshs. 6,584,548,248 as per the Approved third supplementary Budget FY 2020/21 as shown from the table below. This represented an absorption rate of 87.3 percent. Expenditure in FY 2020/21 was Kshs. 5,746,771,931 compared to an expenditure of Kshs. 5,386,947,459 for FY 2019/20 representing an absorption rate of 87.3 and 77.5 percent respectively over same period. This indicates that there was an increase in budget absorption by 9.8 percent. In addition, a total of Kshs 3,971,448,895 was spent on recurrent activities in FY 2020/21 and Kshs. 4,142,556,705 spent in FY 2019/2020

representing absorption rates of 97.5 and 91 percent respectively. Development expenditure was Kshs 1,972,922,080 and Kshs 1,364,278,978 for FY 2020/21 and FY 2019/20 respectively with absorption rates of 78.5 percent and 48.5 percent respectively. Marked improvement in development absorption was attributed to timely procurement of goods and services and payment of pending bills from previous financial years. Generally, the absorption rate in FY 2020/21 was 90.3 percent, which marked an improvement by 12.8 percent as compared to the previous FY 2019/2020 which was 77.5 percent.

Table 7: Absorption rates of FY2019/20 and FY 2020/21 compared in Kshs billion

Expenditure	Budget 2019/20	Actuals Expenditure201 9/20	Budget 2020/21	Actuals Expenditure2020/2 1		n %	% Chang e
Recurrent	4,142,556,705	4,022,668,481	4,072,609,613	3,971,448,895	97.1	97.5	0.4
Development	2,812,474,073	1,364,278,978	2,511,938,635	1,972,922,080	48.5	78.5	30
Totals	6,955,030,778	5,386,947,459	6,584,548,248	5,944,370,975	77.5	90.3	12.8

Source: Vihiga County Treasury

#### 3.3.2 Recurrent Expenditure

**44** The total recurrent budget for FY 2020/21 amounted to Kshs.4,072,609,613 comprising of Kshs 2,025,082,109 incurred on personnel emoluments and Kshs2,047,527,504 on operations and maintenance as shown in the table below. The total recurrent expenditure was Kshs.3,971,448,895 comprising of an expenditure of Kshs. 2,044,589,162 and Kshs.1,926,859,733 on Personnel emoluments and Operations and Maintenance respectively, representing absorption rates of 101 percent and 94.1 percent respectively.

TABLE 8: FY 2020/21 EXPENDITURE BY ECONOMIC CLASSIFICATION COMPARED TO BUDGET

Economic Classification	FY 2020/21	FY 2020/21	%
	Kshs.	Kshs.	Absorption
	Budget	Actual Expenditure	
Personnel Emoluments	2,025,082,109	2,044,589,162	101
Operations and Maintenance	2,047,527,504	1,926,859,733	94.1
Development Expenditure	2,511,938,635	1,972,922,080	78.5
Total	6,584,548,248	5,944,370,975	90.3

#### 3.3.3 Development Expenditure Analysis

**45** The total development expenditure of Kshs1, 972,922,080 represented 78.5 per cent of the annual development budget for FY2020/21. From the above table we can observe a significant increase in absorption of development compared to FY 2019/20. Improved absorption was attributed to improved project implementation in the Departments and payment of pending bills from previous financial years.

#### 3.3.4 Budget Performance by County Department 2019/20(Budget Absorption Rate)

**46** Overall absorption rate for the entire Budget was 87.28 percent. The department of Education, Science & Technology had the highest absorption rate of 101.97 percent while the department of Agriculture, Livestock, Fisheries & co-operatives had the lowest absorption rate of 61.72 percent

TABLE 9: VIHIGA COUNTY, BUDGET PERFORMANCE BY DEPARTMENT IN FY 2020/21 (BUDGET ABSOPRTION RATE

Department	Budget Allocatio Million)	on (Kshs.		Expendi The FY (Kshs. M	iure in 2020/21 illion)	Total Expenditure in The FY 2020/21 (Kshs. Million)	FY 20 Absorp rate (%	tion	Overall Absorption rate (%)
	Rec	Dev	Total Budget	Rec	Dev	Total	Rec	Dev	Total
Agriculture, Livestock, Fisheries & co-operatives	149.77	322.14	471.91	142.39	148.88	291.27	95.07	46.22	61.72
Lands, Housing & Physical Planning	76.74	339.63	416.37	68.1	321.29	389.39	88.74	94.60	93.52
Transport & Infrastructure	113.89	398.76	512.65	99.73	256.49	356.22	87.57	64.32	69.49
Industrialization, Trade & Tourism	58.76	48.58	107.34	52.25	44.37	96.62	88.92	91.33	90.01
County Health Services	1,489.70	377.4	1867.1	1,390.39	232.9	1623.29	93.33	61.71	86.94
Education, Science & Technology	344.98	253.54	598.52	366.09	244.22	610.31	106.12	96.32	101.97

Department	Budget Allocatio Million)	on (Kshs.	II ATAI	Expendit The FY (Kshs. M	2020/21 illion)	Total Expenditure in The FY 2020/21 (Kshs. Million)	FY 2( Absorp rate (%	tion	Overall Absorption rate (%)
County Executive	254.96	4.84	259.8	233.14	2.25	235.39	91.44	46.49	90.60
County Assembly	618.35	33.6	651.95	565.31	32.17	597.48	91.42	95.74	91.65
Finance & Economic Planning	312.95	537.05	850	280.54	539.87	820.41	89.64	100.53	96.52
County Public Service Board	52.88	0	52.88	38.37	-	38.37	72.56	0	72.56
Public Service & Administration	367.13	3.5	370.63	353.12	0.5	353.62	96.18	14.29	95.41
Gender, Culture, Youth & Sports	116.07	32.44	148.51	76.07	21.1	97.17	65.54	65.04	65.43
Environment, Water, Natural Resources & Forestry	116.44	160.45	276.89	106.14	131.09	237.23	91.15	81.70	85.68
TOTAL	4,072.62	2,511.93	6,584.55	3,771.64	1,975.13	5,746.77	92.61	78.63	87.28

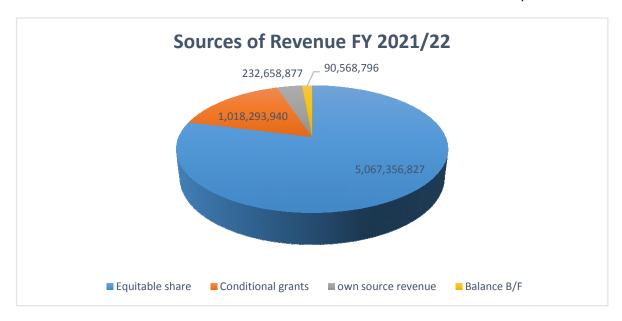
## 3.4. Fiscal Performance for the first Quarter of FY 2021/22

#### 3.4.0 Revenue Performance for the first Quarter of FY 2021/22

### 3.4.1 Overview of the FY 2020/21 Budget

**47** The County's approved budget for FY 2021/22 was KES 6,408,878,440, comprising of KES 4,336,351,460 (67.7 per cent) and KES 2,072,526,980 (32.3 per cent) allocations for recurrent and development programmes respectively. To finance the budget, the County expected to receive Ksh. 5,067,356,827 (79 per cent) as Equitable Share of revenue raised nationally, Ksh. 90,568,796 (1 per cent) as balance brought forward, Ksh. 1,018,293,940 (16 per cent) as total Conditional Grants and generate KES 232,658,877 (4 per cent) from Own Source Revenue.

FIGURE 5: VIHIGA COUNTY EXPECTED SOURCES OF BUDGET FINANCING IN FY 2021/22



#### 3.4.2 ORS for the first quarter FY 2021/22

TABLE 10: ORS FIRST QUARTER FY 2021/2022 REVENUE PERFORMANCE

NO	RECEIPTS	Jul-21	Aug-21	Sep-21	TOTALS
1	Parking Fees	3,245,720	3,165,070	3,061,960	9,472,750
2	Land Rates	1,000	32,030	34,359	67,389
3	Plot, Stall, Site Rent	746,412	358,715	863,272	1,968,399
4	Single Business Permits	2,357,245	2,076,545	1,062,415	5,496,205
5	Plans Inspection/Approval	468,600	546,200	530,900	1,545,700
6	Advertising (Billboards)	133,100	279,800	96,300	509,200
7	Hire of Machines	80,000	45,000	40,000	165,000
8	Fertilizer	-	-	-	-
9	Market and Trade Fees	1,270,000	1,245,620	1,237,230	3,752,850
10	Inspection and Impound Fees	89,000	223,200	213,700	525,900
11	Livestock Cess	55,030	226,260	227,520	508,810
12	Weights and Measures	6,000	-	91,500	97,500
13	Hire of Hall	-	-	-	-
14	Group registration	-	300	-	300
15	Sand And Murram	1,000	1,700	1,600	4,300
16	Land Boundary Disputes	-	6,000	50,000	56,000
17	Noise Emission	-		-	-

NO	RECEIPTS	Jul-21	Aug-21	Sep-21	TOTALS
18	Veterinary Services	239,480	362,740	286,340	888,560
19	Water supply administration Fees	122,000	155,650	106,550	384,200
20	Liquor license	798,500	1,159,000	940,500	2,898,000
21	Vihiga FM Receipts	706,500	758,700	35,000	1,500,200
22	Miscellaneous Income	-	-	203,968	203,968
	SUB-TOTAL	10,319,587	10,642,530	9,083,113	30,045,230
23	N.H.I.F Receipts	2,367,871	1,795,096	1,499,236	5,662,203
24	County/Sub county Hospitals Cash (A.I.A)	4,319,615	4,946,167	4,641,305	13,907,087
25	Public Health Service Fees(A.I.A)	250,300	315,900	235,300	801,500
	SUB TOTAL	6,937,786	7,057,163	6,375,841	20,370,790
	GRAND TOTAL COLLECTIONS	17,257,373	17,699,693	15,458,954	50,416,020
	TRANSFER TO CRF	9,293,889	10,854,270	8,731,399	28,879,558

**48** The total Own Source Revenue generated in the first quarter of FY 2021/22 amounted to KES. 28,879,558 million, which is lower than the target of KES. 54,025,000. Low revenue collection is attributed to the low season for S.B.P source of revenue as well as continued effect of Covid-19 pandemic.

## 3.5 Emerging Issues and Challenges on Fiscal Performance

- 49 The total Own Source Revenue collected in the 1st quarter was Kshs. 28,879,558 compared to Kshs. 36,536,225 in a similar period of FY 2020/21. This could be attributed to the adverse effects of Covid 19 pandemic affecting most of the MSMEs as can be seen in the collection of single business permit stream. Own source revenue performance is likely to perform below expectations during the financial year but as the economy continues to reopen this trend is likely to be reversed before the end of the financial year. According to the draft BPS 2022, County Governments continue to miss targets in OSR which could be attributed to unrealistic targets in projections and failure to put in efficient fiscal efforts in revenue collection hence as a county this needs to be addressed.
- **50** As per the draft BPS 2022 the Implementation of the National Policy to Support Enhancement of County Governments' Own-Source Revenue and County Governments (Revenue Raising Process) bill before parliament will play a critical role in addressing challenges around OSR collection and administration faced by the county governments. Towards implementation of the National policy to Support Enhancement of County Governments' the National Treasury in collaboration with

the Ministry of Lands and Physical Planning is in the process of developing National Rating Bill on property and rates with will replace Valuation for RATING Act (Cap.266) and Rating Act (Cap 267) which will help in guiding rating and valuation for rating in county governments and therefore maximize property related revenues.

- **51** Moreover, implementation of an integrated revenue management system will eliminate leakages, high costs of collecting revenues by counties and address OSR collection and administration challenges facing county governments. Further, plans are underway to develop principal laws which anchor county revenue measures in line with Article 210(1) of the constitution.
- **52** Underperformance of County Government Own Source Revenue (OSR) may cause; Overreliance by on equitable share of revenue hence exposure to fiscal shocks occasioned by revenue underperformance at the national level; and delays in disbursement to County Governments resulting from disagreements on revenue sharing formula and division of revenue. The net effect of this is service delivery, budget absorption and delays submission of statutory deductions

## 3.6 Risks to the FY 2022/23 Budget Framework

#### **3.6.1 Overview**

53 This section explains anticipated risks that are likely to impact on the implementation of the 2022/23 budgeting framework. Thus it is important to come up with the risk management plan which will outline the mitigation measures to cushion the County against budget disturbances. Additionally, in case the economy performs poorly due to unpredictable external and internal shocks, this will have a negative impact to the County performance in terms of the funds that will be allocated to the County from national government. Some of the risks the county is likely to encounter include;

#### **COVID-19 Pandemic**

**54** The Coivd-19 pandemic has resulted in major economic and social disruptions which have been felt across the globe. Major sectors affected include Health, Education, Agriculture, MSMEs among others. Effects of Covid-19 has had a huge impact on the local economy and is likely to spill over to financial year 2022-23 which will lead to continued underperformance of revenue collection at both levels of government.

This may result to non-increase in equitable share and reduction in conditional grants hence affecting implementation of planned programmes and projects.

**55 Mitigation measures:** The County will implement the post COVID re-engineering strategy which will help stimulate the local economy as well as build resilience.

#### **Political Risks**

- **56** After the 2022 general elections, politics may completely change the planned programmes and projects which will have an impact on delivery in the medium term.
- **57 Mitigation measures:** The leadership of the county will reach out to the political class to ensure there is stability after elections. The County executive will seek to have a harmonious working relationship with the new legislature for efficient and effective service delivery.

#### Shortfall in Local Revenue

- **58** The main fiscal risk that is likely to be faced by the County government is the shortfall in local revenue flows. Own Sources Revenue generation has continued to face challenges that must be progressively mitigated in order to achieve County development goals.
- 59 Mitigation measure: Review the Vihiga County Trade Licensing Act, 2017 so as to charge Single Business Permits as per the respective business activity; Enhance automation of revenue collection process in order to address the challenges associated with revenue leakages; Roll out implementation of the valuation roll to facilitate efficient collection of revenue from the land rates revenue stream; The county to engage third parties where necessary to partner in collection of land rates so as to maximize collections in the revenue stream.

#### **Late Disbursement of funds from National Treasury**

- **60** Late disbursement has had an increase in operating costs at the county as well as continuous accumulation of pending bills. This leads to poor budget absorption, delays in submission of statutory deductions and poor service delivery.
- **61 Mitigation measure:** The County will tighten its expenditure priorities and also seek short term loans to manage cash flow.

#### **Pending Bills**

- **62** The issue of Pending debts/bills continues to be a major challenge facing the County government. However, they have undergone verification process and eligible ones paid while ineligible still being addressed
- **63 Mitigation measure:**The County government should therefore ensure that both the level and rate of growth in debt is fundamentally sustainable since high debt portfolio will continue to impact negatively on the County operations. In addition, more funds shall be allocated in the budget for debt serving.

#### Climate change and natural disasters

- **64** The rapid change in climate, global warming and occurrence of calamities may pose a serious threat to the county government development agenda. This effects will have a direct impact on the fiscal position resulting in lowering of tax revenues and increase in public spending to mitigate the disasters. In essence, climate change results in substantial reallocation of resources towards mitigation efforts and adaptation to address emergence of natural disasters.
- **65 Mitigation measure:** The county will put more emphasis on climate change adaptation and mitigation measures that will exploit green economic considerations and hence put the local economy on a green and climate resilient recovery path; Over the medium term the county government will prioritize the implementation of environmental conservation programmes including tree planting, reforestation, water harvesting, climate smart agriculture and investment in green energy.

#### **Contingency Liabilities**

- 66 The County government has been facing various litigations on different matters. This has had a big impact on the budget as the legal fees keep on increasing as a result of the court cases. Depending on the outcomes of the court cases in some instances the County has been ordered to pay the litigants thus hugely affecting the budget. Late or non-remittance of statutory deductions (e.g. PAYE, withholding VAT, NSSF, etc.) could impact on overall collection of ordinary revenue by the Kenya Revenue Authority (KRA) attracting interest and penalties. These penalties have an impact on the budgetary allocation of the County.
- **67** *Mitigation Measures*: The County will comply with legal requirements on statutory deductions to avoid being surcharged.

#### 4.0 CHAPTER FOUR

## THE MEDIUM-TERM STRATEGY 2022/23-2024/25

#### 4.1 Overview

- **68** The FY2021/22 and the medium-term budget framework will continue with the fiscal consolidation policy critical to strengthen the debt sustainability position. With the fiscal consolidation strategy, MDAs will be encouraged to adopt efficiency in allocation of resources and ensure value for money by promoting sustainability and affordability. In addition, the Government will ensure efficiency not only in tax administration but also in how tax revenues are utilized.
- **69** The fiscal framework for the FY2022/23 and the medium-term budget is based on the Government's policy priorities and macroeconomic policy framework.

### 4.2 Revenue Projection

**70** The total ordinary revenue collected nationally in FY 2020/21 was Kshs. 1,562 billion against a target of Kshs. 1,578.8 billion. This represents a shortfall of Kshs. 16.8 billion. Ordinary revenue performance improved in the second half of FY 2020/21 from January 2021 following stoppage of implementation of tax relief measures to cushion Kenyans against adverse effects of the pandemic in FY 2020/21.

#### 4.1.1 County Allocations for FY 2022/23

- **71** The Division of Revenue Bill (DoRB), 2022 proposes to allocate to County Governments Kshs. 370 billion as their equitable revenue share, retention of the equitable share allocation in FY 2021/22. The retention in County Governments' equitable revenue share is informed by the following prevailing circumstances:
  - a) The FY 2022/23 budget is formulated at a time of Covid 19 which has affected revenue mobilization and brought with it significant uncertainty in revenue projection. With this environment of uncertainty on resource mobilization it would be imprudent to raise county shareable above the levels in the approved BPS 2021 more so taking into account the fact that unlike the national government's allocations that may be reviewed downwards when the economy

- fails to pick as projected, allocations and transfers to county governments as equitable share are guaranteed under Article 219 of the Constitution; and
- b) The Government is implementing a fiscal consolidation plan so as to lower the fiscal deficit and slow down debt accumulation. This consolidation is expected to be shared by the two levels of government including a retention of the equitable share at the same level as FY 2021/22. To reflect this fiscal tightening, the National Government ceiling growth has been restricted, declining from a growth of 10.3 percent in 2017/18 to a mere3.3 percent in FY 2022/23. The fact that growth in recurrent ceiling is below growth in wages implies that the National Government is cutting significantly it's operations budget.
- c) The Consolidated Fund Services (CFS) budget for FY 2022/23 has been revised upwards by Kshs. 18.4 billion and therefore in order to retain the deficit at the BPS 2021 level, the National Government ceilings have already been revised downwards by Kshs. 20 billion while maintaining the county equitable share at the same level.
- **72** Based on the proposal contained in the DoRB, County Governments will therefore receive a total of Kshs. 370 billion in the FY 2022/23 as equitable share of revenue raised nationally.
- **73** In addition to the proposed equitable share of revenue, County Governments will continue to receive the following additional allocations:
- From the National Governments' equitable revenue share, conditional allocations amounting to Kshs. 5.65 billion for:
  - i. Leasing of medical equipment
  - ii. Construction of county headquarters
- Kshs. 31.38 billion from proceeds of external loans and grants, which will finance devolved functions in accordance with the signed financing agreement for each loan/grant.

TABLE 11: DISAGGREGATION OF COUNTY GOVERNMENTS; ALLOCATION (KSHS. MILLION)

Type/Level of allocation	2021/22	2022/23
County Equitable Share	370,000	370,000
Additional conditional allocations of which		
Leasing of medical equipment	7,205	5,200
Supplement for construction of county headquarters	332	454
Allocations from loans and grants	32,334	31,382

Source: 2022 BPS

- 74 Horizontal allocation of revenue among County Governments shall be based on the third basis formula, which was considered and approved by parliament in September, 2020. The third formula takes into account the following parameters; (i) Population (18%); (ii) Health Index (17%); (iii) Agriculture index (10%); (iv) urban Index (5%); (v) Poverty Index (14%); (vi) Land Area Index (8%); (vii) Roads Index (8%) and (viii) Basic Share Index (20%). Application of the Third Basis is on condition that the formula's implementation would be preceded by a Kshs. 53.5 billion increases in the Counties' equitable revenue share, which has now been achieved.
- **75** Accordingly, in FY 2022/23, the counties will share an estimated Kshs. 370 billion as equitable share, with the projected transfer for Vihiga County been Kshs. 5,067,356,827.

TABLE 12: VIHIGA COUNTY GOVERNMENT RESOURCE ENVELOPE COMPUTATIONS FOR FY 2022/23

Revenue Source	Proposed Revenue in the 2021 BPS (Kshs.)
Equitable Share	5,067,356,827
Leasing of Medical Equipment	110,635,074
Own Resources	199,073,208
Loans and grants cumulative	417,314,928
Total Proposed County Revenue/Expenditure	5,794,380,037

#### 4.1.2 Equitable Share

**76** The draft Budget Policy Statement, 2022 proposes that Vihiga County Government will receive Kshs. 5,067,356,827 as equitable share of revenue for the FY 2022/23.

#### 4.1.3 Leasing Medical Equipment

77 The main objective of the grant was to facilitate the County governments to procure modern specialized medical equipment to equip two health facilities per County. This would ease access to specialized healthcare services at County level instead of travelling long distances in search of such services. The grant is managed by the

national government. The draft Budget Policy Statement, 2022 proposes that County Governments will receive a total of Kshs. 5.65 billion for the FY 2022/23.

#### 4.1.4 Loans and Grants

78 These are proceeds from external loans and grants through the National Government, which will finance devolved functions in accordance with the signed financing agreement for each. In FY 2022/23, the National Treasury proposes to allocate Kshs. 31.38 billion as additional allocations to County Governments. This comprises additional allocations from the National Government share of revenue raised nationally and conditional allocations from proceeds of external loans and grants.

#### 4.1.5 Own Source Resource (OSR)

**79** The County Government has projected Own Source Revenue (OSR) to increase by 20 percent from Kshs. 192,658,877 FY 2021/22 to Kshs. 199,073,208 FY 2022/23.

**80** The County will put in place the following measures to achieve the set targets:

- The county needs to review the Vihiga County Trade Licensing Act, 2017 so as to charge Single Business Permits in accordance with the respective business activities undertaken by clients.
- The county needs to automate revenue collection process in order to address the challenges associated with revenue leakages.
- The county needs to implement the stipulated house rent rates with respect to county houses so as to realize forecasted revenue from the stream.
- The County needs to hasten the process of preparation of the valuation roll to facilitate efficient collection of revenue from the land rates revenue stream.
- The county needs to engage third parties where necessary to partner in collection of land rates so as to maximize collections in the revenue stream.
- The county needs to undertake refurbishment and renovation of the hall at Sabatia Sub County to attract potential clients.
- The County needs to hire more technical personnel to support enforcement of collections in plans approval, inspections and physical planning revenue streams.

- The county to consider issuing farm inputs at a fee to earn revenue to the county.
- The Directorate of Revenue Administration services embarked on developing post-COVID -19 recovery strategies to address the drop in revenue collection
- Decentralize collection of noise emission fees by allowing marketcollectors to collect revenue from the stream together with advertisement fees.
- Undertake further feasibility and revenue stream mapping and institute a OSR enhancement plan.

# 4.2 Resource Allocation Criteria and Proposed Ceilings for FY 2022/23

#### 4.2.1 Criteria for Resource Allocation

**81** Resources are to be allocated based on the following criteria;

- Extent to which the programe is linked to the CIDP goals, the Governor's Manifesto, Big four Agenda, MTP III and CIDP, SDGs and other international commitments
- Cost effectiveness, efficiency and sustainability of the Programme/projects within the MTEF period.
- The extent to which the programme is addressing economic recovery following the effects COVID-19 pandemic.
- Extent to which the Programme and sub programme output and outcome is aligned to the sector goals and departmental core mandate
- Programmes that are co -funded
- Compensation to employees
- Consideration for ongoing projects

#### 4.2.2 Proposed Ceilings for FY 2022/23

- **82** As earlier indicated, the BPS 2021 proposes equitable share of revenue to Vihiga County of KES. 5,067,356,827, meanwhile, the three conditional grants i.e. Road Maintenance Levy Fund (RMLF), the compensation for user fees foregone and the rehabilitation of village polytechnics grants) will be collapsed to the equitable share of revenue. The County Government also has a projection of OSR set at KES 199,073,208.
- **83** According to the draft BPS 2021, County Governments are expected to receive a total of KES 5.2 Billion for leasing of medical equipment for the FY 2022/23, which

is a reduction from this FY 2021/22 which had an allocation of KES 7.205 billion, this is represents a 27.83 % reduction, assuming this reduction is applied to each counties previous allocation, then the County Government of Vihiga which received this grant totaling to KES 153,297,872 expects this allocation to reduce to KES 110,635,074.

84 According to the draft BPS 2022, Counties will receive an additional KES 31.38 billion from proceeds of external loans and grants. The distribution of the KES 31.38 billion to counties has not been done, as the National Treasury is yet to produce the County Governments Grants Bill, which will highlight the disbursement of conditional grants to counties. However, basing on the County Governments Grants Bill 2021, Counties received a total of KES 32.34 billion in conditional grants, which indicates a slight increase of 0.96 billion, we can assume that the County will receive a similar amount of KES 417,314,928 in the FY 2022/23. Based on the mentioned scenarios, the proposed ceilings for financial year 2022/23 are as contained in table 15.

TABLE 13: PROPOSED CEILINGS FOR 2022/23

DETAILS	BPS 2022 Kshs	PROPOSED 2022/23 CEILINGS (Kshs)
Equitable Share	5,067,356,827	
Own Resources	199,073,208	
Total Grants and loans	417,314,928	
Office of The Governor		259,803,706
Finance & Economic Planning		635,564,844
Agriculture, Livestock, Fisheries & Cooperatives		325,598,075
Health Services		1,399,101,709
Education, Science, Technical and Vocational Training		567,541,051
Gender, Culture, Youth, Sports and Social Services		148,513,704
Trade, Industry, Tourism and Entrepreneurship		147,347,083
County Public Service Board		48,026,502
Environment, Water, Energy & natural Resources		296,883,937
Transport, Infrastructure & Communication		284,252,027
Physical Planning, Land and Housing		220,363,517
County Assembly		626,955,167

DETAILS	BPS 2022 Kshs	PROPOSED 2022/23 CEILINGS (Kshs)
Administration and Coordination of County Affairs		306,478,714
Total Grants and Loans		417,314,928
Leasing of Medical Equipment	110,635,074	110,635,074
Total County Expenditure	5,794,380,037	5,794,380,038

- **85** As we finalize the budget for the FY 2022/23 and the medium term, I wish to emphasize that resources are limited while at the same time, the Government is confronted with significant expenditure demands including financing the Post Covid-19 Economic Recovery Strategy and the "Big Four" Agenda. This calls for proper prioritization to ensure that we focus on critical expenditures with the highest positive impact on the well-being of Kenyans. For this reason, the County Government will continue to prudently manage the use of public resources over the 2022/23-2024/25 Medium Term Expenditure Framework (MTEF).
- **86** Towards this end, while developing the budget proposals for the medium-term, Sector Working Groups (SWGs) undertook a critical scrutiny of individual department's budgets execution reports to curtail growth of recurrent budgets especially budget items under the category referred to as use of goods and services. The SWGs also ensured that funding priority is accorded to completion of ongoing projects, which are supportive to accelerated inclusive growth and development.

#### 5.0 CHAPTER FIVE

#### SECTOR / DEPARTMENTAL PRIORITIES IN THE MEDIUM TERM

#### 5.1 Overview

- 87 This chapter presents the broad county development framework in the Financial Years 2022/23, 2023/24 and 2024/25 as outlined in the CIDP and the sector plans. The policies and programmes highlighted in the 2022 CFSP are informed by priorities that were identified by stakeholders during public participation forums as key thematic areas in the CIDP. These include;
- i) Promotion of good governance and zero tolerance to corruption in the county
- ii) Developing an educated, skilled and knowledgeable society
- iii) Promotion of primary healthcare with focus on the universal access to health care, management of communicable and non-communicable diseases, maternal and child health
- iv) Enhanced access to clean and safe water and sanitation in a stable environment
- v) Promotion of local industry by making agriculture more competitive; and by supporting the diversification, growth and competitiveness of local enterprises
- vi) To enhance strategic partnerships towards implementation of planned priority programmes for enhanced sustainable developments
- vii) Creation of reliable and functional transport and communication infrastructure network to spar growth
- viii) Promotion of sustainable development, conservation of the environment and initiatives to enhance agricultural productivity and value for enhanced food security

Promotion of unity and cohesion in the county

## 5.2 Agriculture Livestock Fisheries and Cooperatives

**88** Agriculture is the bedrock of the County development. In line with the MTP III and the Big 4 priority agenda, emphasizing on 100% food and nutrition security, the county fosters to achieve food and nutrition security goal, increase farmers income through value addition, lower the cost of food and increase employment especially for women and youth through agribusiness.

**89** In the MTEF Period 2022/23-2024/25 the sector prioritizes to strengthen of institutional framework for effective service delivery, promote agricultural extension services, promote crop production and development that is sustainable, improve livestock production and veterinary services, increased fish production, promote modern technology uptake, promote and strengthen cooperative movement and promote sustainable management and conservation of the natural resource base for agriculture. In light of the aforementioned priorities the the counties the following interventions will be pursued in the medium term period

## Strategic intervention 1: Strengthening institutional framework for effective service delivery in the sector

**90** Agriculture sector commits to enhance the capacities of agriculture organizations, service providers and farmers to effectively implement sector programs. Key sector programmes and projects include development of requisite sector policies and regulations, establishment of Agricultural Training & Innovation Centre (ATIC) at Musinaka, operationalization of County Agriculture steering committees (CASSCOM) and Boards Strengthening Agriculture extension services

#### Strategic intervention 2: Promote sustainable crop production and value addition

91 The intervention shall be pursued through establishment of farmer field schools, operationalize farm input facilitation fund, collaborating with the private sector in promoting production and value addition of industrial crops such as Tea and support production and value addition of African Leafy Vegetables (ALV), banana, pawpaw, Avocado and macadamia through Procurement and distribution of assorted African Indigenous vegetables seeds and organic fertilizer for 3,000 farmers, pawpaw seedlings 20,000, Avocado seedlings 20,000, Procure pesticides for disease control and the establishment of a fruit tree nursery in the county

#### Strategic intervention 3: Promote fish production and productivity

92 Towards promoting fish production and productivity the subsector objective is to increase the quantity, quality and value of fish and fish products and increased earnings to the producers .in the medium term priority spending shall be completion of fingerling hatchery to enhance production at Mwitoko Aquaculture and Training Centre, Knowledge and skills enhancement on Good agricultural practices (GAPs) to fish farmers.

#### Strategic intervention 4: Increase livestock production

**93** The sub sector will continue promoting investments in; improved animal breeds, Enhancing farmers' knowledge and skills, support livestock feed formulation, provision of improved animal breeding stock, promote the provision of improved poultry to farmers groups and provision of centrifuges, bee hives and harvesting kits.

#### Strategic intervention 5: bolster animal disease control and

94 In the medium term period the veterinary sub sector prioritizes to invest Animal health and disease control, regulate animal breeding, animal food safety and animal drug administration and utilization. Specifically, the sub sector shall promote Animal disease surveillance and vaccinations targeting 80,000 animals annually, complete construction of lagoons and drainage works at Serem and Lunyerere slaughter houses and renovation works at Mahanga and Esibuy, supervise A.I services in the county.

#### Strategic intervention 6: Revitalize cooperative movement

95 The sub sector endeavors to promote cooperative culture in the county through strengthening cooperative governance, resource mobilization and institutional capacity building of cooperatives. priority funding shall be in the areas of cooperative fund programme, cooperative bulking marketing and value addition as well as corporative training and sensitization programmes.

## 5.3 Education, Science, Technical and Vocational Training

96 The education sector is critical in enhancing the Human capital as a critical driver of socio economic development. The county government in recognition of the critical role of the sector will continue investing inCompetence Based Early Year Education and the Vocational Training, equipping learners with lifelong skills critical for economic growth. The following strategic interventions shall be pursued in the medium term period

#### Strategic intervention 1: Promote early year education

**97** The county government commits to continue investing in construction, renovation and equipping of ECDE classrooms and sanitary facilities, promote co-curricular activities, capacity building ECDE teachers as well as provision of learning and playing materials in ECDE centers. The county government shall in collaboration

with development partners and stakeholders support school feeding program for the Early Year Learners

#### Strategic intervention 2: Promote technical education and training

**98** In enhancing technical education and training the county government in collaboration with the national government and development partners prioritizes to invest in Rehabilitation and Equipping vocational training institutes with modern tools and equipment, Promote enlisting of qualified and competent instructors as well as implementation of capitation program to enhance access to technical education and training.

#### Strategic intervention 3: Promote bursary and scholarship program

99 The county government commits to continue investing in bursary and scholarship program. Specifically the government shall upscale Governors scholarship targeting 100 bright and needy students annually, promote provision bursary for needy students across all wards targeting 1,000 students annually as well as supporting scholarship programmes.

## 5.4 Physical Planning, Land and Housing

The subsector goal is to promote efficient, effective and sustainable land use practices, and provide decent and adequate housing for all in a clean and secure environment. In the medium term Period 2022/23-2023/25 the sector prioritizes the following interventions

#### **Intervention 1: Promote Sustainable Urban and Physical Planning**

101 The Government recognizes the importance of proper planning of the space available towards socio economic development. Towards this end priority investment in the medium term shall be in implementation of valuation roll, Digitization of land transactions and approval processes .in addition the subsector prioritizes development and review of critical land use policies ,County review of spatial, plan completion of Luanda urban physical development plan and the completion of urban regeneration program under KUSP

#### Intervention 2: Enhance Survey services in the county

The county government prioritizes the Procurement of Survey equipment (GNSS and GPS) to aid in land surveying. Priority shall also be on securing county government land by fencing

#### Intervention 3: Promote the development of affordable housing in the county

In addressing the need for affordable and decent housing as encapsulated in the Big 4 dream the county government prioritizes to partner with the national government, development partners and private sector in development of 500 units in Gisambai. In addition the government prioritizes completion of Governor's and Deputy Governor's residence, refurbishment of staff houses as well as general maintenance of government office buildings.

### 5.5 Environment Water Energy and Natural Resources

104 The sector aspires to provide safe and clean water and improved sanitation for all and ensure sustainable utilization of natural resources in a clean and secure environment. In the MTEF Period 2022/23-2024/25 the sector prioritizes protection of water sources, conservation of forests and other natural resources, improvement of water supply , waste management, rehabilitation of degraded areas and promotion of renewable energy. In this regard strategic focus will be as follows

#### Strategic intervention 1: Enhance access to clean and safe water

In the medium term the water sub sector prioritizes to invest in water reticulation for the Vihiga Cluster Water Project, Completion of ongoing water and sanitation projects

#### Strategic intervention 2: Improve Waste Collection and disposal

In the medium term the strategic intervention shall include fencing of waste disposal sites, installation of waste collection bins.

#### Strategic Intervention 3: Enhance environmental protection

106 Key interventions shall include restoration of water towers, increase forest cover through tree planting

#### Strategic intervention 4: Promote Climate Change initiatives

- 107 In the medium term the county government in collaboration with development partners shall pursue initiatives aimed at addressing effects of climate change. This shall be throughcoordination of climate change activities in the county. Specifically development of legal and institutional framework for county response to climate change shall be prioritized.
- **108** Implementation Climate Change Adaptation Program that includes: implementing climate smart projects, capacity building and creating awareness on climate change.

#### 5.6 Health Services

- The sector endeavors to deliberately build progressive, responsive, and sustainable technologically driven, evidence based and client-centered health system for accelerated achievement of highest attainable standard of health to all residence of Vihiga County' in order to achieve its goal of accelerating attainment of universal health coverage.
- In the MTEF Period 2020/21-22/23 the sector prioritizes: To reverse increasing burden of communicable and non-communicable diseases. improve access and delivery of affordable and quality healthcare; improve maternal and child health care; ensure timely supply and delivery of medical and non-pharnacuetical items in all the health facilities; promote health education; enhance Human Resource for Health; strengthen Community Health Strategies; establish and strengthen collaboration with partners, faith-based health providers, private health providers and any other health sectors.; improve health infrastructure and equipment. specific intervention are as follows
- of construction works at 7 health facilities and the County medical plaza, Refurbishment of Maternity at Mbale RHTC, Suction Machine and Theatre Equipment- Emuhaya and Emusire Sub-County Hospital, Sinking of Bore holes at 3 health facilities ,upgrading 5 dispensaries , Establishment of a Psychiatric and ENT units at VCRH, Upgrade Emusire and Lyanaginga Health centres to sub-county hospitals, Back-up Generators (Hamisi, Sabatia & Emusire Hospitals, Construct and equip Theatre at Hamisi & sabatia sub-County hospitals, Phase II Construct and equip Blood transfusion centre at VCRH, Construction of orthopaedics and

rehabilitation unit, Purchase of 2 equipped Modern Ambulances; roll out of County Health Information Management system.

112 Upscale community health care services: Invest in control of communicable and non-communicable diseases , Malaria, HIV/AIDs and TB prevention

## 5.7 Office of the Governor

- The sub sector constitutes of the following sections: Governor's Office, Deputy Governor's Office, County Secretary's Office, Protocol, Liaison, Communication, Service Delivery Unit and Advisory Services (Legal, Political and Economic Advisors). The Office of the Governor coordinates activities of the County Government and ensure effective implementation of County Government policies, projects and program by provision of leadership in policy direction.
- The strategic objectives under this sub sector include: Policy direction and coordination; Coordination of County Public Service to ensure effective implementation of County Government policies, projects and programmes; Link the County Government to National Government, other County Government Agencies, investors both locally and internationally; Facilitation of timely access to County information; Formulation and implementation of the county legal framework; Court Representation, advisory and contract management for the County Government legal matters To achieve the strategic objectives in the subsector and hence help to address its challenges, the county government will implement the following strategic interventions:

#### Strategic intervention 1: Coordination and supervisory services

115 The County Government will implement the intervention by strengthening audit and accountability, performance management and emergency and disaster mitigation initiatives. To enhance efficiency and service delivery, the service delivery unit will be strengthened by ensuring there is adequate resources and the manpower to undertake its activities on a real time basis.

#### Strategic intervention 2: Management and administration of county services

The County government has adopted a holistic approach in programme conceptualization in order to avoid duplication and enhance efficiency of government services. To realize this intervention, the county will strengthen county

executive services, county secretary, communication, research and legal services offices by ensuring they are adequately resourced and equipped the required technical personnel for efficient management and administration of County Services.

### 5.8 Transport and Infrastructure

- 117 Transport and Infrastructure sub sectors plays a key role as a driver and an enabler for economic growth, providing the infrastructure upon which the economy depends for goods and services to move and sustain development. The sector aims to have a sustainable county transport, infrastructure and public buildings for sustainable socio-economic development as articulated in the cidp 2018-2022 by improving access through routine road maintenance and opening up of new access roads; construction of new and completion of ongoing bridges and river crossing; strengthen public infrastructure supervision and development; and improvement of market security through street and market lighting.
- At the start of implementation of the CIDP 2-18-2022, the county had poor roads most of them impassable especially during the rainy season. In total as at 2017, the county had 201.5 km of bitumen, 406.7 km gravel and 450 km of gravel roads. To address the issue of inaccessibility and poor road network, the county embarked on an ambitious program of gravelling roads, murraming and compacting to improve their status.
- In order to realize the strategic objectives outlined the county will implement the following strategic interventions in the MTEF period 2022/23-2024/25.

## Strategic intervention 1: Improved Road and transport infrastructure, access and supervision

Road infrastructure enhances competitiveness of the economy and generates business environment. To continuously realize this, the County will undertake routine maintenance of the 300kms of roads, complete construction of 15 footbridges, opening of 200 Kilometres of new access roads and undertake street lighting of 10 markets to ensure a 24 hour economy. To improve the institutional capacity on infrastructure the county will develop a roads and transport regulations to operationalize the legislations in place. To improve the transport management in the County, a mechanical unit will be completed and operationalized.

#### **Strategic intervention 2: Improve ICT coverage**

To realize faster economic growth, there is need to continuously invest in ICT being an anabler in all sectors of the economy. To leverage on this, the county will finalize LAN/WAN for 40 sub counties and establish one ICT resource centre.

# 5.9 Public Service, Administration and Coordination of County Affairs & ICT

The sub-sector plays a critical role in coordination of government activities; ensuring effective and efficient public service and management of the county's wage bill. The sector objective is to strengthen administration of public service at all level of the County Government for effective and efficient delivery of programmes as outline in the CIDP 2018-2022.

## Strategic intervention 1: Enhance Coordination and management of County Government Services

In order to realize the strategic objectives for the sub-sector, the county will implement the strategic intervention in the MTEF period 2022/23-2024/25 by undertaking the following projects/activities: undertaking training and skills development of 250 officers; roll out automated human resource management system; automate 1 central registry; roll out performance appraisal system for all officer; conduct research and release publications; Construct and equipping of 3 sub county and 10 ward administrators offices; acquire 3 vehicles for sub county offices; Establish 131 offices for village administrators and recruitment of 20 public participation and civic education officers.

## 5.10 Trade, Industry, Tourism and Entrepreneurship

124 The sector play critical role in contribution to employment and wealth creation, promotion of cottage industries, trade and tourism as well as being a significant player in the attainment of Big four agenda in terms of manufacturing, value addition and food security and nutrition.

125 The sector will continue to pursue the following strategic objectives as outlined in the CIDP 2018-2022: Improve inter & cross boarder trade and ease of doing business; Broaden and deepen domestic products markets access; Promote growth of Micro-Small and Medium Enterprises; Promote product value addition standardization & consumer protection; Promote sustainable industrial and entrepreneurship development; and provide Financial Support and skills to the entrepreneurs. The strategic objectives will be realized through specific interventions.

#### Strategic intervention 1: Enhance trade development/infrastructure and investment

**126**To realize the strategic objectives of the sector, the county will undertake the following activities: establishment of 1 industrial park; establishment of 5 enterprise incubation centres; construction of modern Luanda market, 5 modern market stalls and 5 ablution blocks in markets; and refurbishment of 5 juakali sheds constructed under Economic Stimulus programme during the MTEF period 2022/23-2024/25.

#### Strategic intervention 2: revitalize MSMEs after COVID-19 through financial inclusion

127 Small businesses and enterprises across the county were greatly affected by the Covid-19 pandemic and therefore, there is need for the county government to intervene and support the sector. This will be achieved by easing the requirement to access Vihiga County Trade fund and at the same time increase the budget line to support MSMEs, attract Public Private Partnerships (PPPs) and other stakeholders in the county and build capacity and skills of traders and businesses persons

#### Strategic intervention 3: Promotion of Tourism development

128 The tourism sub sector is critical in the development of the economy yet it has remained untapped for quite some time. To address the shortcomings in the sub sector, the county government will undertake the following activities: development of 2 tourism sites to attract more tourists, and undertake 2 tourism marketing events to show case the potential tourist attractions for the County in the MTEF period 2022/23-2024/25

## 5.11 Youth, Gender, Sports, Culture and Social Services

**129** The Sector plays a critical role towards the achievement of the CIDP 2018-2022 programmes and projects and help in fulfilling various regional and international

- obligations including Sustainable Development Goals (SDGs) and Africa Union Agenda 2063.
- 130 The sector aims at developing policies and implementing programmes for sustained social and cultural activities as well as economic development of the vulnerable groups in the County. To achieve its goal, the Sector will continue to pursue its strategic objectives as captured in the ICDP 2018-2022 namely: Completion of sports infrastructure; Establishment of a talent center; Establishment of cultural centres; Establishment of Gender Based Violence centre and promotion of sporting activities and cultural festivals.
- **131**To realize the above strategic objectives, the county will implement the following strategic interventions:

#### Strategic intervention 1: Promotion of cultural heritage and Sports

132 In the MTEF period 2022/23-2024/25, the county will undertake the following activities to promotes sports, talents and cultural activities: completion and equipping of Hamisi Stadium; rehabilitation of 13 play grounds; Promotion of 8 teams through the sports fund, rehabilitation and equipping Avugwi hall; establishment of one talent centre; coordinate Terik, Tiriki, Maragoli and Banyore cultural activities, construction of Terik and Banyore cultural centres.

## Strategic intervention 2: Enhance Youth and Gender Empowerment and Mainstreaming for Sustainable Development in the County

133 The Sub sector will focus on economically transforming vulnerable groups in the society by implementing the following programme in the MTEF period 2022/23-2024/25: Equipping of child rescue centre at Vokoli; construction of 2 rehabilitation centre; construction of 1 hospice, equipping of community libraries; capacity building of 1000 CBOs; establishment of Youth Enterprise and Disability Funds.

## 5.12 Finance and Economic Planning

**134** The sub-sector plays a critical role in economic development of the County. The strategic objectives of the sub sectors include: Strengthen formulation and coordination of policies and county planning and budgeting; Strengthen monitoring and evaluation for improved results; coordinate preparation of periodic progress reports; Collection, collation and dissemination of county statistics and information

for policy formulation; Administration and management of own source revenue; Provide advisory on fiscal matters to the county executive committee; Ensure prudent management of public finance; Coordinate procurement of public goods and services; Management of County Government assets and liabilities.

#### Strategic intervention1: Resource Mobilization, Management and Compliance

135 To realize the strategic intervention outline in the MTEF period 2022/23-2024/25, the County will implement the following initiatives: Sensitizing of contractors and suppliers on AGPO; Automate Asset inventory; Automation of revenue streams; ; Intensify supervision and collection of revenue; Preparation of the revenue enhancement strategy; undertake periodic internal audits; Preparation and dissemination of Audit procedure manual, audit charter and quarterly audit reportscontinues with its mandate of providing quality accounting and financial service, and strengthen County budgeting, development planning and oversight of government investments for sustainable development. Prioritized programmes and Projects for the MTEF period 2020/21-2022/2023 are as follows.

## Strategic Intervention 2: Strengthen formulation and coordination of policies, county planning and budgeting

**136** The Sub sector will implement the following activities: Preparation of CBROP, CFSP, Budget estimates, Annual Development plan and progress reports, Preparation of the County Integrated Development Plan 2023-2027.

#### 5.13 Public Service Board

- 137 The County Public Service Board envisions to be a lead agency in provision of a competitive human resource that serves the needs of Vihiga County and beyond. It aims to achieve this by recruiting, developing and sustaining a motivated human resource that is effective and efficient in service delivery.
- 138 The strategic objectives for the board include: Rrecruitment and promotion of staffs in various County department; institute organizational framework of departments; develop County public service human resource; consider all matters associated with the policies and practices of the County in relation to its Human Resources; Establishment and abolition of offices in the Vihiga County Government; Exercise disciplinary control over and remove persons holding or

- acting in County Public Service offices; Promote values and principles of governance and Public Service; Advise to the County Government on implementation and monitoring of the Performance Management System.
- 139 The board will implement the following activities in the MTEF period 2022/23-2024/25 to realize the strategic objectives: Development of performance management system; review of risk assessment and Management; performance management and appraisal systems; preparation of recruitment guideline, training and development policy; sensitization of the public in line with articles 10 & 232 of COK; Purchase of 1 ha of land for office space; procurement of office equipment, furniture and vehicle and employment of secretariat staff

## 5.14 County Assembly

- 140 The County Assembly envisions to be model assembly in legislating, oversight and representation. To realize this in the MTEF period 2022/23-2024/25, the assembly will pursue the following strategic objectives: Provide effective legislatives services and oversight role; Educate and work with the public while undertaking legislative and oversight roles; Improve governance and social accountability of the political leadership; Approve the budget and expenditure of the county government in accordance with Article 207 of the Constitution; Promote partnerships in service delivery; and Represent the electorate.
- **141** The Assembly will undertake the following activities: Legislate; Renovation of the Assembly Chambers and Construction of the Vihiga County Assembly Administration and Committee block.

## 5.13 Projected Expenditure for 2022/23 Per Department

**142** To finance the outlined strategic interventions in every sector in FY 2022/23 into the medium term, while maintaining the collapsed conditional grants amounts back to the respective Departments, then the total County Expenditure will be as shown in the table 16.

TABLE 14: PROJECTED EXPENDITURE FOR 2022/23 PER DEPARTMENT

DETAILS	BPS 2022	PROPOSED 2022/23 CEILINGS (Kshs)
	Kshs	
Equitable Share	5,067,356,827	
Own Resources	199,073,208	
Total Grants and loans	417,314,928	
Office of The Governor		259,803,706
Finance & Economic Planning		635,564,844
Agriculture, Livestock, Fisheries & Cooperatives		325,598,075
Health Services		1,399,101,709
Education, Science, Technical and Vocational Training		567,541,051
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County Public Service Board		48,026,502
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Administration and Coordination of County Affairs		306,478,714
Total Grants and Loans		417,314,928
Leasing of Medical Equipment	110,635,074	110,635,074
Total County Expenditure	5,794,380,037	5,794,380,038

## SUMMARY OF PUPLIC PARTICIPATION CONTRIBUTIONS

### 1. LUANDA SUB COUNTY

No	Ward	Department	Proposals/Priorities
1.	Emabungo	and cooperatives Lands, Housing, and physical planning	<ol> <li>Construction of modern slaughter house in Emabungo</li> <li>Construction of fish pond in every location</li> <li>Soil sampling and testing</li> <li>Civic education on matters of construction and land use</li> <li>Construction of Physical Planning offices at Sub County.</li> <li>Issuance of title deeds to be fast-tracked.</li> <li>Establishment of land boards in each ward to address issues of</li> </ol>
		Infrastructure	boundary conflicts.  1. Rehabilitation of Kima-Emanaka dispensary road. 2. Tarmacking of Kima- Esamwenyi road. 3. Rehabilitation of Ebwali- Wandatso road 4. Construction of Emuhaya pri-Ibubi-Mwilulu Bridge.
		Trade and Tourism	<ol> <li>Construction of Granite factory at Mwambeba.</li> <li>Licensing officers to be stationed in the wards.</li> <li>Construction of a tourist Centre at Emmatsi</li> <li>Completion of Kima market toilet</li> </ol>
		Health services	<ol> <li>Equipping of all health facilities</li> <li>Improve staffing in sub county hospital.</li> <li>Operationalization of Otichilo care program.</li> <li>Purchase of one ambulance</li> <li>Increase the frequency of mosquito net distribution to three times a year</li> </ol>
			<ol> <li>Increase bursary allocation</li> <li>Construction of more classrooms and equipping polytechnics</li> <li>Equipping Mwambeba VTC</li> </ol>
			<ol> <li>Construction of ward administrator's office</li> <li>Establishment of village administrators offices</li> <li>Employment of more county staffs.</li> </ol>
		Culture and sports	<ol> <li>Upgrading Manadinga playground to a stadium</li> <li>Re-construction of Hobunaka play ground</li> <li>Organization of continuous tournaments</li> <li>Construction of cultural centers.</li> </ol>
		Environment, Natural Resources	<ol> <li>Renovation of public toilets.</li> <li>Connection of water to Emuhaya sub- county offices.</li> <li>Establishment of garbage collection sites in the wards</li> </ol>
2.	Luanda South	Livestock, Fisheries and Cooperatives	<ol> <li>Supply of dairy cattle to farmer groups</li> <li>Avocado value addition(seedlings and factory)</li> <li>Establishment of dairy cooperatives</li> <li>Construction of fish ponds in every location</li> <li>Farm input subsidy programme</li> <li>Recruitment of more Agricultural Extension Officers</li> </ol>
		physical planning	Establishment of a digital map station     Establishment of a county data Centre for all lands and houses with proper registration
			<ol> <li>Completion of Mununguba box culverts.</li> <li>Construction of Olalo box culverts.</li> <li>Construction of Amwabia box culverts.</li> <li>Completion of Esibembe- Ekasala- Ambumwe road.</li> </ol>

No	Ward	Department	Proposals/Priorities
			5. Completion of Kona Mbaya to Opasi road
			6. Completion of P.A.G Mwilala to Mukhala road.
		Trade	Construction of modern markets at Ekwanda, Depo, Komore, Ochwore
		Health services	Construction of a maternity ward for Ekwanda Health Centre
			2. Equipping of health facilities and improve supply of drugs.
			3. Construct Mwilala Dispensary
			4. Enhance drainage system at Ekwanda Health Centre
		Education, Science	1. Establishment of Ebubayi Vocational Training Centre
		and Technology	2. Increase bursary allocation
			3. Construction of Khwiliba ECDE classroom
			4. Roll out feeding program for ECDE learners
			5. Recruitment of more trainers to TVETs
		Public Service and	1. Construction of ward administrator's office
		Administration	2. Establishment of village administrators' offices.
			3. Strengthen liquor control and licensing
			4. Enhance public participation and communication
		Gender, youth,	1. Establishment of a rehabilitation Centre
		Culture and sports	2. Establishment of a cultural Centre
			3. Organization of proper manageable ward tournaments
			4. Establishment of sports and talent centres
			5. Construction of sporting stadium
		Public service board	1. Balanced hiring of public service workers based on merit
			2. Recruitment of staff in various key sectors
3.	Mwibona	Agriculture,	1. Enhance Artificial Insemination Services
		Livestock, Fisheries	2. Improve Livestock and poultry vaccination
		and Cooperatives	3. Construction of fish ponds and supply of fingerlings
			4. Supply of African leafy vegetables seeds
			5. Supply of subsidized farm inputs
			6. Completion of sanitary facility at Mwibona livestock market
			7. Introduction of greenhouses programmes
		Dlanai and Dlanaina	8. Creation of poultry incubation centres
		Physical Planning	1. Purchase of land for establishment of a resource Centre
		Transport and	2. Opening up of Esibeye, Ambita road (Ebutanyi)
		Infrastructure	3. Maintenance of Esibeye Okonda Makutsa road (Ebutanyi)
			4. Opening up of Esolo-Agoro road (Esiandumba)
			5. Chotai-Babusha-Esibeye-Puche street lightning
		Health services	1. Fencing of Ebwiranyi, Ebusyubi, Esiandumba dispensaries
			2. Consistent supply of drugs to dispensaries
			β. Completion of Ebusyubi maternity wing
			4. Upgrading of Ebusyubi dispensary as a health centre
			5. Employment of more staffs in Ebusyubi and Ebwiranyi dispensary
			6. Construction of Esiandumba dispensary
		Education, Science	1. Construction of Emululu and Esiandumba ECDE Classrooms
		and Technology	2. Equipping of all ECDE Classrooms
			3. Recruitment of more ECDE Teachers
			4. Increase of bursary allocation
		Public Service and	5. Purchase of land for construction of ward offices
		Administration	6. Construction and equipping of ward offices
			7. Establishment of village administrators offices
		Gender, Youth,	1. Improvement of Esiandumba Ebwiranyi and Ebukaya play grounds.
		Culture and Sports	2. Diversification of sporting activities
			3. Purchase of land and construction of social Centre
			4. Formation of more youth groups

No	Ward	Department	Proposals/Priorities
			5. Empowerment of youth groups by offering grants
		Environment, Natural	
		Resource, Water and	2. Protection of riparian land
		Forestry	3. Drilling of boreholes
			4. Increase connectivity to water supplies through pipeline distribution
			extension
4.	Luanda	Agriculture,	1. Enhance Livestock vaccination programme and veterinary services
	Township	Livestock, Fisheries	2. Supply of African leafy vegetables seeds
			3. Farm input subsidy programme
			4. Soil testing programme to be introduced
			1. Purchase of land for expansion of Luanda market
		Physical planning	2. Civic Education should be done on Luanda residents on the essence of
			planning before any construction takes place.
			Ease the process of acquiring land title deeds.     Maintenance of Luanda -Khusikulu road
		Transport and Infrastructure	<ol> <li>Maintenance of Luanda -Khusikulu road</li> <li>Construction of Ebukacho bridge</li> </ol>
		Industrialization,	1. Purchase of land for expansion Luanda market
			2. Opening of the toilet at the stage of Luanda market.
			3. Recruitment of more revenue collectors in Luanda market
		Health services	Renovation of Ekamanji Dispensary
		ricaitii sei vices	2. Recruitment of more health workers
			3. Enhance supply of drugs to Mumboha Health Centre
		Education	1. Completion of Epang'a ECDE classroom
			2. Recruitment of more instructors at Ebusiralo VTC
		Public service and	Construction of ward administrators offices
		Administration	2. Establishment of village administrators offices
		Gender, Youth,	Organization of tournaments for both the elderly and youths
		Culture and sports	2. Diversification of sports disciplines to include volleyball, Hockey,
			football and gymnastics.
		Environment and	Recruitment of more market cleaners at Luanda market.
		Water	2. Improve water supply to all locations, sub-locations and villages
			through distribution pipeline extension
			3. Provision of water storage tanks
5.	Wemilabi	Agriculture	1. Construction of fish ponds in every location
			2. Subsidy programme for farm input
		Transport and	1. Maintenance of all roads in the ward
			2. Construction of Wamukoko Bridge
			3. Construction of Mwitoko- Esong'olo bridge
			4. Opalia - Esirabe bridge is incomplete
			5. Costruction of Esiembelo-Musilongo Bridge
			6. Construction of Emukhole- Musilongo bridge.
			7. Construction of Okonda bridge.
			8. Construction of Mayondo Bridge
		Trade	Purchase of land for expansion of Wemilabi Market     Purchase of land for expansion of Marchael Market
			2. Purchase of land for expansion of Magada Market
		Health Services	1. Upgrade Emusenjele and Musitinyi dispensary
		Candan	Construction of a dispensary in each location     Creation of a tourist Centre in the ward
		Gender	1. Greation of a tourist centre in the Ward

## 2. EMUHAYA SUB COUNTY

Ward	Department	Proposals
North East Bunyore		Construction and equipping of ECDE centres (Kilingili, Ilungu,
	Vocational Training	Ebukhuliti, Ebusiloli, Emurembe ECDE centre)
		2. Equip all TVET centres
		3. Complete and Equip the Ebulamba ECDE
		4. Purchase land for expansion of Nzalwa VTC
		5. Establishment of the VTC in North East Bunyore
		6. Increase allocation of bursary and enhance number of beneficiaries
		under scholarship
	Health Services	Enhance regular and adequate medical supplies in the facilities in the     Ward
		2. Construct and equip maternity unit at Esiarambatsi
		3. Construction of incinerators in all health facilities
		4. Ensure adequate core health workers in all facilities in the ward
		5. Fencing of Ematsuli dispensary
	Transport and	Routine maintenance of the following roads: Mukhombe-Kilingili,
	Infrastructure	Ematsuli-Eluhove, Emusutswi-Emurembe, Ebunangwe-Musitoyi-
		Esibuye, Esibuye Market-Mukhombe, Esibuye-Musitoi-Ebunangwe and
		Esiakhupa-Emusila roads
		2. Construction of Tsava Bridge Ebukwelo-Ilungu
	Trade, Industry,	1. Establishment of parking areas at Esibuye market
	Tourism and	2. Enhance allocation to Vihiga trade fund
	Entrepreneurship	3. Development of tourist sites and marketing
		4. Piping and distribution of water at Emakakha, Kilingili, Ilungu markets
		5. Fencing and construction of market stalls at Echichibuli
	Environment, Water	1. Expansion of Ebunangwe water supply- Piping
	and Natural Resources	2. Stabilise Ebukanga Emusire and Ebukhaya water supply Schemes
		3. Expand Mundoli water supply to Ematsuli Dispensary, primary,
		secondary and Komuinitiya Emmatsuli
	Youth, Sports, Culture and Social Services	1. Establishment of sports ground in the ward
	Agriculture Livestock	1. Enhance farmers extension services
	Fisheries and	2. Enhance vaccination program
	Cooperatives Public Service	Construction and equipping of ward administrators office
Central Bunyore	Education, Science and	Construction and equipping of ECDE centres (Assebu, Essaba,
dential bany of c	Vocational Training	Emusire, Emmanyinya Essaba special ECDE centres)
		Increase allocation of bursary and enhance number of beneficiaries
		under scholarship
		3. Establishment of additional classrooms in ECDE centres
		4. Improve the staffing, equipping and procurement of instructional
		materials in ECDE centres
	TT 1:1 0 :	5. Establishment of BOMs in each ECDE centres
	Health Services	Ensure regular and adequate medical supplies
		2. Ensure adequate water connection in health facilities in the ward
		3. Construction and equipping of Emmukunzi dispensary
		4. Enhance health education in the ward
		5. Emusire health centre (Construction of modern theatre, staff houses,

Ward	Department	Proposals
		Complete mortuary, Construction of maternity wing)
		6. Upgrade the health centre to sub county hospital
		7. Construction of incinerators in all health facilities
		8. Fencing of Essaba dispensary
	Transport and	1. Routine maintenance of the following roads (Esirulo-Ebukanga-
	Infrastructure	Ebucheli, Omuticha-Esimuli-Essunza Church Of God, Khusionga-
		Essaba Market Roads)
		2. Construction of Mundijiri-Emanyinya Market-Anyasi Bridge
	Trade, Industry,	Improve allocation of trade fund for capital
	Tourism and	Establishment of parking areas in all market centres
	Entrepreneurship	2. Establishment of parking areas in an market centres
	Environment, Water	Complete and commission of Esirulo water project
	and Natural Resources	2. Extend cluster pipes at Emusire water supply
		3. Construct Mulubalange, Mmakhondo water springs
		4. Supply and distribution of indigenous tree seedlings
	Youth, Sports, Culture	Development and protection of cultural centres
	and Social Services	20 20 to to principle and procession of carbanat control
	Public Service and Administration	1. Construction and equipping of ward administrators office
West Bunyore	Education, Science and	1. Construction and equipping of ECDE centres (Esikhuyu, Ebukobelo,
	Vocational Training	Ebuyalu, Ebukanga, Mungoye, Ebukoolo Centres)
		2. Increase allocation of bursary and enhance number of beneficiaries
		under scholarship
		3. Equipping of ECDE centres, and procurement of instructional
		materials
		4. Complete and Equip ECDE Centres (Esikhuyu, Mukhove and
		Emmwatsi centes)
		5.
	Health Services	Recruitment and deployment adequate core health workers
	Treater Services	Ensure regular and adequate medical supplies
		3. Connect Water supply to Ipali, Bukanaga health facilities
		Upgrade Ipali health centre to sub county
		5. Provision of water supply, fencing, Install floodlight and Staffing of
		Ebukoolo dispensary  6. Construction of incinerators in all facilities
	m	
	Transport and	1. Routine mantainance of the following roads (Ipali-Mwicheke,
	Infrastructure	Ebuyangu-Emmabwi, Esikhuyu-Ebukanga-Munjiti, Isanda Primary-
		Sikobe(Isreal), Ebukobelo-Ilonje, Rabuor-Asikote)
		2. Installation of floodlight at Ebukolo centre
		3. Construction of bridge at Emmabwi-Omuteku-Ebukobelo
	Trade, Industry,	1. Increase the allocation of Vihiga trade fund
	Tourism and	2. Improve market infrastructure in all market centres
	Entrepreneurship	1. Complete and again Ingli boughel-
	Environment, Water and Natural Resources	1. Complete and equip Ipali borehole
	and Natural Resources	2. Installation of litter bins at Mwichio, Asikote, Esibuye and Ilungu
		3. Construct Mulwakani spring
		4. Sinking and commissioning of borehole
	Youth, Sports, Culture	1. Construction and equipping of Esibila cultural centre
	and Social Services	2. Construction and equipping of talent centre
	Public Service	1. Construction and equipping of ward administrators office

## 3. VIHIGA SUB COUNTY

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No	Ward	Department	Pro	oposals/Priorities
		Industrialization,		Identification of areas for construction of Market Shades.
		Trade and TRourism	2.	Digitize tax collection.
			3.	Increase funding for trade and Enterprise fund.
		Health Services		Expedite the completion of the Hospital Plaza at VCRH.
				Expansion of Iduku dispensary.
				Upgrading, Equipping and staffing of Mulele, Bugama, Kisiru and
				Kegoye Dispensaries.
			4.	Increase monthly allowance for CHVs
		Education Science and		Equipping ECDE Classes.
				Construction of Emuhanda and Busaina Vocational Training Centres.
		Technology		Increase the Bursary and Scholarship allocation per ward.
				Increase the governor's scholarship beneficiaries from 4 to 8
				beneficiaries per ward.
		Gender Youth Culture	1	Construction of a talent centre and a social hall.
		and Sports		Rehabilitation of Chambiti Playing Ground and Magui.
		•		Completion of Mbihi Water Project.
				Pipe extension for Muhanda water project.
		Forestry		Construction of Buliva W/S
		rorestry		Enhancing waste collection and disposal.
				Enhancing capacity building programmes
3.	South Maragoli	Agriculture Livestock		Provision of Extension Services.
٥.	South Maragon	_		Enhancement of Livestock Production.
		Cooperatives	ı	Crop production and Value Addition.
	-	Cooperatives		Promotion of fish production.
				Revitalization of cooperative movements.
				Promotion of local poultry farming.
		r 1 rr · 1		
				Implementation of affordable housing programme.
		Physical Planning		Strengthen survey services in the County.
		m , 1		Strengthen sustainable urban and physical planning.
		_	1.	Improvement of roads and transport infrastructures with foot
		Infrastructure	2	bridges being given Priority.
		T 1 1:		Improvemnt on Internet Coverage.
		Industrialization,		Revitalization of SMES
		Trade and Tourism		Enhancement of trade development/infrastructure and investment.
		Health Services		Improve access to curative and preventive health care.
		71 0 1		Upscale Community Healthcare services
				Expansion of bursary and scholarship programmes.
		Technology		Promotion of Early Childhood education.
		0		Promotion of Technical Education and Training.
		County Executive		Coordination and Supervision service on government projects.
		- 11:		Management and administration of county services.
			1.	Enhancement of coordination and management of County
		Administration		Government Services.
		Gender, Youth, Culture	ı	
		and Sports	2.	
		Environment, Natural		r
		Resources, Water and	_	
		Forestry.	3.	Implementation of Climate Change Initiatives.
<u> </u>	0 175			Improvement of waste collection and disposal.
4.	Central Maragoli	Agriculture, Livestock,	ı	
		Fisheries and		
		cooperatives.		Promotion of Fish Production and Productivity.
				Promotion of Sustainable Crop Production and value addition.
			5.	1 0 1
				vaccination.

No	Ward	Department	Prop	posals/Priorities
		•	_	Revive cooperative movements
				Promote the development of affordable housing in the county.
				Enhance survey services in the county.
				Promote sustainable Urban and physical planning.
				Identify Public lands and have them fenced.
		Transport and		Expansion and maintenance of Vihiga
		Infrastructure.		Court/Wangombi/Kegendirova Road.
				Maintenance of Vindizi/wamondo/vigina road.
				Maintenance of Matsigulu/Givela road
				Maintenance of Chango-Kihila road
				Maintenance of Emanda/Idumbu road
				Maintainance of Vihiga/Virombe/womulalu. Maintenance of Ikumba/maguyi, Hope/Pub/Kegendirova and
				Manitenance of ikumba/maguyi, hope/rub/kegenunova and Amanda/mugavagano roads.
		Industrialization,		Enhance Tourist activities eg. Givera stones.
				Planting of more indigenous trees at maragoli forest.
		Trade and Tourism		Enhance Empowerment and loan issuance.
		Health Services		Equipping staffing and supply of drugs to Kidinye/ Chanzaruka
		ricultii bei vices		dispensary.
				Construction of an incinerator at Vihiga Health centre and Expansion
				of the facility.
			3. I	Invest in the control of communicable and non-communicable
			(	diseases.
		Education, Science and	1. I	Expansion of Bursary scheme.
		Technology		Construction of ECDE classes in Chango Primary School, Matsigulu,
		reciliology		Chavugami and Itenji .
				Construction and equipping of Kegendirova vocational training
				Centre.
				Upgrading Keveye Vocational Training Centre to a national
		Compter Free southers		Polytechnic.
		County Executive	Com	apletion of governor's and deputy governor's residences.
				Establishment of village administrators' offices.
				Equity in employment of staff.
				Recruitment/promote of staff in Central Maragoli both ward/sub
				County Offices.
				Sensitization of the public in line with article 10 and 232 of the
		Candan Vasath Call		constitution.
				Kidundu to be upgraded to National and a modern Stadium. Enhance youth and gender empowerment.
		and Shorte		Ennance youth and gender empowerment. Youth bill to be implemented.
				Promotion of cultural heritage and Sports.
				Rehabilitation of play grounds in central Maragoli.
				Construction of Child Rescue centre.
				Purchase and installation of new pumps for all the water projects
				Enhancement of waste collection and disposal.
		Resources, Water and		Drilling of boreholes to serve the community.
		Forestry.		Storage water tanks be purchased and raised in strategic areas.
				Planting more of bamboo trees in all water catchment areas.
				Refurbishing of all water springs.

## 4. HAMISI SUB COUNTY

No.	WARD	Department	Proposals
1.	Shamakhokho	Agriculture and Livestock	Supply and delivery of dairy cows.     Construction of a premise for Shamakhokho dairy cooperative plant
		Physical Planning	Construction of the proposed Shamakhokho market.
		Transport and	1. Opening up of Wasenje- Shivembe road.
		Infrastructure	2. Expansion of Virembe- Shirongo road.
			3. Construction of Musukura-Wambuzi Bridge
		To do and alternation	4. Construction of Kaptieni- Bushikunga road.
		Industrialization,	1. Installation of high mast flood lights in Lwandoni, Wasavatia,
		Trade	Mutsava and Chemongo junction
		Health services	<ol> <li>Upgrading of maternity wing of Kisasi dispensary.</li> <li>Equipping and staffing of Kisasi, Jilwani, Shamakhokho and Serem dispensary.</li> </ol>
		Education, Science and Technology	<ol> <li>Equipping and staffing of Mungavo and Senende vocational centers.</li> <li>Construction of ECD classrooms in Saosi, Musudzu, Kisasi, Shivembe, Bumira, Shamakhokho, Erusui.</li> </ol>
			3. Increment of bursary allocation
		Gender, Youth,	Equipping shamakhokho Community library
		Culture and sports	2. Supporting of youth through youth enterprise fund and disability fund.
	GI .	Water	1. Improve household connection to piped water supply.
2.	Shiru	Agriculture,	Promotion of livestock and poultry farming     Sustainable group and distingtion and value addition.
		Livestock, Fisheries	2. Sustainable crop production and value addition.
		and cooperatives.	3. Renovation of tea buying centres.
			<ul><li>4. Bolstering animal disease control.</li><li>5. Upscaling of vaccination programme targeting over 100,000 animals</li></ul>
			annually.
		Physical planning	<ol> <li>Promote sustainable urban and physical planning.</li> <li>Expansion of Cheptulu market</li> </ol>
		Transport and	Construction of roads
		Infrastructure	Expansion of Shaviringa to Kamulembe road and Kakubudu- Musasa
		init astractare	road.
		Education	1. Expansion of bursary and scholarship program
			2. Construction of ECDE class rooms.
		Public Service and Administration	Recruitment of village administrators and elders
		Gender, Youth	1. Promotion of cultural heritage and sports.
			2. Enhance youth and gender empowerment.
		Environment and	1. Improve access to clean water
		Water	2. Enhance environmental protection
			3. Installation of waste collection bins.
3.	Muhudu	Agriculture	1. Improved breeds. i.e. cows, goat, sheep.
			2. Construction of fish ponds.
		D1	3. Provision of certified seeds
		Physical Planning	1. Land banking
			2. Marking of public lands. i.e Ivumbu, Siekiti.
		Tuaman aut J	3. Construction of ward Administrator's office.
		Transport and	1. Construction of Mugomari-Isikhi-Jinjini-Mwiliza-Makanyi-Lusari-
		Infrastructure.	Muyere-Kambi-Kauga-Lutoto-Shanda-Ivukwi. 2. Construction of Shemu- Bulukhombe- Lusumbi-Jamulongoji Bridge
			3. Construction of Muhudu- Bakata-Lulali- Jamulongoji road.

No.	WARD	Department	Proposals
		Industrialization, Trade and Tourism	<ol> <li>Establishment of honey processing industry.</li> <li>Establishment of gold processing industry at Siekuti.</li> <li>Construction of a depot site for bananas.</li> </ol>
		Health Services	<ol> <li>Establishment of health facility at Siekuti.</li> <li>Construction of a maternity at Mulundu.</li> <li>Expansion of land.</li> </ol>
		Education, Science and Technology	<ol> <li>Establishment of an ECD at Isikhi.</li> <li>Rehabilitation Jivuye and Muyere ECD Centres.</li> <li>Purchase of land for construction of a polytechnic.</li> <li>Increment of bursary allocation.</li> <li>Employment of qualified ECD teachers.</li> </ol>
		Gender, Youth, Culture and sports	<ol> <li>Empowerment of women and youths.</li> <li>Provide loans and grants.</li> <li>Establish a sports ground.</li> </ol>
4.	Banja	Water Agriculture, Livestock, Fisheries and cooperatives	<ol> <li>Piping should be done at Kaptech-Mulundu and Makangi.</li> <li>Provision of certified seeds.</li> <li>Establishment of dairy cooperatives</li> <li>Introduction of poultry farming</li> </ol>
		Lands, Housing and physical planning	<ol> <li>Construction of more market centers</li> <li>Land mapping and land surveying commercialized plots.</li> <li>Installation of security lights in all markets</li> <li>Construction of stalls in the markets</li> <li>Construction of more boda- boda shades</li> <li>Construction of public toilets at Banja, Hamisi and Serem.</li> </ol>
		Transport and Infrastructure Industrialization,	<ol> <li>Construction of Itumbi- Vojo- Ivona- Gabaragati bridges.</li> <li>Improvement of cottage industries</li> </ol>
		Trade and Tourism	<ol> <li>Construction of sustainable industries</li> <li>Provision of financial support and skills to traders</li> </ol>
		Health Services	<ol> <li>Promotion of health Education</li> <li>Supply and delivery of medicine</li> <li>Employment of more nurses</li> <li>Improve on hospital infrastructure</li> <li>Sign language interpreter to be introduced in all health facilities</li> </ol>
		Education, Science and Technology	<ol> <li>Construction of ECDE at Musasa, Kimarani, Givogi and Kapsoi primary school.</li> <li>Construction of more vocational Training Centers at Givogi.</li> </ol>
		Public Service and Administration	<ol> <li>Construction of ward administrator's office</li> <li>Construction of MCA's office</li> </ol>
		Gender, Youth, Culture and Sports Environment, Natural resources, water and Forestry	<ol> <li>Construction of sports ground.</li> <li>Construction of social hall in every location</li> <li>Supply of water in every homestead</li> <li>Protection of all existing water springs.</li> <li>Establishment of garbage sites in every ward.</li> </ol>
5.	Tambua	Agriculture, Livestock, Fisheries and Cooperatives	<ol> <li>Protection of riparian land.</li> <li>Supply of banana seedlings to farmers</li> <li>Construction of fish ponds at Ivola sub-location</li> <li>Construction of fish pond at Kipteimes sub-location</li> <li>Supportproduction of African leafy Vegetables</li> <li>Provision of Organic fertilizers</li> <li>Distribution of assorted African indigenous vegetable seeds.</li> </ol>
		Transport and	Rehabilitation of Saride- Chepsaga road.     Rehabilitation of Gimarakwa-Ninerah road

No.	WARD	Department	Proposals
		Infrastructure	3. Rehabilitation of Malinda- Ikomo road
			4. Rehabilitation of Makutano- Mwasangulu road
			5. Rehabilitation of Saride-Muhaya -Kiptemes road.
		Health services	1. Completion of Givigoi Refferal Hospital
			2. Drilling of boreholes in all Health centers
			3. Construction of Health Centre at Gamalenga
			4. Provision of medical drugs in all health centers
		Education, Science	1. Construction of ECDE class in Gamalenga
		and Technology	2. Construction of ECDE class in Kitambazo
			3. Construction of ECDE class in Irola.
		Public Service and	1. Construct and equip of ward administrator's office.
		administration	2. Recruit village administrators across the ward
			3. Recruit two public participation and civic education officers.
			4. Construction of the MCA's office.
		Gender, Youth,	1. Construction of a resource centre
		Culture and Sports	Acquisition of title deeds and fencing of all cultural forests in Tambua.
		Environment,	1. Drilling of boreholes in Simbi- Ginarawa and Gamalenga for public
		Natural Resource,	use.
		water and Forestry	2. Tree planting in all public schools
			3. Protection of water resources through legal framework across the
			ward.
			4. Inspection of climate change and mitigation.
		Public Service Board	Address youth employment across the ward.
6.	Jepkoyai	Agriculture	1. Veterinary officers to help in animal vaccination.
			2. Drought resistant crops should be given to farmers to improve on food.
		Lands, Housing and	Survey should be done to detect if the soil is suitable for
		planning	construction in order to avoid cases of collapsing of buildings.
		Transport and	Construction of more boda- boda shades.
		infrastructure	2. Construction of more bridges
			3. Renovation of vandalized roads.
			4. Expansion of interior roads.
		Trade	1. Expansion of Jepkoyai market
		Health services	1. Construction of more dispensaries
			2. Adequate distribution of drugs
			3. Employment of doctors and nurses.
		Education, Science	1. Construction of more ECD classes.
		and Technology	2. Construction of more vocational centres.
		Gender, Youth,	1. Construction of a stadium at Jepkoyai
	G. 1 .	Culture and sports	4.5
7.	Gisambai	Agriculture,	1. Provision of certified seeds.
		Livestock, Fisheries	2. Purchase more cattle breeds
		and cooperatives	3. Establishment of fish ponds.     1. Purchase of land
		Physical planning	
		Transport and Infrastructure	1. Construction of roads
		Industrialization,	Construction of market stalls.
		Trade and Tourism	2. Installation of security lights.
		Health Services	Establishment of health facilities.
		Education	Construction of ECD classes
		Public service and	Recruitment of village administrators
		Administration	9
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No.	WARD	Department	Proposals
		Gender, Youth,	1. Equality in resource distribution
		Culture and sports	2. Tournaments for the youths.
		Environment, Natural	1. Drilling of boreholes
		resource, water and	
		Forestry.	

## 5. SABATIA SUB COUNTY

No.	WARD	Department		posals
1.	Busali	Agriculture,		Supply of local vegetables seeds to various groups.
		Livestock, Fisheries	2.	Banana value chain addition.
		and Cooperatives	3.	Expansion of livestock vaccination programme and capacity building
				to farmers.
				Farm input subsidy programme
		Lands, Housing and		Purchase land for administrator's offices.
		Physical Planning		Purchase of land for the expansion of chamakanga market.
			1.	Opening up of the following roads; Changodore - Chatamilu Road,
		Infrastructure		Chatamilu - Ludzu Road, Chamkanga – Lotego Road, Buzale Budaywa
				Road, Busweta – Ingaka – Lotego Road, Bugina - Kilagiru – ludzu
				Road to be improved.
		Industrialization,		Provision of affordable loans for SMES.
		Trade and Tourism		Increase Ward Based empowerment funds.
				Installation of security lights at Chamakanga market(high mast)
		Health Services	1.	Supply of drugs and staff to Kilagilu health centre and chavogere
				dispensary.
				Expansion of Chavogere dispensary.
				Increase of bursary allocation to the wards.
		and Technology		Increase in the number of beneficiaries for governor's scholarship.
			3.	Construction of ECDE classrooms at Logemo, Budaywa, Elunyu,
				Kerongo and Kapsambo.
				Water supply to lotego VTC.
				Roll out of school feeding Programs for the ECDEs.
				Nurturing of talents through the governor's tournament.
		culture and Sports		Reintroduction of the utamaduni day.
				Planting of trees in the public institutions.
			2.	Protection of springs i.e Wamugaya, Wamagoro, Kivatse, Upton
		Forestry.	_	Spring, Wadere Spring.
				Beautification of chamakanga market.
			4.	Provision of a reserve tank at busali to help in storage and supply of
			_	water to the community around.
		D 11: C : 1 1		Installation of garbage bins at the chamakanga market.
		Public Service board	1.	Recruitment of market cleaners at Chamakanga and other public
0	61 1 11 1	A 1 1 1 1 1		places in the ward.
2.	Chavakali ward		1.	Provision of dairy meal machines, incubators for poultry and
		Fisheries and	2	beehives to enhance bee keeping.
		cooperatives		Provision of subsidized fertilizers.
		T 1 TT 1		Revive ESP fish ponds to improve on fish farming in the county.
		Lands, Housing and		Construction of a recreation centre at chavakali.
		Physical Planning		Street light at, Chavakali, Stendikisa, Igunga and Viyalo Markets
		-	1.	Rehabilitation on the following roads; Chavakali market to Bugisivi,
		Infrastructure		Market- China PAG - Wandeda Road, Mmagela Wamburi Road,
				Maharagwe – Mudete Polytechnic Road, Mazobi – Chatamilu Road,
				Wamage – Wamarunda Road and Waidudi - Davanga 'B' Road.

No.	WARD	Department	Proposals
		Industrialization,	1. Establish a fruit industry
		Trade and Tourism.	2. Revitalization of Walodeya Industrial Centre.
			3. Street Lighting in the markets within the ward.
		Health Services	1. Complete and open Evojo and Viyalo Health Centres.
			2. Construction of a health centre at stendkisa due to the rising
			population.
			3. Purchase of an ambulance in chavakali ward.
		Education, Science	1. Construction of ECDE classes at Evojo, Chavakali, Walodeya,
		and Technology	Havuyiya.
			2. Construction of a polytechnic at viyalo
		County Executive	<ol> <li>Construction of the ward offices.</li> </ol>
		Gender, Youths	1. Establishment of a playground within Chavakali Ward.
		Culture and Sports	2. Frequent tournaments to help engage the youths.
			3. Establishing a sports academy.
		Environment, natural	Pipe line extension for Lunyerere water project.
		resource, water and	
		Forestry	
3.	West Sabatia	Agriculture,	1. Farm input subsidy program
		Livestock, Fisheries	2. Promotion of poultry farming
		and Cooperatives	3. Enhancement of artificial insemination services
			4. Promotion of fish farming by ensuring availability of fingerlings at
			affordable prices
			5. Improve the extension services
			6. Promotion of bee keeping
			7. Supply of avocado seedlings to farmers
		Lands, Housing and	1. Ward administrators offices
		physical planning	2. Social hall for arts and talents
			3. Electrification in some areas
		Transport and	1. Construction of feeder roads
		infrastructure	2. Tarmacking of main roads ie Eregi-Chavakali Lusala-Keveye, Viyalo-
			Chandumba, Keveye-Lisatswa roads.
		Industrialization,	1. Empowerment of women and youths
		trade and tourism	2. Construction of stalls at Chandumba market
			3. Construction of a Value addition banana factory
			4. Construction of avocado processing plant
			5. Artisan and juakali industires
		Health services	1. Equipping of health facilities and well staffing
			2. Supply of medicine to kegondi and chinda after completion
		Education, science	1. Introduction of school feeding programme for ECDE learners
		and technology	2. Equipping ECDE classrooms and VTCs
			3. Expansion of the bursary scheme
			4. Provision of learning materials to ECDEs
		Public service and	1. Youth representation at the ward
		administration	2. Establishment of village administrators' offices.
		Gender, vouth,	Establishment of talent centre ie Ivona talent centre equipment
		culture and sports	2. Standard stadium
			3. Athletics be given priority as well as soccer
			4. Establishment of a rehabilitation centre
		Environment and	1. Increase piped water connectivity to households and schools
		water	2. Spring protection
5.	North Maragoli	Agriculture	Poultry farming with incubators
		, , , .	2. Construction of fish ponds in our wards
ii			1. Purchase of land at Mudete and physical planning of the
		physical planning	market(modern)

No.	WARD	Department	Pro	pposals
				Maintenance of roads ie Vuyiya-Muharia, Kisangela -Gagiremb
		infrastructure		Vokoli-Lusambwa-kikuyu and Mukomba-Mmbisu and bridge roads
		Industrialization,trad	1.	Kikuyu water dam(tourism)
		e and tourism	2.	Formation of coffee factory at Chanderema in Mudete and at Ineve in
				kivagala
		Health services	1.	Upgrading of Inyali health centre and purchase of ambulance
				Construction of ECDE Classrooms in all primary schools
		and technology		Recruitment of ECDE teachers
		33		Recruitment of more instructors in vocational training centres
		Public service and	1.	Construction of offices for administrators
		administration		donou advon or omoso for adminiou avoro
		Gender, youth,	1	Formation of Youth committee in the ward
		culture and sports		Completion of playground development in Kivagala primary and
		culture una sports	۵.	Kigama secondary
		Environment, natural	1	
				Public sensitization on importance of planting trees
		forestry	۷.	i ubile sensitization on importance or planting trees
5.	Wodanga		1	Subsidized farming inputs
٥.	wodanga			Promotion of poultry farming
				Establishment of soil testing laboratories
		cooperatives		Provision of A.I services
			٥.	Sensitization of farmers on production of local feeds from locally
		I I I I	1	available materials
				Fencing of county owned lands at lwenya and vokoli
		physical planning		Sensitization of the community on the need to have tittle deeds
				Developing county owned lands for economic stimulus
			1.	Construction of Gurugwa Gavudia bridge and Moi girls Kisigoli
		infrastructure		Gavudia bridge
				Rehabilitation of Mwenywe-Chanderena road
				Rehabilitation of Mambai-Giundimburi road
				Opening of serve Itenji road
		Industrialization,		Installation of street lights and Wengondo market and Nabwani
		trade and tourism		Repair and maintenance of streetlights at Mambai market
				Installation of streetlights at Kwa shems market
		Health services		Upgrading Lwenya dispensary to a health centre
				Continuous and consistent supply of drugs to facilities
			3.	Recruitment of more health workers
			4.	Improve the remuneration of CHVs
		Education, science	1.	Construction of ECDE classrooms at Sabatia, Mudungu, Mambai,
		and technology		Lososi and Jemovo primary schools
			2.	Construction of workshops and classrooms at Gavudia vocational
				training centre
			3.	Completion of dining hall under construction at Gavudia VCT
				Recruitment of more instructors at Gavudia VCT
				Increase scholarships for needy students
				Increase bursary allocations
		Public service and		Construction of fully equipped ward administrators office
		administration		Rehabilitation and provision of electricity in the famous Avugwi hall
		dammistration		Hiring of village administrators
		Gender, youth,		Levelling of Lwenya sports ground to make it a standard football
			1.	
		culture and sports	า	ground
			۷.	Increase allocation in ward sports tournament to accommodate other
				games apart from soccer
				Establishment of a rehabilitation centre at Vokoli
				Establishment of a talent centre at Lwenya
		Environment, natural	1.	Provision of piped water for each and every homestead

No.	WARD		Proposals
		resources, water and	2. Establishment of tree nurseries
		forestry	3. Maintenance of water springs
			4. Construction and rehabilitation of water boreholes in each learning
			institutions
6.	Izava/Lyaduywa	Agriculture, livestock,	1. Reviving of coffee factory at Lunyerere
		fisheries and	2. Roll out of free vaccination of livestock constantly
		cooperatives	3. Train more personnel for sensitization of agriculture at village level
			4. Train personnel on production of milk products such as yoghurt and
			butter and create a stable market
		Lands, housing and	1. Construct government subsidized houses to accommodate more
		physical planning	citizens
			2. Due to scarcity of resources(land) structures should be more o
			storied than flats so as to save on land
		Transport and	1. Improve access roads
		infrastructure	2. Add more flood lights so as to improve security
			3. Install more road signs to minimize accidents
			4. Quality of roads constructed should be up to standard
		Industrialization,	1. Construction of modern stalls that can accommodate more traders
		trade and tourism	2. Increase trade empowerment fund
			3. Construct sanitation facilities in stalls
			4. Revive nonfunctioning industries
		Health services	1. Upgrading of Munonywa, Nadanya dispensaries
			2. Purchase of ambulances
			3. Increase supply of drugs to health facilities
			1. Increase bursary allocation
		and technology	2. Digitalize polytechnics and improve infrastructure
			3. Recruitment of more instructors in polytechnics
		Gender, youth,	
		culture and sports	2. Organization of ward tournaments
			1. Clear water pending bills
		resource, water and	
		forestry	